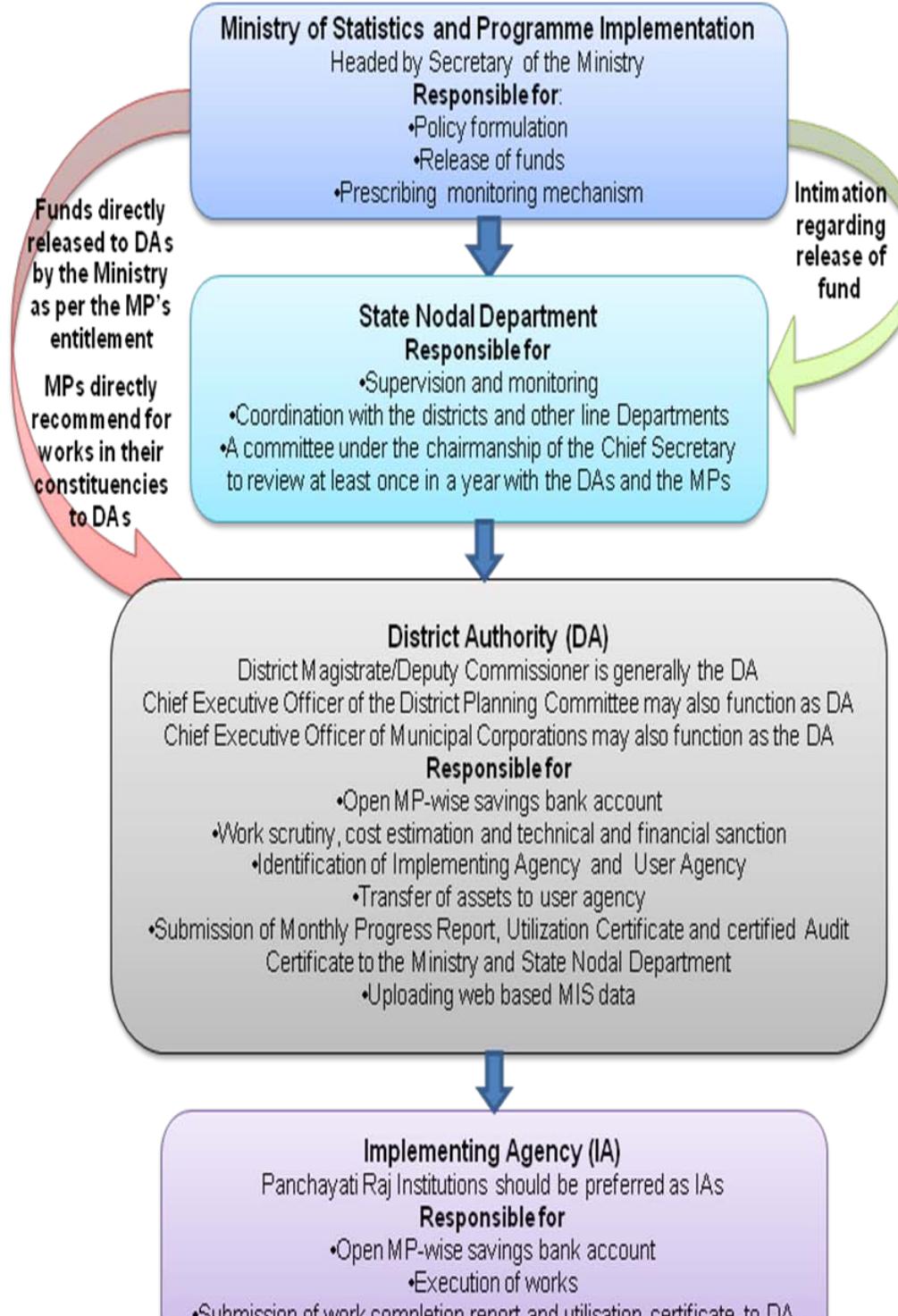


Government of India
Ministry of Statistics and Programme Implementation

ACTION TAKEN NOTES BY THE GOVERNMENT ON PERFORMANCE AUDIT REPORT NO.31 OF 2010-11 OF THE COMPTROLLER AND AUDITOR GENERAL OF INDIA FOR THE YEAR ENDING MARCH, 2009 OF UNION GOVERNMENT (CIVIL) RELATING TO MPLADS – INFORMATION RECEIVED AS ON 30 NOVEMBER 2011

Sl. No.	Para No.	Text of Paragraph	Reply
1.	1.1	<p>Introduction</p> <p>The Member of Parliament Local Area Development Scheme (MPLADS) was introduced on 23 December 1993 to enable Members of Parliament (MPs) to create durable community assets based on local requirements in their constituencies.</p> <p>The implementation of MPLADS is governed by guidelines initially issued in February 1994, which were revised from time to time, the last time in November 2005. The Scheme provides that a Member of Lok Sabha may select works for implementation in his/her constituency while a Member of Rajya Sabha may select works for implementation in one or more districts of his/her choice in the State from which he/she has been elected. Nominated MPs may select works for implementation in one or more districts of any State/Union Territory of their choice. The annual allotment to each MP is Rs. 2 crore from 1998-99. The MPLADS is a Plan Scheme fully funded by the Government of India and the funds released under the scheme are non-lapsable.</p>	This para does not require any comments. Hence no comments are offered.
2.	1.2	<p>Objectives of the scheme:</p> <p>The main objectives of the Scheme are to:</p> <p>(i) Carry out works of a developmental nature always available for public use, based on locally felt needs;</p> <p>(ii) Undertake works in areas affected by natural calamities;</p> <p>(iii) Give special focus to areas inhabited by Scheduled Caste (SC) and Scheduled Tribes (ST) population respectively;</p> <p>(iv) Construct community infrastructure and public utility buildings and works for a registered society/trust, subject to certain conditions.</p>	This para does not require any comments. Hence no comments are offered.
3.	1.3	<p>Scheme implementation</p> <p>At the Central level, the Scheme is administered by the Ministry of Statistics and Programme Implementation (henceforth referred to as the Ministry). A chart depicting the role of various authorities at Central, State and District level is given below:</p>	This para does not require any comments. Hence no comments are offered.

Organisational Structure for implementation and monitoring of MPLADS

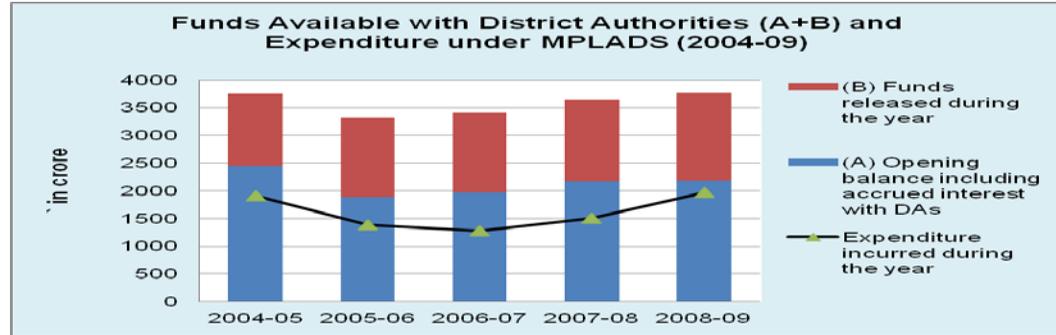


	1.4	Financial Management																																																							
4	1.4.1	<p>Release of funds</p> <p>The Central Government releases funds of Rs.2.00 crore per annum in two equal installments of Rs.1 crore, each directly to the DA under intimation to the State/UT Nodal Department and to the MP concerned. The DA and the IA deposit the funds in a nationalized bank with separate accounts being opened for each MP.</p> <p>Funds released to the DA are non-lapsable and can be carried forward for utilization in the subsequent years. Further, the funds not released by the Government of India to the DAs till the end of financial year are surrendered/lapsed.</p> <p>The interest accrued on the funds released under the scheme, is to be used for permissible works recommended by the MP concerned.</p>	This para does not require any comments. Hence no comments are offered.																																																						
5	1.4.2	<p>Budget estimates and expenditure</p> <p>Under the Scheme, Government of India has released Rs.19,425.75 crore from 1993-94 to 2008-09. Against total fund of Rs.19,845.91 crore available with DAs (including Rs.420.16 crore accrued as interest), an expenditure of Rs.18,057.91 (91 <i>per cent</i>) was incurred. Annual budget allocations, funds released total funds available with the District Authorities, annual expenditure and unspent balances under the scheme during the five years period (2004-05 to 2008-09) are contained in Table 1.1:</p> <p style="text-align: center;">Table 1.1: Budget estimates, funds released, expenditure and unspent balance (<i>Rs. in crore</i>)</p> <table border="1"> <thead> <tr> <th>Year</th> <th>Budget estimates</th> <th>Funds released</th> <th>Unspent balance of previous year available with DAs</th> <th>Interest earned on unspent balance</th> <th>Total funds available with the DAs</th> <th>Expenditure incurred during the year</th> <th>Closing Balance</th> <th>Per cent utilisation of available funds</th> </tr> <tr> <td>(1)</td> <td>(2)</td> <td>(3)</td> <td>(4)</td> <td>(5)</td> <td>(6)= (3)+(4) + (5)</td> <td>(7)</td> <td>(8)= (6)-(7)</td> <td>(9)= (7)*100 /6</td> </tr> </thead> <tbody> <tr> <td>2004-05</td> <td>1,580.00</td> <td>1,310.00</td> <td>2,404.26</td> <td>42.35</td> <td>3,756.61</td> <td>1,909.11</td> <td>1,847.50</td> <td>50.82</td> </tr> <tr> <td>2005-06</td> <td>1,580.00</td> <td>1,433.90</td> <td>1,847.50</td> <td>34.29</td> <td>3,315.69</td> <td>1,382.63</td> <td>1,933.06</td> <td>41.7</td> </tr> <tr> <td>2006-07</td> <td>1,580.00</td> <td>1,451.50</td> <td>1,933.06</td> <td>31.57</td> <td>3,416.13</td> <td>1,278.71</td> <td>2,137.42</td> <td>37.43</td> </tr> <tr> <td>2007-</td> <td>1,580.00</td> <td>1,470.55</td> <td>2,137.42</td> <td>35.12</td> <td>3,643.0</td> <td>1,506.45</td> <td>2,136.6</td> <td>41.35</td> </tr> </tbody> </table>	Year	Budget estimates	Funds released	Unspent balance of previous year available with DAs	Interest earned on unspent balance	Total funds available with the DAs	Expenditure incurred during the year	Closing Balance	Per cent utilisation of available funds	(1)	(2)	(3)	(4)	(5)	(6)= (3)+(4) + (5)	(7)	(8)= (6)-(7)	(9)= (7)*100 /6	2004-05	1,580.00	1,310.00	2,404.26	42.35	3,756.61	1,909.11	1,847.50	50.82	2005-06	1,580.00	1,433.90	1,847.50	34.29	3,315.69	1,382.63	1,933.06	41.7	2006-07	1,580.00	1,451.50	1,933.06	31.57	3,416.13	1,278.71	2,137.42	37.43	2007-	1,580.00	1,470.55	2,137.42	35.12	3,643.0	1,506.45	2,136.6	41.35	<p>Under the MPLAD Scheme, incurring of expenditure and concomitant release of funds, takes place continuously, throughout the year on meeting the eligibility criteria as per para 4.3 of the Guidelines. Therefore, in view of the nature and dynamics of the scheme and the fact that funds are released to different Lok Sabha constituencies and Rajya Sabha MPs at different points of time, unspent balances, which also include interest accrued on the funds released, are bound to exist at any given point of time.</p> <p>The Ministry has been continuously monitoring the progress of the implementation of the Scheme and constantly urging the Secretaries of State/UT nodal departments to take effective steps for maximum utilisation of funds. It is noted that the fund released under MPLADS is non lapsable and the District Authority is also required to maintain liquidity in order to fund on going works as second and last installment of fund.</p> <p>As per para 4.15 of the Guidelines, District Authority may release advance upto 50% of the estimated amount of a sanctioned work to an Implementing agency. Thus the District Authority keeps 50% of the funds with them for release of second installment for the work already sanctioned. In case the District Authority do not keep the 50% funds with them, there are chances of delay in completion of work as per the provisions of the Guidelines, the total responsibility for executing the work on time lies with the District Authority.</p> <p>It has been stipulated in Para 3.13 of the Guidelines that the time limit for completion of the works should generally not exceed one year. In exceptional cases, where the implementation time exceeds one year, specific reasons for the same shall be incorporated</p>
Year	Budget estimates	Funds released	Unspent balance of previous year available with DAs	Interest earned on unspent balance	Total funds available with the DAs	Expenditure incurred during the year	Closing Balance	Per cent utilisation of available funds																																																	
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2008-09	1,580.00	1,580.00	2,136.64	42.99	3,759.63	1,971.63	1,788.00	52.44

(Source: Ministry of Statistics and Programme Implementation)

The year-wise position of utilisation out of the total funds available during the year (sum of opening balance, funds released during the year and interest accrued on unspent balance) and expenditure incurred there-against is graphically depicted below, which suggests that expenditure was even less than the opening balance and interest earned thereon in each year. Release of funds was thus not regulated on the basis of fund availability with the DAs.



in the sanction letter/order. The sanction letter/order shall also include a clause for suitable action against the Implementation Agency in the event of their failure to complete the work within the stipulated time as per the State Government Procedure.

The Guidelines stipulate the provision of review the implementation of the works at the level of Chief Secretary/Nodal Secretary and also at District Authority level. Apart from the above, Ministry also undertakes Bi-Annual Review Meeting with the Nodal Secretaries of the State/UTs chaired by Hon'ble Minister of the Ministry.

With the enhancement of the annual entitlement of the MP from Rs 2 crore to Rs 5 crore under MPLADS from the financial year 2011-12, Para 4.3 of the Guidelines have been suitably amended to ensure maximum utilisation of funds and to minimize the accumulation of unspent funds.

As per amendment of this Para 4.3 of the Guidelines, the first installment of Rs. 2.5 crore will be released in the beginning of the financial year. In the remaining years, the first installment will be released in the beginning of the financial year subject to the condition that the second installment of the previous year was released for the MP concerned and also subject to furnishing of the **provisional Utilization Certificate of previous year covering at least 80% of the expenditure** of the first installment of the previous year which is in line with the GFR and in concurrence with the Department of Expenditure, Ministry of Finance.

Ch-2 **AUDIT APPROACH, PREVIOUS AUDIT FUNDING AND ORGANIZATION OF CURRENT AUDIT FINDINGS.**

2.1 **Audit approach**

6 2.1.1 **Audit objectives**

- The Performance audit was taken up with the objective of verifying whether
- MPLADS met the principal objective of fulfilling the constituents request to the MPs for basic facilities, including community infrastructure of development nature, with emphasis on creation of durable community assets in their areas in a sustainable manner;
 - the process of selection of the works was transparent; the control procedures ensured that the works approved by the MPs were consistent with the guidelines, avoided duplication and overlapping and were guided by their merit and relative priority within the area for

This para does not require any comments. Hence no comments are offered.

		<p>each MP;</p> <ul style="list-style-type: none"> ▪ the DAs and the IAs processed the works promptly in accordance with the provisions of the MPLADS guidelines and relevant rules ensuring competitive bids, quality assurance, schedule of rates and checks ensuring reasonableness of the cost/rates, consistent with the cost of similar works under other programmes; ▪ the accountability for maintenance and upkeep of assets created were ensured and the standards and quality of the assets created were maintained properly; ▪ the physical and financial performance reports were free from misstatements and in particular, the utilization certificates and status of the works/projects reports fairly represented utilization of MPLADS funds; ▪ the up-to-date and comprehensive list of community assets created was transparently displayed; ▪ the internal control, management and performance monitoring systems and procedures ensured output/outcome-oriented monitoring of the scheme, which were sensitive to error signals; and ▪ Ministry established a system of corrective action for the Scheme as a whole. 																						
7	2.1.2	<p>Audit scope and sample</p> <p>The performance audit covered 28 States and seven Union Territories (UTs) for the period from 2004-05 to 2008-09. The audit sample covered 128 DAs. Twenty five <i>per cent</i> of the DAs in each State subject to minimum of two DAs were selected by using Simple Random Sampling without Replacement (SRS...WOR) method. Details of the audit sample of DAs are indicated below:-</p> <table border="1"> <thead> <tr> <th>Sl. No.</th> <th>Name of the State/UT</th> <th>Name of the DA</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>Andaman and Nicobar Islands</td> <td>1. A and N Island</td> </tr> <tr> <td>2</td> <td>Andhra Pradesh</td> <td>2. Anantapur, 3. Cuddapah, 4. Hyderabad, 5. Kurnool, 6. Nellore, 7. Srikakulam,</td> </tr> <tr> <td>3</td> <td>Arunachal Pradesh</td> <td>8. Papumpare, 9. West Siang</td> </tr> <tr> <td>4</td> <td>Assam</td> <td>10. Dhubri, 11. Kamrup, 12. Kamrup Metropolitan, 13. Lakhimpur</td> </tr> <tr> <td>5</td> <td>Bihar</td> <td>14. Banka, 15. Begusarai, 16. Khagaria, 17. Madhepura, 18. Patna, 19. Purnea, 20. Rohtas, 21. Siwan (Chhapra)</td> </tr> <tr> <td>6</td> <td>Chandigarh</td> <td>22. Chandigarh</td> </tr> </tbody> </table>	Sl. No.	Name of the State/UT	Name of the DA	1	Andaman and Nicobar Islands	1. A and N Island	2	Andhra Pradesh	2. Anantapur, 3. Cuddapah, 4. Hyderabad, 5. Kurnool, 6. Nellore, 7. Srikakulam,	3	Arunachal Pradesh	8. Papumpare, 9. West Siang	4	Assam	10. Dhubri, 11. Kamrup, 12. Kamrup Metropolitan, 13. Lakhimpur	5	Bihar	14. Banka, 15. Begusarai, 16. Khagaria, 17. Madhepura, 18. Patna, 19. Purnea, 20. Rohtas, 21. Siwan (Chhapra)	6	Chandigarh	22. Chandigarh	This para does not require any comments. Hence no comments are offered.
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7	Chhattisgarh	23. Bilaspur, 24. Jashpur, 25. Raipur
8	Dadra and Nagar Haveli	26. D and N Haveli
9	Daman and Diu	27. Daman and Diu
10	Delhi	28. Delhi
11	Goa	29. North Goa, 30. South Goa
12	Gujarat	31. Amreli, 32. Anand, 33. Broach, 34. Junagadh, 35. Navsari, 36. Valsad
13	Haryana	37. Ambala, 38. Bhiwani, 39. Sonipat
14	Himachal Pradesh	40. Hamirpur, 41. Kangra
15	Jammu and Kashmir	42. Anantnag, 43. Poonch
16	Jharkhand	44. Deogarh, 45. Dhanbad, 46. Hazaribagh, 47. Lohardaga
17	Karnataka	48. Bagalkot, 49. Bangalore Rural, 50. Dharwar, 51. Hassan, 52. Haveri, 53. Kolar
18	Kerala	54. Kannur, 55. Kottayam, 56. Thiruvananthapuram
19	Lakshadweep	57. Lakshadweep
20	Madhya Pradesh	58. Balaghat, 59. Damoh, 60. Hoshangabad, 61. Sagar, 62. Shahdol, 63. Shajapur, 64. Ujjain
21	Maharashtra	65. Bhandara, 66. Kolhapur, 67. Mumbai, 68. Nagpur, 69. Nanded, 70. Nashik, 71. Parbhani, 72. Raigad, 73. Solapur
22	Manipur	74. Imphal West, 75. Senapati
23	Meghalaya	76. East Khasi Hills, 77. West Garo Hills
24	Mizoram	78. Aizawl
25	Nagaland	79. Dimapur, 80. Kohima
26	Orissa	81. Baragarh, 82. Bhadrak, 83. Jaipur, 84. Kalahandi, 85. Khurda
27	Puducherry	86. Puducherry
28	Punjab	87. Faridkot, 88. Fatehgarh, 89. Hoshiarpur
29	Rajasthan	90. Bharatpur, 91. Bikaner, 92. Pali, 93. Sikar, 94. Sriganganagar, 95. Tonk
30	Sikkim	96. East District

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8	2.1.3	<p>Audit criteria used to benchmark the implementation of the scheme were drawn from:</p> <ol style="list-style-type: none"> MPLADS operational guidelines and instructions issued from time to time; Compliance with general financial rules, administrative rules and procedures. 	This para does not require any comments. Hence no comments are offered.															
9	2.1.4	<p><u>Audit methodology</u></p> <p>The Performance Audit of the Scheme commenced with an entry conference with the Ministry in May 2009, in which the audit methodology, scope, objectives and criteria were explained. Simultaneously, in each State an entry conference was held by the (Principal) Accountant General with the Chief Secretary/Development Commissioner/Additional Chief Secretary of the State/UTs. Records relating to the scheme were examined:</p> <ul style="list-style-type: none"> ➤ by the Director General of Audit, Central Expenditure in the Ministry between April 2009 and October 2009; ➤ by the Accountants General (Audit) in the State nodal departments, DAs and IAs between April 2009 and December 2009. <p>The draft audit report was issued to the Ministry in February 2010 and their reply was received in May 2010. The reply of the Ministry has been duly incorporated in this report at relevant places. The results of the performance audit were discussed with the Ministry in an exit conference on 25 May 2010. Similarly, in each State audit findings were discussed with the State nodal departments in exit conferences conducted by the Accountants General.</p> <p>We appreciate the co-operation of the Ministry, State nodal departments, the District Authorities and the Implementing Agencies in preparation of the Report.</p>	This para does not require any comments. Hence no comments are offered.															
10	2.2	<p><u>Previous audit findings</u></p> <p>The scheme was earlier reviewed by the Comptroller and Auditor General of India in 1998 and in 2001. A brief account of main findings of the CAG's Report No. 3A of 2001 (Union Government –</p>	The Action Taken Notes (ATNs) on both the audit Report (1998 & 2001) were submitted only after they were vetted by the Comptroller															

	<p>Performance Appraisal) is as follows:</p> <ul style="list-style-type: none"> ▪ The DAs incurred an expenditure of Rs.3.97 crore on 570 works not recommended by the MPs. ▪ 3,397 works at an estimated cost of Rs.35.79 crore were taken up for execution without technical sanction. ▪ DAs spent Rs.53.74 crore on works inadmissible under the Scheme. ▪ There were delays in completion of works 568 works costing Rs.7.30 crore. In some cases delay was up to five years. ▪ The IAs did not take up 775 sanctioned works of total estimated cost of Rs.10.18 crore. ▪ 99 works on which Rs.1.10 crore had already spent, were either abandoned or left incomplete midway due to various reasons. ▪ 1688 contracts with an estimated cost of Rs.35.74 crore were awarded by the DAs irregularly. ▪ In 70.2 per cent cases DAs did not obtain utilisation certificates (UCs) for works costing over Rs.161 crore from the IAs. ▪ The IAs did not refund Rs.8.13 crore to DAs, which remained unspent due to cancellation of works, completion of works at lower than estimated cost, non-commencement of works for some reasons. ▪ The DAs reported advance released to IAs as expenditure, ignoring the basic requirement of checking the utilisation of funds. ▪ Instance of loss of interest aggregating Rs.0.99 crore were noticed on various counts. <p>The Ministry submitted complete Action Taken Notes (ATNs) only in November 2009 and December 2009 in respect of the two Audit Reports (1998 and 2001) after delay of more than 10 years and eight years respectively. The gist of ATNs submitted by the Ministry is given in Annex 2.2 which reveals that even this response was based on compiled data received from the States. The Ministry did not furnish any reply to the conclusion drawn in the last Audit Report presented in 2001 that in its present form, the scheme, which was in operation since December 1993 had hardly served its main objective and the Central Government needed to have a thorough review of the arrangements for the implementation of the scheme.</p>	<p>and Auditor General of India with the comments of the Ministry which implies that CAG is in agreement to the Action Taken Notes of the Ministry.</p>

11	2.3	<p>Reporting methodology</p> <p>The results of audit at both the Central and the State level were taken into account for arriving at of the conclusions. The audit findings, conclusions and recommendations on each stated objective of the Performance Audit have been discussed in Chapter 3 to Chapter 7. Chapter 3 deals with our Audit Objectives I and II, while Chapter 4, 5 and 6 deals with Audit Objectives III, IV and V respectively and Chapter 7 deals with Audit Objectives VI, VII and VIII. Chapter 8 is the conclusion.</p>	This para does not require any comments. Hence no comments are offered.
	Ch-3	RECOMMENDATION AND SELECTION OF WORKS.	
12	3.1	<p>Recommendation of works under MPLAD scheme</p> <p>Each MP was required to recommend, a prioritised list of works for execution, to the DA up to the annual fund entitlement, preferably within 90 days of the commencement of the financial year. In this regard, Audit observed the following:</p> <p>(i) Absence of mechanism to ascertain local needs: Audit observed that the design of the scheme did not specify the mechanism to be adopted by an MP to ensure participation of the various constituents, such as active forums of residents, local bodies, NGOs etc., in an MPRs constituency, in determining and recommending works responsive to locally felt needs. There was no record to indicate that local requirements were considered systematically with relative importance being explored and weighed properly. The process of selection of works lacked transparency and objectivity to that extent.</p> <p>The Ministry stated that the MPs recommended the work brought to their notice by the constituents in their particular area, explored and weighed on the basis of sufferings faced during the past.</p> <p>The reply of the Ministry, however, should be seen in view of the fact that the absence of a monitorable and participatory mechanism to prioritise needs of the MPRs constituency opened the scope of utilisation of MPLADS funds on non-priority areas.</p> <p>(ii) Delay in recommendation by MPs: In respect of 34,023 works pertaining to 64 DAs out of 70 test-checked DAs in 15 States/UTs (42.85 <i>per cent</i> of total recommended works in these districts), recommendations were furnished by MPs with delays beyond the prescribed time limit of 90 days from the commencement of the financial year and the MPs continued recommending the works up to the end of the financial year.</p> <p>The Ministry stated that the MPs were not bound by the restriction of the time limit and guidelines in this regard are of suggestive nature.</p> <p>However, the non-observance of the suggestion prescribed in the guidelines by the MPs and continued recommendation of works by them throughout the financial year has led to slow utilisation of annual entitlement of MPs. The Ministry had also raised the same concern vide letter no. C/9/98-MPLADS date 21 October 1999 addressed to MPs wherein it was stated that giving recommendations at fag end of the financial year causes administrative problems affecting smooth implementation of works resulting in slow utilisation of funds.</p>	<p>The Scheme is so designed to give complete freedom to MPs to choose location and projects subject to the basic objective and provision of the Guidelines. The objective of the scheme is to enable MPs to recommend works of developmental nature with emphasis on the creation of durable community assets based on the locally felt needs in their Constituencies. The MP on his tours of his constituency contacts the people of his constituency about the work to be executed for the welfare of the public at large in a particular area. It is for the MP to either consult or not to consult the constituents of his locality. However, in order to facilitate MPs, the District Authorities have been asked to provide shelf of projects. The Ministry have also circulated an illustrative list of projects/works.</p> <p>As per para 2.11 of the Guidelines, the Panchayati Raj institutions are preferably the implementing agencies in the rural areas. It is expected that an MP during his constituency tour should consult the Panchayati Raj Institutions.</p> <p>Based on information from the States/UTs, it has been ascertained that delay occurs in view of unavoidable circumstances like imposition of code of conduct, touring of Hon'ble MPs in and outside the country and engagement of Hon'ble MP with other important assignments etc.</p> <p>In order to review the performance of the MPLADS Scheme, this Ministry is holding two Bi-annual Review meetings with the Nodal secretaries of the States/UTs and they share their experiences and the Ministry takes corrective measures.</p> <p>MPLAD Scheme is not like other centrally sponsored scheme where action plan is made in early part of the Financial Year. In MPLAD Scheme, the MPs frequently tour their constituency and make recommendations based on locally felt needs which may also be as</p>

			<p>late as Feb or March of the year, thus extending the period of utilisation of funds. Some of the MPs were not able to recommend work within the stipulated period of 90 days, the Ministry has amended thus, Para 2.6 of the Guidelines to enable the MPs to make recommendations throughout the financial year.</p> <p>Statewise reply on the audit paras are indicated against each state.</p>
		<p><u>Andhra Pradesh</u></p> <p><u>Delay in recommendation by MPs:</u> There was delay in recommending 4700 works out of 9073 works recommended by the MPs in 6 districts i.e 1. Anantapur, 2. Cuddapah, 3. Hyderabad, 4. Kurnool, 5. Nellore, 6. Srikakulam</p>	<p>As per reply received from Collector Kadapa, as per Guidelines, the Hon'ble MPs are requested to propose the works for total allocated funds at the beginning of every financial year. In spite of request the Hon'ble MPs are generally recommending the community works as and when necessity arise of noticed from the public during their visits to the villages in their jurisdiction. Accordingly, the recommendations are being received throughout the financial year instead of 90 days commencement of the financial year.</p> <p>As per reply received from Collector Srikakulam. No delays were occurred in Srikakulam district after receipt of recommendation from the MPs concerned.</p> <p>As per reply received from Collector Anantapur that as per the MPLADS Guidelines each MP will have to recommend works upto annual entitlement Even though request were made to the Hon'ble MPs to recommend full entitlement of work within 90 days, no MP is following the guidelines as they are not binding upon the Hon'ble MPs. Generally, the Hon'ble MPs while touring in the parliamentary constituency, public of that area will approach for creation of community assets based on the locally felt need to be taken up in their area. In such a way when ever they tour in their Parliamentary Constituency then only they recommend the works. Hence, this para is depending only on the Hon'ble MPs, the District Authority cannot do any thing on point as this is not binding upon the Hon'ble MPs. there is no such case in the district.</p> <p>As per reply received from Collector Nellore that generally most of the MPs have proposed that works with NREGS tip-up. According to the NREGS guidelines proposed works have to be sanctioned duly obtaining the prior approval of the ZP General body. As such issue of sanctions were little bit delayed for want of the said approval.</p> <p>As per reply received from District Collector Kurnool that it was admitted that there was delay in sanctioning in some of the works recommended by the Hon'ble MPs and the Hon'ble MPs have been requested to send the proposals within 90 days from the</p>

		commencement of financial year so that the recommended works can be completed with the time limit.
<u>Assam</u>		
<u>Delay in recommendation by MPs:</u> There was delay in recommending 702 works out of 3407 works recommended by the MPs in 4 districts i.e. 1. Dhubri, 2. Kamrup, 3. Kamrup Metropolitan, 4. Lakhimpur		As per reply from DC Lakhimpur that the District Authority requested the Hon'ble MP to recommend schemes as per norms as and when the fund against MPLADS received. But the Hon'ble MP has not recommended scheme in time. As per reply received from DC Kamrup that there is no comments of the District Authority on the point. As per reply from DC Dhubri, the Hon'ble MP recommended the developmental scheme in phases 2009-10-78 Nos (Phase-I), 2009-10- 50 Nos (phase-II) and 2010-11 – 26 Nos (phase-I) in time
<u>D & N Haveli</u>		
<u>Delay in recommendation by MPs:</u> There was delay in recommending 49 works out of 61 works recommended by the MPs in 1 district i.e. D & N Haveli		
<u>Gujarat</u>		
<u>Delay in recommendation by MPs:</u> There was delay in recommending 6811 works out of 33915 works recommended by the MPs in 6 districts i.e. 1. Amreli, 2. Anand, 3. Broach, 4. Junagadh, 5. Navsari, 6. Valsad		As per reply from DPO Navasari that as per the MPLADS Guidelines MP will recommend the works preferably within 90 days of the commencement of the financial year. MPs are not bound by the restriction of the time lime and guidelines in this regard are of suggestive nature. As per reply from DPO Junagarh that Hon'ble have been requested through official comuniczation to avoid delay in getting recommendation. Hon'ble MP suggested works at their will and are not bound by the restriction of time as per guidelines.. The matter is noted and care will be taken in future. The situation has improved subsequently. As per reply from Collector Valsad that delay was observed in recommending 496 works costing Rs 4.89 crores by Hon'ble MP. all these works have been completed. As per reply from Collector Anand Hon'ble MPs have been requested to recommend works within the prescribed time limit from commencement of financial year. As per reply from Collector, Amreli that as per the MPLADS Guidelines MP will recommend the works "preferably" within 90 days of the commencement of the financial year. MPs are not bound by the restriction of the time limit and guidelines in this regard are of suggestive nature.
<u>Haryana</u>		As per state reply that the MPs are not bound by the restrictions of the time limit given in the Guidelines. The time limit is of suggestive

	<p><u>Delay in recommendation by MPs:</u> There was delay in recommending 1081 works out of 2216 works recommended by the MPs in 3 districts i.e. 1. Ambala, 2. Bhiwani, 3. Sonipat</p>	nature.
	<p><u>Jammu & Kashmir</u></p> <p><u>Delay in recommendation by MPs:</u> There was delay in recommending 786 works out of 1149 works recommended by the MPs in 2 districts i.e. 1. Anantnag, 2. Poonch</p>	As per reply received from DDC, Anantnag, Hon'ble MP has been requested time and again to recommend the projects/works within the stipulated time as per Guidelines made available to him. However, some times delay occurs in view of unavoidable circumstances like imposition of code of conduct, touring of Hon'ble MPs in and outside the country and engagement of Hon'ble MP with other important assignments etc.
	<p><u>Jharkhand</u></p> <p><u>Delay in recommendation by MPs:</u> There was delay in recommending 2264 works out of 2804 works recommended by the MPs in 4 districts i.e. 1. Deogarh, 2. Dhanbad, 3. Hazaribagh, 4. Lohardaga</p>	
	<p><u>Madhya Pradesh</u></p> <p><u>Delay in recommendation by MPs:</u> There was delay in recommending 5109 works out of 6217 works recommended by the MPs in 5 districts out of 7 districts where the audit conducted by CAG. viz, 1. Balaghat, 2. Damoh, 3. Hoshangabad, 4. Sagar, 5. Shahdol, 6. Shajapur, 7. Ujjain</p>	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar it has been informed that Hon'ble MP has been requested to provide recommendation within 90 days of the financial year.</p> <p>As per reply received from Joint Director Ujjain, Hon'ble MP has been requested for furnishing the recommendations of work within the 90 days of the beginning of the year. However, the recommendations are received up to the end of the year.</p> <p>As per reply from Collector Shahdol, recommendations of 295 works executed in the constituency were received from the Hon'ble MP within 90 days in the beginning of the year and the recommendations of 248 works executed in the district were received after 90 days in accordance with demand of the public during the tour in the constituency.</p> <p>As per reply from collectors Damoh, there is a provision for recommendation of construction work within 90 days within the beginning of financial year. However as per para 3.11 of the guidelines the recommendations are received in the District office till the end of the year and the recommendations are being executed.</p> <p>As per reply received from Collector Shajapur, Hon'ble MP has been requested for furnishing the recommendations of work within the 90 days of the beginning of the year. However, the recommendations are received up to the end of the year.</p> <p>As per reply from collector Balaghat, the direction given in the MPLADS Guidelines are not binding on the MP to recommend work within 90 days of the beginning of the year. The recommendations</p>

		received from the MP are sanctioned within 45 days except the works of objections.
<u>Mizoram</u>		
<u>Delay in recommendation by MPs:</u> There was delay in recommending 1419 works out of 1602 works recommended by the MPs in 1 district i.e. Aizawl		As per State reply as observed in the report, time of 90 days for recommendation of works is only suggestive in nature therefore it cannot be made a compulsion of MPs. However, the slow utilization of funds also delays the release of new installments of MP fund. Keeping this in mind, the two sitting MPs requested to recommend works and utilize the annual fund within 90 days of the commencement of the financial year. DA that priorities list of works be made by the MPs beforehand. However, as already stated in the report, this provision is only suggestive in the Guidelines and not binding therefore steps may be taken to revise the Guidelines itself so that MPs can utilize the funds timely and delays may be avoided. The amendment in the Guidelines have already been done. As per new provision of the Guidelines, MP can recommend the work at any time during the financial year.
<u>Nagaland</u>		
<u>Delay in recommendation by MPs:</u> There was delay in recommending 367 works out of 367 works recommended by the MPs in 2 districts i.e. 1. Dimapur, 2. Kohima		
<u>Rajasthan</u>		
<u>Delay in recommendation by MPs:</u> There was delay in recommending 2349 works out of 4230 works recommended by the MPs in 6 districts i.e. 1. Bharatpur, 2. Bikaner, 3. Pali, 4. Sikar, 5. Sriganganagar, 6. Tonk		As per reply received from CEO, Jila Parishad Sikar that the work are sanctioned by the District Authority on the recommendation of Hon'ble MP. The delay is on the part of Hon'ble Member of Parliament. Hon'ble MPs have been requested for sending the recommendation within the prescribed duration. As per received from CEO, Jila Parishad Bikaner that the Hon'ble MP has been requested to recommend works within three months of the beginning of the financial year. As per CEO Zila Parishad, Bharatpur that the Hon'ble MP has been requested for forwarding the recommendation on time. But this is a privilege of the Hon'ble MP. However, presently the recommendations from the Hon'ble MP are being received on time.
<u>Tamil Nadu</u>		
<u>Delay in recommendation by MPs:</u> There was delay in recommending 2022 works out of 6952 works recommended by the MPs in 7 districts i.e. 1. Chennai, 2. Erode, 3. Kanyakumari, 4. Karur, 5. Krishnagiri, 6. Vellore, 7. Virudhunagar		As per reply from DRDA Kanyakumari , recommendation of work from the year 2004-05 the concerned MP has been informed to recommend the works within 90 days from the beginning of the financial year in the prescribed format. As per reply received from PD Karrur , Hon'ble MP recommended 309 works from 2004-05 to 2008-09. On recommendation the estimate had been prepared within a week's time after site verification by BDO and Engineer. Soon after Administrative Sanction was accorded but in 85 cases unforeseen problems site

		<p>encroachment site clearance etc. had been taken time to finalize the recommendation for preparing estimate. Hence, there was a delay . in three cases, the delay was related implementation hassles and not of official one. Hence the objection may please be dropped.</p> <p>As per reply from DRDA Virudhnagar, local needs, requirements and sufferings faced during the past period had been weighed properly by the MPs (RS& LS) but it is now ascertained that the priority need of the MPs constituency so recommendations of works will be obtained within the prescribed days.</p> <p>As per reply from DRDA Krishangiri that in the Lok Sabha constituency, the Hon'ble MP has recommended 467 Nos of works from 2004-2009. On recommendation of works by Hon'ble MPs the estimates were prepared within stipulated time, after site verification by the officers concerned of the implementing agencies and subsequently, Administrative sanction were accorded. In this connection, the District Authority has contacted the Hon'ble MPs regularly and requested to recommend the wok relates MPLADS in the early of financial years. Such delay of recommendation of works will be rectified in future. Therefore, the para may kindly be dropped.of works will be obtained within the prescribed days.</p>
	<p><u>Uttarakhand</u></p> <p><u>Delay in recommendation by MPs:</u> There was delay in recommending 233 works out of 233 works recommended by the MPs in 3 districts i.e. 1. Bageshwar, 2. Pithoragarh, 3. Udhamasinghnagar</p>	<p>As per reply received from District Magistrate Bageshwar that MPLADS funds are released from the District Authority only after receipt of MPLADS funds in the account. Subsequently Hon'ble MPs recommend their work under MPLADS, hence, the delay in recommending the work.</p> <p>As per reply from DM Udhamsingh Nagar, that recommendation from the Hon'ble MP in respect of 07 works were received late. Hon'ble MP has been requested to forward recommendation of work on time in future.</p> <p>District Pithoragarh in the reply has intimated that as per para 2.6 of the guidelines it has been stipulated that an MP will submit the recommendation of work up to his entitlement with in 90 days in the beginning of the financial year. However, this is the privilege on the Hon'ble MP to send the recommendation of work with in the prescribed period. Hon'ble MP from time to time are being requested for sending the recommendation of work on time.</p>
	<p><u>Uttar Pradesh</u></p> <p><u>Delay in recommendation by MPs:</u> There was delay in recommending 2391 works out of 3041 works recommended by the MPs in 9 districts out of 15 districts where the audit conducted by CAG. viz. 1. Ambedkarnagar, 2. Balia, 3. Barabanki, 4. Bijnore, 5. Badaun, 6. Etawah, 7. Gonda, 8. Jalaun, 9. Kannauj, 10. Kushinagar, 11. Marajganj, 12. Mirzapur, 13. Shahjahanpur, 14. Siddarthnagar, 15.</p>	<p>As per reply from DM Sultanpur, on receipt of MPLADS funds in the District, the Hon'ble MP is requested for recommending the work. In the case of non-receipt of recommendation on time, Hon'ble MP is again requested for sending the recommendations. During the audit period, the Hon'ble MP recommended 212 works which were sanctioned on time and there was no delay at all.</p>

	Sultanpur	<p>As per reply from Shahjahanpur, a total 665 works were recommended and there was no delay in any case.</p> <p>As per reply from DC Bijnore, there is no such case in the district.</p> <p>As per reply received from DM Barabanki, generally MP recommend their project in phases, but there is no delay on the part of DRDA to sanction the project and release of fund.</p> <p>As per reply received from DM Maharajganj that the Hon'ble MP have been requested from time to time for forwarding the recommendations. He was contacted telephonically from time to time.</p> <p>As per reply from DM Mirzapur, delay in recommendation of work by Hon'ble MP has been found for which request letter is being sent to Hon'ble MP for recommending the projects equal to the outlay for the year within 90 days.</p> <p>As per reply from DM Ambedkar Nagar, the recommendation from the Hon'ble MP is received only after getting input on locally felt needs of the people in the constituency.</p> <p>As per reply received from DM Badaun that during the audit period 2004-05 to 2008-09, efforts have been made to sanction the work as per the prescribed time given in the Guidelines.. However, there are some delays due to non-availability of land and change of recommendations by the Hon'ble MP. At present, the available recommendations are being considered for sanction on available MPLADS funds in the District.</p> <p>As per reply received from DM Kannauj that the works in large number are recommended by the Hon'ble MP and the works are sanctioned with in the prescribed time limit.</p> <p>As per reply received from DM Jalaun that as per Guidelines MPs are required to recommend a priorities list of works for execution up to the annual fund entitlement, preferably within 90 days of the commencement of the financial year. But in practice, this is not followed by the MPs. MPs are being requested yet again to follow the said practice.</p> <p>As per reply from DM Balia that the health of Hon'ble MP was the crucial factor for delay in recommendation, the seat was vacant after the date and then after the election, recommendation has started from the election. DRDA reminded the Hon'ble MP for</p>
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			<p>recommending the work. Hence , the delay occurred.</p> <p>As per reply from DM Etawah that there is no such case in the district.</p>
		<p>West Bengal</p> <p>Delay in recommendation by MPs: There was delay in recommending 3740 works out of 4133 works recommended by the MPs in 5 districts i.e. 1. Hooghly, 2. Kolkata, 3. Paschim Medinipur, 4. Purulia, 5. South 24 Paragnas</p>	<p>Reply received by the state Government from the Sampled districts are given below:-</p> <p>Purulia – The Hon'ble MPs are not recommending the full amount of allocation though they were requested in this matter. However, this has been brought to the notice of the Hon'ble MP.</p> <p>KMC – Such issues are brought to the attention of the Hon'ble MPs verbally but it is a fact that non-eligibility of a scheme was not intimated in writing within 45 days. KMC have since been complying with the provision and intimating the non feasibility of any scheme in writing to the Hon'ble MPs. KMC is reviewing the implementation status of all schemes on weekly basis and taking up the issues simultaneously with the concerned MPs and with the Implementing officers i.e. Executive Engineers and other associate agencies to ensure timely completion of the schemes.</p> <p>Hooghly- Recommendation of works under MPLADS is the prerogative of the MPs. MPs in Hooghly district usually recommend works from time to time as per felt needs of the locality throughout the year. However, the issue will be taken up with the MPs requesting them to recommend works upto the annual entitlement during the financial year preferably within 60 days of the commencement of the financial year.</p> <p>Paschim Mednipur – After receiving the fund from Government of India we inform to the MPs to submit the proposals. DA approved the proposals , select EA and request them to submit vetted plan and estimate along with the necessary papers within 15 days but EAs are unable to submit the documents in stipulated time. For this reason delay in recommending the fund. This district is backward one and due to shortage of technical staff vetting procedure is delayed. We are try to improving this process for releasing fund quickly.</p> <p>South 24-Parganas – Though meetings with Hon'ble MPs were held where repeated request to recommend schemes was made by the District Authority, the recommendations reached the district at the fag end of the term.</p>
13	3.2	<p>Execution of works without recommendation of MP</p> <p>As per the scheme guidelines, each MP was required to recommend works on his letter head, duly</p>	

	signed by him/her. Recommendations by representative(s) of MPs were not permissible.	
	(a) <u>Detail of works executed without formal recommendation of MP</u> - Nine DAs in eight States, executed 700 works amounting to Rs.9.45 crore without a formal recommendation of the MP.	
	<u>Assam</u> 87 works costing Rs.0.79 Crore in 1 district were executed without formal recommendation of MP.	As per reply from DC Lakhimpur that all scheme has been recommended by the Hon'ble MP and executed accordingly. As per reply received from DC Kamrup that no works were execution without the formal recommendation of MP in the District. As per reply received from DC Kamrup that woks sanctioned and executed as indicated by the Hon'ble MP.
	<u>Bihar</u> 1 work costing Rs.0.30 Crore in 1 district was executed without formal recommendation of MP.	As per reply from DM Patna that the work costing Rs 0.30 crore was sanctioned on the recommendation letter dated 05.04.2008 of Hon'ble MP(RS) Shri Zabir Hussain, Hon'ble MP(RS).
	<u>Jammu & Kashmir</u> 558 works costing Rs.4.48 Crore in 1 district were executed without formal recommendation of MP.	As per reply received from DDC, Anantnag, it is not a fact that any work is taken up without the recommendations of the Hon'ble MP. The works are taken up for execution only when the same are approved by the Hon'ble MP under his seal and signature. The list of works recommended by authorized representatives of Hon'ble MP were got estimated through implementing agencies and before issuance of Administrative Approval, the said estimates have been approved/ authenticated by the Hon'ble MP under proper seal and signature.
	<u>Jharkhand</u> 9 works costing Rs.2.45 Crore in 1 district were executed without formal recommendation of MP.	As per reply from DDC, Deoghar that MPLADS work are executed as per MPLADS Guidelines only after receipt of recommendations from the Hon'ble MP.
	<u>Manipur</u> 38 works costing Rs.1.31 Crore in 1 district were executed without formal recommendation of MP.	As per reply from District Authority, there is no such case in the West District Imphal.
	<u>Tamil Nadu</u> 1 work costing Rs.0.04 Crore in 1 district was executed without formal recommendation of MP.	As per reply from DRDA Kanyakumari , the damaged building of the Pullyoorsalai Govt. High School has been demolished and the school administration rushed to the local MLA of area to provide a building for the school urgently. Due to urgency and for want of MPLADS fund, the local MLA approached the District Collector with a request to build a school building for the said school with an assurance from the MP to provide fund from MPLADS Due to urgency the District Collector has sanctioned the work in anticipation of MP's recommendation. Subsequently the MP has given the recommendation letter for the building work. Hence there

		<p>is no violation of guidelines.</p> <p>Further no work has been sanctioned without the recommendation of the MP. The instruction is taken into account and the recommendations other than MP will not be entrained.</p>
	<p><u>Orissa</u></p> <p>1 work costing Rs.0.01 Crore in 1 district was executed without formal recommendation of MP.</p>	<p>As per reply from Collector Jajpur, all projects under MPLADS are sanctioned on recommendation of Hon'ble MPs duly signed by him/her. In Jajpur district, no work has been executed without the recommendation of Hon'ble MPs. Recommendation of Projects by representatives of Hon'ble MPs are not accepted. It is a fact that the Project "Construction of Waiting Shed for Public Attending Grievances Cell near Collectorate" was sanctioned and taken up on the recommendation of the Collector. The project has been completed and in use. However, due care will be taken to obtain the recommendation of Hon'ble MPs before sanction of any project out of interest money.</p> <p>As per reply from Dy Director Bhadrak, no such type of project has been sanctioned.</p> <p>As per reply from Dy Director Kalahandi, no works has been executed without formal recommendation of MP.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that no work is under taken without the recommendation of MPs.</p>
	<p><u>Meghalaya</u></p> <p>In West Garo Hills District (Tura), five works were executed by the IA (BDO, Batasing) costing Rs.0.07 crore without receiving any recommendation from the MP. It is pertinent that these works pertained to construction of staff quarter for Junior Engineer and Accountant and renovation of BDO's office, which are prohibited as per the Scheme guidelines.</p>	<p>As per reply from DC West Garo Hills, Tura, the funds belongs to C&RD, Govt. of Meghalaya, bank mistakenly deposited in MPLADS Account. Later cash books and A/Cs have been reconciled.</p>
	<p><u>(b) Detail of works executed on recommendation of representatives of MP</u> - Three DAs in three states executed 150 works amounting to Rs.2.44 crore, recommended by the representatives of the MPs, such as the Personal Secretary of the MP, Zonal President of the concerned political party etc.</p>	
	<p><u>Jammu & Kashmir</u></p> <p>47 works costing Rs.0.60 Crore in 1 district were executed with the recommendation by representative of MP.</p>	<p>As per reply received from DDC, Anantnag it is not the fact that 47 works have been executed on the recommendations of representative of Hon'ble MP. These works have been approved by he Hon'ble MP and the evidence to this effect is that the estimate for each work is approved by the Hon'ble MP under her seal and signature.</p>

	<p><u>Madhya Pradesh</u></p> <p>DA Shajapur sanctioned 99 road works costing Rs.1.78 crore during 2005-07 on the recommendation of the Personal Secretary (PS) of the MP, Lok Sabha. These recommendations were made on the official letter head of the MP concerned on which the PS stated that these were "as per orders of the Hon'ble MP". These recommendations did not carry the signature of the MP, which was necessary as per format prescribed for recommending eligible works.</p>	<p>As per reply received from Collector Shajapur, during the 2005-06 to 2006-07, 99 CC roads works were sanctioned on the recommendation of the representative of the Hon'ble MP. Subsequently, the recommendations were obtained from the Hon'ble MP. At present, the recommendation of the representatives is not entertained and the work is being sanctioned as per the Guidelines.</p>
	<p><u>Uttar Pradesh</u></p> <p>4 works costing Rs.0.06 Crore in 1 district were executed with the recommendation by representative of MP.</p>	<p>As per reply from DM Sultanpur, the action is taken only on the recommendation which is received on the letter head of the Hon'ble MP, duly signed by him.</p> <p>As per reply from Shahjahanpur, no works were sanctioned without the recommendation of the MP.</p> <p>As per reply from DC Bijnore, there is no such case in the district.</p> <p>As per reply received from DM Barabanki, no work have been sanctioned on the recommendation of representatives of MP.</p> <p>As per reply received from DM Maharajganj that no work was sanctioned on the recommendation of the representative of the MP.</p> <p>As per reply from DM Mirzapur, no work was executed with the recommendation by the representative of MP in the District.</p> <p>As per reply from DM Ambedkar Nagar that no works were sanctioned without the recommendation of the MP.</p> <p>As per reply received from DM Badaun that no works were sanctioned without the recommendation of the MP.</p> <p>As per reply received from DM Kannauj that works are recommended by the Hon'ble MP on the letter head duly signed by him and no recommendation is received at the level of his representative.</p> <p>As per reply received from DM Jaulaun that no such case reported in this district. It is strictly followed that the recommendation letter is signed by the MP only.</p> <p>As per reply from DM Balia that all the works had been executed by the recommendation of the Hon'ble MP.</p> <p>As per reply from DM Etawah that all works are executed which are</p>

	<p>(c) Works executed exceeding the cost indicated by the concerned MPs - Further, in seven States/UTs, 10 DAs accorded sanction to 260 works involving Rs.10.75 crore during 2004-09, though the actual cost of these works exceeded, by Rs.2.49 crore, of the cost indicated by the concerned MPs. The consent of the MPs concerned was not obtained for the excess amount sanctioned and the excess expenditure were met from unspent balance of other works, interest accrued on unspent balances etc., without recommendation of the MP concerned.</p> <p>Thus, the execution of works by the DAs from the MPLADS funds, without receiving recommendations from the MPs concerned and over and above the amount indicated by an MP for a particular work violated the Scheme guidelines and resulted in unauthorized expenditure of Rs.14.38 crore.</p> <p>The Ministry stated that it was contemplating to investigate the violation of Scheme guidelines by the DAs and fix the responsibilities for the alleged irregularities.</p>	<p>duly recommended by the MP.</p> <p>It has been noticed from the CAG report that only J&k State constitute major share of executing works (consisting of 558 works) without the recommendation of the MPs, District Authority Anantnag in reply has stated that Hon'ble MP has been requested to recommend the projects/works within the stipulated time as per Guidelines. In the reply received from other states' it has been intimated that due to urgency of work and assurance of local MLA, to make available funds from MPLADS funds through the MP, District Authority has sanctioned the work in anticipation of MP's recommendation. These lapses have been viewed seriously and District Authorities have been advised not to repeat such mistakes.</p> <p><i>It is also mentioned that wherever such lapses have occurred it would be in the fitness of things to take action against the erring officials. The Ministry has already taken up the matter with Chief Secretaries of States/Administrator of UTs to investigate the matter and direct the concerned district Authorities to take action against the erring officials appropriately.</i></p>																								
	<p>Bihar</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1" data-bbox="747 815 1822 954"> <thead> <tr> <th rowspan="2">DAs</th> <th rowspan="2">No. of works</th> <th colspan="2">Cost</th> <th rowspan="2">Sanction amount exceeding MPRs recommendation</th> </tr> <tr> <th>Recommended by MP</th> <th>Sanctioned by DAs</th> </tr> </thead> <tbody> <tr> <td>2</td> <td>236</td> <td>6.66</td> <td>7.92</td> <td>1.26</td> </tr> </tbody> </table> <p>Goa</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1" data-bbox="747 1149 1822 1334"> <thead> <tr> <th rowspan="2">DAs</th> <th rowspan="2">No. of works</th> <th colspan="2">Cost</th> <th rowspan="2">Sanction amount exceeding MPRs recommendation</th> </tr> <tr> <th>Recommended by MP</th> <th>Sanctioned by DAs</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>2</td> <td>0.35</td> <td>0.55</td> <td>0.2</td> </tr> </tbody> </table>	DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation	Recommended by MP	Sanctioned by DAs	2	236	6.66	7.92	1.26	DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation	Recommended by MP	Sanctioned by DAs	1	2	0.35	0.55	0.2	<p>As per reply from DM Madhepura, there is no such case related to the District.</p> <p>As per reply from DM Patna that the cost of work sanctioned exceeded the cost recommended by the Hon'ble MP because the MP has not given the estimated cost of work.</p> <p>As per state reply , in the case of North Goa District, there is one work of Construction of Children's Park at Harvalem Housing Board Colony, Sanquelim in Biocholim Taluka. In this case the Hon'ble MP had recommended Rs 10 lakhs for the project on 7.11.2001. However, the then District Collector issued an order of Rs 15.90 lakh dated 27.01.2005 for the said project including electrification works. The excess amount of Rs 5.90 lakhs is under regularization by the Hon'ble MP. A request has already been made to the Hon'ble MP who is willing to favorably consider the matter.</p> <p>As per state reply,for the work of construction of Community Hall at Balli in South Goa District, the actual amount was exceeded on account of escalation of prices of material cost as the project was delay and the A.A & E.S had to be revised on 4 occasions based on</p>
DAs	No. of works			Cost			Sanction amount exceeding MPRs recommendation																			
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2	236	6.66	7.92	1.26																						
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1	2	0.35	0.55	0.2																						

					submission of revised estimate by the Implementing Agency.
<u>Madhya Pradesh</u>					
(Rs.In Crore)					
DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation	
		Recommended by MP	Sanctioned by DAs		
2	5	0.17	0.43	0.26	
<u>Uttar Pradesh</u>					
(Rs.In Crore)					
DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation	
		Recommended by MP	Sanctioned by DAs		
1	6	0.07	0.13	0.06	<p>work executed exceeding the cost indicated by the concerned Hon'ble MP.</p> <p>As per reply from DM Mirzapur, no works was executed exceeding he cost indicated by the concerned MPs in the District.</p> <p>As per reply from DM Ambedkar Nagar that there is no such reference in the district.</p> <p>As per reply received from DM Badaun that no works was executed exceeding the cost indicated by the concerned MPs in the District. In case the cost of the project is more than the recommended amount, the MP is requested for recommending the additional fund for the same.</p> <p>As per reply received from DM Kannauj that no works executed exceeding the cost indicated by the Hon'ble MP. The sanctioned is issued only after preparation of estimate of work. Estimates are prepared with in the recommendation of the MP.</p> <p>As per reply received from DM Jaulaun that no such case reported in the District.</p> <p>As per reply from DM Balia that no such case in the District.</p> <p>As per reply from DM Sultanpur that the works are sanctioned within the financial limits as recommended by the Hon'ble MP.</p>
<u>Jammu and Kashmir</u>					
(Rs.In Crore)					
DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation	
		Recommended by MP	Sanctioned by DAs		
					As per reply from DDC Anantng that all the works identified /recommended by the Hon'ble MP are got estimated through Implementing Agency and the estimates are got approved under seal and signature of Hon'ble MP as well. Hence, the question of execution of works over and above the approved cost does not arise. Therefore, para needs to be dropped.

		1	2	0.03	0.04	0.01													
		<p>Assam</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">DAs</th> <th rowspan="2">No. of works</th> <th colspan="2">Cost</th> <th rowspan="2">Sanction amount exceeding MPRs recommendation</th> </tr> <tr> <th>Recommended by MP</th> <th>Sanctioned by DAs</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>7</td> <td>0.18</td> <td>0.23</td> <td>0.05</td> </tr> </tbody> </table>					DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation	Recommended by MP	Sanctioned by DAs	1	7	0.18	0.23	0.05	<p>As per reply received from DC Kamrup that woks sanctioned and executed as indicated by the Hon'ble MP.</p> <p>As per reply from DC Dhubri that no works executed exceeding the cost indicated by the Hon'ble MP Dhubri.</p>
DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation															
		Recommended by MP	Sanctioned by DAs																
1	7	0.18	0.23	0.05															
		<p>Andaman and Nicobar Islands</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">DAs</th> <th rowspan="2">No. of works</th> <th colspan="2">Cost</th> <th rowspan="2">Sanction amount exceeding MPRs recommendation</th> </tr> <tr> <th>Recommended by MP</th> <th>Sanctioned by DAs</th> </tr> </thead> <tbody> <tr> <td>2</td> <td>2</td> <td>0.8</td> <td>1.45</td> <td>0.65</td> </tr> </tbody> </table>					DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation	Recommended by MP	Sanctioned by DAs	2	2	0.8	1.45	0.65	<p>As per UT Administration reply, a through study was made to assess the recommended amount by MP and recommended work by MP . The para in question does not pertain to A&N Islands. However, the District Authority will ensure that no such excess sanction shall be made without the approval of recommending MP.</p>
DAs	No. of works	Cost		Sanction amount exceeding MPRs recommendation															
		Recommended by MP	Sanctioned by DAs																
2	2	0.8	1.45	0.65															
14	3.3	<p>Selection of prohibited works</p> <p>As per the Scheme guidelines effective from November 2005, all works which meet the locally felt community infrastructure and developmental needs are permissible under MPLADS, except those prohibited under the guidelines.</p> <p>However, it was noticed that in 100 sampled districts of 29 States/UTs (78 per cent of sample DAs), expenditure of Rs.73.76 crore was incurred during 2004-09 on 2,340 works which were not permitted as per the Scheme guidelines. The state-wise details are shown in chart given below.</p>					<p>It is the responsibility of District Authority to examine and sanction of only eligible works recommended by the Hon'ble MP. The execution of prohibited works are attributable to the recommendation of the Hon'ble MPs inconsistency with the Guidelines and thereby irregular sanction of such works by District Authorities.</p> <p>In case of violation of the Guidelines, States/UTs Governments have been requested to investigate the matter for initiating necessary disciplinary action against the District Authorities/officials found responsible for irregularities.</p> <p>Based on replies received from the states/UTs and in order to avoid recurrence of such irregularities, this Ministry has issued the Illustrative list of Eligible works to all the States/UTs. Sometime due to compelling circumstances, District Authorities has to act on the recommendations of the Hon'ble MP for one reason or the others beyond their control resulting in execution of prohibited works. Besides this Ministry provides regular training to the State/District officials in order to have better appreciation and implementation of Guidelines. Collectors/Magistrates have been requested to ensure that no such irregularities will occur in future. This Ministry in the Bi-annual Review Meetings have been regularly requesting the State/UTs Governments to adhere to the provisions of the Guidelines to avoid recurrence of such lapses.</p>												

			The replies received from the states/UTs have been indicated against each.																												
		<p>A and N Islands – The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>1</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.13</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.23</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>2</td> </tr> <tr> <td>Amount</td> <td>0.36</td> </tr> </table>	No. of DAs		1	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1	Amount	0.13	Works for religious purposes and works within the premises of religious body	No. of works	1	Amount	0.23	Total	No. of works	2	Amount	0.36	As per UT Administration reply, a through study was made by the technical wing, the para in question does not have any work pertaining to A&N Islands. However, it will be made sure that no such prohibited works shall be taken up under said scheme.										
No. of DAs		1																													
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1																													
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		<p>Andhra Pradesh– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>6</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.03</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.19</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>31</td> </tr> <tr> <td>Amount</td> <td>0.18</td> </tr> <tr> <td rowspan="2">Miscellaneous inadmissible works</td> <td>No. of works</td> <td>9</td> </tr> <tr> <td>Amount</td> <td>0.26</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>44</td> </tr> <tr> <td>Amount</td> <td>0.66</td> </tr> </table>	No. of DAs		6	Works for office and residential buildings of Central/State Government	No. of works	1	Amount	0.03	Works for religious purposes and works within the premises of religious body	No. of works	3	Amount	0.19	All works of renovation, repair and maintenance	No. of works	31	Amount	0.18	Miscellaneous inadmissible works	No. of works	9	Amount	0.26	Total	No. of works	44	Amount	0.66	<p>As per reply received from Collector Kadapa, no such works were proposed and sanctioned in YSR District.</p> <p>As per reply received from Collector Anantapur that whenever the Hon'ble MPs recommend the works they will be observed in the light of MPLADS Guidelines in the list of works prohibited under MPLADS. If such works are in the list of prohibited works then in the beginning itself i.e without calling for estimates of such works the matter will be informed to the Hon'ble MPs and the file will be closed. No works described in this list of the para were allowed to execute.</p> <p>The work Construction of welcome arch near Uma Nagar 13th Division Old Town Anantapur was based on the representation made by the local people. This work was recommended by the Hon'ble MP Anantapur taken up for execution. After verification of list of prohibited works it reveals that this type of works are not included in the list of prohibited work. Hence, this work was taken up and executed. Hence it may be considered.</p> <p>As per reply received from Collector Nellore that the MPLADS Guidelines are being followed strictly in the SPSR Nellore District and no prohibited works have been sanctioned. The execution of ineligible works like office and Residential buildings relating to Central/State Government, works for religious body, works of Renovation, Repairs, Maintenance and miscellaneous inadmissible works have not been sanctioned in SPSR Nellore District. However,</p>
No. of DAs		6																													
Works for office and residential buildings of Central/State Government	No. of works	1																													
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			<p>as per request/appeal of the Schedule Caste/weaker section people of the locality concerned and on receipt of the proposals from the Hon'ble MPs concerned, 05 works costing Rs 9.00 lakhs were sanctioned to cover greater need and to develop the areas inhabited by SC people. These works are also recommended and sanctioned based on the locally felt needs in the interest of the SC people as well as Weaker Section people of the area concerned.</p> <p>As per reply received from District Collector Kurnool that the works are sanctioned as recommended by the Hon'ble MPs and approved by the competent authority. However, the provision of guidelines will be followed while issue administrative sanction.</p> <p>As per state reply, it has been intimated by District Collector Trivanduram that action to open the waiting shed in KSRTC Bus Stand, Vizhinjam to public use is in progress(DC TVM). Administrative Sanction was issued to Achuthamenon Study Centre and Library which is a library-cum-Research Centre in Political science under Kerala University. This centre receives a grant of Rs 50,000/- p.a from Kerala University. As per GOI letter No C/07/2006-MPLADS dated 7.9.2006, the installation of Computers etc under the MPLADS is permissible. Hence the para may be dropped.</p>																							
		<p>Arunachal Pradesh– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>2</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.15</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.01</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>10</td> </tr> <tr> <td>Amount</td> <td>0.28</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>14</td> </tr> <tr> <td>Amount</td> <td>0.44</td> </tr> </table>	No. of DAs		2	Works for office and residential buildings of Central/State Government	No. of works	3	Amount	0.15	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1	Amount	0.01	All works of renovation, repair and maintenance	No. of works	10	Amount	0.28	Total	No. of works	14	Amount	0.44	
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		<p>Assam– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>4</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.01</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>5</td> </tr> <tr> <td>Amount</td> <td>0.12</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>45</td> </tr> <tr> <td>Amount</td> <td>1.06</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>37</td> </tr> </table>	No. of DAs		4	Works for office and residential buildings of Central/State Government	No. of works	1	Amount	0.01	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	5	Amount	0.12	Works for religious purposes and works within the premises of religious body	No. of works	45	Amount	1.06	All works of renovation, repair and maintenance	No. of works	37	<p>As per reply from DC Lakhimpur that :-</p> <p>(i) no scheme recommended in respect of Lakhimpur District.</p> <p>(ii) Three works executed during 2007-08, 2008-09 which were not followed by Guidelines in the interest of public.</p> <p>(iii) some works have been executed nearly religious institutions as Guest House, Community Hall as recommended by the Hon'ble MP.</p> <p>(iv) 08 works of renovation repairing and maintenance works executed.</p>		
No. of DAs		4																								
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		<table border="1"> <tr> <td>etc. and CM Relief fund)</td> <td>Amount</td> <td>0.74</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>227</td> </tr> <tr> <td>Amount</td> <td>5.34</td> </tr> </table>	etc. and CM Relief fund)	Amount	0.74	Total	No. of works	227	Amount	5.34	<p>Shri Zabeer Hussain, Hon'ble MP(RS). The cost of the instrument of AC project was not sanctioned in the estimated cost of materials. In this connection the representation was sent vide this office letter No 16 dated on 12.01.2010 to Office of the Principal AG of Bihar.</p> <p>As per reply from DM Patna, no such work has been sanctioned in the Patna District.</p> <p>Rs 70 lakh was transferred to in the account of Chief Minister Relief funds Bihar for rehabilitation work in Flood Affected Areas on the recommendation of the Hon'ble MPs. The said amount has been received back on vide Cheque No 077129 dated 18.02.2011.</p>																								
etc. and CM Relief fund)	Amount	0.74																																	
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	<p>Chhattisgarh– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>1</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.01</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.01</td> </tr> </table>	No. of DAs		1	Works for office and residential buildings of Central/State Government	No. of works	1	Amount	0.01	Total	No. of works	1	Amount	0.01	<p>As per state reply, in.</p> <p>Raipur- No work related to Government Offices, Government Residential Buildings, Cooperative Institutions, Commercial Institutions, Family works and Repairing of Religious Places was sanctioned.</p> <p>Bilaspur - Railway Reservation Center was built on the recommendation of honorable MP Shri P.L. Mohale and being used by common public. The work has been completed. However, no such work will be sanctioned in future.</p> <p>Jashpur- No such case was found in the Audit.</p>																				
No. of DAs		1																																	
Works for office and residential buildings of Central/State Government	No. of works	1																																	
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Total	No. of works	1																																	
	Amount	0.01																																	
	<p>Goa– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>2</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.29</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>5</td> </tr> <tr> <td>Amount</td> <td>0.91</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.11</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>10</td> </tr> <tr> <td>Amount</td> <td>0.87</td> </tr> <tr> <td rowspan="2">Miscellaneous inadmissible works (Works on Private Land/Title)</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.52</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>20</td> </tr> <tr> <td>Amount</td> <td>2.71</td> </tr> </table>	No. of DAs		2	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1	Amount	0.29	Works for religious purposes and works within the premises of religious body	No. of works	5	Amount	0.91	All works of renovation, repair and maintenance	No. of works	1	Amount	0.11	Purchase of prohibited movable items	No. of works	10	Amount	0.87	Miscellaneous inadmissible works (Works on Private Land/Title)	No. of works	3	Amount	0.52	Total	No. of works	20	Amount	2.71	<p>As per state reply, the construction of Public Health Care Centre and Multipurpose hall for Lions Club of Majorda-cansaulim, Mormugao pertains to the club is registered bearing No 5453046788 can be undertaken as per revised Guidelines which permits works of registered Societies and Trusts. Hence, the expenditure incurred is within the purview of MPLADS funds. Further Lions Club is an organization rendering public service in social and health centre.</p> <p>As per state replies (South Goa), 02 works Construction of Road at Fatorpa Quepem Taluka and construction of football ground at Chandor, Salcete Goa were undertaken as per the recommendation of the Hon'ble MP even though the work come under the actual premises of religious body usage of the complete projects is made all section for the society and the sports loving people of Goa.</p> <p>As per state reply, the following three works were execute in the North Goa Districts:-</p> <p>1. The proposal for the construction was moved by the Village Panchayat, Salem, Bicholim on 16.4.2003 on the strength of</p>
No. of DAs		2																																	
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1																																	
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	Amount	0.52																																	
Total	No. of works	20																																	
	Amount	2.71																																	

			<p>resolution passed by the Panchayat on 17.3.2003 on the land being Survey No 70/1 of Salem Village of Bicholim Taluka. The said land belongs to late Soma Dattaram Raut and the name of Shree Madveshwar Temple is figuring in other Rights column. The legal heirs of late Soma Dattaram Raut had given NOC for the construction of Shri Madveshwar Temple Hall. Efforts are being made by the District Authorities to delete the name of late Soma Dattaram Raut and Shri Madveshwar Temple from the survey records and transfer the occupancy of the land in favour of Village Panchayat Salem.</p> <p>2. Development work of Hindu Crematorium at Britona was undertaken at the instance of the Village Panchayat of Penha de France. In the records of rights of the land under Survey No 64/3, the occupancy is shown as "Hindu Cemetery". The Panchayat, by its letter of 02.12.2003, has clarified that the said land is in their possession and maintenance. Further, in order to remove any ambiguity, District Administration has now written to the village Panchayat to mutate the land in favour of the Village Panchayat.</p> <p>3. The work construction of a Community Hall at Shri Chauranginath Bhumika Devasthan Simvada, Arpora, Bardez was undertaken in 2004 at the instance of the village Panchayat. The district administration is making efforts to transfer the occupancy of the land in favour of the Village Panchayat. A letter to this effect has been sent to the village Panchayat.</p> <p>As per state reply, the work beautification of existing children park and Municipal Garden of Sanguem Municipal Council in Sanguem Taluka was undertaken as per the recommendation of the Hon'ble MP. However, the usage of the completed projects is made by all sections of the Community who were deprived of recreational facilities in the locality.</p> <p>As per state reply the institution Konkani Bhasha Mandal, Vidya Nagar Margao is an aided institution by the Government and the Jamaul Muslim, Madina Masjid, Vasco-da-Gama was provided with Hearse Van has now been transferred in the name of Village Panchayat of Panchawadi, Ponda Goa.</p> <p>As per state reply, there are total 08 items. Three are Government aided institutions of Goa being recognized institutions and other are societies. In any case, this para is noted for compliance for the future.</p> <p>As per state reply, following two works pertains to North Goa</p>
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			<p>District:-</p> <p>1. Construction of Community Hall at Mulgao Bicholim. The land in this case belongs to a private party. However, the private party has conveyed NOC for the construction of the said community hall. The District administration is making efforts to get the land transferred in favour of the Village Panchayat and letter to this effect has already been made to the village Panchayat.</p> <p>2. Construction of school building at Harmal, Pernem. In this case the land belongs to an educational Mandal. It is aided by the Government of Goa.</p> <p>As per state reply, the land on which construction of Pathways and drains at Padribhat, Salcete Taluka was undertaken belongs to private parties. However, efforts are being made to obtain NOCs from all the owners, in response to which only one party has issued NOC. Initiative will be taken to transfer the land to the village Panchayat of St. Jose –de-Areal in Salcete Taluka.</p>																							
		<p>Gujarat– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>4</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.09</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.02</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>5</td> </tr> <tr> <td>Amount</td> <td>0.21</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>7</td> </tr> <tr> <td>Amount</td> <td>0.32</td> </tr> </table>	No. of DAs		4	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1	Amount	0.09	All works of renovation, repair and maintenance	No. of works	1	Amount	0.02	Purchase of prohibited movable items	No. of works	5	Amount	0.21	Total	No. of works	7	Amount	0.32	<p>As per reply from DPO Navasari that no prohibited works executed under MPLADS Guidelines during the year 2004-05 to 2008-09 in Navasari district.</p> <p>As per reply from DPO Junagarh that as per suggestion of Hon'ble MP dated 19.4.2005, only one ambulance was purchased for registered trust which was approved on 09.11.2005 as per old Guidelines. New Guidelines were received on 20.12.2005. As such the work was approved before the new Guidelines. After receipt of new guidelines, no works was sanctioned for registered trust/society.</p> <p>As per reply from Collector Valsad that works of these kind have not been executed in the district.</p> <p>As per reply from Collector Anand that only one work in 2004-05 for sanctioning of an Ambulance Van for Navsarjan Charitable Trust, Borsad costing Rs 5 lakh that fall under the category of 'Purchase of Prohibited Moveable Items' was noted by audit. The work was accorded in-principle approval prior to issue of revised Guidelines in November 2005.</p> <p>As per reply from Collector Amreli, no prohibited works had been sanctioned under the MPLADS Guideline in Amreli District.</p>
No. of DAs		4																								
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1																								
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Total	No. of works	7																								
	Amount	0.32																								
		<p>Haryana– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p>	<p>As per state reply, DRDA Amabla, Bhiwani and Sonapat that the funds were released for the different works on the recommendation of Hon'ble MP. These works felt necessary to meet the Community</p>																							

		<table border="1"> <tr> <td>No. of DAs</td> <td>3</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.17</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>94</td> </tr> <tr> <td>Amount</td> <td>0.7</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>95</td> </tr> <tr> <td>Amount</td> <td>0.87</td> </tr> </table>	No. of DAs	3	Works for office and residential buildings of Central/State Government	No. of works	1	Amount	0.17	All works of renovation, repair and maintenance	No. of works	94	Amount	0.7	Total	No. of works	95	Amount	0.87	<p>infrastructure and developmental needs</p> <p>All the DCs and Chief Executive Offices has been directed for strict adherence of Guidelines/Instructions.</p> <p>The matter is under examination at State Headquarters level and suitable action against the delinquents will be initiated.</p>									
No. of DAs	3																												
Works for office and residential buildings of Central/State Government	No. of works	1																											
	Amount	0.17																											
All works of renovation, repair and maintenance	No. of works	94																											
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Total	No. of works	95																											
	Amount	0.87																											
	<p>Himachal Pradesh– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td>5</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>27</td> </tr> <tr> <td>Amount</td> <td>0.95</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>48</td> </tr> <tr> <td>Amount</td> <td>0.69</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>11</td> </tr> <tr> <td>Amount</td> <td>0.05</td> </tr> <tr> <td rowspan="2">Miscellaneous inadmissible works (Various inadmissible works)</td> <td>No. of works</td> <td>73</td> </tr> <tr> <td>Amount</td> <td>0.79</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>159</td> </tr> <tr> <td>Amount</td> <td>2.48</td> </tr> </table>	No. of DAs	5	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	27	Amount	0.95	Works for religious purposes and works within the premises of religious body	No. of works	48	Amount	0.69	All works of renovation, repair and maintenance	No. of works	11	Amount	0.05	Miscellaneous inadmissible works (Various inadmissible works)	No. of works	73	Amount	0.79	Total	No. of works	159	Amount	2.48	<p>As per reply from DC Hamirpur, 9 works amounting to Rs 9.10 lakh instead of 10 works amounting to Rs 10.10 lakh have been sanctioned by this office for the construction of Sarai Bhawans near the temples, special repair etc. Sarai Bhawans near the temples have been sanctioned as per the Guidelines and are of community use. The names of temples have been mentioned only to indicate the exact location of Sarai Bhawans. Special Repairs of link road and well have been sanctioned during 2005-06 (on 29 March 2005 and 26 May 2005). These two works have been sanctioned as per the Guidelines dated 16.05.2002. Special repair of link road and well is for restoration/up-gradation of durable asset. C/O Building of SD Public School Panjot has also been sanctioned during 2005-06 as per Guidelines dated 16.05.2002. Similarly C/O retaining wall on road has been also sanctioned as per Guidelines. All the above works stand completed.</p> <p>As per reply from DPO Kangra that:-</p> <p>(i) all the works under MPLADS are being sanctioned on the recommendations of Hon'ble MPs in view of the public demands and assets so created under this head are being used by the local and general people at large.</p> <p>(ii) The Sarai Bhawan constructed near the religious places are also used by the general public (outside and local). Moreover, to identify the particular site, the name of temple/religious place have been incorporated in the sanction orders.</p> <p>(iii) All the works under MPLADS have been sanctioned on the recommendation of Hon'ble MPs. All the assets created are properly used by the public as these have been created on the demands. Most of the assets are being used for welfare and social activities of the area concerned.</p>
No. of DAs	5																												
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	27																											
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	<p>Jammu and Kashmir– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td>1</td> </tr> </table>	No. of DAs	1	<p>As per reply received from DDC, Anantnag, the work namely repairs/renovation of Tourist Hut Pahalgam was taken up under MPLADS funds of Hon'ble MP(RS) Shri Gh Nabi Azad. The basic error has crept at the level of DDC Doda who released the funds for</p>																									
No. of DAs	1																												

		<table border="1"> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>18</td> </tr> <tr> <td>Amount</td> <td>0.6</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>18</td> </tr> <tr> <td>Amount</td> <td>0.6</td> </tr> </table>	All works of renovation, repair and maintenance	No. of works	18	Amount	0.6	Total	No. of works	18	Amount	0.6	repairs of tourist hut a Pahlagam, which is not the approved item of work under MPLADS. DDC Anantnag shall have raised objection to this but the fund have been released further to the Tourism Department. The funds have been utilized for a bonafide purpose and the action taken need to be regularized.																	
All works of renovation, repair and maintenance	No. of works	18																												
	Amount	0.6																												
Total	No. of works	18																												
	Amount	0.6																												
	<p>Jharkhand– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>3</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>50</td> </tr> <tr> <td>Amount</td> <td>0.64</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>8</td> </tr> <tr> <td>Amount</td> <td>0.27</td> </tr> <tr> <td rowspan="2">Creation of assets named after peRs...on</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>6.09</td> </tr> <tr> <td rowspan="2">Miscellaneous inadmissible works (Cleanliness of ponds, tanks etc. and CM Relief fund)</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.01</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>62</td> </tr> <tr> <td>Amount</td> <td>7</td> </tr> </table>	No. of DAs		3	All works of renovation, repair and maintenance	No. of works	50	Amount	0.64	Purchase of prohibited movable items	No. of works	8	Amount	0.27	Creation of assets named after peRs...on	No. of works	3	Amount	6.09	Miscellaneous inadmissible works (Cleanliness of ponds, tanks etc. and CM Relief fund)	No. of works	1	Amount	0.01	Total	No. of works	62	Amount	7	As per reply from DDC, Deoghar that the work is executed as per MPLADS Guidelines on the recommendations of the Hon'ble MP. Repairs and maintenance work was not undertaken
No. of DAs		3																												
All works of renovation, repair and maintenance	No. of works	50																												
	Amount	0.64																												
Purchase of prohibited movable items	No. of works	8																												
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Total	No. of works	62																												
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	<p>Karnataka– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>6</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>17</td> </tr> <tr> <td>Amount</td> <td>0.63</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>94</td> </tr> <tr> <td>Amount</td> <td>1.84</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>35</td> </tr> <tr> <td>Amount</td> <td>0.52</td> </tr> <tr> <td rowspan="2">Creation of assets named after person</td> <td>No. of works</td> <td>17</td> </tr> <tr> <td>Amount</td> <td>0.25</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>163</td> </tr> <tr> <td>Amount</td> <td>3.24</td> </tr> </table>	No. of DAs		6	Works for office and residential buildings of Central/State Government	No. of works	17	Amount	0.63	Works for religious purposes and works within the premises of religious body	No. of works	94	Amount	1.84	All works of renovation, repair and maintenance	No. of works	35	Amount	0.52	Creation of assets named after person	No. of works	17	Amount	0.25	Total	No. of works	163	Amount	3.24	<p>As per reply from DC Haveri, as per recommendation by the Hon'ble MPs, District Authority has executed the works. These places are public property and open to all for use. The properties are then handed over to concerned Gram Panchayats. In future, the MPLADS guidelines will be strictly followed to avoid execution of prohibited works.</p> <p>As per reply from DC Bagalkot that:-</p> <p>(a) out of 17 works one work i.e (State Government) Construction of compound wall to court complex at Badami Taluka have been sanctioned as per the recommendation of the MP and now the said work is completed. In future such omission will not occur. Hence the para may be dropped.</p> <p>(b) As observed by the Audit , out of 94 works only, 16 works of Samudyabhavans are concerned to Bagalkot district (07 works in 2004-05, 06 works 2005-06, 02 in 2006-07 and one work in 2007-08),. It is observed that these works are constructed for religious purposes. But it is not correct. These community hall works are constructed in the available public land nearby or in the premises of the village temples, Math's etc for the use of whole public of the village and not for any specific religion or community and accordingly the buildings are actually in the use of public of village, irrespective of religion caste or community. Hence the observation</p>
No. of DAs		6																												
Works for office and residential buildings of Central/State Government	No. of works	17																												
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Works for religious purposes and works within the premises of religious body	No. of works	94																												
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Total	No. of works	163																												
	Amount	3.24																												

			<p>may please be dropped.</p> <p>(c) No compliance as no such works have been taken up in the district.</p> <p>(d) No compliance as no assets have been created after the.</p> <p>As per reply from DC Hassan, there is no case for works for office and residential building of Central/State Government in the District . However, as recommended by the Hon'ble MP, three works have been taken up for the year 2004-05, 2005-06 and 2006-07 for the construction of Sairam Mandir at Channarayapatna town in the year of 2004-05, Chilume Mutt Samudaya Bhavan at Arkalgud in the year 2005-06 and Madrasa building Bajjimma Farooq at Arsikere in the year of 2006-07. All these three works were already executed for the benefit of the public. Hence this par kindly be dropped.</p> <p>Besides the above works for renovation, repair and maintenance are not being taken in the District.</p> <p>One work is taken in the year 2004-05 namely the construction of Thimmegowda, memorial Samudaya Bhavan at Kabbali, Channarayapatna Taluk, the name of Thimmegowda Memorial Samudaya Bhavan is changed as Samudaya Bhavan for the utilisation of public. Hence this para may kindly be dropped.</p> <p>Two works in the year 2005-06, 9 works in the year 2006-07 and one work in the year 2008-09 were taken up to construction of Ambedkar Bhavans for the benefit of Scheduled Castes in the areas inhabited by Scheduled castes populations. All these works are taken in the Government land (Gram Panchayat). These works have been executed and completed. The name of Ambedkar Bhavan are now being changed as Scheduled Caste Samudaya Bhavans. Hence this para may kindly be dropped.</p> <p>As per reply from DC Dharwad, no prohibited works are undertaken in Dharwad North Parliamentary Constituency.</p>													
		<p>Kerala– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1" data-bbox="747 1247 1822 1442"> <tr> <td>No. of DAs</td> <td></td> <td>2</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.05</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.05</td> </tr> </table>	No. of DAs		2	Works for office and residential buildings of Central/State Government	No. of works	1	Amount	0.05	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1	Amount	0.05	<p>As per state reply, District Authority Thiruvananthapuram Has intimated that action to open the waiting shed in KSRTC Bus Stand, Vizhinjam to public use is in progress (DC TVM). Administrative Sanction was issued to Achuthamenon Study Centre and Library, which is library –cum-Research Centre in Political Science under Kerala University. This centre receives a grant of Rs 50,000/- Per Annum from Kerala University. As per Govt of India, Ministry of S&PI letter dated 7.9.2006, the installation of computer etc under the MPLADS is permissible. Hence the para may be dropped.</p>
No. of DAs		2														
Works for office and residential buildings of Central/State Government	No. of works	1														
	Amount	0.05														
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1														
	Amount	0.05														

		<table border="1"> <tr> <td>Purchase of prohibited movable items</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td></td> <td>Amount</td> <td>0.05</td> </tr> <tr> <td>Total</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td></td> <td>Amount</td> <td>0.15</td> </tr> </table>	Purchase of prohibited movable items	No. of works	1		Amount	0.05	Total	No. of works	3		Amount	0.15	DC Kannur has intimated that the building constructed in the Taluk Hospital Taliparamba is used for public purposes only.																
Purchase of prohibited movable items	No. of works	1																													
	Amount	0.05																													
Total	No. of works	3																													
	Amount	0.15																													
	<p>Madhya Pradesh– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>7</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>38</td> </tr> <tr> <td>Amount</td> <td>1.53</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>9</td> </tr> <tr> <td>Amount</td> <td>0.41</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.03</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>57</td> </tr> <tr> <td>Amount</td> <td>1.34</td> </tr> <tr> <td>Total</td> <td>No. of works</td> <td>107</td> </tr> <tr> <td></td> <td>Amount</td> <td>3.32</td> </tr> </table>	No. of DAs		7	Works for office and residential buildings of Central/State Government	No. of works	38	Amount	1.53	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	9	Amount	0.41	Works for religious purposes and works within the premises of religious body	No. of works	3	Amount	0.03	All works of renovation, repair and maintenance	No. of works	57	Amount	1.34	Total	No. of works	107		Amount	3.32	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar no in-admissible work was sanctioned in the district.</p> <p>As per reply received from District Authority Ujjain, no sanction is issued for the prohibited works given the guidelines.</p> <p>As per reply from Collector Shahdol, as per guidelines, sanction costing Rs 48.13 lakh were issued for construction of 12 State go-down for Public Distribution System. The sanction to these works were issued under serial 14 of Sub Head "Other Public Facilities" under List of Sector and Scheme Codes and no sanction was issued to any prohibited works. No sanction was issued for prohibited works.</p> <p>As per reply from Collector Damoh no in-admissible work is executed in the District.</p> <p>As per reply received from Collector Shajapur, no prohibited work given in the Guidelines is sanctioned in the district.</p> <p>As per reply from Collector Balaghat, no prohibited work given in the Guidelines is sanctioned in the district. The sanction is given to those works which are eligible as per the Guidelines.</p> <p>As per reply from Collector Damoh that no prohibited works given in the Guideline sis sanctioned in the district.</p>
No. of DAs		7																													
Works for office and residential buildings of Central/State Government	No. of works	38																													
	Amount	1.53																													
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Works for religious purposes and works within the premises of religious body	No. of works	3																													
	Amount	0.03																													
All works of renovation, repair and maintenance	No. of works	57																													
	Amount	1.34																													
Total	No. of works	107																													
	Amount	3.32																													
	<p>Maharashtra– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>8</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>16</td> </tr> <tr> <td>Amount</td> <td>1.62</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>6</td> </tr> <tr> <td>Amount</td> <td>0.2</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>127</td> </tr> <tr> <td>Amount</td> <td>4.2</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>52</td> </tr> <tr> <td>Amount</td> <td>2.84</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>21</td> </tr> <tr> <td>Amount</td> <td>0.33</td> </tr> </table>	No. of DAs		8	Works for office and residential buildings of Central/State Government	No. of works	16	Amount	1.62	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	6	Amount	0.2	Works for religious purposes and works within the premises of religious body	No. of works	127	Amount	4.2	All works of renovation, repair and maintenance	No. of works	52	Amount	2.84	Purchase of prohibited movable items	No. of works	21	Amount	0.33	As per reply from Collector Nagpur, the work of Erection of Highmast prabhag 44 near to Jama Masjid premises costing Rs 3,71,665/- was sanctioned on the basis of work estimate and documents received from Implementing Agencies i.e Nagpur Municipal Corporation. The location plan submitted by Implementing Agencies shows that the high mast is to be erected on the verge of the road. Implementing Agencies has inspected the work site and it is mentioned in the office note that the work is to done in the garden which will be useful for general public. Also if the highmast is erected at this place the benefit will be extended to the peoples passing through the road as well as to the visitors in the garden and also the Haj Pilgrims who stay in the Modh Ali Sarai situated nearby Jama Masjid at the time of Haj Yatra. Implementing Agencies has also submitted maintenance certificate which shows the maintenance will be done by NMC itself. Hence, on the basis of documents and in view of benefits of the erection of the highmast to the general public at large, the District	
No. of DAs		8																													
Works for office and residential buildings of Central/State Government	No. of works	16																													
	Amount	1.62																													
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	6																													
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Works for religious purposes and works within the premises of religious body	No. of works	127																													
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All works of renovation, repair and maintenance	No. of works	52																													
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Purchase of prohibited movable items	No. of works	21																													
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		<table border="1"> <tr> <td data-bbox="741 120 1534 191">Creation of assets named after peRs...on</td> <td data-bbox="1534 120 1728 152">No. of works</td> <td data-bbox="1728 120 1827 152">2</td> </tr> <tr> <td></td> <td data-bbox="1534 152 1728 191">Amount</td> <td data-bbox="1728 152 1827 191">0.13</td> </tr> <tr> <td data-bbox="741 191 1534 263">Miscellaneous inadmissible works (State Relief fund, organizing sports competitions)</td> <td data-bbox="1534 191 1728 224">No. of works</td> <td data-bbox="1728 191 1827 224">3</td> </tr> <tr> <td></td> <td data-bbox="1534 224 1728 263">Amount</td> <td data-bbox="1728 224 1827 263">0.32</td> </tr> <tr> <td data-bbox="741 263 1534 334">Total</td> <td data-bbox="1534 263 1728 295">No. of works</td> <td data-bbox="1728 263 1827 295">227</td> </tr> <tr> <td></td> <td data-bbox="1534 295 1728 334">Amount</td> <td data-bbox="1728 295 1827 334">9.64</td> </tr> </table>	Creation of assets named after peRs...on	No. of works	2		Amount	0.13	Miscellaneous inadmissible works (State Relief fund, organizing sports competitions)	No. of works	3		Amount	0.32	Total	No. of works	227		Amount	9.64	<p>Authority was of the opinion to sanction the work.</p> <p>2. The work of Cement Block flooring and fixing of chequers Tiles at NMC prabhag 13 in the Seminary Hills area along side of Road Rs 2,49,967/- was sanctioned on the basis of work estimate and the documents submitted by Implementing Agencies i.e NMC. The location plan submitted by Implementing Agencies shows that the said work is to be taken on both side of the public road. The Implementing Agencies has submitted its office note along with the work estimate in which it is certified that the work portion inside the church premises has not been taken up for execution and not charged in the estimate. The Implementing Agencies has also submitted maintenance certificate which shows that the maintenance will be done by NMC itself. In this regard Implementing Agencies has also clarified that only approach to the church has been taken in the estimate which is part and parcel of the road side pathway and the work is not in the church building.</p> <p>Hence the above two works may not be considered as the works for religious purposes and works with in the premises of religious body.</p> <p>3. As per old guidelines ambulance were sanctioned for Shri Satya Sai Trust vide office order dated 06.12.2005 before receipt of the guidelines to this office . The new Guidelines received to this office on 26.12.2005 and that time work was already executed.</p> <p>4. Two ambulances for Lata Mangeshkar Hospital Nagpur for Rs 13.51 lakhs were sanctioned by this vide letter dazed 21.06.2004 and the new Guidelines were received on 26.12.2005. The sanctioned year of this work is 2004-05 and note 2007-08 and that time old guidelines were applicable. After receipt of new Guidelines such moveable items have not been sanctioned to any trust/society by this office.</p>									
Creation of assets named after peRs...on	No. of works	2																												
	Amount	0.13																												
Miscellaneous inadmissible works (State Relief fund, organizing sports competitions)	No. of works	3																												
	Amount	0.32																												
Total	No. of works	227																												
	Amount	9.64																												
		<p>Manipur– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td data-bbox="741 1159 1534 1192">No. of DAs</td> <td data-bbox="1534 1159 1728 1192">No. of works</td> <td data-bbox="1728 1159 1827 1192">2</td> </tr> <tr> <td data-bbox="741 1192 1534 1263">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td data-bbox="1534 1192 1728 1224">No. of works</td> <td data-bbox="1728 1192 1827 1224">19</td> </tr> <tr> <td></td> <td data-bbox="1534 1224 1728 1263">Amount</td> <td data-bbox="1728 1224 1827 1263">0.83</td> </tr> <tr> <td data-bbox="741 1263 1534 1328">All works of renovation, repair and maintenance</td> <td data-bbox="1534 1263 1728 1295">No. of works</td> <td data-bbox="1728 1263 1827 1295">33</td> </tr> <tr> <td></td> <td data-bbox="1534 1295 1728 1328">Amount</td> <td data-bbox="1728 1295 1827 1328">0.73</td> </tr> <tr> <td data-bbox="741 1328 1534 1393">Purchase of prohibited movable items</td> <td data-bbox="1534 1328 1728 1360">No. of works</td> <td data-bbox="1728 1328 1827 1360">1</td> </tr> <tr> <td></td> <td data-bbox="1534 1360 1728 1393">Amount</td> <td data-bbox="1728 1360 1827 1393">0.04</td> </tr> <tr> <td data-bbox="741 1393 1534 1458">Miscellaneous inadmissible works</td> <td data-bbox="1534 1393 1728 1425">No. of works</td> <td data-bbox="1728 1393 1827 1425">24</td> </tr> <tr> <td></td> <td data-bbox="1534 1425 1728 1458">Amount</td> <td data-bbox="1728 1425 1827 1458">1.02</td> </tr> </table>	No. of DAs	No. of works	2	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	19		Amount	0.83	All works of renovation, repair and maintenance	No. of works	33		Amount	0.73	Purchase of prohibited movable items	No. of works	1		Amount	0.04	Miscellaneous inadmissible works	No. of works	24		Amount	1.02	<p>As per reply from the DC Imphal West, non-permissible works are not taken up during the period under report in respect of Imphal West District.</p>
No. of DAs	No. of works	2																												
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	19																												
	Amount	0.83																												
All works of renovation, repair and maintenance	No. of works	33																												
	Amount	0.73																												
Purchase of prohibited movable items	No. of works	1																												
	Amount	0.04																												
Miscellaneous inadmissible works	No. of works	24																												
	Amount	1.02																												

		Total	No. of works	77	
			Amount	2.62	
		Meghalaya – The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)			As per reply from DC West Garo Hills, Tura, recommendation of MPs are scrutinized at district level before sanction.
		No. of DAs		2	As per reply DC Shillong District Authority scrutinized the recommendation of MP for sanction and the work not permissible under the scheme were informed to the MPs to recommend/recast the works as per Guidelines.
		Works for office and residential buildings of Central/State Government	No. of works	15	
			Amount	0.2	
		Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	1	
			Amount	0.01	
		Works for religious purposes and works within the premises of religious body	No. of works	7	
			Amount	0.09	
		All works of renovation, repair and maintenance	No. of works	7	
			Amount	0.07	
		Purchase of prohibited movable items	No. of works	1	
			Amount	0.03	
		Creation of assets named after peRs...on	No. of works	4	
			Amount	0.03	
		Total	No. of works	35	
			Amount	0.42	
		Nagaland – The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)			
		No. of DAs		2	
		Works for office and residential buildings of Central/State Government	No. of works	6	
			Amount	0.07	
		Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	45	
			Amount	2.12	
		Works for religious purposes and works within the premises of religious body	No. of works	1	
			Amount	0.01	
		All works of renovation, repair and maintenance	No. of works	3	
			Amount	0.07	
		Purchase of prohibited movable items	No. of works	7	
			Amount	0.67	
		Miscellaneous inadmissible works (Various inadmissible works)	No. of works	3	
			Amount	0.22	
		Total	No. of works	65	
			Amount	3.16	
		Orissa – The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)			As per reply from Collector Jajpur , prohibited works as per Annexure-II of MPLADS Guidelines have not been sanctioned. All works admissible under MPLADS Guidelines have been sanctioned.

		<table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>4</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>4</td> </tr> <tr> <td>Amount</td> <td>0.07</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>25</td> </tr> <tr> <td>Amount</td> <td>0.32</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>29</td> </tr> <tr> <td>Amount</td> <td>0.39</td> </tr> </table>	No. of DAs		4	Works for religious purposes and works within the premises of religious body	No. of works	4	Amount	0.07	All works of renovation, repair and maintenance	No. of works	25	Amount	0.32	Total	No. of works	29	Amount	0.39	<p>As per reply from Dy Director Bhadrak, the project are sanctioned in favour of Community Centre and not religious places. Repair and maintenance works were not sanctioned.</p> <p>As per reply from Dy Director Kalahandi, no works has been sanctioned for religious purposes and works within the premises of religious body. 22 works amounting to Rs 0.29 crore have been sanctioned for renovation of canal linking of irrigation projects. In future no such work would be sanctioned.</p> <p>As per reply received from Dy Director Khurda, no works for religious purposes and works within premises of religious body have been sanctioned under MPLAD Scheme.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that the work executed on the community felt need and not constructed on religious land. The works were taken as per guidelines.</p>
No. of DAs		4																			
Works for religious purposes and works within the premises of religious body	No. of works	4																			
	Amount	0.07																			
All works of renovation, repair and maintenance	No. of works	25																			
	Amount	0.32																			
Total	No. of works	29																			
	Amount	0.39																			
		<p>Puducherry– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>1</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>2</td> </tr> <tr> <td>Amount</td> <td>0.37</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.01</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.38</td> </tr> </table>	No. of DAs		1	Works for religious purposes and works within the premises of religious body	No. of works	2	Amount	0.37	All works of renovation, repair and maintenance	No. of works	1	Amount	0.01	Total	No. of works	3	Amount	0.38	<p>As per State reply, UT of Puducherry being very small in geographical area and non-availability of Government land at the above places forced to find out available land to construct the above public utility buildings. Though the land belongs to the Temple, they are under the control of the Hindu Religious Institution Department of Govt. of Puducherry and these temple authorities have also issued No Objection Certificate for the construction of the public utility structures sanctioned under MPLADS funds. Further after construction these assts are handed over to the line departments of Govt. of Puducherry for the use by general public. As such the structure is at present taking care of the general good of the common people at large and hence this para may please be dropped.</p> <p>As per State reply, UT of Puducherry the works of construction of multipurpose community hall at Kunitchempet in Villianur commune was sanctioned under MPLADS in the year 2005-06. Accordingly, the community hall was constructed. The newly constructed community hall was located just adjacent to an existing building of smaller size which was used as a multipurpose hall. During execution, the local residents and the constituency MLA requested to link the new building with the one existed so that more space will be available for use. This was also discussed with Prof M Ramadoss, former MP(LS) who recommended the work. The total cost of construction of the new community Hall is Rs 8,02,554/-. In this cost an amount of Rs 98,324/- has been spent to link the old and new building for better utility. As spending of Rs 98,324/- for linking of the new and already existed building may not be categorised as renovation/repairs. The action may please be condoned and the para may please be treated as settled.</p>
No. of DAs		1																			
Works for religious purposes and works within the premises of religious body	No. of works	2																			
	Amount	0.37																			
All works of renovation, repair and maintenance	No. of works	1																			
	Amount	0.01																			
Total	No. of works	3																			
	Amount	0.38																			

	<p>Punjab– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1" data-bbox="747 237 1803 496"> <tr> <td>No. of DAs</td> <td></td> <td>3</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>5</td> </tr> <tr> <td>Amount</td> <td>0.22</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>21</td> </tr> <tr> <td>Amount</td> <td>0.2</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>26</td> </tr> <tr> <td>Amount</td> <td>0.41</td> </tr> </table>	No. of DAs		3	Works for office and residential buildings of Central/State Government	No. of works	5	Amount	0.22	All works of renovation, repair and maintenance	No. of works	21	Amount	0.2	Total	No. of works	26	Amount	0.41	<p>As per reply from DC Hoshiarpur, funds were released for providing various facilities to the benefit of general public for the following three works:</p> <p>(a.) Construction of parking place in D.C. office building Nawanshehar.</p> <p>(b.) Construction of building for providing various facilities to the general public at Suvidha Center in D.C. office building, Nawashehar.</p> <p>(c.) Development of sitting facilities in D.C. office Nawanshehar.</p> <p>Since above said assets are being used by the general public coming to D.C. office for their personal works & these assets are not being used for official purposes.</p> <p>As per reply from DC Hoshiarpur, letter to DC Nawanshehar has been written to recoup the fund amounting to Rs 9,62,000/-.</p> <p>In the reply DC Hoshiarpur has stated that this para may be reviewed because this work was sanctioned on 02.12.2005 as per the Guidelines of the scheme prevalent that that time and this work has been completed. Whereas the copies of the Guidelines 2005 were received on 19.12.2005. As per para 7.1 of the Guidelines, these Guidelines will come into force with immediate effect. So after receiving the new guidelines, no funds have been released for such type of works. Hence the para may be settled.</p> <p>As per reply received from DC Hoshiarpur , funds for 1 work amounting to Rs.50000 were released for the special repair of Harjan Dharamshala on 02.12.2005 as per the guidelines of the scheme prevalent at that time. The revised guidelines were received on 19.12.2005 in this office & after that no funds have been released for such type of works.</p> <p>As per reply from DC Hoshiarpur, letter to DC BDPO Tanda has been written to recoup the fund amounting to Rs 50,000/-</p> <p>As regard special repair under taken the District Authorities has intimated that only Rs. 3.09 lacs were spent out of this total amount shown in the report of District Faridkot according to old Guidelines.</p> <p>As per reply from DC Fatehgarh Sahib the amount of Rs 7.00 Lakhs was released to the Xen PWD Sirhind under the MPLAD Scheme for the construction of toilet block near Canteen for the use</p>
No. of DAs		3																		
Works for office and residential buildings of Central/State Government	No. of works	5																		
	Amount	0.22																		
All works of renovation, repair and maintenance	No. of works	21																		
	Amount	0.2																		
Total	No. of works	26																		
	Amount	0.41																		

			<p>of general public in the Distt Administrative complex, Fatehgarh Sahib. Xen, PWD Sirhind has constructed two separate blocks of toilets for the separate use of gents and ladies. The amount spent to construct the canteen has been made from other source. These toilets are particularly used by general public. Because the toilets for the Government employees has already been constructed in administrative complex. Hence the para may be settled because these toilets are only used by the general public.</p> <p>The 14 works of special repairs amounting to Rs 16.7 lakh has been shown by the Audit party pending with Nodal district Fatehgarh Sahib. The detailed implementing district wise action taken report these special repair cases.</p> <p>As per state reply, amount is being recovered by the District Authorities.</p>																												
		<p>Rajasthan– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1" data-bbox="747 699 1741 1255"> <tr> <td>No. of DAs</td> <td></td> <td>5</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>43</td> </tr> <tr> <td>Amount</td> <td>0.82</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>6</td> </tr> <tr> <td>Amount</td> <td>0.2</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.12</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>6</td> </tr> <tr> <td>Amount</td> <td>0.21</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>58</td> </tr> <tr> <td>Amount</td> <td>1.36</td> </tr> </table>	No. of DAs		5	Works for office and residential buildings of Central/State Government	No. of works	43	Amount	0.82	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	6	Amount	0.2	All works of renovation, repair and maintenance	No. of works	3	Amount	0.12	Purchase of prohibited movable items	No. of works	6	Amount	0.21	Total	No. of works	58	Amount	1.36	<p>As per received from CEO, Jila Parishad Sikar that out of three works at serial 3 one work costing Rs 7.55 lakh have been regularized. No expenditure have been made on prohibited works at serial 1 and 2 respectively. The works are related to construction of Porch near Collector Bhavan. As per order by Gramin Vikas Department, Government of Rajasthan, the proposal to initiate action against erring official Shri Mahesh Bhardwaj, the then CEO, has been sent to Deputy Secretary(Admin).</p> <p>As per reply received from CEO, Jila Parishad Bikaner that the most of the works have been executed in the rural areas under Gram Panchayat which are called Local Self Government which has been constituted under an act. Gram Panchayat is an organized body but is different from the State Government. Hence, the para may be dropped.</p> <p>As per reply from CEO, Zila Parishad, Tonk, no such case of selection of prohibited works made. All works are sanctioned in public interest and as per guideline of MPLAD Scheme by DA Tonk</p> <p>As per CEO Zila Parishad, Bharatpur that that different work were recommended by the MPs of Bharatpur and Biyana which were considered separate work and as per Guidelines not more than 25 lakh were sanctioned in each case.</p>
No. of DAs		5																													
Works for office and residential buildings of Central/State Government	No. of works	43																													
	Amount	0.82																													
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	6																													
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	Amount	0.21																													
Total	No. of works	58																													
	Amount	1.36																													
		<p>Sikkim– <u>Works intended for private/family benefit in Sikkim</u> –In East District (DA) of Sikkim, 43 schemes were sanctioned for construction of anti erosion work, protective/retaining wall, jhora training work and drainage system involving Rs 2.65 crore. During physical verification of 22 such works in presence of the departmental officers and respective gram panchayats, it was noticed that</p>	<p>As per DC East District Gangtok, the works that have been pointed out by the Audit to have been executed for private/family benefit are indeed works in public interest and not in private interest. All these works, though having been executed on private land, were actually</p>																												

	<p>in 21 cases works were executed on private individual land at an expenditure of Rs 1.39 crore. Further, the contractors... engaged in executing 12 cases costing Rs 0.59 crore were the land owners themselves or the land belonged to their family members. The detail of works executed, which were not permitted as per Guidelines, are given below:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>1</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.002</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.26</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.13</td> </tr> <tr> <td rowspan="2">Miscellaneous inadmissible works (Works for individual/family benefit)</td> <td>No. of works</td> <td>46</td> </tr> <tr> <td>Amount</td> <td>2.95</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>53</td> </tr> <tr> <td>Amount</td> <td>3.34</td> </tr> </table>	No. of DAs		1	Works for office and residential buildings of Central/State Government	No. of works	1	Amount	0.002	Works for religious purposes and works within the premises of religious body	No. of works	3	Amount	0.26	All works of renovation, repair and maintenance	No. of works	3	Amount	0.13	Miscellaneous inadmissible works (Works for individual/family benefit)	No. of works	46	Amount	2.95	Total	No. of works	53	Amount	3.34	<p>intended for protecting the area located around the private land. For example, Protective works near the house of some individuals were not for protecting that particular house but for the protection of the entire area located above house. Sikkim being a hilly terrain, construction of protective wall and Johra training works to save public property from land slides in evitable. In case such protective wall on private holdings would not have been carried out, it may had disastrous consequences for the entire community/ area. It has also been reiterated that all the works were put to tender as per the norms prescribed by the State Government and the work orders were issued only to those who were selected through the tender process.</p> <p>Similarly , Johra training are also flood control measures which are intended for the benefit of the entire community in an area and not targeted for any private benefit. Such Johra are treated as public assets in the State of Sikkim and not asset belonging to private individuals.</p> <p>As pr reply from Collector East Sikkim, the case was taken up with the State Government and now the State Government has approved the transfer of Rs 20,000/- to MPLADS from its own budget in order to regularize the inadmissible expenditure.</p>
No. of DAs		1																												
Works for office and residential buildings of Central/State Government	No. of works	1																												
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Total	No. of works	53																												
	Amount	3.34																												
	<p>Tamil Nadu– The following works have been executed which were not permitted as per Guidelines:-</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>4</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>16</td> </tr> <tr> <td>Amount</td> <td>1.06</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>67</td> </tr> <tr> <td>Amount</td> <td>1.4</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>177</td> </tr> <tr> <td>Amount</td> <td>6.93</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>49</td> </tr> <tr> <td>Amount</td> <td>0.13</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>309</td> </tr> <tr> <td>Amount</td> <td>9.52</td> </tr> </table>	No. of DAs		4	Works for office and residential buildings of Central/State Government	No. of works	16	Amount	1.06	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	67	Amount	1.4	All works of renovation, repair and maintenance	No. of works	177	Amount	6.93	Purchase of prohibited movable items	No. of works	49	Amount	0.13	Total	No. of works	309	Amount	9.52	<p>As per reply from DRDA Kanyakumari, 32 works costing Rs. 36.49 lakh were taken up under special circumstances for repairing the sluices of tanks for irrigation purpose.</p> <p>All the sports articles purchased were supplied to sports clubs identified by the State owned by Sports Development Authority of Tamil Nadu as a special case to encourage the sports activities of the district. The purchase and supply were routed through the TNSDC. As per guidelines 10% of capital cost is permissible. For educational sports, drinking water and sanitation purposes belonging to central and state and local self Governments. As for as Kanyakumari District is concerned total estimate amount of Rs. 10,00,623/- has only been utilized for the period from 2004-05 to 2008-09. The amount is within the permissible limit of 10%. Hence there is no violation of guidelines.</p> <p>As per reply from DRDA Virudhnagar, works of renovation, repair and maintenance carried out, while necessary to protect the capital works. In future, this type of works will not be admitted as per the Guidelines.</p> <p>As per reply from DRDA Krishangiri that no works were taken up for office & Residential building of Central/State Government, Cooperative/ Private Organization and commercial bodies and also renovation, repairs & maintenance works were not taken up in the</p>
No. of DAs		4																												
Works for office and residential buildings of Central/State Government	No. of works	16																												
	Amount	1.06																												
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	67																												
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Total	No. of works	309																												
	Amount	9.52																												

	<p>Tripura– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1" data-bbox="747 207 1822 537"> <tr> <td>No. of DAs</td> <td></td> <td>2</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>2</td> </tr> <tr> <td>Amount</td> <td>0.31</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>6</td> </tr> <tr> <td>Amount</td> <td>0.36</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.11</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>9</td> </tr> <tr> <td>Amount</td> <td>0.78</td> </tr> </table>	No. of DAs		2	Works for office and residential buildings of Central/State Government	No. of works	2	Amount	0.31	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	6	Amount	0.36	All works of renovation, repair and maintenance	No. of works	1	Amount	0.11	Total	No. of works	9	Amount	0.78	<p>district from 2004-05-2008-09. Hence this para may be dropped. As per reply DM North Tripura, no works which is prohibited under MPLADS Guidelines were taken under North Tripura.</p>					
No. of DAs		2																												
Works for office and residential buildings of Central/State Government	No. of works	2																												
	Amount	0.31																												
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	6																												
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	Amount	0.11																												
Total	No. of works	9																												
	Amount	0.78																												
	<p>Uttar Pradesh– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1" data-bbox="747 649 1822 1008"> <tr> <td>No. of DAs</td> <td></td> <td>5</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>5</td> </tr> <tr> <td>Amount</td> <td>0.21</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.04</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>7</td> </tr> <tr> <td>Amount</td> <td>0.4</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.25</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>14</td> </tr> <tr> <td>Amount</td> <td>0.9</td> </tr> </table>	No. of DAs		5	Works for office and residential buildings of Central/State Government	No. of works	5	Amount	0.21	Works for religious purposes and works within the premises of religious body	No. of works	1	Amount	0.04	All works of renovation, repair and maintenance	No. of works	7	Amount	0.4	Purchase of prohibited movable items	No. of works	1	Amount	0.25	Total	No. of works	14	Amount	0.9	<p>As per reply received from DM Barabanki, prohibited works have not been selected. As per reply from received from DM Shahjahanpur that no prohibited works sanctioned in the District. As per reply received from DM Maharajganj that there is no such type of work in the District . The works are being executed as per Guidelines. As per reply from DM Mirzapur, no works has been executed which was not permitted as per Guidelines in District Mirzapur. As per reply from DM Ambedkar Nagar that no prohibited works was executed in the District. As per reply received from DM Kannauj that the works recommended by the MPs are sanctioned taking into account eligibility of works as per Guidelines. As per reply from DM Etawah that only those works are executed which are permissible as per MPLADS Guidelines. As per reply from DM Sultanpur that works in the Districts are sanctioned as per provisions of the Guidelines.</p>
No. of DAs		5																												
Works for office and residential buildings of Central/State Government	No. of works	5																												
	Amount	0.21																												
Works for religious purposes and works within the premises of religious body	No. of works	1																												
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Purchase of prohibited movable items	No. of works	1																												
	Amount	0.25																												
Total	No. of works	14																												
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	<p>Uttarakhand– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>3</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>109</td> </tr> <tr> <td>Amount</td> <td>1.75</td> </tr> <tr> <td rowspan="2">Works for religious purposes and works within the premises of religious body</td> <td>No. of works</td> <td>2</td> </tr> <tr> <td>Amount</td> <td>0.02</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>111</td> </tr> <tr> <td>Amount</td> <td>1.77</td> </tr> </table>	No. of DAs		3	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	109	Amount	1.75	Works for religious purposes and works within the premises of religious body	No. of works	2	Amount	0.02	Total	No. of works	111	Amount	1.77	<p>As per reply received from District Magistrate Bageshwar, that no expenditure on works for office and residential building of central/State Government has been made in this districts. Like wise no funds were incurred on works for office and residential building for cooperative, private organization and any work for commercial body, no expenditure was made on works of renovation, repair and maintenance. Only one work i.e construction of class room in a recognized school Saraswati Sishu Mandir School has been executed which is as per the provision of the Guidelines. The funds utilized for the purpose has been reconciled. Thereafter no work has been sanctioned.</p> <p>As per reply received from D.M. Pithoragarh that there is no such reference in the District and no prohibited work as given in the guidelines is being executed.</p>															
No. of DAs		3																																	
Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	109																																	
	Amount	1.75																																	
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	<p>West Bengal– The following works have been executed which were not permitted as per Guidelines:- (Rs.In Crore)</p> <table border="1"> <tr> <td>No. of DAs</td> <td></td> <td>5</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings of Central/State Government</td> <td>No. of works</td> <td>3</td> </tr> <tr> <td>Amount</td> <td>0.21</td> </tr> <tr> <td rowspan="2">Works for office and residential buildings for cooperative, private organization and any work for commercial body</td> <td>No. of works</td> <td>215</td> </tr> <tr> <td>Amount</td> <td>5.6</td> </tr> <tr> <td rowspan="2">All works of renovation, repair and maintenance</td> <td>No. of works</td> <td>20</td> </tr> <tr> <td>Amount</td> <td>0.61</td> </tr> <tr> <td rowspan="2">Purchase of prohibited movable items</td> <td>No. of works</td> <td>43</td> </tr> <tr> <td>Amount</td> <td>1.48</td> </tr> <tr> <td rowspan="2">Miscellaneous inadmissible works (PM Relief fund for Tsunami)</td> <td>No. of works</td> <td>1</td> </tr> <tr> <td>Amount</td> <td>0.11</td> </tr> <tr> <td rowspan="2">Total</td> <td>No. of works</td> <td>282</td> </tr> <tr> <td>Amount</td> <td>8.01</td> </tr> </table> <p>The execution of works prohibited under the Scheme indicated that the MPs had not kept the objectives and guidelines of the scheme in view while recommending works and the DAs had not verified the eligibility of these works before granting administrative approval and financial sanction.</p> <p>The Ministry stated that it would collect details on inadmissible works taken up by the DAs for initiating suitable action.</p>	No. of DAs		5	Works for office and residential buildings of Central/State Government	No. of works	3	Amount	0.21	Works for office and residential buildings for cooperative, private organization and any work for commercial body	No. of works	215	Amount	5.6	All works of renovation, repair and maintenance	No. of works	20	Amount	0.61	Purchase of prohibited movable items	No. of works	43	Amount	1.48	Miscellaneous inadmissible works (PM Relief fund for Tsunami)	No. of works	1	Amount	0.11	Total	No. of works	282	Amount	8.01	<p>Reply received by the state Government from the Sampled districts are given below:-</p> <p>South 24 Parganas - No construction of Government Office, Renovation of Government Offices, Construction of Railway Station etc were taken up from the funds of MPLADS. However infrastructure for computerization of MPLADS were taken up from the fund.</p> <p>Purulia - Regarding the repairing of road from Laldih to Hurumda, (Amount involved Rs. 6,46,000) the District Magistrate stated that though it has been shown as repairing work but actually this is a newly construction road. However this is being noted for future guidance.</p> <p>The District Magistrate further informed that as per MPLADS Guidelines (Appendix-I) vide S.L. no 23, para 3.3 of the guidelines two Ambulance Vans (Maruti Cars) were purchased in 2005-06 for the use of Sister Nivedita Old Age Home a reputed organization in the field of social service activities for carrying of poor patients of the area. Another ambulance (Rs. 4,78,900) was purchased in 2008-09 in favour of the D.M. Purulla for the use of Bharat Sevashram Sangha, a reputed organization in the field of Social service activities for carrying of poor patients of Purulla district of remote areas.</p> <p>KMC- KMC never allows any prohibited work which is not permitted under the extant of guidelines.</p> <p>Paschim Medinipur - During the period from 2004-09 some expenditure has been shown as non permissible expenditure like construction of College building, School building Hostel etc in which</p>
No. of DAs		5																																	
Works for office and residential buildings of Central/State Government	No. of works	3																																	
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			<p>reason for inadmissibility has been shown as</p> <p>A) Assets to be named after any person is prohibited.</p> <p>B) Renovation and repair work is prohibited.</p> <p>But it is found that all these Colleges or other Institution are Govt. or Govt. aided Name of such College is approved by U.G.C. Hence no assets created in the name of private persons.</p> <p>The purchase of moveable items for NGOs has now been stopped.</p> <p>Hooghly – Following three buildings of Panchayat Raj institutions involving Rs. 21.00 lakh were inadvertently sanctioned and executed on recommendation of concerned MP.</p> <p>I. Construction of guest house of Khanakul-I GP-Rs. 4.00 lakh;</p> <p>II. Construction of guest house of Khanakul-I PS-Rs. 5.00 lakh;</p> <p>III. Construction of annex building of Pursurah P.S.-Rs. 12.00 lakh.</p> <p>These inadmissible works were sanctioned due to oversight. However, the District Authority will request the concerned PRI to refund the fund.</p> <p>State Government Comments - This Department had already issued instructions to strictly abide by the instructions as envisaged in the guidelines during the implementation of scheme. All the District Authorities have been cautioned from sanctioning the inadmissible work or work prohibited under MPLADS Guidelines.</p> <p>DA has been advised to recoup the fund inadmissible work wherever feasible. Para may be dropped.</p>
15.	3.4	<p>Execution of works for society/trust</p> <p>Community infrastructure and public utility building works are permissible for registered societies/trusts under the Scheme, provided the society/trust has been in existence for the preceding three years and engaged in social service/welfare activities. The scheme also specifies that not more than Rs 0.25 crore may be spent from the MPLADS fund for one or more works of a particular society/trust. However, following instances were noted in Audit:</p> <p>(i) Excess funds sanctioned for societies/trusts: In 10 States, Rs 14.40 crore was sanctioned and released for works pertaining to 34 trusts/societies, which exceeded the ceiling of Rs 0.25 crore per trust/society fixed under the Scheme guidelines by Rs 5.90 crore. The State wise details are given below.</p>	

Orissa – DAs sanctioned excess funds for Societies /Trusts.					
(Rs.In Crore)					
DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	
Khurda, Kalahandi	2	0.5	0.92	0.42	As per reply from Deputy Director Kalahandi , Rs 0.32 crore has been sanctioned in favour of Ramakrishna Ashram but Rs 0.19 crore sanctioned for M. Rampur Ashram and Rs 0.13 crore sanctioned for Motagunda Village Ashram. Instructions noted. No such mistake would be done in future. As per reply received from Dy Director Khurda , it is fact that more than Rs 25 lakh has been released in favour of three institutions namely Kalinga Institute of Industrial Technology, Bhubneshwar, techno School and Nilachal Education Trust, Bhubneshwar. Funds for those three institutions has been released with due recommendation of Hon'ble MPs. The amount so released has already been utilized and the projects have been completed. As the release of more than Rs 25 lakh to the registered Societies violates the MPLADS Guidelines. Due care will be taken henceforth at the time of sanction of such type projects.
Jharkhand– DAs sanctioned excess funds for Societies /Trusts					
(Rs.In Crore)					
DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	
Dhanbad	5	1.25	1.83	0.58	
Goa– DAs sanctioned excess funds for Societies /Trusts					
(Rs.In Crore)					
DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	
North Goa, South Goa	5	1.25	1.7	0.45	As per reply from North Goa District , the following works were sanctioned in excess of funds for Societies/Trusts prior to issue of new Guideline 2005 under MPLADS as these trusts were rendering commendable social service in their area of location:- 1. Construction of Community Hall near Shree Chaurangipath Bhumika Devasthan Simvado Arpora , Bardez-Goa on 22.11.2004 in excess of amount Rs 6.52,101/- 2. Work for construction of Bhumika Shikshan Saunsthan at Sattari on 06.05.2003 in excess fund Rs 12,25,657./-. 3. Construction of Football ground and School Auditorium at Fr. Agnel High School, Pilar, Tiswadi on 8.10.2004 in excess Rs 9,28,150/-. As per state reply, there are two cases in South Goa (a) Construction of school building for Adult Education & Welfare Association a Housing Board, Gogal , Margao, Salcete Taluka under MPLADS and (b) Construction of Football ground of Jt Joseph Educational Institute Chandore, Salcete Goa.

						The expenditure was exceeded on account of revision of GSR Razes as reported by the Implementing agency.	
		Madhya Pradesh– DAs sanctioned excess funds for Societies /Trusts (Rs.In Crore)					As per reply from Collector Shahdol, in district Anoopur under Shadol Lok Sabha Constituency, Rs 35 lakh was sanctioned to a trust Kalyanyika Siksha Niketan Amarkantak over the limit of Rs 25 lakh. Clarification from the Collector Anoopur is being ascertained in this regard. Information will be sent on receipt of reply from the collector. As per reply received from Collector Shajapur , the work is being sanctioned for trusts/societies as per para 3.21 of the guidelines. As per reply from Collector Balaghat , the work is being sanctioned keeping in view the limit given in the Guidelines for trusts/societies. No work more than 25 lakh has been sanctioned to Trusts/Societies in the District.
		DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	
		Shahdol, Balaghat, Shajapur	3	0.75	1.23	0.48	
		Maharashtra– DAs sanctioned excess funds for Societies /Trusts (Rs.In Crore)					
		DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	
		Mumbai (Suburban), Prabhani, Solapur	4	1	1.31	0.31	
		Meghalaya– DAs sanctioned excess funds for Societies /Trusts (Rs.In Crore)					As per reply from DC West Garo Hills, Tura, steps had been taken to limit the sanction of amount as per guidelines.
		DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	
		Shillong, Tura	4	1	1.93	0.93	
		Mizoram– DAs sanctioned excess funds for Societies /Trusts					As per State reply it may be stated that the single society mentioned in this Para refers to YMA (Young Mizo Association). The society is registered as a single entity but has branches in all localities and villages within Aizwal and Mizoram and each of them functions independently.
		DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	
		Aizwal	1	0.25	1.1	0.85	
		Rajasthan– DAs sanctioned excess funds for Societies /Trusts					As per reply from CEO, Zila Parishad, Tonk, no sanctioned of excess fund made by DA Tonk. As per CEO Zila Parishad, Bharatpur that different work were recommended by the MPs of Bharatpur and Biyana to Adarsh Vidya Mandir Samiti, Bharatpur which were considered separate work and
		DAs involved	No. of societies/ trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned	

		Pali, Tonk, Bharatpur	3	0.75	1.26	0.51	as per Guidelines not more than 25 lakh were sanctioned in each case.	
		Uttar Pradesh– DAs sanctioned excess funds for Societies /Trusts						As per reply received from DM Gonda, the admissible amount as quoted as Rs 0.25 crore is incorrect. The amount is Rs 0.50 crore which was transferred for two works instead of one work. An amount Rs 0.1875 crore and Rs 0.1875 crore respectively were released as first installment. No excess amount has been released for these projects.
		DAs involved	No. of societies/trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned		
		Gonda	1	0.25	0.36	0.11		
		West Bengal– DAs sanctioned excess funds for Societies /Trusts						Reply received by the state govt. from the Sampled districts are given below:-
		DAs involved	No. of societies/trusts	Amount admissible	Actual amount sanctioned	Excess amount sanctioned		
		24 Pargana, Paschim Medinipur, Hoogly, Purulia	6	1.5	2.76	1.26		
								<p>South 24 Paraganas- The District Magistrate stated that for the schemes where District Magistrate is the sanctioning Authority, declarations from the societies/trust/NGO's are taken regarding total fund received by the NGO till that period from all other MP's combined.</p> <p>Purulia- All the schemes are recommended by various Hon'ble MPs (Rajya Sabha) for which KMC is the nodal agency and D.M. Purulia is the Implementing agency. Accordingly it should be pointed out by the Nodal Authority before sanctioning.</p> <p>Paschim Medinipur- District Magistrate, Paschim Medinipur released Rs. 13.50 lakh as Nodal Authority in respect of MP(LS) but other fund which were released by different Nodal Authority in respect of MP(RS) in different years. So the release of funds is above 25 lakhs. Those works have been completed & UC sent to Nodal district.</p> <p>Hooghly- For the schemes sanctioned for NGOs where the District Authority is the sanctioning authority, declarations are taken from the societies/trusts/NGOs in respect of total fund received by the organization from MPLADS. In case of Rammohan Roy Pathagar- O-Sanskriti Parishad, Arambagh, and amount of Rs. 34.93 lakh was sanctioned i.e. in excess of upper ceiling of Rs. 25 lakh for NGO/Trust/Society because this institution is a government aided public library and does not fall under the definition and meaning of NGO/Trust/Society.</p> <p>State Government Comments – Declaration is taken from the</p>

				NGOs regarding the total funds received from the MPLADS. The District Authority has been directed to release fund to the NGO's as per para 3.21 of the Guidelines on MPLADS. The matter is noted for future guidance. Para may be dropped.							
		(ii) Funds sanction to ineligible trusts/societies: In seven States, DAs sanctioned Rs 5.94 crore to 145 trusts/societies, which were either not eligible as per the Scheme guidelines or whose eligibility had not been verified by the DAs, details of which are given below:-									
		Orissa – DAs sanctioned MPLADS funds to ineligible Trusts/Societies. (Rs.In Crore)		As per reply from Dy Director Kalahandi , No MPLADS funds has been sanctioned to ineligible Trusts/Societies. As per reply received from Dy Director Khurda , at the time of sanction all type documents required before sanctioning the projects are verified.							
		<table border="1"> <thead> <tr> <th>DAs involved</th> <th>No. of Trusts/ Societies</th> <th>Reasons for which Trust/Society was not eligible for MPLADS funding</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Khurda, Kalahandi</td> <td>55</td> <td>DAs neither verified the records of societies nor obtained commitment on future maintenance of assets.</td> <td>2.47</td> </tr> </tbody> </table>	DAs involved	No. of Trusts/ Societies	Reasons for which Trust/Society was not eligible for MPLADS funding	Amount	Khurda, Kalahandi	55	DAs neither verified the records of societies nor obtained commitment on future maintenance of assets.	2.47	
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		Assam– DAs sanctioned MPLADS funds to ineligible Trusts/Societies. (Rs.In Crore)		As per DC Lakhimpur, some MPLAD Scheme were executed by the Construction Committee on the basis of recommendation of Hon'ble MP. Generally a construction committee constitute with a group of local people where the work is implementing alongwith with a Government technician. As per reply from ADC (Dev) , Kamrup Registration Certificate, byelaws etc of the Trust/Societies are collected at the time of release of fund and is available in the respect file. These are available in District Authority Office on record. As per reply from DC Dhubri that as per recommendation of the then Hon'ble MP Anowar Hussain, ambulance was purchased by the then District Authority, Goalpara for Rs 2.81 lakh the year 2004-05 and for the year 2005-06, Rs 5.60 lakhs incurred for purchase of ambulance for the year 2005-06. The receipt /vouchers is being seen as and when received report from DC Office, Goalpara.							
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		Tamil Nadu– DAs sanctioned MPLADS funds to ineligible Trusts/ Societies. (Rs.In Crore)		As per reply from DRDA Kanyakumari ,, the total 29 public distribution shop (PDS) costing Rs. 60.46 lakh were constructed and handed over to the Rural and Urban local bodies. All the assets created are being utilized by the public. As per reply from PD Karur , no ineligible work was recommended by							

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DAs involved	No. of Trusts/ Societies	Reasons for which Trust/Society was not eligible for MPLADS funding	Amount								
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DAs involved	No. of Trusts/ Societies	Reasons for which Trust/Society was not eligible for MPLADS funding	Amount								
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DAs involved	No. of Trusts/ Societies	Reasons for which Trust/Society was not eligible for MPLADS funding	Amount								
Solapur	1	DA sanctioned work for the school building without receiving permission for opening the school from the competent authority.	0.2								
		<p>Chhattisgarh– DAs sanctioned MPLADS funds to ineligible Trusts/ Societies. (Rs.In Crore)</p>	<p>As per State reply, in Raipur no work above 25 lakh was sanctioned to registered Trust/Societies.</p>								

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DAs involved	No. of Trusts/Societies	Reasons for which Trust/Society was not eligible for MPLADS funding	Amount								
DPSO Raipur	2	Societies were not functioning for the minimum period of three prior year as per rules.	0.07								
		<p>Kerala– DAs sanctioned MPLADS funds to ineligible Trusts/Societies.</p> <p style="text-align: right;">(Rs.In Crore)</p> <table border="1"> <thead> <tr> <th>DAs involved</th> <th>No. of Trusts/Societies</th> <th>Reasons for which Trust/Society was not eligible for MPLADS funding</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Thiruvananthapuram, Kannur</td> <td>3</td> <td>Works sanctioned without executing any agreements.</td> <td>0.06</td> </tr> </tbody> </table>	DAs involved	No. of Trusts/Societies	Reasons for which Trust/Society was not eligible for MPLADS funding	Amount	Thiruvananthapuram, Kannur	3	Works sanctioned without executing any agreements.	0.06	<p>As per state reply, in Thiruvananthapuram agreement has been executed between the District Authority and the society on 3.12.2011.</p> <p>In Kannur District Authority has reported that the agreement is being executed between the District Collector and the Society as stipulated in the Guidelines.</p>
DAs involved	No. of Trusts/Societies	Reasons for which Trust/Society was not eligible for MPLADS funding	Amount								
Thiruvananthapuram, Kannur	3	Works sanctioned without executing any agreements.	0.06								
		<p>This indicated that the DAs had not established an effective mechanism to ensure transfer of funds only to the eligible trusts/societies. Further, it rendered the use of MPLADS funds for locally felt need of the constituencies doubtful.</p> <p>The Ministry stated that it had instructed all State/UT nodal departments and all DAs that when funds are recommended for a society/trust by an MP, the eligibility of the society/trust should be verified in a time bound manner. The Ministry further stated that it would collect details on aforesaid</p>	<p>The detailed conditions for assessing eligibility of Trusts/Societies for MPLAD Scheme works by the District Authorities have been stipulated in Para 3.21 of the Guidelines. As per the Guidelines, the execution and implementation of works is carried out by the District Authorities. Since the Ministry does the monitoring at the macro level, it does not maintain the data-base of eligible Trusts/Societies.</p> <p>As per information received from the States/UTs and District Authorities, the reasons for excess payment are as under:-</p>								

		<p>cases from the DAs for initiating suitable action.</p> <p>The reply yet again highlights lack of ownership and helplessness in ensuring compliance to guidelines/instructions.</p>	<p>(a) Declaration not taken from the Trusts/Societies by the District Authority.</p> <p>(b) Lack of interaction amongst District Authorities.</p> <p>(c) Lack of Transparency as the record of Trusts/societies is not available on line.</p> <p><i>Based on replies received from the States/UTs, state Nodal Secretaries and Administrators of UTs have been requested to investigate the matter and direct all the district Authorities for initiating necessary action against the erring district officials, if found responsible for the irregularities, and recouping the funds from the concerned societies/Trusts.</i></p>
16	3.5	<p>Convergence of schemes</p> <p>The Scheme guidelines provide that the MPLAD Scheme may be converged with the Central and State Government schemes provided such works satisfy the eligibility criteria under MPLADS. Funds from local bodies may also be pooled for MPLADS works, but whenever such pooling is done, funds from other sources should be used first and the MPLADS funds should be released later, so that the MPLADS funds are constructively used for completing the work. The Ministry also clarified in September 2008 that convergence of MPLADS fund into National Rural Employment Guarantee Scheme (NREGS) (Now renamed Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS)) does not meet the eligibility criteria under MPLAD Scheme.</p>	<p>The replies received from the State/District Authorities are given below:-</p>
		<p>Madhya Pradesh: In Madhya Pradesh, schemes which were not to be converged with MPLADS were also taken up for convergence by using MPLADS funds of Rs.2.15 crore as per details given below:-</p> <p>(i) In six nodal districts, 222 works for construction of cement concrete roads, Community Hall and primary schools during 2004-05 were carried out duly recommended by MPs based on the recommendation of the XIth Finance Commission on a cost-sharing basis. 25 per cent cost of construction, i.e. Rs.1.37 crore was to be shared by public and Community. However, the same was incorrectly met from MPLAD funds on the recommendation of the MPs concerned, which contravened the guidelines that MPLAD funds should not be used to substitute the public and community contribution on any Central/State Government Programme. The DA, Shajapur stated that necessary investigation would be made, while other five DAs stated that convergence was allowed under MPLADS. The reply is incorrect because public and Community contribution cannot be substituted from MPLAD fund.</p> <p>(ii) DA, Damoh and Shahdol sanctioned Rs.0.73 crore for convergence of MPLAD funds into NREGS</p>	<p>(i) As per reply received from Collector Shajapur, only one work was sanctioned with the amount of 11 financial commission in the year 2006-07 which is under investigation.</p> <p>As per reply from Collector Balaghat, under 11th Finance Commission, the sanction of some work for construction has been made in lieu of contributions of Gram Panchayat during the period of audit on the recommendations of Hon'ble MP under MPLAD Scheme in Balaghat district of Madhya Pradesh. The gram Panchayat funds are State Fund so this amount has been given from MPLADS funds under 11th Finance Commission.</p> <p>No convergence on construction work has been sanctioned by amalgamation of MPLADS and MRGY in Balaghat district. Noted for future compliance.</p> <p>(ii) As per reply from Collector Shahdol, sanction to 24 works</p>

	<p>for execution of 37 works, taken up under NREGS programme. This was in contravention of the Ministry's clarification that convergence of MPLAD fund in to NREGS did not meet the eligibility criteria under MPLAD Scheme.</p> <p>(iii) Construction of Tilwada Stop Dam in Ujjain district was sanctioned for Rs.0.12 crore under Janbhagidari Yojana. The share of the MPLAD contribution was Rs.0.05 crore while Rs.0.07 crore was to be met out by the MLA fund and public contributions. The Implementing Agency utilized the MPLAD funds and thereafter the work could not be continued due to non-collection of public contribution of Rs.0.01 crore, rendering Rs.0.05 crore spent from MPLADS unfruitful.</p>	<p>costing Rs 59.47 lakh was issued for convergence of MPLADS funds with NREGS to implement the instruction issued by Panchayat and Gramin Vikas Department, Govt. of M.P Vide letter dated 29.6.2007. The issue of sanction has been stopped soon after the receipt of instructions issued by the Government of India vide letter C/54/2005/MPLADS dated 28.06.2010.</p> <p>As per reply from Collector Damoh, works were sanctioned for Damoh District under the 11th Finance Commission. and the Panchayat and Rural Development Department Government of Madhya Pradesh sanctioned NREGAS work vide circular dated 29.06.2007 under the provision of convergence of NREGAS work with MPLADS Funds. The instructions issued by Government of India will be complied with in future.</p> <p>(iii) As per reply received from District Authority in Ujjain, due to non receipt of share of Jan Bhagidari and increase of additional work, the work has been completed with the recommendation of the Hon'ble MP.</p>
	<p>In three States (Tripura, Karnataka and Sikkim), it was noticed that other schemes were not converged with MPLADS in accordance with Scheme guidelines. MPLADS funds amounting to Rs.1.04 crore were used before utilizing the funds available under other schemes. The details are given below:-</p>	
	<p>Tripura - MPLADS funds were used before utilizing the funds available under other schemes.</p> <p>MPLAD funds amounting to Rs.0.49 crore were sanctioned (between October 2004 and April 2008) for four works which constituted only a part of the cost (Rs.2.17 crore) of these projects to be executed under other Central schemes. However, contrary to the provisions of the scheme, MPLAD funds were released and utilized ahead of funds sanctioned from the other converged schemes. Out of four works, two works for which Rs.0.20 crore was released from MPLADS funds during 2004-07 remained incomplete for want of funds from other sources.</p>	
	<p>Karnataka- MPLADS funds were used before utilizing the funds available under other schemes.</p> <p>MPLAD funds of Rs.0.35 crore were released for the construction of Samudhaya Bhavans in Bangalore (Rural). Release of funds by the DAs, prior to the utilization of funds from other sources resulted in unfruitful expenditure. The work remained incomplete even after lapse of a year due to non-receipt of funds from other sources.</p>	

	<p>Sikkim- MPLADS funds were used before utilizing the funds available under other schemes.</p> <p>MPLAD funds of Rs 0.20 crore were sanctioned in August 2007 for construction of fountains at Ridge park and Hydrangia park at Gangtok at a cost of Rs 0.22 crore. However, contrary to the provisions of the scheme, MPLAD funds were released and utilised ahead of contribution of Rs 0.02 crore from other converged schemes.</p> <p>This indicated that the execution of works in convergence with other schemes was made without ensuring the viability or availability of funding from the other sources. This led to either abandonment of work midway or delays occasioned by delayed release of funds.</p> <p>The Ministry stated that necessary action would be taken with the DAs for recoupment of funds including initiating suitable action against officials found responsible for alleged irregularities to avoid recurrence of such lapses in future.</p>	<p>As per reply received from DC East Gangtok, the construction of Fountain at Ridge Park, Gangtok, at a cost Rs 22.00 lakhs, Rs 20 lakhs to be borne from MPLADS funds and the remaining to be provided by Forest Department, Government of Sikkim. During the execution of the work, due to fund constraints, Forest Department could not release the fund in time though as per the Scheme Guidelines the fund of the Forest Department were to be released first before releasing the MPLADS fund. In the interest of continuing the work without delay, funds from the MPLADS were to be released till the Forest Department release its share. If the Implementing Agency had to wait for the release of fund from the Forest Department before the release of funds from MPLADS, it would have ended up in a significant delay in the execution of the work and therefore, the decision to release the MPLADS fund was taken. Moreover, there has been no adverse financial implications due to this and also the work had got completed fully and is very much operational till the date. Nevertheless, in future, it would be ensured that the Scheme guidelines are complied with in toto. Therefore, the Para may be kindly be dropped.</p>
	<p>Recommendations:</p> <p>(i) The Ministry may provide a cut-off date in a financial year for accepting recommendation of works by MPs. Works recommended thereafter can be carried forward to the next financial year.</p> <p>(ii) The Ministry should ensure that technical support is provided to MPs for accurately estimating the cost of works recommended by them to enable them to allocate funds effectively and judiciously to projects.</p> <p>(iii) DAs should be held accountable for taking up works that are not permitted under the Scheme.</p>	<p>(i) The Ministry has amended the provisions contained in para 2.6 of the Guidelines vide this Ministry letter No C-23/2011-MPLADS dated 17th June 2011 as under:- “ Each MP will recommend works upto the annual entitlement during the financial year in the format at Annex-III to the concerned District Authority. The District Authority will get the eligible sanctioned works executed as per the established procedure of the State Government.”</p> <p>(ii) As per provision of the Guidelines, Hon'ble MP recommends the work to Nodal District Authority, the Hon'ble MP can ask the District Authorities by sending his representative for the eligibility of the work and technical estimate before recommending the work. It is virtually not possible to provide the technical support to the MP for recommending the work. However, in lieu concept of 'Shelf of Project' has emerged which has been universally endorsed by all the states/UTs and District Authorities in a Consultation Committee Meeting held on 20.12.2010. This concept has now been included in the Guidelines ceating in a new para 3.27. As per this para the District Authority shall maintain and make available a 'Shelf of Projects" including projects for SC/ST inhabited areas to MPs. The Shelf of Projects should be suggesting only so that it provides, flexibility to the MP, to go beyond the list in order to meet the felt needs of the people.</p> <p>(iii) District Collector/District Magistrate/Deputy Commissioner are</p>

			the District Authorities to execute the MPLADS works in the district and are also responsible to verify the eligibility of the work recommended by the MP. Nodal District Authorities are accountable for taking up works that are not permitted under the scheme. In this case, all the Nodal Secretaries of the States/UTs, Chief Commissioner, Municipal Corporation and Nodal District Authorities have been advised to be more vigilant and to avoid recurrences of lapses on the part of the District Authority and any official found indulged in such activities, necessary disciplinary action is to be initiated against the concerned officials.																																										
	Ch-4	Execution of Works																																											
17.	4.1	<p><u>Status of works completed</u></p> <p>The MPLADS guidelines stipulated that the time limits for completion of works should generally not exceed one year. However, at the beginning of 2004-05, there were 1,51,423 incomplete works under MPLADS and 3,66,820 works were sanctioned during 2004-09. Against a total of 5,18,243 works, 4,09,662 works were complete at the end of 2008-09 leaving 1,08,581 incomplete works (21 <i>per cent</i> of total works). The percentage of works remaining incomplete ranged from 48.23 <i>per cent</i> in 2004-05 to 59.28 <i>per cent</i> in 2006-07. The year-wise break up is as under:</p> <table border="1"> <thead> <tr> <th>Year</th> <th>Opening balance of incomplete works</th> <th>Works sanctioned during the year</th> <th>Total works</th> <th>Works completed during the year</th> <th>Incomplete works at the end of the year</th> <th>Percentage of works remaining incomplete out of total works</th> </tr> </thead> <tbody> <tr> <td>2004-05</td> <td>1,51,423</td> <td>65,356</td> <td>2,16,779</td> <td>1,12,225</td> <td>1,04,554</td> <td>48.23</td> </tr> <tr> <td>2005-06</td> <td>1,04,554</td> <td>77,045</td> <td>1,81,599</td> <td>77,617</td> <td>1,03,982</td> <td>57.26</td> </tr> <tr> <td>2006-07</td> <td>1,03,982</td> <td>66,682</td> <td>1,70,664</td> <td>69,486</td> <td>1,01,178</td> <td>59.28</td> </tr> <tr> <td>2007-08</td> <td>1,01,178</td> <td>66,039</td> <td>1,67,217</td> <td>69,509</td> <td>97,708</td> <td>58.43</td> </tr> <tr> <td>2008-09</td> <td>97,708</td> <td>91,698</td> <td>1,89,406</td> <td>80,825</td> <td>1,08,581</td> <td>57.33</td> </tr> </tbody> </table> <p>From the State-wise summary of works sanctioned and completed during 2004-09, it may be seen that the number of incomplete works had come down from 1,51,423 as on 01 April 2004 to 1,08,581 as on 31 March 2009. However, just as in the case of funds utilization, reported in paragraph 1.4.2 of this report, information on incomplete works was deficient, as no age-wise analysis of incomplete works was available with the Ministry. While the Ministry maintained data on incomplete works on</p>	Year	Opening balance of incomplete works	Works sanctioned during the year	Total works	Works completed during the year	Incomplete works at the end of the year	Percentage of works remaining incomplete out of total works	2004-05	1,51,423	65,356	2,16,779	1,12,225	1,04,554	48.23	2005-06	1,04,554	77,045	1,81,599	77,617	1,03,982	57.26	2006-07	1,03,982	66,682	1,70,664	69,486	1,01,178	59.28	2007-08	1,01,178	66,039	1,67,217	69,509	97,708	58.43	2008-09	97,708	91,698	1,89,406	80,825	1,08,581	57.33	<p>Instructions already exists in Para 3.13 of the Guidelines, according to which the sanction letter/order also stipulates a time limit for completion of the work to the Implementation Agency. The time limit for completion of the works should generally not exceed one year. In exceptional cases, where the implementation time exceeds one year, specific reasons for the same shall be incorporated in the sanction letter/order. The sanction letter/order shall also include a clause for suitable action against the Implementation Agency in the event of their failure to complete the work within the stipulated time as per the State Government Procedure. It is the responsibility of the District Authority to take necessary action against the defaulting Implementing Agencies. The District Authorities are expected to adhere to this provision of Guidelines meticulously.</p> <p>On the basis of the information received from various district authorities, the reasons of such inordinate delay in completion of work are given below:-</p> <ul style="list-style-type: none"> (i) Late receipt of recommendation of work from the Hon'ble MPs. (ii) Selection of in-admissible work. (iii) Dependency on other offices for technical estimates. (iv) Non-identification of land. (v) Local Disputes. (vi) Ownership of land. (vii) Delay in tendering procedure. (viii) Imposition of Election Code of conduct. (ix) Non-fulfillment of formalities by the Implementing Agencies. (x) Shortage of staff in DRDA/Noda Agency in the District
Year	Opening balance of incomplete works	Works sanctioned during the year	Total works	Works completed during the year	Incomplete works at the end of the year	Percentage of works remaining incomplete out of total works																																							
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	<p>cumulative basis, the monitoring software developed by the Ministry for capturing details on each sanctioned works under the Scheme since its inception, was totally unreliable.</p> <p>In view of the above, no meaningful analysis of the backlog in completion of works could be possible. The method of monitoring, thus, promotes slacks in implementation. The State-wise details is given below: -</p>	<p>It may however, be added that the funds are non lapsable. The MP can nominate schemes/projects right up to the end of the year and since one year is allowed for execution the funds do not get utilized 100% by end of the year. However, each installment of the fund is released as per Para 4.3 of the MPLADS Guidelines which has the approval of Department of Expenditure. It may be noted that cumulative expenditure as on 22nd September, 2011 is over 90%. Being non lapsable there is no requirement for spending the entire amount within the same financial year.</p> <p>District Authorities are responsible for maintenance of such data for effective monitoring. The work wise details are required to be uploaded on the MPLADS website by the District Authority. Accordingly, in case of insufficient updating of the information, the Ministry is not in a position to effectively monitor the incomplete works. However, Ministry monitors the performance of MPLADS works in the review meetings with the Nodal Secretaries of the States/UTs and monitoring meetings taken by the senior officials in the states.</p>												
	<p><u>Nominated</u> - Time limits for completion of works exceeded the period of one year prescribed in the Guidelines.</p> <table border="1" data-bbox="747 813 1811 1032"> <thead> <tr> <th>Opening balance of incomplete works as on 01.04.2005</th> <th>Works sanctioned during the year 2004-05 to 2008-09</th> <th>Total works</th> <th>Works completed during the year 2004-05 to 2008-09</th> <th>Incomplete works at the end of 31.3.2009</th> <th>Percentage of works incomplete out of total works</th> </tr> </thead> <tbody> <tr> <td>804</td> <td>1,599</td> <td>2,403</td> <td>1,287</td> <td>1,116</td> <td>46.44</td> </tr> </tbody> </table>	Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	804	1,599	2,403	1,287	1,116	46.44	<p>As per record of the Ministry as against 6052 works sanctioned since inception of the scheme, a total of 4979 works have been completed which Amounts to 82.27%.</p>
Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works									
804	1,599	2,403	1,287	1,116	46.44									
	<p><u>Andhra Pradesh</u></p> <table border="1" data-bbox="747 1118 1811 1339"> <thead> <tr> <th>Opening balance of incomplete works as on 01.04.2005</th> <th>Works sanctioned during the year 2004-05 to 2008-09</th> <th>Total works</th> <th>Works completed during the year 2004-05 to 2008-09</th> <th>Incomplete works at the end of 31.3.2009</th> <th>Percentage of works incomplete out of total works</th> </tr> </thead> <tbody> <tr> <td>15,591</td> <td>36,361</td> <td>51,952</td> <td>39,517</td> <td>12,435</td> <td>23.94</td> </tr> </tbody> </table>	Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	15,591	36,361	51,952	39,517	12,435	23.94	<p>As per record of the Ministry as against 124649 works sanctioned since inception of the scheme, a total of 110416 works have been completed which Amounts to 88.58%.</p>
Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works									
15,591	36,361	51,952	39,517	12,435	23.94									

		<u>Arunachal Pradesh</u>					As per record of the Ministry as against 2209 works sanctioned since inception of the scheme, a total of 2140 works have been completed which Amounts to 96.88%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works
		108	614	722	615	107	14.82
		<u>Assam</u>					As per record of the Ministry as against 51146 works sanctioned since inception of the scheme, a total of 46344 works have been completed which Amounts to 90.61%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works
		6,507	14,989	21,496	16,997	4,499	20.93
		<u>Bihar</u>					As per record of the Ministry as against 57028 works sanctioned since inception of the scheme, a total of 49538 works have been completed which Amounts to 86.87%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works
		7,179	16,522	23,701	16,161	7,540	31.81
		<u>Goa</u>					As per record of the Ministry as against 976 works sanctioned since inception of the scheme, a total of 797 works have been completed which Amounts to 81.66%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works
		277	288	565	391	174	30.8
		<u>Gujarat</u>					As per record of the Ministry as against 102694 works sanctioned since inception of the scheme, a total of 96037 works have been completed which Amounts to 93.52%.

		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		9,342	29,652	38,994	32,487	6,507	16.69	
		Haryana						
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	As per record of the Ministry as against 32868 works sanctioned since inception of the scheme, a total of 29924 works have been completed which Amounts to 91.04%.
		2,351	9,798	12,149	9,071	3,078	25.34	
		Himachal Pradesh						
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	As per reply from DC Hamirpur, in the district 572 works amounting to Rs 3.77 crores were sanctioned during 2004-09 under MPLADS All the works have been completed and funds utilized.
		7,604	6,994	14,598	9,745	4,853	33.24	
		Jammu & Kashmir						
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	As per record of the Ministry as against 15992 works sanctioned since inception of the scheme, a total of 13515 works have been completed which Amounts to 84.51%.
		1,976	7,260	9,236	7,174	2,062	22.33	
		Karnataka						
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	As per record of the Ministry as against 58374 works sanctioned since inception of the scheme, a total of 50134 works have been completed which Amounts to 85.88%.
		9,903	18,117	28,020	21,177	6,843	24.42	
		Kerala						
								As per record of the Ministry as against 25916 works sanctioned since inception of the scheme, a total of 22386 works have been

		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works		completed which Amounts to 86.38%.	
		3,558	8,261	11,819	8,197	3,622	30.65			
		<u>Madhya Pradesh</u>								As per record of the Ministry as against 84762 works sanctioned since inception of the scheme, a total of 80161 works have been completed which Amounts to 94.57%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works			
		7,008	27,103	34,111	26,071	8,040	23.57			
		<u>Maharashtra</u>								As per record of the Ministry as against 65764 works sanctioned since inception of the scheme, a total of 59503 works have been completed which Amounts to 90.48%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works			
		7,458	18,273	25,731	19,189	6,542	25.42			
		<u>Manipur</u>								As per record of the Ministry as against 5244 works sanctioned since inception of the scheme, a total of 4598 works have been completed which Amounts to 87.68%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works			
		649	744	1,393	776	617	44.29			

	<p><u>Meghalaya</u></p> <table border="1"> <thead> <tr> <th>Opening balance of incomplete works as on 01.04.2005</th> <th>Works sanctioned during the year 2004-05 to 2008-09</th> <th>Total works</th> <th>Works completed during the year 2004-05 to 2008-09</th> <th>Incomplete works at the end of 31.3.2009</th> <th>Percentage of works incomplete out of total works</th> </tr> </thead> <tbody> <tr> <td>976</td> <td>1,933</td> <td>2,909</td> <td>2,430</td> <td>479</td> <td>16.47</td> </tr> </tbody> </table>	Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	976	1,933	2,909	2,430	479	16.47	As per record of the Ministry as against 5606 works sanctioned since inception of the scheme, a total of 5101 works have been completed which Amounts to 90.99%.
Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works									
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Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works									
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	<p><u>Nagaland</u></p> <table border="1"> <thead> <tr> <th>Opening balance of incomplete works as on 01.04.2005</th> <th>Works sanctioned during the year 2004-05 to 2008-09</th> <th>Total works</th> <th>Works completed during the year 2004-05 to 2008-09</th> <th>Incomplete works at the end of 31.3.2009</th> <th>Percentage of works incomplete out of total works</th> </tr> </thead> <tbody> <tr> <td>70</td> <td>634</td> <td>704</td> <td>704</td> <td>0</td> <td>0</td> </tr> </tbody> </table>	Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	70	634	704	704	0	0	As per record of the Ministry as against 1846 works sanctioned since inception of the scheme, a total of 1846 works have been completed which Amounts to 100%.
Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works									
70	634	704	704	0	0									
	<p><u>Orissa</u></p> <table border="1"> <thead> <tr> <th>Opening balance of incomplete works as on 01.04.2005</th> <th>Works sanctioned during the year 2004-05 to 2008-09</th> <th>Total works</th> <th>Works completed during the year 2004-05 to 2008-09</th> <th>Incomplete works at the end of 31.3.2009</th> <th>Percentage of works incomplete out of total works</th> </tr> </thead> <tbody> <tr> <td>12,240</td> <td>23,784</td> <td>36,024</td> <td>31,260</td> <td>4,764</td> <td>13.22</td> </tr> </tbody> </table>	Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	12,240	23,784	36,024	31,260	4,764	13.22	As per record of the Ministry as against 84117 works sanctioned since inception of the scheme, a total of 78383 works have been completed which Amounts to 93.18%.
Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works									
12,240	23,784	36,024	31,260	4,764	13.22									

		<u>Punjab</u>						As per record of the Ministry as against 66629 works sanctioned since inception of the scheme, a total of 61190 works have been completed which Amounts to 91.84%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		14,549	20,870	35,419	28,999	6,420	18.13	
		<u>Rajasthan</u>						As per record of the Ministry as against 71178 works sanctioned since inception of the scheme, a total of 67156 works have been completed which Amounts to 94.35%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		5,453	21,388	26,841	22,976	3,865	14.4	
		<u>Sikkim</u>						As per record of the Ministry as against 1158 works sanctioned since inception of the scheme, a total of 1084 works have been completed which Amounts to 93.61%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		90	376	466	418	48	10.3	
		<u>Tamil Nadu</u>						As per record of the Ministry as against 76162 works sanctioned since inception of the scheme, a total of 73564 works have been completed which Amounts to 96.59%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		3,853	21,588	25,441	22,856	2,585	10.16	

		<u>Tripura</u>						As per record of the Ministry as against 1633 works sanctioned since inception of the scheme, a total of 1542 works have been completed which Amounts to 94.43%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		93	561	654	527	127	19.42	
		<u>Uttar Pradesh</u>						As per record of the Ministry as against 138751 works sanctioned since inception of the scheme, a total of 131017 works have been completed which Amounts to 94.43%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		11,481	35,827	47,308	39,902	7,406	15.65	
		<u>West Bengal</u>						As per record of the Ministry as against 70587 works sanctioned since inception of the scheme, a total of 62821 works have been completed which Amounts to 89.00%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		15,948	16,339	32,287	23,973	8,314	25.75	
		<u>Andaman & Nicobar Islands</u>						As per record of the Ministry as against 696 works sanctioned since inception of the scheme, a total of 660 works have been completed which Amounts to 94.83%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		168	276	444	390	54	12.16	

		<u>Chandigarh</u>						As per record of the Ministry as against 824 works sanctioned since inception of the scheme, a total of 783 works have been completed which Amounts to 95.02%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		128	248	376	295	81	21.54	
		<u>Dadra & Nagar Haveli</u>						As per record of the Ministry as against 949 works sanctioned since inception of the scheme, a total of 911 works have been completed which Amounts to 96.00%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		216	-71	145	129	16	11.03	
		<u>Daman & Diu</u>						As per record of the Ministry as against 600 works sanctioned since inception of the scheme, a total of 563 works have been completed which Amounts to 93.83%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		65	61	126	77	49	38.89	
		<u>Delhi</u>						As per record of the Ministry as against 7178 works sanctioned since inception of the scheme, a total of 6882 works have been completed which Amounts to 95.88%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		-1,708	1,620	-88	-583	495	-562.5	

		<u>Lakshadweep</u>						As per record of the Ministry as against 49 works sanctioned since inception of the scheme, a total of 27 works have been completed which Amounts to 55.10%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		41	-17	24	7	17	70.83	
		<u>Puducherry</u>						As per record of the Ministry as against 1180 works sanctioned since inception of the scheme, a total of 1142 works have been completed which Amounts to 96.78%. However, as per state reply, the pendency of work at the time of audit were only 63 works and not 88 works. Out of 63 balance works, one work was dropped due to site dispute and the 62 works both in (LS) &(RS) were subsequently completed projecting 100% achievement rate at present.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		124	231	355	267	88	24.79	
		<u>Chhattisgarh</u>						As per record of the Ministry as against 31430 works sanctioned since inception of the scheme, a total of 29373 works have been completed which Amounts to 93.46%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		3,252	8,238	11,490	9,460	2,030	17.67	
		<u>Uttarakhand</u>						As per record of the Ministry as against 17388 works sanctioned since inception of the scheme, a total of 15557 works have been completed which Amounts to 89.47%.
		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works	
		1,434	6,422	7,856	6,030	1,826	23.24	
		<u>Jharkhand</u>						As per record of the Ministry as against 24100 works sanctioned

		Opening balance of incomplete works as on 01.04.2005	Works sanctioned during the year 2004-05 to 2008-09	Total works	Works completed during the year 2004-05 to 2008-09	Incomplete works at the end of 31.3.2009	Percentage of works incomplete out of total works							
		2,584	8,468	11,052	9,250	1,802	16.3	since inception of the scheme, a total of 21477 works have been completed which Amounts to 82.27%.						
	4.2	Processing and award of works												
18	4.2.1	<p>Sanction of works</p> <p>MPLADS Guidelines stipulate that on receipt of the recommendation from the MP, the District Authority (DA) will verify the eligibility and technical feasibility of each recommended work, and get the works technically approved and financial estimates prepared by the Implementing Agencies (IAs). All such eligible works are to be sanctioned within 45 days from the date of receipt of recommendation. In this regard, Audit observed the following shortcomings:</p> <p>(i) Delay in sanction of works: Delay in according sanction by DAs was observed in respect of 28,135 works out of 74,223 works (38 <i>per cent</i> of the test checked sanction orders) in 104 districts of 28 States/UTs¹. Of this, in 18 States/UTs, sanction for 1,376 works (8 <i>per cent</i>) out of 17,763 works was accorded by the DAs with a delay of more than one year after receiving the recommendation from the MPs concerned as given below:-</p>												
		<p>Andaman and Nicobar Islands - DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 33%;">Works where delay in sanction of works</th> <th style="width: 33%;">Works where delay of more than one year</th> <th style="width: 33%;">Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">46</td> <td style="text-align: center;">19</td> <td style="text-align: center;">2.57</td> </tr> </tbody> </table>							Works where delay in sanction of works	Works where delay of more than one year	Cost of work	46	19	2.57
Works where delay in sanction of works	Works where delay of more than one year	Cost of work												
46	19	2.57												
		<p>Andhra Pradesh- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 33%;">Works where delay in sanction of works</th> <th style="width: 33%;">Works where delay of more than one year</th> <th style="width: 33%;">Cost of work</th> </tr> </thead> <tbody> <tr> <td style="height: 20px;"></td> <td style="height: 20px;"></td> <td style="height: 20px;"></td> </tr> </tbody> </table>							Works where delay in sanction of works	Works where delay of more than one year	Cost of work			
Works where delay in sanction of works	Works where delay of more than one year	Cost of work												
		<p>As per UT Administration reply that just after the recommendation, the islands were hit with devastating Tsunami on 26.12.200. All officials in-charge like Tehsildars, the Engineers of Implementing Agencies like APWD, Zila Parishad and PBMC etc were diverted to Tsunami rehabilitation thereby the delay occurred</p>												
		<p>As per reply received from Collector Kadapa that some of the works were delayed due to administrative procedures and model code of conduct of elections and bye-elections.</p> <p>As per reply received from Collector Anantapur that soon after receipt of consent letter recommending some works from the Hon'ble MPs the estimates will be called for from the concerned Executive</p>												

		560	38	0.74	<p>Agencies. After receipt of the estimates they will be scrutinized and sanction are being accorded within 4 to 5 days but in case of any defects noticed in the estimates, they are returned to the concerned Executing Agencies for rectification of defects. After receipt of such estimates duly rectified, these are processed to the District Collector/Chairman for according Administrative Sanctions within 4 to 5 days only. There are no cases where more than 10days period is involved for sanctioning the consented works after receiving the estimate. Audit Authorities have also not pointed any delay in sanctioning of consented works. Hence C&AG paras may kindly be enlightened and requested to drop this para.</p> <p>As per reply received from Collector Nellore that there are no abnormal delay involved in sanction of works under MPLADS. Sanction are delayed for want of the approval because the Hon'ble MPs have proposed the works with NREGS Rice Tie-up which have to be sanctioned after obtaining the approval of ZP General Body as per the NREGS Guidelines.</p> <p>As per reply received from District Collector Kurnool that out of 78 works sanctioned in the year 2007-08 in Kurnool Parliamentary constituency, 08 works were delayed in sanctioning ranging from 99 days to 240 days. Similarly out of 83 works sanctioned in the year 2008-09, 19 works were delayed in sanction ranging from 73 days to 227 days. The delay mainly was due to non-submission of the estimates from the executive agencies and will be avoided by taking necessary steps for according administrative sanction with in the prescribed time limit. The District Collector is reviewing periodically with the agencies in the Monthly meeting.</p>						
	<p>Assam- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p>	<p>(Rs in crore)</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 33%;">Works where delay in sanction of works</th> <th style="width: 33%;">Works where delay of more than one year</th> <th style="width: 33%;">Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">200</td> <td style="text-align: center;">7</td> <td style="text-align: center;">0.3</td> </tr> </tbody> </table>			Works where delay in sanction of works	Works where delay of more than one year	Cost of work	200	7	0.3	<p>As per reply received from DC Kamrup that the cause of delay in sanctioning the works as mentioned by audit have been examined and found that the delay was because of clearing land problem, rectification of cost estimates, insufficient fund etc. Utmost care has been taken to avoid such delay.</p> <p>As per reply from DC Dhubri, all the works recommended by the Hon'ble MP were sanctioned within 45 days as per Guidelines.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work									
200	7	0.3									
	<p>Bihar- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p>	<p>(Rs in crore)</p>			<p>As per reply from DM Madhepura that due to lack of engineers in the district, the estimates of recommended works could not be prepared in time, resulting in delay of sanction of works. However, the matter has been noted for future guidance.</p> <p>As per reply from DM Patna that works recommended by MPs are sanctioned within time. Some recommendations letter were</p>						

		<table border="1"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td>3,743</td> <td>83</td> <td>3.17</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	3,743	83	3.17	received late in the office, imposition of Election Code of Conduct and non receipt of funds are some reasons for delay in sanction of works. In future action will be taken to sanction the works in time. Representation of this para has been sent to O/O PAG, Bihar vide his letter No 19 dated 12.01.2010.
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
3,743	83	3.17							
	<p>Chhattisgarh- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td>317</td> <td>117</td> <td>2.33</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	317	117	2.33	As per state reply out of total recommended works, there was delay of more than year in respect of 117 works. Out of which 98 works pertains to Jaishpur district and the balance 18 works pertains to Bilaspur district. All the works have been completed.	
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
317	117	2.33							
	<p>Daman & Diu- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td>75</td> <td>18</td> <td>1.89</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	75	18	1.89	<p>As per reply from DRDA Daman & Diu, in the past ex-Hon'ble MP has recommended lot of works costing more than the funds received from the Government of India. In view of this the DA after consulting the Hon'ble MP, the important works were prioritized by the MP as per the need of the public in general. After that the implementing Agency was requested for preparation of Plan and Estimates.</p> <p>Secondly some the design also changed on the recommendation of Hon'ble MP as per the demand of the public residing around the site. In such cases more time was consumed in preparation of revised estimate.</p> <p>At present , no such works are found to be delayed for preparation of estimate or sanctioned by the District Authority. The Hon'ble MP will be informed accordingly so that the recommendation are made as per unspent balance available with the District Authority.</p>	
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
75	18	1.89							
	<p>Goa- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td>16</td> <td>11</td> <td>1.42</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	16	11	1.42	As per state reply in the North Goa District , there are delay in 12 cases. The delay occurred due the user agency does not fulfill the stipulated requirements or formalities. During he process of obtaining statutory documents from the user Agency, considerable time is lost. Consequently, often the District Authority finds it difficult to clear the proposal within 45 days. The District Authorities are committed to keeping the schedule, but delays happen due to unavoidable circumstances. Further it is pointed out that delays occurs in submission of estimates by the executing agency . In the review meeting, it has been again and again emphasized by the District Authority and the Hon'ble MP to expedite the submission of estimates by the Public Works department. This has been noted for compliance in future.	
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
16	11	1.42							

			<p>Besides, there are 08 cases where the delay has occurred in completion of work of more than one year due to the Implementing Agency i.e PWD. Often the delay happens because of the tendering process getting held up due to contractors quoting above the acceptable margins of the estimates, approvals from the Competent Authority and submission of bank guarantees by the contractor. In the review meeting , it has been emphasized again and again to complete the works in time. The para is noted for compliance.</p> <p>As per state reply, in South Goa district there was delay in sanction of works in four cases. The recommendation are more in number than the actual funds available. Therefore, the works are sanctioned based on priority list of the M.P and the pending works are taken up when the funds are available. The paragraph is noted compliance.</p> <p>Besides the above, there was delay of more than one year in three cases . The delay was mainly due to non-finalistion of tenders, revision of estimates etc. by the Implementing Agencies. This paragraph is noted for compliance.</p>						
		<p>Gujarat- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" data-bbox="774 878 1798 1000"> <thead> <tr> <th data-bbox="774 878 1196 946">Works where delay in sanction of works</th> <th data-bbox="1196 878 1607 946">Works where delay of more than one year</th> <th data-bbox="1607 878 1798 946">Cost of work</th> </tr> </thead> <tbody> <tr> <td data-bbox="774 946 1196 1000" style="text-align: right;">3,728</td> <td data-bbox="1196 946 1607 1000" style="text-align: right;">517</td> <td data-bbox="1607 946 1798 1000" style="text-align: right;">7.39</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	3,728	517	7.39	<p>As per reply from DPO Navasari that there was delay in 19 works where more than 45 days were taken in sanctioning the work due to delay in submission of plan estimate with technical sanction from the Implementing Agencies.</p> <p>As per reply from DPO Junagarh that on receipt of request of Hon'ble MP, the work were approved with in 8-15 days but the plan estimates are received in time due to land site problems in some cases so delay is at the Implementing agency level. Review in these matter is also done on monthly basis. Now special care will be taken to avoid such delay in future.</p> <p>As per reply from Collector Valsad that District Authority has recommended 13 works amounting Rs 0.17 lakh with a delay of more than one year receiving the recommendation from Hon'ble MP. But these all works are completed.</p> <p>As per reply from Collector Anand in case of 582 works amounting to Rs 345.79 lakhs, delay of more than the prescribed time period of 45 days from receipt of recommendation of Hon'ble MP was noted. However, the audit tem did not specifically noted delay of more than one year in any of the works,. The main reasons for delay was due to delay in according Technical Sanction, preparation of plan, estimates by IAs.</p> <p>As per reply from Collector Amreli that there is no delay occurred in</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
3,728	517	7.39							

			principle sanctioned after receiving recommendation from Member of Parliament in Amreli District.						
		<p>Haryana- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">1,235</td> <td style="text-align: center;">8</td> <td style="text-align: center;">0.19</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	1,235	8	0.19	<p>As per State reply, DRDA, Sonapat has submitted that on receipt of the recommendation from Hon'ble MP, sanction has been issued within stipulated period of 45 days. However, instructions have already been issued to the Implementing Agencies for strict compliance of the Guidelines.</p> <p>Reply from District Amabala and Bhiwani is still awaited.</p> <p>All the DCs and Chief Executive Officers have been directed for strict adherence of Guidelines/instructions.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
1,235	8	0.19							
		<p>Jammu & Kashmir- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">1,000</td> <td style="text-align: center;">3</td> <td style="text-align: center;">0.06</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	1,000	3	0.06	<p>As per reply received from DDC, Anantnag, sanction is accorded to the works recommend by the Hon'ble MP in due course of time but delay caused in respect of some works is due to non-fulfillment of formalities by the implementing Agencies. However, instructions have issued and sanction is accorded to the work in stipulated item. Hence, Audit para needs to be dropped.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
1,000	3	0.06							
		<p>Kerala- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">919</td> <td style="text-align: center;">42</td> <td style="text-align: center;">2.95</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	919	42	2.95	<p>As per state reply, in Thiruvananthapuram sanction of works by District Authority is only due to the delay of receipts of detailed estimate from selected Implementing Agencies, land Problem, ownership of land etc. Every care is taken for avoidance of this in future.</p> <p>As per information from DC Kannur, the delay in the issue of Administrative sanction are caused due to delay in getting the estimates. The steps have been taken for avoiding such delays by close reviews.</p> <p>As pr information received from DC Kottayam, the delay occurred in sanctioning of work during 2004-05 to 2008-09 ranging from 08 months to 13 months. Estimates of proposed works are not received in time due to the deployment of engineering staff at Block Level. In some cases, it was not able to accord Administrative sanction in time due to the existence of Model Code of Conduct of General Elections. Now utmost attention is given to sanction works under MPLADS within 45 days from the date of receipt of proposals. If there is any delay in sanctioning works, the reasons will be incorporated in the order of sanction in future.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
919	42	2.95							
		<p>Lakshadweep- DAs sanction the work with a delay of more than one year after receiving the</p>	<p>As per reply from the UT Lakshadweep that the delay was due to preparation of technical estimates and re-seeking consent of funds</p>						

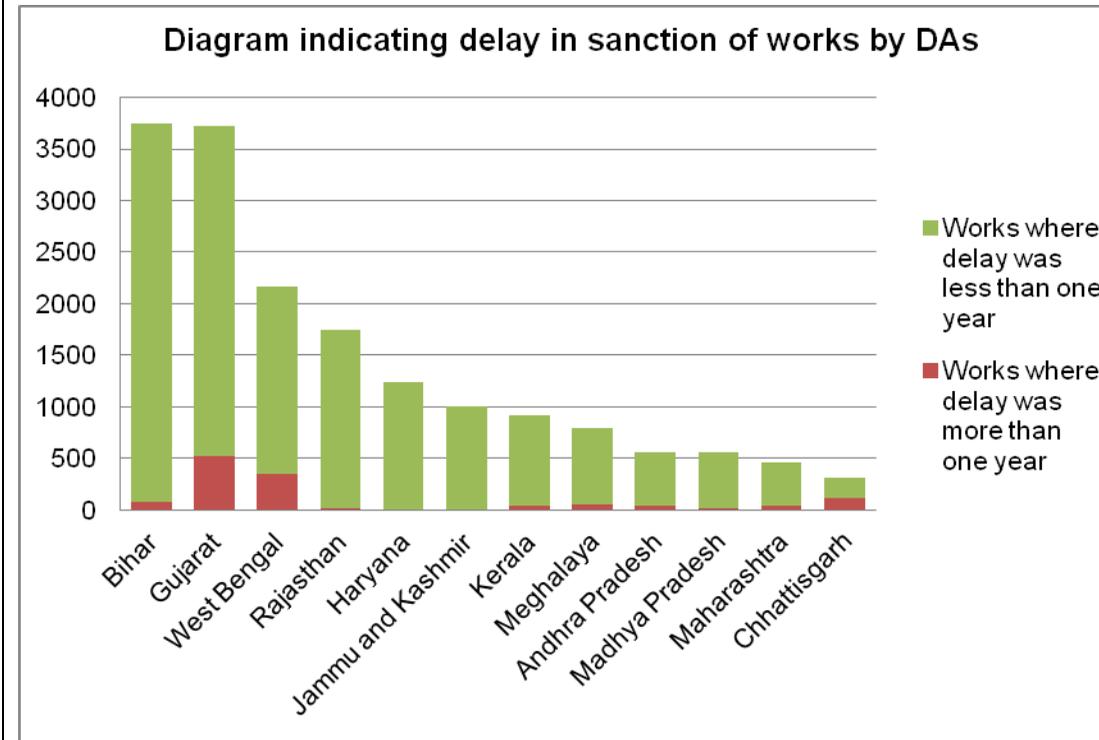
	<p>recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 33%;">Works where delay in sanction of works</th> <th style="width: 33%;">Works where delay of more than one year</th> <th style="width: 33%;">Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">21</td> <td style="text-align: center;">8</td> <td style="text-align: center;">3.45</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	21	8	3.45	<p>from the MP concerned. There was no delay on the part of the district authorities in sanctioning the work except the reasons beyond control.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work						
21	8	3.45						
	<p>Madhya Pradesh- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 33%;">Works where delay in sanction of works</th> <th style="width: 33%;">Works where delay of more than one year</th> <th style="width: 33%;">Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">556</td> <td style="text-align: center;">11</td> <td style="text-align: center;">0.07</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	556	11	0.07	<p>As per reply from Joint Director, Deptt. of Planning and Statistics, Sagar that during the year 2004-05 to 2008-09 the total 178 works were sanctioned after lapse of 45 days due to the following reason:-</p> <ol style="list-style-type: none"> 1. Non-receipt of estimate from the Implementing agencies. 2. Imposition of election code of conduct for election of Lok Sabha, State legislative assembly and local self Govt. <p>As per reply from Collector Shahdol, in most of the cases, the sanction on the recommendations of the MP was issued within 45 days. However, due to non receipt of funds, the sanction on 61 recommendations were given after 45 days.</p> <p>As per reply from Collector Damoh, only 59 works were sanctioned after 45 days due to non receipt of estimate from the IAs , imposition of election code of conduct for Lok Sabha and State assembly and due to suspension of Membership of the MP an Non-availability of instructions there on .</p> <p>As per reply received from Collector Shajapur, the work is sanctioned within 45 days. However due to non receipt of technical sanction, the administrative sanction is delayed.</p> <p>As per reply from collector Balaghat, the direction given in the MPLADS Guidelines are not binding on the MP to recommend work within 90 days of the beginning of the year. The recommendations received from the MP are sanctioned within 45 days except the works of objections. There is no instance of delay of work more than one year in the District.</p> <p>As per reply received from Joint Director Ujjain, a total 901 works costing Rs 1025.45 lakh were sanctioned during the year 2004-05 to 2008-09. Out of which 896 works amount costing Rs 1016.50 lakh have been completed and only 05 works costing Rs 8.95 lakhs are still to be completed for which efforts are made to complete the work on priority.</p> <p>As per reply from collector Hoshangabad that the work were</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work						
556	11	0.07						

			sanctioned as per Guidelines.						
		<p>Maharashtra- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">463</td> <td style="text-align: center;">45</td> <td style="text-align: center;">2.72</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	463	45	2.72	<p>As per reply from Collector Nagpur,</p> <ol style="list-style-type: none"> 1. Most of the works were delayed due to non-receipt of detail estimate of proposed work from IA within the stipulated time- Implementing agencies strictly instructed to submit detailed plan & estimates in time. 2. In some estimates errors/ discrepancies were found during the scrutiny. It took time for rectifications of the discrepancies which results in delay in sanction- Implementing agencies strictly instructed to submit the DPEs duly verified and corrected. 3. In some of the cases consent from the Hon'ble MP is required which result in delay in sanction- In future the consent of the MP here required will be taken within time. 4. Due to the code of conduct of various elections, works could not be sanctioned within 45 days.
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
463	45	2.72							
		<p>Meghalaya - DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">791</td> <td style="text-align: center;">51</td> <td style="text-align: center;">0.82</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	791	51	0.82	<p>As per reply from DC West Garo Hills, Tura, the Implementing agencies had been directed to submit the plans and estimates of the project within a month so as enable to sanction and release the fund within 45 days. The delay of sanction of 33 works in the district is due to the delay of execution of the formal Agreement by the executing agencies as per para 3.21 of the Guidelines.</p> <p>As per reply from DC Shillong there are delay in sanction of 33 projects for more than one year in the district. The delay of sanction of work in this district is due to the delay of execution of the formal agreement by the executing agencies as per para 3.21 of the Guidelines.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
791	51	0.82							
		<p>Puducherry- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">192</td> <td style="text-align: center;">38</td> <td style="text-align: center;">1.63</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	192	38	1.63	<p>As per State reply the delay occurrence was only 38 out of 285 works sanctioned during 2004-09. The delay was due to the unavoidable nature of identify of suitable site and receipt of NOC, etc. Suitable instructions have been issued to all Implementing Agencies during review meetings to avoid such delay and also advised to strictly adhere the guidelines provisions.</p> <p>In view of the steps taken to avoid delay, a more focused approach is ensured. Hence this para may please be treated as settled.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work							
192	38	1.63							

	<p>Rajasthan- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">1,740</td> <td style="text-align: center;">11</td> <td style="text-align: center;">0.27</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	1,740	11	0.27	<p>As per received from CEO, Jila Parishad Sikar that there is no delay more than one year in the sanctioned work..</p> <p>As per received from CEO, Jila Parishad Bikaner that the delay occurred in 45 cases in the district. The delay was not due to issue of Administrative sanction rather the delay occurred due to non-availability of technical estimates and detail of works. However, it has been noted for future guidance.</p> <p>As per CEO Zila Parishad, Bharatpur that though the sanctions were issued within 45 days yet efforts will be made to issue sanction on time.</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work						
1,740	11	0.27						
	<p>West Bengal- DAs sanction the work with a delay of more than one year after receiving the recommendation from the MPs concerned.</p> <p style="text-align: right;">(Rs in crore)</p> <table border="1" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th>Works where delay in sanction of works</th> <th>Works where delay of more than one year</th> <th>Cost of work</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">2,161</td> <td style="text-align: center;">349</td> <td style="text-align: center;">13.13</td> </tr> </tbody> </table>	Works where delay in sanction of works	Works where delay of more than one year	Cost of work	2,161	349	13.13	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>Purulia- In most of the cases Hon'ble MPs did not submit the recommendation with the vetted Plan & Estimates of the projects. After receiving the recommendation and selection of IAs the concerned IAs are requested to submit vetted plan and estimate along with certificate regarding maintenance of Assets, Ownership of land etc. Besides, this it is learnt from the IAs that in maximum cases the formation of the beneficiaries committee may take a considerable time and also the vetting of the estimate may also take some times from the concerned Technical authority. As a result the schemes could not be sanctioned by the District Authority with in stipulated period i.e. 45 days.</p> <p>There are no such case in this district where the schemes were rejected after recommendation of Hon'ble MPs as an inadmissible work. As because before recommending any works by Hon'ble MPs and feel any doubt regarding admissibility of the respective works they consulted with the District Authority.</p> <p>All the executing authorities were informed to submit plan and estimate within the stipulated time. Reminder was issued and concerned MP was informed accordingly. All the officials and staffs are warned not to make any delay otherwise penal measures will be taken</p> <p>KMC- It has been observed in case of KMC that tendering procedure and the financial sanction of the scheme from the appropriate authority of the KMC requires more or less 125-150 days. And also it is to be mentioned here that all the implementing departments of KMC are already over- burdened with their present job and as such the implementation of MPLADS without any suitable infra-structure/ manpower pressurize them. Moreover, MPs recommend a</p>
Works where delay in sanction of works	Works where delay of more than one year	Cost of work						
2,161	349	13.13						

			<p>considerable number of schemes on adhoc basis without any detail cost estimate of the proposed work. Works could not be therefore, sanctioned within 45 days time frame in many of the occasions, as KMC had to wait for the vetted plan and estimate. However, MPs have been requested to enclosed the vetted plan and estimates along with their proposal on number of occasions.</p> <p>When the MPs send their recommendations, it is apparently some schemes are declared as non-permissible. However, it is seen due to land problem, local problem specially those related to school colleges, some schemes are found to be non-permissible. In these MPs cannot be informed within stipulated period i.e with 45 days.</p> <p>Hooghly- Generally the MPs submit ad-hoc recommendations without any vetting estimates and District Authority sanctioned works after verification of financial and technical feasibility of the works, which have to be obtained from the implementing agencies. Consequently, a considerable number of schemes are not sanctioned within the stipulated time framed. In most cases the vetted estimate of the recommended works reaches the office of the Sanctioning Authority with substantial delay which subsequently delays the process of sanctioning of works. The matter has been taken up with the Hon'ble MPs and they were requested to submit recommendations along with vetting estimate to avoid delay in sanctioning. Delay in proposals and delay in submission of requisite papers for according administrative approval is the reasons for delay in sanction of works.</p> <p>Paschim Medinipur – Due to non-submission of vetted plan and estimate and necessary documents and land problem by the EAs & in some case scheme change by Hon'ble MPs delay occur in sanctioning the works. There is no separate set up of manpower particularly the technical manpower who can dedicate only to MPLADS Schemes. Now effort is being made for quick sanctioning of the schemes.</p> <p>State Government Comments – The Hon'ble MPs often do not submit the recommendation with vetted plan and estimate. Moreover land related problems and tendering procedure also results in delay. Moreover, there are various problem in the district, unique to the individual districts and there is no separate set up of manpower particularly the technical manpower who can dedicate only MPLASD Scheme. Exclusive manpower for MPLAD Scheme is required. Para may be dropped. In view of the modification of para 4.17 of the Guidelines on MPLADS by increasing the Administrative Expenses from 0.5% to 2% and by allowing hiring of services, the delay in sanctioning of works may be avoided in future.</p>
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A chart indicating States where cases of delay in sanction of works by DAs were prominent is depicted below:-



The delay in sanction by the DAs occurred mainly due to delay in initiating timely action to obtain the plans/estimates from the user/implementing agencies so as to complete the process of verification. The inefficient processing of sanctions delays the entire schedule for completion of work.

Para 3.3 of the guidelines stipulates that the District Authority shall follow the established work scrutiny, technical, work estimation, tendering and administrative procedure of the State/UT Government concerned in the matter of work execution, an shall be responsible for timely and effective implementation of such works.

Para 6.4(iii & iv) of the Guidelines already stipulates the following, which gives the detail checklist of the work:-

(iii) The District Authority shall maintain the work registers indicating the position of each work recommended by the MPs.

(iv) The District Authority shall also maintain a register of all the assets created with the Scheme funds and subsequently transferred to the user Agencies.

Based on information received from states/district Authorities, the reasons for delay in sanction are given below:-

(i) Administrative procedures and model code of conduct of elections and bye-elections.

(ii) Time taken by the Executive Agencies for rectification of defects in estimates.

(iii) Non-submission of the estimates from the implementing agencies in time.

(iv) Non identification of land, local disputes and selection of work place.

(v) Dependency on engineering/other offices for technical estimates of recommended works.

(vi) Change in design on the recommendation of Hon'ble MP as per the demand of the public residing around the site.

(vii) Non-fulfillment of formalities by the implementing Agencies.

(viii) Delay of execution of the formal Agreement by the implementing agencies as per para 3.21 of the Guidelines.

(ix) Not able to identify the suitable site and get the NOC.

			<p>(x) Delay in formation of the beneficiaries committee and delay in getting the work vetted by the Committee.</p> <p>(xi) District Authorities over-burdened with their present other jobs and as such the implementation of MPLADS without any suitable additional infra-structure/ manpower; and</p> <p>(xii) Tendering procedure results in delay.</p> <p>As per the modified para 3.12 of the Guidelines, all recommended eligible works should be sanctioned within 75 days from the date of receipt of the recommendation, after completing all formalities. The District Authority is required to inform MPs regarding rejection, if any, within 45 days from the date of receipt of recommendations, with reasons thereof."</p> <p>The Guidelines on MPLADS stipulates the time frame for completing the MPLADS works. District Authorities are required to review implementation of MPLADS works with the Implementing Agencies every quarter. The district Authority shall invite the MPs concerned invariably to such review meetings.</p> <p>Ministry monitors the performance of MPLADS works in the Bi-annual Review Meetings held with the Nodal Secretaries of the States/UTs. Monitoring meetings are also taken by the senior officials of the Ministry by visiting the states for reviewing MPLADS works. Training is also imparted to the officials of the State/District authorities. The State/UT Nodal Authorities/ District Authorities are instructed to strictly adhere to the provisions of the Guidelines to avoid recurrence of lapses.</p> <p>Taking into account the reasons given by the State Governments this Ministry has emphasized that rejection have to be made within 45 days from the date of receipt of the proposal and approval to be accorded after obtaining all clearances within 75 days.</p>
		<p>(ii) <u>Sanction of works without adhering to guidelines:</u> In 12 States/UTs, there were instances where administrative approval and financial sanctions were accorded by the DAs for 7,136 works (25.53 <i>per cent</i> of total works²) without following the procedure outlined in the Scheme</p>	<p>Replies received from the States/UTs have been indicated against each .</p>

		guidelines, such as obtaining financial estimates from the IAs, conducting feasibility studies before commencing the work, obtaining technical clearance from the competent authorities etc.	
		Himachal Pradesh –For 1,592 works costing Rs.9.79 crore, estimates were not prepared by the seven implementing agencies (BDOs) (Hamirpur and Kangra District) during 2004-09 on the plea that due to large number of works/rush of work it was not possible to prepare estimate for each work.	As per reply from DC Hamirpur, works are sanctioned on receipt of recommendation from Hon'ble MP and the executing agencies are directed to prepare the estimates before the start of works. However, all the executing agencies of the district have again been directed to prepare the estimate of MPLADS works before start of works and send a copy of the same to this office for further necessary action. As per reply from DPO Kangra while issuing the sanction of works all the Implementing Agencies were instructed to get the estimates prepared before the execution of works. The estimates which were not prepared at the time of audit have since been got prepared by the Implementing Agencies. Hence, para may kindly be got settled with the Hon'ble PAC.
		Assam –The DA, Kamrup (Metro) sanctioned Rs.2.96 crore during 2005-09 against 34 works for execution by PWD Building Division-II Dispur, Guwahati and released Rs.2.94 crore to the division without obtaining technical sanction of the competent authority as required under the Assam PWD Manual.	
		Uttar Pradesh –In Kushinagar district, the Executive Engineer of the IA prepared estimates without preparing the analysis of rates of different items of works for two works costing Rs.0.11 crore.	
		Punjab - For five works costing Rs.0.06 crore, the DA of Hoshiarpur did not approve estimates.	As per reply received from DC Hoshiarpur, Concerned BDPO has not got approved the estimate for 5 works amounting to Rs.0.06 Crore from the competent authorities & entries regarding executed works and payment so made was not entered in the Measurement Books. Block Development and Panchayat Officer Hoshiarpur-II has informed that estimates for these works were prepared by Assistant Engineer of their Department & who have been give powers to sanction estimates amounting to Rs.2.00 Lac by their Department. Further it has been informed that these works have been completed & UCs have also been supplied. It has also been informed that all these works have entered in the Measurement Books. Therefore, it is requested that this para may be settled as the needful has already been done.
		Orissa - In 1,066 out of 1,092 cases (97.62 per cent) test checked in five districts (Baragarh, Bhadrak, Jaipur, Kalahandi and Khurda), land particulars clearance certificate from revenue authorities were not obtained. In 1041 cases, feasibility reports were not prepared before sanction of the project/work.	As per reply from Collector Jajpur , MPLADS projects are sanctioned adhering to the MPLADS Guidelines issued by Government of India. In case of Registered societies the land status is obtained from the competent authority before sanction of projects. In case of other projects, the concerned executing agencies are requested to verify

			<p>the land particular before execution.</p> <p>As per reply from Dy Director Bhadrak, land particular R.I Reports and feasibility were observed before sanction.</p> <p>As per reply from Dy Director Kalahandi, instructions has been noted. Steps has already been taken to strictly follow the Guidelines.</p> <p>As per reply received from Dy Director Khurda, in case of registered societies, the land status is obtained from the competent authority before sanction of projects. In case of other projects, the concerned Executing Agencies are requested to verify the land particular before execution.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that works are taken adhering to the guidelines and this is noted for future guidance.</p>
		Haryana Only rough cost estimates of the works were prepared for all 555 audited works in three test-checked districts (Ambala, Bhiwani and Sonipat) during 2004-09.	
		Manipur -No feasibility study was conducted before commencement of work in all 115 test checked cases (Imphal West and Senapati).	As per reply from DC Imphal West District, administrative approval and expenditure sanction for each of the works accorded within 45 days from the date of receipt of the recommendation of works of the MP concerned.
		Mizoram - No feasibility study was conducted before commencement of work in all 167 test checked cases (Aizwal).	As per State reply, Plan & Estimates of recommencement of works prepared and scrutinized before final sanction of works is given. However, separate feasibility studies are not done. Hence, forth in light of Audit objection, this will be done for each project before final sanction.
		A & N Island No specification and cost of the works was mentioned in the sanction letter in all 17 test checked cases costing Rs.5.87 crore.	As per UT Administration reply that each sanction memo invariably shows the cost of works and the same pattern is followed for all the works. In case any variation from the said pattern is there, the same may please be referred with needful format to the District Authority. The same pattern is followed by the District Authority of South Andaman as well. This has been verified by the Ministry from the sanction letter received from the District Authority.
		Rajasthan Out of total 4,044 works sanctioned for Rs.82.40 crore, feasibility study was not conducted for 2,079 works costing Rs.37.58 crore (Bharatpur: 1,471 works of Rs.27.15 crore; Sikar: 608 works of Rs.10.43 crore).	As per received from CEO, Jila Parishad Sikar that in the district the work is executed by implementing agencies who have been recommended by the Hon'ble MP. Normally the work is executed by the Gram Panchayat in the Rural area and Nagar Palika and Nagar Parishad PWD, Public Health Engineering Department in the urban areas who have technical staff for the purpose. All the 608 works

			costing Rs 10.43 crores have been completed and there is no violation to the MPLADS Guidelines.
		Nagaland No feasibility study was conducted before commencement of 367 recommended work of Rs.19.00 crore (Dimapur and Kohima).	
		<p>Maharashtra</p> <p>(i) During 2005-09, District Collector, Mumbai Suburban accorded administrative approval for 1,118 works, which were of dissimilar nature, costing Rs.62.62 crore on the basis of block estimates submitted by implementing agencies, without obtaining financial estimates from them for each work. The Ministry stated that clarification would be sought from the Nodal district Mumbai.</p> <p>(ii) Three District Collectors (Mumbai Suburban, Nagpur and Nanded) accorded sanction for 17 works aggregating Rs.2.40 crore by splitting the work into 37 items to avoid tendering procedures required under State Governments rules etc.</p> <p>In the case of 17 works, the Ministry stated that in these cases the works were done as per procedure of the State and there seemed to be no violation of guidelines.</p> <p>The reply of the Ministry should, however, be seen in light of the fact that splitting of work orders to avoid the requirement of tendering was against the provision of the General Financial Rules.</p>	<p>(ii) As per reply received from Collector , Nagpur, the following three works were sanctioned by this office:-</p> <ol style="list-style-type: none"> 1. Construction of Hostel for women at Mauza Shankarpur for Stri Atyachar Virodhi Parishad, Nagpur recommended by Shri Dattaji Meghe Hon'ble MP (RS) on 30.07.2005 costing Rs 4,99,809/-. 2. Construction of Hostel for women at Mauza Shankarpur for Stri Atyachar Virodhi Parishad, Nagpur recommended by Shri Vijayji Darda Hon'ble MP (RS) on 18.11.2005 costing Rs 5,26,618/- to which Administrative sanction was accorded on 23.5.2007. 3. Construction of Training Hall and Warden Room for women Hostel at Mauza Shankarpur for Stri Atyachar Virodhi Parishad, Nagpur recommended by Shri Vijayji Darda, Hon'ble MP (RS) on 24.08.2007 costing Rs 9,96,974/- to which Administrative Sanction was issued on 15.09.2008. <p>It can be seen from the above information that all the three works recommended by Hon'ble MPs on three different dates and estimates for the three works prepared separately by the Implementing Agencies to the entitlement proposed amount. As per MPLADS Guidelines para 3.21 these works belongs to society/trust, an agreement with the society/trust executed on different dates. Accordingly, this office accorded separate Administrative Authority sanction for the above works. Hence , these works have not been splitted into parts.</p> <p>The said Trust normally Stri Atyachar Virodhi Parishad, Nagpur is a voluntary organization fighting for equality and socio-legal justice for women to organize and mobilize women for economic independence, securing socio –legal justice for victims of atrocities. Also, as per Guideline, one or more works upto the cost worth Rs 25 lakh are</p>

		<p>(iii) A school building for Jyothi Sikshan Prasarak Mandol was sanctioned for Rs.0.20 crore in Solapur District in September 2008, though permission for setting up the school from Department of Education itself had been received only in September 2009.</p> <p>The Ministry stated that the instant case was a violation of the guidelines and the funds would be recouped after receiving report from the State Government.</p> <p>(iv) Sabha mandap in Akluj (Solapur District) was already sanctioned through Member of Legislative Committee (MLC) fund in November 2006, but the same work was again sanctioned under MPLADS in December 2006 for Rs.0.10 crore.</p> <p>The Ministry stated that this case was a violation of the guidelines and the funds would be recouped after receiving report from the State Government.</p>	<p>permissible for trust/society. At present all the three works are completed and possession is given to the said trust.</p> <p>(iii) As per reply from Collector Solapur, a school building for Jyoti Shikshan Prasarak Mandal was sanctioned for Rs 0.20 crore in September 2008 though permission for setting up the school from Department of Education itself has been received only in September 2009. the Ministry stated that the instant case was violation of the Guidelines and the funds would be recouped. As per para 3.21, the trusts/Society should be in social activities for the last three years. As the trust fulfilled the conditions of para 3.21, so office have granted funds. However, the letter to the President of the trust /Society has been given for refunding the money as per MPLADS Guidelines within 15 days without fail.</p> <p>(iv) As per reply from Collector, Solapur, Sabha Mandap in Akluj (Solapur District) was already sanctioned though Member of Legislative Committee (MLC) fund in November 2006 but the same was again sanctioned under MPLADS in December 2006 for Rs 0.10 crores. The Ministry state that the instant case violation of the Guidelines and the funds would be recouped. An amount of Rs 4.80 lakh which was distributed to Implementing Agency has been recovered by the Office. There was nil expenditure on this work.</p>
19	4.2.2	<p><u>Identification of the Implementing Agency</u></p> <p>As per para 2.11 of the scheme guidelines, the DA was required to identify the agency for work execution and the PRIs and Urban Local Bodies (ULBs) were to be preferred as IAs in rural and urban areas respectively. The Ministry had also clarified in December 2006 that the guidelines on MPLADS did not allow MPs to select the executing agency and this was the responsibility of the DAs alone.</p> <p>Test check in Audit, however, revealed that in nine States/UTs, the MPs had recommended the names of IAs along with their recommendations for works. Further, in some cases, the recommended IAs were also the user agency, to which the funds were released. In all, such instances were noticed in 8,746 works (Rajasthan-2,674, Uttar Pradesh-2,311, Mizoram-1,602, Manipur-1,039, Meghalaya-927 etc.). The DAs failed to apply the necessary checks and balances provided in the scheme guidelines for ensuring transparency and accountability in spending under the scheme. State-wise details are given below:-</p>	
		<p><u>Assam</u> – The MP representing Kamrup (Rural) recommended 34 works for Rs.0.70 crore during 2004-07 for execution through sitting MLAs and one ex-MLA. The DA released Rs.0.35 crore to six MLAs of their respective localities. The DA, however, failed to produce records showing execution of</p>	<p>As per reply from ADC (Dev) , Kamrup after recommendation of the Hon'ble MP concerned in the Assembly constituency, the District Authority released the sanctioned amount to the concerned Deputy Commissioners. Regarding the execution of work/scheme , the record are available in the concerned district.</p>

		the works by the MLAs.	
		<u>Daman and Diu</u> – The MP recommended the name of the implementing agency (1A) for 15 test-checked works.	As per reply from DRDA Daman & Diu, the MPs recommendation was welcomed but the Implementing Agencies for all the works is being decided by the District Authority as a matter of convention.
		<u>Jharkhand</u> – In Hazaribagh district, works were allotted to Labhuk Samittees (beneficiary groups) without assessing their capability of executing the work. Test check revealed that works of “Construction of Law College Building” of Vinoba Bhave UniveRs...ity at an estimated cost of Rs.0.25 crore and “Construction of Community Hall” in Badam at an estimated cost of Rs.0.15 crore was allotted to the Labhuk Samittee. However, memberRs... of the stated Labhuk Samittees were not beneficiaries of the work.	
		<u>Manipur</u> – For all 1,039 test checked works costing Rs.29.87 crore, MPs recommended the Implementing Agency and the DA got the works executed by the recommended agency, without following tendering process.	As per reply from District Authority Imphal west, In future District Authority will select IAs.
		<u>Meghalaya</u> – Based on estimates prepared by user/beneficiaries identified by the MP, the DAs executed agreements with them for maintenance of assets and issued sanction orders to the IAs for implementation of these works. Accordingly, funds for 927 works costing Rs.16.39 crore were released in a phased manner to the user agencies like Trusts, NGOs, Headman of village Durbar ³ , secretaries of schools/colleges, local bodies etc. for execution of the works. The DA, Shillong stated in October 2009 that there was no scope to award works through tendering process as the MPs in their recommendations, had mentioned the names of executing agencies.	As per reply from DC Shillong, as per para 3.3 of MPLADS Guidelines, the Implementing Agencies identified are the BDO's in the Rural Areas in their Jurisdiction and the C.E.O Shillong Municipal Board for Urban Areas.
		<u>Mizoram</u> – For 1,602 works costing Rs.19.74 crore, MPs recommended the Implementing Agency and the DA got the works executed by the recommended agency, without following tendering process.	As per State reply, the lapse in this regard will be immediately addressed and tendering process will be strictly adhered to.
		<u>Nagaland</u> – During 2004-09, 142 works costing Rs.8.86 crore were awarded to contractors/agencies on the recommendation of MPs.	
		<u>Rajasthan</u> – The executing agencies were identified/selected by the recommending MPs for 2674 works of Rs.53.93 crore in six test-checked districts (Bikaner, Sikar, Tonk, Sriganganagar, Pali and Bharatpur) during 2004-09. Further, the Lok Sabha MPs, Bayana and Bharatpur recommended a NGO (Lupin Human Welfare and Research Foundation, Bharatpur) as IA, for 122 works of Rs.3.02 crore during 2004-09 in the areas of PRIs and ULBs.	As per received from CEO, Jila Parishad Sikar that Gram Panchayat in the Rural areas and Nagar Palika and Nagar Parishad PWD, Public Health Engineering Department in the urban areas are identified as Implementing Agencies. Hon'ble MPs have been requested not to recommend the Implementing Agencies in their letter of recommendation.

			<p>As per received from CEO, Jila Parishad Bikaner that though the implementing Agencies are mentioned in the recommendation letter of the MP yet the Implementing Agencies are finally identified by the District Collect of the District.</p> <p>As per reply from CEO, Zila Parishad, Tonk, identification of the Implementing Agency is made by DA Tonk as per Guidelines.</p> <p>As per CEO Zila Parishad, Bharatpur that the Implementing Agencies are being recommended by the Hon'ble MPs. The implementation of para 2.11 of the Guidelines is ensured by the District Authority. In the Villages, PRI are being nominated as Implementing Agencies. In Urban areas, the Urban Local Bodies who are able to execute the work are being nominated as Implementing Agencies. Besides the above, the work are being entrusted for execution to lines department like, PWD, PHED, Urban Bodies etc. The Lupin Human Welfare and Research Foundation are also being nominated as Implementing agencies because they are able to execute the work.</p>
		<p>Uttar Pradesh – For 2,311 works in 14 test checked districts costing Rs.72.85 crore, MPs recommended the Implementing Agency and the DA got the works executed by the recommended agency, without following tendering process.</p>	<p>As per reply from DM Sultanpur, the Implementing Agency is nominated by the District Magistrate only.</p> <p>As per reply from Shahjahanpur, no such case was found in the District.</p> <p>As per reply from DM Bijnore, the Implementing Agency is nominated by the District Magistrate only.</p> <p>As per reply received from DM Barabanki, the Implementing Agency is selected by the DA as per para 2.11 of the Guidelines. However, in some cases recommendation for same IAs has been made by the Hon'ble MP.</p> <p>As per reply received from DM Maharajganj that the Guidelines are being followed in this regard and state procedure is being followed.</p> <p>As per reply from DM Mirzapur, the works were executed by the PIA for which Hon'ble MP has recommended. Adopting the guidelines of MPLADS has been instructed to the PIA.</p> <p>As per reply from DM Ambedkar Nagar that the Implementing Agency is being identified by the District Magistrate and the work is executed as per state standard procedure (tender procedure).</p> <p>As per reply received from DM Badaun that in the District the Implementing Agencies are being nominated by the DM.</p>

			<p>As per reply received from DM Kannauj that the Implementing Agencies are nominated by the DM taking into consideration the provisions of the Guidelines..</p> <p>As per reply received from DM Jaulaun that no such case reported in this District. Tender procedure is followed by executing agencies in this district. Implementing agency is selected by the District Magistrate.</p> <p>As per reply from DM Balia there is no such case in the District.</p> <p>As per reply from DM Etawah that all works are sanctioned through tendering process</p>
		<p><u>West Bengal –</u></p> <ol style="list-style-type: none"> 1. In test checked districts, IAs were selected by the recommending MPs themselves in respect of all 6,158 works costing Rs.187.58 crore sanctioned during 2004-09. 2. In five selected districts (Hoogly, Kolkata, Paschim Medinipur, Purulia and South 24 Pargana), out of 6,091 works sanctioned during 2004-09, 1,573 works (25.82 <i>per cent</i>) were executed through private agencies. 3. In case of recommendations for sanctioning funds for development of educational institutions, clubs, NGOs etc, the respective organizations being user agencies were also identified as IA by the MPs related to above five districts. 4. In case of 14 works amounting Rs.1.12 crore, the IAs (PRIs), instead of executing the works, paid the entire amount of funds received from district authorities, to the user agencies, violating the scheme guidelines. 	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Parganas- While recommending schemes MPs generally provide the DA the preference of IAs for the schemes. The DA decide the IAs according to their merits on case to case basis. Since, a huge no of schemes provided by the MPs are in the education sector and the PRI bodies being already overburdened with various State Government and Central Government schemes. The DA in major cases select the IAs as the school/college authority (major school/college authorities being aided by the State Government) who is also the user agency. The District authority normally tried to honour the MPs opinion in this regard especially as long as it is a Govt. agency/Quasi Govt. agency. It is only changed when the proposed implementing agency does not conform to Govt. norms.</p> <p>The Schemes recommended by the MPs to clubs, NGO's etc. being specific work related to respective User Agency, hence they were selected as IAs.</p> <p>Clubs, NGO's etc recommended by MPs as implementing agency were allowed by the D.A. only in those case where they were the user agencies and when they conformed to the Govt. norms.</p> <p>Purulia- In respect of most of the Projects taken under MPLADS recommended by MP PRIs are selected in rural areas and ULBs are selected as IA in Urban Areas. Some time capable reputed NGOs/ Head Master of the Schools/Principal of the Colleges are also selected as IA under the technical Supervision of PRIs or ULBs as per provisions laid down in MPLADS guideline.</p> <p>In this district there is no such case where IAs (PRIs) paid the entire amount to the user agency without executing the work.</p>

			<p>KMC- KMC generally do not interfere if the MP recommends any ULB or PRI as Implementing Agency, but in case of proposal in favour of a Private Agency or unknown NGO, KMC insists for change of Implementing Agency and ensure that guidelines of MPLADS are followed in toto.</p> <p>Pashim Medinipur- After receiving the proposal from Hon'ble MPs the District Authority verified the eligibility & feasibility of the scheme including technical specification also. In respect of school & college who have technical expertise they were selected as implementing Agencies.</p> <p>Hooghly- While recommending schemes MPs generally provide the DA the preferences of IAs for the schemes. The DA decides the IAs according to their merits on case by case basis. Since, a huge number of schemes provided by the MPs are in the education sector and the PRI bodies being overburdened with various State Govt. & Central Govt. schemes the DA in major cases select the IAs as the school/ college authority (major school/ college authorities being aided by the State Govt.) who incidentally is also the user agency. The District Authority normal tries to honour the MPs opinion the this regard specially as long as it is a Govt. agency/Quasi-Govt. agency. It is changed when the proposed implementing agency does not conform to Govt. norms.</p> <p>The schemes recommended by the MPs to clubs/NGOs etc. being specific works related to the respective user agency hence they were selected as IAs.</p> <p>Clubs, NGOs etc. recommended by MPs as implementing agency were allowed by the DA only in those cases where they were the user agencies and when they conformed to the Govt. norms. However, it is noted for future guidance.</p> <p>State Government Comments –The Districts Authorities have been advised to decides the IAs in consultation with MPs as per Guidelines when they conform to Government norms and fund be released as per Guidelines to the user agency. Para may be dropped.</p>
		<p>The Ministry stated that whereas the DA had the sole power to identify the IA, there is no doubt the MPs could have recommended the IAs. In this regard detailed report from the State/DAs would be obtained for necessary action.</p>	<p>As per provision of the Guidelines, the District Authority shall identify the agency through which a particular work recommended by the MP should be executed. The executing agency so identified by the District Authority is the implementing agency. Therefore, the District Authority is primarily responsible for identifying the Implementing Agencies.</p>

			<p><i>District Authorities are required to adhere to the Guidelines while selecting the Implementing Agencies. Where ever District Authorities are found responsible for non adherence of Guidelines in this regard, Ministry writes to the States for taking necessary action against the concerned officials.</i></p> <p>The District Authorities have been requesting in writing to the Hon'ble MPs for desisting from the practice of nominating the Implementing Agency while recommending the works.</p> <p>In order to obviate any irregularities, this Ministry hold meetings in the States and also at the centre at least twice in a year to review the implementation of MPLAD Scheme. Besides, this Ministry conducts training of district officers on MPLADS as and when these are organized by the State Government for effective implementation and execution of Guidelines. It is expected that the State Government will make all efforts to implement the scheme in letter and spirit.</p>
20	4.2.3	<p><u>Award of works</u></p> <p>As per MPLADS Guidelines, DA shall inter alia follow work estimates, tendering and administrative procedure of the State/UT Government.</p> <p>It was, however, observed that award of contract for 703 works in four States involving Rs.28.65 crore was not done in accordance with standard tendering procedures.</p> <p>These instances of award of contract without adopting standard tendering processes and use of private contractors indicated dilution of checks and balances prescribed in the scheme to ensure accountability and the reply indicated complete lack of awareness about implementation details in absence of monitoring by the Ministry.</p> <p>On being pointed out in Audit, the Ministry stated that detailed report on each case would be obtained from the DAs for necessary action.</p> <p>The State-wise details where award of work was adopted without following tendering procedure are given below:-</p>	<p>The Ministry has taken up the matter with State concerned. The District Authorities of the States/UTs in their replies have stated that standard tendering procedures of the State is being followed while tendering the work.</p> <p>The District Authority of West Bengal has intimated that the procedure could not be followed thoroughly due to heavy pressure in Block Establishment and inadequate technical staff and other staff also. However, it has been stated that at the time of purchasing the materials, selected supplier who are already approved as per financial rules of the respective Panchayat Samity areas supply bricks and other related materials. Beneficiary organizations (such as educational institutions, clubs) execute their own work without engaging contractor for cost saving and implement jobs directly. They purchased materials from open market comparing the prices on market information through a purchase committee. However, it has been ensured by the State Government that execution of works by Government Agency is usually followed by tendering process. For the execution of works by NGO/Trust, DAs have been asked to advise the NGO/Trust to maintain financial norms.</p> <p>During the Review meetings, this Ministry has been requesting the State Authorities to direct the District Authorities of their states to take action against the concerned officials and corrective action to avoid recurrence of such irregularity.</p> <p>Replies received from the States/UTs have been indicated against each.</p>

		Nagaland – DAs (Dimapur and Kohima) executed 209 works amounting to Rs.12.03 Crore through IAs without inviting any tenders.	
		Arunachal Pradesh – 238 works amounting to Rs.9.97 Crore executed by IAs (Papumpare and West Siang districts) through private contractors during 2004-09 without following competitive bidding.	
		West Bengal – 251 works amounting to Rs.6.15 Crore were executed without following the tendering procedure (Hooghly, Kolkata, Paschim Medinipur, Purulia and South 24 Paragnas districts). Tendering was not done for works costing Rs.20000 or more as required by the West Bengal General Financial Rules. In the case of execution of works by educational institutions, clubs, etc, tendering procedures were not followed and labourers were engaged locally and materials were procured from the local market.	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>Purulia – The procedure could not be followed thoroughly due to heavy pressure in Block Establishment and inadequate technical staff and other staff also. However, it may be stated that at the time of purchasing the materials. Selected supplier who are already approved as per financial rules of the respective Panchayat Samity areas supply bricks and other related materials.</p> <p>KMC – not related to KMC.</p> <p>Hooghly – Beneficiary organizations (such as educational institutions, clubs) execute their own work without engaging contractor for cost saving and implement jobs directly. They procure materials from open market comparing the prices on market information through a purchase committee. However, the observation of Audit is note for future compliance.</p> <p>Paschim Medinipur - This district fund allotted to Government Organization & PRI bodies. They always follow West Bengal Government Financial Rules. In some case i.e duration Educational Institution, Club etc tendering procedure were not followed. Now we instructed to said organization to follow Government Financial Rules.</p> <p>South 24 Parganas- In case of funds allotted to Government Organization and PRI bodies, they always follow West Bengal Government Financial Rules. Though during release of fund all EAs are instructed to abide by the West Bengal Financial Rules, Vol.I & II in addition to its departmental rules/code, but in case of educational institutions clubs/NGOs/Society have sometimes executed their own work without engaging contractors to save cost and procuring materials from the open market by comparing the prices.</p> <p>State Government comments – Execution of works by Government Agency is usually followed by tendering process. For the execution of works by NGO/Trust, DAs has been asked to advice</p>

			the NGO/Trust to maintain financial norms. All the District Authorities have been advised to follow the West Bengal Financial Rules so far as Tendering Process for execution of works is concerned.
		Orissa – 5 works amounting to Rs.0.50 Crore executed (Baragarh, Bhadrak, Jaipur, Kalahandi and Khurda districts) by IAs through private contractors following competitive bidding.	As per reply from Dy Director Bhadrak, works were tendering as per Government Guidelines. As per reply from Dy Director Kalahandi , no works has been awarded of contract without adopting standard tender procedure. As per reply received from Deputy Director (P&S) Baragarh that some electrification projects were executed through license electrical contractor under the supervision of WESCO Authority as per recommendation of Hon'ble MP. As per state reply that District Authority Jajpur has noted the audit objection for future guidance.
21.	4.2.4	<u>Execution of works without administrative approval and sanction</u> The execution of work was to be preceded by financial sanction and administrative approval from the competent authority. However, in four States, 363 works (26 per cent) out of 1363 works amounting Rs. 17.80 crore were executed either without administrative approval by the DAs or their execution was initiated without obtaining prior financial sanction. The execution of works without financial sanction and administrative approval contravened the scheme guidelines. The Ministry stated that detailed report on each case would be obtained from the DAs for necessary action. The detail of works executed without administrative sanction is given below:	As per information received from the State Governments, no work is being undertaken without the administrative and financial sanction of competent Authority. It has been informed that in the past sometimes in exceptional cases only, taking into consideration the urgent need of the community, the Implementing Agencies had begun works in anticipation. However, it has been ensured that the practice no longer exists and no works are executed without administrative approval and sanction of DA. This Ministry has already taken up the matter with the State/UT Government to ensure strict compliance of the Government procedure and take action against the concerned officials. Replies received from the States/UTs have been indicated against each.
		Assam – In two districts of Assam (Kamrup (Metro) and Kamrup (Rural)), DAs released Rs. 0.89 crore to IAs against the sanctioned cost of Rs. 0.57 crore for execution of 14 works, resulting in overpayment of Rs. 0.32 crore.	As per reply received from DC Kamrup that no such case were noticed.
		Arunachal Pradesh – Out of 502 works executed, 132 works amounting to Rs.5.28 Crore were executed without administrative sanction.	
		Mizoram – Out of 167 works executed, 11 works amounting to Rs.0.36 Crore were executed	As per State reply, due to the urgent need of the community in the past sometimes in exceptional cases only, the Implementing

		without administrative sanction.	Agencies had begun works with the verbal assurance of the MPs. The practice no longer exists and no works are executed without administrative approval and sanction of DA.
		Nagaland – Out of 344 works executed, 209 works amounting to Rs.12.03 Crore were executed without administrative sanction.	
		Tripura – Out of 350 works executed, 11 works amounting to Rs.0.13 Crore were executed without administrative sanction.	
22	4.3	<p>Delay in execution of works</p> <p>The DA was required to verify the eligibility and technical feasibility of each work recommended by the MP concerned. Besides, before sanctioning the work, the DA had to ensure that all clearances for such works had been obtained from the competent authorities. The guidelines also prescribed that the sanction letter/order should stipulate a time frame for completion of works by the IAs. The time limits for completion of works should generally not exceed one year and the sanction letter/order was also to include a clause for suitable penal action against the IA in the event of its failure to complete the work within the stipulated time. In this regard, Audit observed the following shortcomings:</p>	<p>The scheme is implemented through the District Authority and governed by a set of Guidelines. The responsibility to monitor the completion of work in time and as per the guidelines is the primary responsibility of the District Authority. Therefore, it is not correct to state that Ministry is unable to monitor completion of work in time and in accordance with the Guidelines. Ministry initiate action only on receipt of complaints, if any, in a particular District. It may be added that if the progress of work in a district is slow, then further release of fund is stop until the District improves performance and the unsanctioned and unspent balance fall below a particular threshold. This control mechanism is exercised by the Ministry.</p> <p>The Guidelines stipulates the time frame for sanction and completion of eligible works under MPLADS. However, there is no provision for completion of abandoned/suspended works. Implementation of MPLAD Scheme works is the responsibility of the District Authority. Thus, the State Government is expected to complete the abandoned /suspended works from its own funds and Ministry will be requesting the States/UT Governments to take necessary action against the concerned officials.</p> <p>This Ministry reviews the physical & financial performance on MPLADS works in the Bi-annual Review meeting held with the State Nodal Secretaries of all States/UTs. Besides, the monitoring meetings are also held with State/District Authorities concerned during the visit of senior officials of the Ministry. Training is also imparted to the States/Districts officials on the MPLADS Guidelines for effective implementation and monitoring of the Scheme.</p>
		(i) Non Commencement of works: Audit observed that 389 works, for which an estimated cost of Rs. 9.17 crore was released by the DAs, could not be commenced during the period 2004-09	Replies received from the States/UTs have been indicated against each .

		in nine States/UTs. Details of non-commenced works are given below:-	
		Kerala – 30 works amounting to Rs.2.70 Crore for construction of buildings sanctioned in Thiruvananthapuram district during 2004-07 had not been started so far (August 2009) due to reluctance of contractors to take up building works even after repeated tendering.	As per state reply that all the pending works of ex-MPs (21 works costing Rs 1.49 crore) which have not been started so far has been cancelled.
		Himachal Pradesh - Eight audited IAs intimated that land for 102 works costing Rs. 1.23 crore was not available. In the remaining 53 cases (cost: Rs. 0.53 crore) no cogent reasons were intimated by the three implementing agencies.	As per reply from DC Hamirpur, 30 works in respect of BDO Nadaun have been shown in audit report where as per report of BDO Nadaun, there are 33 works amount to Rs 74.85 lakh. So out of 37 works amounting to Rs 0.78 crore in respect of Block Nadaun and Block Bijhari, 24 works are completed, 3 works are in progress and 10 works amounting to Rs 45.10 lakh have been cancelled. Instructions have been issued to concerned executing agencies to complete the above 3 remaining works immediately. As per reply from DPO Kangra that 34 works in Indora Block which were not started at the time of audit have now been started and are in progress. The sanctioned amount of Rs 5.24 lakh of 09 works have been refunded by the BDO Nurpur to this office and same will be utilized for execution of another works after recommendation of Hon'ble MP. Three works in Nagrota Bagwan block are not started yet due to land dispute. The BDO has been directed to refund the money immediately so that the amount could be utilized for some other works.
		Haryana – 72 works amounting to Rs.1.09 Crore sanctioned during 2004-09 were not started as of June 2009 despite release of funds to the implementing agencies due to land dispute.	As per state reply all the 72 works Ambala -49, Bhiwani -9 and Sonapat -14 works as pointed out in the para have been completed. Directions have also been issued by Rural Development Department, Haryana to follow up the Guidelines .
		Andhra Pradesh – 17 works amounting to Rs.0.29 Crore sanctioned during 2004-08 were not started as of October 2009 despite release of funds to the implementing agencies land dispute.	As per reply received from Collector Kadapa is due to site disputes and local politics certain works are not commenced and the same were dropped later on. As per reply received from Collector Srikakulam , there is no such case in the district. As per reply received from Collector Anantapur that there is no such cases in Anantapur District. As per reply received from Collector Nellore that sanctions are accorded based on the proposals given by the Hon'ble MPs. But some of the works are not commenced due to site disputes and local problems arise at the time of execution. Soon after receipt of the reports from the executive agencies the said works are being cancelled by the Hon'ble MPs and proposing new works in the place

			<p>of non-commenced works.</p> <p>As per reply received from District Collector Kurnool that in Nandyal Parliamentary constituency, out of 508 works sanctioned during 2004-05 to 2008-09, 07 works are not taken up due to various reasons like non-availability of ST population, taken up in other schemes and site problems.</p> <p>In Kurnool Parliamentary constituency out of 525 works sanctioned during 2004-05 to 2008-09, 18 works are ongoing at the time of performance audit. Now 04 works have been completed and 14 works also completed but the completion report is awaited from the executive agency.</p> <p>As per reply from District Hyderabad, work-wise reasons for delay in sanction of 17 works have been furnished to the performance audit team during the audit exercise itself. The following are some of the reasons for delay in sanction of works. Most of these 17 works are recommended by the MPs (RS) in other districts and the delay has taken place in according administrative sanction by the concerned other district authorities.</p>
		<p>Tripura - 10 works amounting to Rs.0.89 Crore had not been taken up for execution as of March 2009 due to reasons such as land disputes, non availability of site, non availability of suitable water bearing strata, site problems etc.</p>	<p>As per reply received from DM West Tripura, the status of work is given below:</p> <ol style="list-style-type: none"> 1. One work for the year 2006-07 costing Rs 2.00 lakh has been completed after settlement of land dispute. 2. one work costing Rs 25.00 lakh for the year 2008-09 work is in full swing. 3. one work costing Rs 5.00 lakh for the year 2007-08 has been completed after modification by the Hon'ble MP(LS). 4. one work costing Rs 12.17 lakh for the year 2007-08 i.e Hawker's corner, has been completed in April 2010. 5. One work costing Rs 12.00 lakh for the year 2007-08, the construction is going on and will be completed very soon. 6. One work costing Rs 9.50 lakh for the year 2007-08 i.e construction of cultural Hall-cum-classroom at Ishanpur HS School could not be started due to some natural reason. However, initiative has been taken for immediate execution of an alternative project. 7. Two work costing Rs 14.00 lakh for the year 2008-09 have been completed.

			<p>8. Funds for one work costing Rs 3.00 lakh for the year 2008-09 i.e construction of Lavatory, urinal and bathroom at Golaghati have been received back on 20.11.2010.</p> <p>As per reply from DM North Tripura that all works undertaken from 2004-09 has been completed.</p>
		<p><u>Karnataka</u> – 14 works amounting to Rs.0.60 Crore had not been taken up due to land disputes.</p>	<p>As per reply from DC Haveri, from 2004-09 only 125 works work incomplete. All works are in progress and will be completed as early as possible.</p> <p>As per reply from DC Hassan, land disputed case not been taken in this district.</p> <p>As per reply from DC Bagalkot that 07 works were not taken p in the district due to land disputes. Out of which in 04 cases land problem is solved and works are completed as reported by the Implementing Agencies. In respect of remaining 03 works (KRIDC) and disputes will be settled and work completed shortly.</p>
		<p><u>Bihar</u> - 55 works amounting to Rs.1.10 Crore were sanctioned during 2004-09 without obtaining a technical feasibility report from the concerned authorities and could not be started due to non-availability of land.</p>	<p>As per reply from DM Madhepura, there is no such case related to the District.</p> <p>As per reply from DM Patna that there is no such case sanctioned in the Distict.</p>
		<p><u>Punjab</u> - 30 works amounting to Rs.0.25 Crore were sanctioned during 2004-09 without obtaining a technical feasibility report from the concerned authorities and could not be started due to non-availability of land.</p>	<p>As per reply received from DC Hoshiarpur, the funds for 30 works amounting to Rs. 0.25 crore were released by District Authority after obtaining the cost estimates and other papers from the concerned Implementing agencies. However, in these cases the dispute arises at the time of start of work .All the amount was refunded by the concerned Implementing agencies.</p>
		<p><u>A & N Island</u> - 6 works amounting to Rs.0.49 Crore were sanctioned during 2004-09 without obtaining a technical feasibility report from the concerned authorities and could not be started due to non-availability of land.</p>	
		<p><u>Tamil Nadu</u> -</p> <p>(i) Construction of a bridge to link Mehtanagar Singarayar street with Venkatachalapathi street in ward numbers 72 and 73 was to be implemented by the Chennai Municipal Corporation. It was recommended by the Lok Sabha MP of Chennai Central during the year 2004-05. However, the work had not been started due to change in the alignment of the bridge and frequent revision (four times during 2004-09) of estimates. This led to cost escalation from Rs. 1.50 crore to Rs. 5 crore. The</p>	<p>(i) As per reply from SE Chennai, the work of construction of bridge to link Metha Ngar with Venkatchalapathi street is nearing completion. The allotted MPLAD amount of Rs 1.50 lakhs has already been fully utilized.</p>

	<p>work was still at the tendering stage as of August 2009.</p> <p>(ii) Widening of the Road Over-Bridge (ROB) at railway road, Perambur Loco Works in division 54 was to be implemented by the Southern Railway. It was sanctioned in 2006-07 by Chennai Municipal Corporation. However, it had not commenced till August 2009 due to frequent revision of estimates (three times during 2006-10). The revision of estimates was attributed to the establishment charges, supervision charges, departmental charges and maintenance charges aggregating to Rs. 1.99 crore demanded by the Southern Railway, which was not admissible under the MPLADS. Subsequently the estimated cost of the work had escalated from the proposed Rs. 3.00 crore to Rs. 8.41 crore in 2009-10. The work had not yet started despite the release of the entire escalated cost to the IA in 2008-09 and 2009-10.</p>	<p>(ii) As per reply from SE Chennai, the said work was commenced on 17.06.2009 and completed on 4.2.2011. The bridge was dedicated to General Public by Hon'ble Chief Minister of Tamil Nadu on 5.2.2011. The construction organization of Southern Railway has taken up this project under MPLAD Scheme first time. Therefore, the admissibility of establishment charges, supervision charges are not known. Hence delay in getting details/pursuing rules and sanction the estimate. The proposed cost was only rough estimate. Whereas the detailed estimate was prepared based on details/requirements collected at site. Hence the difference. The difference in cost was not only on account escalation. However, the C&AG point viz avoid delay in preparing and sanctioning the estimate and completing projects in time will be ensured in future cases.</p>
	<p>(ii) <u>Delayed completion of works:</u> 3,490 works costing Rs. 108.65 crore in respect of 47 out of 53 DAs of 15 States/UTs, were completed beyond the stipulated period of one year. State-wise details are given below:-</p>	<p>Replies received from the States/UTs have been indicated against each .</p>
	<p><u>Chandigarh</u> – Completion of 38 works amounting to Rs. 1.09 Crore were delayed.</p>	<p>As per reply received from DC Chandigarh that in the Lok Sabha constituency, no delay is caused in completion of MPLAD works. However, in certain exceptional cases where delay is caused in completion of works, the executing agency takes action against the contractual agency as per the contract agreement. It is also pertinent to mention here that during the regular Review Meetings of MPLADS, the executing agencies are pressed upon emphatically to take up and complete the works within stipulated time limits. Also, target dates are fixed for each case. In order to avoid recurrence of such lapses in future all out efforts are being made to ensure timely completion of MPLADS works within target dates.</p>
	<p><u>Dadra & Nagar Haveli</u> – Completion of 6 works amounting to Rs. 0.69 Crore were delayed.</p>	
	<p><u>Goa</u> – Completion of 2 works amounting to Rs. 0.34 Crore were delayed.</p>	<p>As per state reply, due care will be taken in future to complete the works in time.</p>
	<p><u>Gujarat</u> – Completion of 517 works amounting to Rs. 7.39 Crore were delayed in 6 DAs.</p>	<p>As per reply from DPO Navasari that only 03 works are delayed more than 01 year for completion due to contract agency problem.</p> <p>As per reply from DPO Junagarh that most of the works were finished within one year but some case works were completed late due to local construction i.e increase in prices of material etc. But now strict observations will be given in this matter.</p>

			<p>As per reply from Collector Valsad that 218 works amounting to Rs 1.96 crore were delayed in completion of works beyond the stipulated period of one year. But these all works are completed.</p> <p>As per reply from Collector Anand in case of 100 works amounting to Rs 79.66 lakhs, delay of more than one year was noted by the audit team.</p> <p>As per reply received from Collector Amreli that only 45 works amounting to Rs 55.35 lakhs were completed beyond the one year time span, due to late submission of plan estimates along with technical sanction from implementing offices and other local constraints viz labor problems, increase in prices of material etc. but now strict instructions have been given in this matter to implementing officers.</p>
		Haryana – Completion of 178 works amounting to Rs. 2.43 Crore were delayed in 3 DAs.	<p>As per state reply, delays in completion of work mostly were beyond the control of the implementing agencies. i.e. rain, community disputes etc. However clause of suitable action against the implementing agency has now been included in the sanction letter. All the disputed works has now been completed.</p> <p>Rural Development Department, Haryana has also issued necessary instructions to the district authorities for to follow the guidelines and initiate disciplinary action against the defaulting implementing agencies vide letter dated 16.08.2011.</p>
		Kerala – Completion of 86 works amounting to Rs.3.22 Crore were delayed in 3 DAs. Fine of Rs.25600 was levied on contractors for the delay in completion of works in Kottayam District.	<p>As per state reply in District Kannur almost all schemes are being completed within the stipulated time. But in certain cases, completion of works are delayed due to seasonal changes. In the Review Meetings, Strict instructions have been given to the Implementing Agencies for speedy implementation.</p> <p>As per state reply, the DC Kottayam has informed that now almost all works sanctioned under MPLADS of 14th Lok Sabha have been completed. Monthly Review Meeting of Implementing Officers are conducted at the District level and are strictly directed to complete the works within the stipulated time.</p>
		Maharashtra – Completion of 478 works amounting to Rs.15.86 Crore were delayed in 4 DAs.	
		Puducherry – Completion of 14 works amounting to Rs. 0.92 Crore were delayed.	<p>As per State reply, UT of Puducherry that delay in completion of works have taken place due to various reasons in many cases where the delay is on the part of the contractors. Compensation for delay is levied as per contract conditions.</p> <p>At present monthly review meetings are being conducted and the</p>

			Implementing Agencies are advised to adhere to the time limits as per MPLADS Guidelines. In view of the above, the delay in completion may please be condoned and the para may please be dropped.
		<u>Punjab</u> – Completion of 205 works amounting to Rs. 1.48 Crore were delayed in 3 DAs.	<p>As per reply received from DC Hoshiarpur that 131 works have been completed. It is further submitted that while releasing the funds to the Implementing Agencies, time limit is fixed for the completion of works in the Sanction Orders. Monthly meetings are also being held regularly to monitor the progress of the MPLADS work & to collect the UCs in time. It is ensured that in future full efforts will be made to complete the works within the stipulated time by the Implementing agencies. Therefore, it is requested that this para may be settled.</p> <p>As per reply from DC Faridkot that in the district all sanctioned works have been completed and sanctioned funds fully utilized.</p> <p>As per reply from DC Fatehgarh Sahib that all 36 works have been completed. It is further submitted that while releasing the funds to the implementing agencies, time limit is fixed for the completion of works in the Sanctioned Orders. Monthly meetings are also being held regularly to monitor the progress of the MPLADS work & to collect the UCs. In these meetings, all the implementing agencies are directed to complete the works & submit the requisite UCs in time. It is ensured that in future full efforts will be made to complete the works within the stipulated time by the implementing agencies. Therefore, it is requested that this para may be settled.</p>
		<u>Rajasthan</u> – Completion of 404 works amounting to Rs. 7.72 Crore were delayed in 6 DAs.	<p>As per received from CEO, Jila Parishad Sikar that all the works have been completed.</p> <p>As per received from CEO, Jila Parishad Bikaner that there was delay from 30 to 116 days in four cases costing Rs 13.00 lakh. In the monitoring Committee Meeting, all the Implementing Agencies have been directed to complete the work with in the prescribed time in future.</p> <p>As per reply from CEO, Zila Parishad, Tonk that instructions have been issued to working agency's for completion of works in time..</p> <p>As per CEO Zila Parishad, Bharatpur that the work were delayed due to local reasons such as Land dispute, encroachment and sub-judice of cases. Now the availability of land is being ensured prior to sanction of work and efforts are being made to complete the work on time. District Collector is also monitoring the work in the monthly</p>

			meetings.
		<u>Sikkim</u> – Completion of 9 works amounting to Rs. 1.01 Crore were delayed.	As per reply received from DC East Gangtok, it is true that some of the works got delayed in completion. Heavy rains, road blockages, remote localities etc are some of the reasons for the delay and was beyond the control of the Implementing Agencies. However, it would be ensure that no such delay is caused in future. Therefore, the para may be kindly be dropped.
		<u>Tamil Nadu</u> – Completion of 509 works amounting to Rs. 25.38 Crore were delayed in 7 DAs.	As per reply from DRDA Kanyakumari,, the delay in completion is due to non availability of land, site disputes, water logging due to north east and south west seasonal monsoon and then the delay in getting tender concurrence approval from rural and urban local bodies. As per reply from DRDA Krishangiri that total 467 works were recommended during the audit period. This includes works of both LS and RS MPs. All the works have now been completed. The reasons for delay in works is due to land dispute, local problems and this District is covered with hilly & rocky areas, thick forest villages and also due to difficulties in transportation of materials to work site. . Hence, this para may be dropped.
		<u>Tripura</u> – Completion of 248 works amounting to Rs. 16.81 Crore were delayed in 2 DAs.	As per reply received from DM West Tripura that execution of some projects in West Tripura District were delayed due to marshy land and monsoon etc. The monsoon prevailing in Tripura for a period of at least five to six months for which some projects do not get completed within the stipulate period. However, we are trying to complete all the works within the stipulated period. As per reply from DM North Tripura that all works undertaken from 2004-09 have been completed.
		<u>Uttarakhand</u> – Completion of 476 works amounting to Rs. 6.56 Crore were delayed in 3 DAs.	As per reply received from District Magistrate Bageshwar , that on receipt of recommendation of work from the Hon'ble MPs the sanction is given by the district authority after examination of recommended work. Thereafter, the estimate are obtained from the concerned implementing agencies. As there is a shortage of staff/resources, the delay occurred. On receipt of estimate, sanction is issued and first installment is released. Second installment of fund is released only completion of 60% works as prescribe din the Guidelines. As per reply from DM Udhamsingh Nagar that there was delay in completion of total 121 works costing Rs 20.88 lakh (as audited by Audit Authorities). In future, efforts will be made to complete the work in time. AS per reply from D.M. Pithoragarh that District Pithoragarh is the

			<p>farthest District of the State and its geographical and practical situations are quite difficult. District Dharchula and Manushyari are such place which are covered ice for a number of months during the year. Therefore, it takes normally much time to execute the work. This is due to this reason that more time was taken in completion of work.</p>
		<p>West Bengal – Completion of 320 works amounting to Rs. 17.75 Crore were delayed in 5 DAs.</p>	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Paraganas – Generally the MPs submit their recommendations and District authority obtain the estimates and other relevant documents from IAs.</p> <p>As the recommendations made by the MPs do not come along with the detailed cost estimates of the proposed works and the District authority sanction the works only after verification of eligibility and technical feasibility of the works after obtaining the same from the IAs, as a result for a good number of schemes are not sanctioned within 45 days from the receipt of recommendation of MPs.</p> <p>It is a fact that number of schemes took more than statutory admissible time for getting sanction from the District Authority. However, it is to be mentioned here that in most cases the vetted estimate of the schemes reaches the office of the sanctioning authority with the substantial delay which subsequently delays the process of providing sanction for the scheme for which the EAs are the NGO involve going into an agreement with the concern NGO which often take long time to complete the official procedure. Sometime when the scheme are on the verge of providing sanction the concerned Hon'ble MPs change their recommendation and as a result the whole procedure has to be taken up afresh.</p> <p>Paschim Medinipur- The District is often affected by flood. This apart 11 out of total 29 blocks are LWE affected areas which cause delay in execution of schemes by IAs.</p> <p>Purulia- In the sanction order the Implementing Agencies are instructed to complete the work within one year. But it may be mentioned that the maximum schemes related with Education Sector and the School Authority is the Implementing agency who lacks technical personnel of its own. It is also learnt that due to shortage of staff the Panchayat Samity concerned are unable to spare their SAs as per demand of Implementing Agencies. Accordingly the Implementing Agencies are not able to complete the scheme in the stipulated period. However action is being taken for completion of the schemes within the stipulated period.</p>

			<p>Hooghly- There are genuine reasons for delay in completion of works. Sometimes recommended fund is insufficient to complete the schemes. Sometime MPs change their recommendations and as a result the execution procedure has to be taken up afresh and sometimes local disputes causes delay in execution.</p> <p>State Government Comments – The Hon'ble MPs often do not submit the recommendation with vetted plan and estimate. Moreover, land related problems and tendering procedure also results in delay. The District Authorities have been requested to take up the matter with the Hon'ble MPs during the review meeting at the district level to accelerate the pace of work unless the District Authorities are provided with specific manpower for MPLADS programme only delay cannot be avoided. This para may be dropped.</p>
		<p>(iii) Incomplete works: 12,006 works amounting to Rs. 279.99 crore remained incomplete in respect of 71 out of 75 DAs of 16 States/UTs, for periods ranging from one year to five years and in some cases up to 15 years. State-wise details are given below:-</p>	<p>Replies received from the States/UTs have been indicated against each .</p>
		<p>Andhra Pradesh – 1963 works costing Rs. 41.31 Crore remained incomplete 1 to 4 years in 6 DAs.</p>	<p>As per reply received from Collector Kadapa that all works were completed as on date.</p> <p>As per reply received from Collector Srikakulam, there is no such case in the district.</p> <p>As per reply received from Collector Anantapur that due to non-receipt of estimates for the recommended works, the District Administration is not in a position to accord Administrative sanction. Even though monthly reminders are being issued to the Executive Agencies to submit the estimates of recommended works, besides interactions over phone to submit the estimates, the Implementing Agencies are not in a position to submit the estimates in time due for the following reasons:-</p> <ol style="list-style-type: none"> 1. Due to frequent transfer of field staff of Implementing Agencies and all many of Number of vacancies of field level staff posts and lower cadre office staff posts. 2. Generally out of sanctioned MPLADS works, 80% to 90% of works are being executed by PR Department. The field staff of PR Departments are over burdened with the departmental works. Moreover the field staff of the PR Department have inspected 100% works while they are going resulting in that they are not in a position to submit the estimates in time and also in some exceptional

			<p>cases they are not completed the works within the time limit.</p> <p>3. Generally in most of all village of Anantapur district, there are 2 to 3 groups are prevailing and when a work is proposed to a particular village, the group politics will play their role in shape of site dispute, legal complication, court cases. There are some instances there we sought for the assistance of concerned area Tahsildar to involve into such issued and to solve the problems raised. Except in some of the this type exceptional cases, other cases are being sanctioned and executed within one year as stipulated in the MPLADS Guidelines. From inception of the NMPLADS scheme the District Authority has sanctioned 6158 works and implemented in Anantapur District.</p> <p>4. Due to massive implementation of NREG works in each and every village of our District, labour problem is also there and Implementing Agencies are not in a position to implement the MPLADS works in Rural areas with in time due to non-availability of sufficient labourers.</p> <p>Hence keeping in view of the above problems at field level delay caused in execution of MPLADS works may please be considered in positive manner.</p> <p>As per reply received from Collector Nellore that from 2004-2009, 620 works costing Rs 10.71 crores were sanctioned. As on date, out of 620 works, 593 works have been completed and 02 works are in progress. The remaining 25 works are note started due to site dispute and local problems at the time of execution.</p> <p>As per reply received from District Collector Kurnool that in Nandyal Parliamentary constituency, out of 508 works sanctioned during 2004-05 to 2008-09, 06 works are in progress at present and these are completed and instructions have been issued to the executing agencies to complete the works in time in future.</p> <p>In Kurnool Parliamentary constituency out of 525 works sanctioned during 2004-05 to 2008-09, 18 works are ongoing at the time of performance audit . Now 04 works have been completed and 14 works also completed but the completion report is awaited from the executive agency.</p> <p>As per reply from District Collector Hyderabad, 73 works are find incomplete works. The Executing Agencies has already been conducted a review meeting for completion of works immediately and submit the works completion works. The meetings are being conducted regularly by the District collector, Hyderabad for early completion.</p>
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		<u>Assam</u> – 147 works costing Rs. 3.19 Crore remained incomplete 1 to 4 years in 3 DAs. This includes 75 works for Rs.1.15 Crore for the years 2004-08 which remained incomplete though these reported as complete in the progress report.	As per reply received from DC Kamrup that question does not arise.
		<u>Chandigarh</u> – 20 works costing Rs. 1.57 Crore remained incomplete 1 to 4 years in 1 DA.	As per reply received from DC Chandigarh that the similar paras were also framed by C&AG's in 2000 and after the reply to these audit paras was sent by the Chandigarh Administration, the Ministry had recommended the matter to DG Audit for dropping these paras.
		<u>Chhattisgarh</u> – 595 works costing Rs. 9.94 Crore remained incomplete 1 to 4 years in 3 DAs.	As per reply from Collector Jaishpur that all the 39 incomplete works have been completed. As per reply from Collector Raipur that total 122 works costing Rs. 230.83 lakhs were remain in complete from one to four years because out of these some works were in the low lying areas/inaccessible forest and non availability of communicational places. All the works have now been completed. As per state reply, out of 29 incomplete works, 21 works have been completed. 06 works have been cancelled and 02 works are in progress..
		<u>Goa</u> – 9 works costing Rs. 1.42 Crore remained incomplete 2 to 8 years.	As per state reply, 08 works pertaining to North Goa District have been completed. As per state reply, there was delay in one work in South Goa which was due to slow pace in execution of the Implementing Agency. However, PWD has intimated the project will be completed soon.
		<u>Jharkhand</u> – 883 works costing Rs. 18.72 Crore remained incomplete 1 to 4 years in 4 DAs.	As per reply from DDC, <u>Deoghar</u> that only one work was delayed for more than one year from MPLADS funds . The instructions have been issued to the concerned District Authorities for completion of work.
		<u>Karnataka</u> – 2538 works costing Rs. 31.7 Crore remained incomplete 1 to 4 years in 6 DAs.	As per reply from DC Haveri, out of 384 works sanctioned from 2004-09, 259 works have been completed and balance 125 works are in progress. As per reply from DC Bagalkot, that there is a total 28 works are still incomplete. The delay was due to site and local problems. Out of which 24 works are completed and remaining 04 woks are under completion as per report form Implementing Agencies. These will be

			<p>completed shortly. Hence the para may be dropped.</p> <p>As per reply from DC Hassan, 6 works are incomplete for the year 2005-06, 11 works incomplete for the 2007-08 and 09 works incomplete for the year 2008-09. These works were given administrative sanction and the 1st installment was released. After utilisation of released amount the 2nd installment is to be released and the work is to be completed as early as possible. Hence this para may be dropped.</p> <p>As per reply from DC Dharwad, during the 2004-09, 44 works are incomplete. All works are in progress, all incomplete works will be completed as early as possible.</p>
		<u>Lakshadweep</u> – 3 works costing Rs. 5.76 Crore remained incomplete 2 to 3 years in 1 DA.	<p>As per reply from the UT Lakshadweep that it is correct that the date of completion stipulated for the work was one year and anticipated date for completion was 28.12.2006. The geographical isolation from mainland the main hurdle to complete the building work in Lakshadweep. In Lakshadweep islands, transportation of building materials depend upon private Motor sailing Vessels. The mode of transportation will not take place during the monsoon season from May 15th to September 15th. Moreover skilled laborers are also transported from mainland and these labourers cannot stay in island continuously for more than six months. So lack of men and materials , the work could not be complete within the stipulated period and completed on 31.12.2010. Therefore, the delay in quite natural in island and no purposeful delay had been occurred and ay please condoned.</p> <p>The work construction of building for LTT Desalination Plant in islands costing Rs 2.34 crore was delayed due to lack of men and materials. The work with estimated cost of R 7.08 crore allotted to Andrott island is dropped for the reason stipulated above instructed Implementing Agencies to refund the amount. Agatti work completed.</p> <p>All other works pertaining to 14th Lok Sabha had been completed within the stipulated period from the sanctioned date</p>
		<u>Madhya Pradesh</u> – 1128 works costing Rs. 17.92 Crore remained incomplete 1 to 4 years in 7 DAs.	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar, incomplete work left over in the past are being continuously monitored. One work for the year 2007-08 and three work for the year 2008-09 have been completed. One work is being cancelled due to non-availability of complete amount of work.</p> <p>As per reply received from District Authority in Ujjain, the delay has occurred during the financial year due to land dispute and the case being sub-judice.</p>

			<p>As per reply from Collector Shahdol, under the scheme during the year 2004-05 to 2008-09, 530 works out of 561 works have been completed. Out of balance 31 works, 25 works have been completed but the works completion certificate is awaited.</p> <p>As per reply from Collector Damoh, 1 work is incomplete due being under investigation. The work will be completed of completion of investigation.</p> <p>As per reply from collector Balaghat, during the year 2004-05 to 2008-09, a total 390 works amounting to Rs 1023.011 lakh were sanctioned. Out of which 356 works have been completed and the balance 34 works amounting to Rs 31.45 lakh are in the process of completion. Action to obtain the Work Completion Certificate is being taken.</p> <p>As per reply from collector Hoshangabad that the directions have been issued for completing the incomplete work.</p> <p>As per reply received from DPO Shajapur, , the reasons for incomplete work were Land Dispute, case being sub-judice and etc.</p>
		Manipur – 255 works costing Rs. 7.92 Crore remained incomplete 1 to 5 years in 1 DA.	As per reply from Manipur Imphal West that all works have been completed.
		Orissa – 157 works costing Rs. 2.68 Crore remained incomplete 1 to 4 years in 5 DAs.	<p>As per reply from Collector Jajpur, in some cases execution of projects could not be completed due to local dispute, delay by the executants. All the executing agencies have been instructed to expedite execution of MPLADS projects and ensure their early completion sorting out the bottlenecks. These projects will be completed soon.</p> <p>As per reply from Dy Director Bhadrak, the delay was due to land problems.</p> <p>As per reply from Dy Director Kalahandi, as per audit observation 43 works amounting to Rs 0.91 crore has been sanctioned. Out of which at the time of audit Rs 0.59 crore expenditure incurred leaving a balance of Rs 0.32 crore. Now all the 43 works have been completed.</p> <p>As per reply received from Dy Director Khurda, interim court order, public disturbances, unauthorized encroachment etc resulted in delayed execution. In such cases, Hon'ble MPs are informed. After finalisation of the same the works are taken up.</p>

			As per reply received from Deputy Director (P&S) Baragarh that Implementing agencies are requested to either complete the sanctioned work or to refund the unutilized amount.
		Rajasthan – 178 works costing Rs. 1.91 Crore remained incomplete 1 to 4 years in 5 DAs.	<p>As per received from CEO, Jila Parishad Sikar that only 02 works were pending in the year 2007-08 and the same have now been completed.</p> <p>As per received from CEO, Jila Parishad Bikaner that there is no such case of incomplete works in the District.</p> <p>As per CEO Zila Parishad, Bharatpur that 35 work of 14th Lok Sabha and 04 works of Rajya Sabha MP were not shown. The work which have not been started have been cancelled. Now only one work of Lok Sabha and one work of Rajya Sabha are under progress and efforts are being to complete the same.</p>
		Tamil Nadu – 649 works costing Rs. 23.7 Crore remained incomplete 1 to 4 years in 8 DAs.	<p>As per reply from DRDA Kanyakumari,, the incomplete works mentioned in the performance audit report had been completed.</p> <p>As per reply from DRDA Krishangiri that all works have now been completed. The reasons for delay in works is due to land dispute, local problems and this District is covered with hilly & rocky areas, thick forest villages and also due to difficulties in transportation of materials to work site. The Implementing Agencies are being strictly instructed regularly during the review meetings, over phones and wireless messages, for completion of works and monitoring by Rural Action Plan Integrated Database Hence, this para may be dropped.</p>
		Uttar Pradesh – 446 works costing Rs. 15.25 Crore remained incomplete 1 to 4 years in 15 DAs.	<p>As per reply from DM Sultanpur, out of total 212 work sanctioned by the District Authority, 135 works were completed within the period of one year and balance were completed after one year.</p> <p>As per reply from Shahjahanpur, out of 59 incomplete works, 2 works costing Rs 1.53 lakh were completed after one year due to local dispute.</p> <p>As per reply from DM Bijnore that out of the total works sanctioned, only three works have been delayed more than one year. Efforts are being made to avoid recurrence of such lapses.</p> <p>As per reply received from DM Barabanki, all work get completed on time.</p> <p>As per reply received from DM Maharajganj that all works from</p>

			<p>2004-05 to 2008-09 have been completed.</p> <p>As per reply from DM Ambedkar Nagar that there is only 04 works are incomplete. Notice have been issued to the executing agencies. In case satisfactory reply is not received, strict action will be initiated.</p> <p>As per reply received from DM Badaun that the efforts are made to complete the work within the prescribed period as per Guidelines.</p> <p>As per reply received from DM Kannauj that out of 07 incomplete works in the District beyond the time period of one year, the funds released for the first installment in respect of seven works, have been utilized for six works. Second installment have been released for completion of work and the work will be completed soon. The only one institution has not been able to utilize the funds of first installment rather they have been able to utilize 50% of the funds. FIR has been lodged against this institution and the concerned Education Board have been directed for de-recognition of the institutions.</p> <p>As per reply received from DM Jaulan that there is no such case reported in the District.</p> <p>As per reply received from DM Balia that there is no such case reported in the District.</p> <p>As per reply from DM Etawah that all sanctioned works are complete upto the year 2009-10.</p>
		<p>West Bengal – 3008 works costing Rs. 94.24 Crore remained incomplete 1 to 15 years in 5 DAs.</p> <p>In five test checked districts (Hooghly, Kolkata, Paschim Medinipur, Purulia and South 24 Pargana), out of 20,385 works costing Rs. 378.08 crore sanctioned during 1993-94 to 2007-08, 1,499 works costing Rs. 57.01 crore remained incomplete for one to three years. 1,004 works costing Rs. 24.14 crore remained incomplete for four to six years. 311 works costing Rs. 10.29 crore remained incomplete for seven to nine years and 194 works of Rs. 2.80 crore remained incomplete for 10 to 14 years. The DAs did not maintain records regarding non-commencement of works by IAs after release of funds to them. No action was taken to obtain refund of unutilised funds even though the IAs did not report the status of works for years. DMs of Hooghly and South 24 Parganas stated (June 2009) that they were unable to monitor such large number of works due to lack of adequate infrastructure.</p>	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Parganas- It may be seen that there are some reasons (a) which may be common to all the districts but (b) there are some which are unique to South 24- Parganas.</p> <p>a.(i) Implementation of schemes under MPLADS has been a major area of concern for the collectors. Over the year allotments under MPLADS have increased manifold, though no earmarked staff apparatus has developed in the Collectors office to handle such huge and increasing work loads.</p> <p>ii) Most MPs in South 24 Parganas recommended a good number of schemes in the range between Rs. 50,000/- 1.00 lakh, which implies 200-400 schemes in a year since there is a floor level envisaged in the MPLADS guidelines, some times the earmarked amounts are even lower. This situation effectively means and huge number of small</p>

			<p>schemes and implies delayed execution involving time over-runs and cost over runs. Due to cost over-runs again MPs intervention is required which again delays the process of execution.</p> <p>b) (i) The unique nature of this southernmost scattered and wide district having a 60 km of riverine international border consisting of a number of blocks (13 of them are Sundarban Blocks) with a number of islands under their Jurisdiction, partially explain the reasons for the mentioned delay.</p> <p>(ii) Many of these blocks are prone to flood and other natural calamities which causes delay in execution of works and hence, deviation from normal time schedule allotted for the works (for two three months of each year many of these blocks become inaccessible causing delay in execution of works).</p> <p>(iii) It may be noticed that out of total fund allotted under MPLADS a significant percentage has been allotted for drinking water TW – extreme salinity of land and water often lead to change of water level for drinking water which again leads to revision of estimates causing unpredictable delay in execution of works.</p> <p>It must be admitted that in spite of our best efforts these are certain bottlenecks like shortage of manpower infrastructure added additional dimension to the slow progress of MPLADS in this district.</p> <p>It may be informed in this connection, of late monitoring has been increased manifold through regular block level, SDO level and district level meetings.</p> <p>The scenario has started to change. It is expected very soon this district would show good result and improve its position regarding execution of MPLADS.</p> <p>KMC – MPLADS schemes are monitored on regular way and Implementing Agencies are reminded in respect of incomplete works. Computer system generates computerized reminder system of the incomplete works. KMC is monitoring the system regularly for ensuring timely completion of the works.</p> <p>Paschim Medinipur – The District is a flood affected and LWE problem also persists. Hence, there were some delay in executing those schemes, few schemes remain incomplete during the period for non-sanctioning of full amount by concerned MP.</p> <p>Purulia – In the sanction order the Implementing Agencies are instructed to complete the work within one year. But, it may be</p>
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			<p>mentioned that the maximum schemes related with Education sector and the School Authority is the Implementing Agency who lacks technical personnel of its own. It is also learnt that due to shortage of staff the Panchayat Samity concerned are unable to spare their SAEs as per demand of Implementing Agencies. Accordingly, the Implementing Agencies are not able to complete the scheme in the stipulated period. However, action is being taken for completion of the schemes within the stipulated period. However, it may be mentioned that if guideline mentions that schemes beyond ascertain amount shall be done mandatorily by BDO or DM or LINE Department, this duration may go down.</p> <p>Hooghly – The reasons of the delays are as mentioned at 4.3(ii). Records for non-commencement of works was kept in Computer database, but continuous monitoring was not possible due to inadequate infrastructure of the District Authority. Letters as well as reminder were issued to IAs and monitoring meetings have been held with all stake holders and district /sub-division and block level for re-fund of unutilized fund. However, the District authority will revisit their monitoring mechanism.</p> <p>State Government Comments - Lack of infrastructure and manpower result in delay, which had already been discussed in various meeting. Moreover, Guidelines on MPLADS do not allow to employ persons to create a separate MPLADS Cell for monitoring the works. So the officials who were already engaged in implementation of various schemes are entrusted with MPLADS works which results in unintentional delay. The nature of landscape in S-24 Praganas and L.W.E activities in Paschim Mednipur results in delay of work. This para may be dropped.</p>
		<p>(iv) Unfruitful expenditure on works: In 11 States/UTs 305 incomplete works, on which Rs. 8.50 crore was spent had been abandoned, suspended or were at standstill thereby rendering the expenditure incurred on these works unfruitful. The state-wise details of unfruitful expenditure are given below:-</p>	<p>Replies received from the States/UTs have been indicated against each .</p>
		<p>Tamil Nadu – Unfruitful expenditure on following 2 works amounting to Rs.0.06 Crore were made:-</p> <p>(i) Work of construction of a reading room and library at the court campus at Tirupattur, sanctioned in October 2004, had to be stopped after incurring an expenditure of Rs. 0.05 crore, as requisite permission and concurrence of the District Judge was not obtained before commencement of the work.</p> <p>(ii) Work of construction of a community hall at B. Durgam village of Krishnagiri district, sanctioned in January 2006, was cancelled after incurring an expenditure of Rs. 0.01 crore, as prior permission</p>	<p>(ii) As per reply from DRDA Krishangiri that Hon'ble MP has recommended to construct community hall at B' Durgam village of shoologiri Block of Krishangiri District at an estimate cost of Rs 5.00</p>

	<p>of the Forest Department was not obtained.</p>	<p>lakhs. The work was started by the Implementing Agency and a part amount of Rs 83,671/- was paid by the Implementing Agency. While at the time of construction, the work was objected to by the forest department and subsequently the work was cancelled. The Implementing Agency had submitted connected records for the work done and balance amount of Rs 4,09,880/- received from the Executive Engineer (PWD) Buildings, Hosur, Krishangiri District on 31.0-3.2009 and credited to MPLADS Account. The ignorance of getting prior permission from the forest Department will be rectified in future work taken up. Hence, this para may kindly be dropped.</p>
	<p>Tripura – Unfruitful expenditure on following 14 works amounting to Rs.1.21 Crore were made:-</p> <p>(i) Work for construction of a Town Hall at Kumarghat, sanctioned in August 2001, was suspended with effect from August 2002 after incurring an expenditure of Rs. 0.12 crore, as an injunction was imposed by the Hon'able High Court due to a land dispute,</p> <p>(ii) Two works for construction of a community hall at Salema and Manik Bhandar in Dhalai district, sanctioned during 2000-02, were suspended with effect from June 2008 after incurring an expenditure of Rs. 0.52 crore for want of fresh allotment of funds in view of time and cost overrun.</p> <p>(iii) Three works, sanctioned between 2000-01 and 2005-06, were suspended after incurring an expenditure of Rs. 0.46 crore for want of allotment of the second instalment of funds.</p> <p>(iv) Work on construction of an irrigation plant, sanctioned in July 2007 without preparing estimates, was abandoned after incurring an expenditure of Rs. 0.40 lakh due to technical non-feasibility.</p>	<p>(i) As per reply from North Tripura Construction of Town Hall at Kumarghat was started on the Govt. Khas land with the initiative & requisition of Kumarghat Nagar Panchayat and Executives Engineer RD was made I/O for the work from Nov, 2001 vide work order Executive Engineer taken up the construction, costing of Rs. 30.68303 lakh with the MPLADS funds and Urban Development Fund in total Rs. 30.00 lakh (MPLADS Rs. 20.00 lakh + Urban Development fund of Rs. 10.00 lakh). The work have been done up to roof level. In the meantime one person namely Sri Panna Lal Ghose & others filed a case against the SDM, Kaillashahar claiming title of the plot on which construction works was taken up. Hearing the petition of Sri panna Lal Ghosh Hon'ble High Court order to maintained status-quo from 27-08-2002. By the time the construction of the Town Hall was made up to roof level incurring an amount of Rs. 22.91037 lakh and amount of Rs. 12.91037 lakh was spent out of MPLADS fund. Considering long pendency in Settlement of the dispute, the fund which is remain unutilized at Rs. 7.08963 lakh for utilization in other project i.e construction of School Building under Kumarghat Block. The Executive Engineer had no fault in taking up the work as at the initial stage as there was no dispute over the land. On disposal of the dispute the Town Hall construction will be completed.</p> <p>(ii) As per reply from North Tripura, the work has been completed.</p> <p>(iii) As per reply from North Tripura, the work has been completed.</p> <p>(iv) As per reply from DM West Tripura the recommendation made by the Hon'ble MP(RS) fund amounting to Rs 12.00 lakh was placed with BDO Teliamura in two spells for setting up of irrigation plant in Satish Bhowmik Para Paddy Field at Gamaibari under MPLADS. In November 2007, BDO Teliamura intimated that he had no rig</p>

	<p>(v) Three works costing Rs. 0.22 crore, sanctioned between May 2007 and May 2008, had not been started as of September 2009 due to non-selection of sites or site disputes. Even before finalization of the sites, the IAs had procured the required materials (Cement, M. Steel, GCI Sheets etc.) between October 2007 and June 2008 at a cost of Rs. 0.08 crore and these remained idle in stores for one to two years. The IAs also retained the balance funds of Rs. 0.14 crore in cash.</p> <p>(vi) Out of 11 deed firms to whom the work of construction of a pucca drain near the fish shed at G. B. Bazar was awarded in April 2006, only six firms had completed their portion of work by November 2006. The remaining five firms had not executed the works as of September 2009, leading to expenditure of Rs. 0.02 crore incurred on the project remaining unfruitful.</p>	<p>machine. Then the matter was referred to the Chief Engineer, PWD, Kunjaban for examining the scope of taking up the work and prepare plan and estimate. As per estimate BDO, Telimura placed Rs 8.299 lakh with the EE, Rig Division, Kunjaban for execution of the work. It was intimated by Rig Division that the work was abandoned due to non-availability of suitable water bearing Strata for which Rs 0.39634 lakh was incurred for borehole. So the question of unfruitful expenditure may be ignored. On hearing the matter the Hon'ble MP(RS) vide his letter dated 12.11.2009 had intimated that attempt was made to plant the deep tube well in Gamaibari field at Teliamura but the trial was not successful due to insufficient ground water level, as a result of which an alternative proposal for construction of a community hall at Madhya Brahmacherra under Brahmacherra G.P was made. Accordingly the construction work is going on and to be completed very soon.</p> <p>(v) As per reply received from DM West Tripura that there were some disputes in respect of three works costing Rs 0.22 crore sanctioned between May 2007 to May 2008 due to non-selection of sites or site disputes. Even before the finalization of the sites, the Implementing Agencies had procured the required materials (Cement, M. Steel, GCI Sheets etc.) between Oct 2007 and June 2008 at a cost of Rs 0.08 crore and these remained idle in stores for one to two years. The Implementing Agencies also retained the balance funds of Rs 0.14 crore in cash..</p> <p>(vi) As per reply received from DM West Tripura that the unspent balance fund of Rs 1.71 lakh towards construction of a pucca drain near the fish shed at G.B Bazar has been refunded by CEO, AMC vide Cheque No 343961 dated 09.04.2010 due to non-execution of the work by the remaining five firms.</p>
	<p><u>Andaman & Nicobar Islands</u> – Unfruitful expenditure on following 3 works amounting to Rs.0.28 Crore were made:-</p> <p>(i) Work on construction of a building for the Pranab Kanya Sangha, an organization of Port Blair, sanctioned in March 2002, was abandoned in October 2007 after incurring an expenditure of Rs. 0.10 crore due to delay in commencement of the work, unrealistic financial estimates and subsequent detection of gross irregularities in the functioning of the beneficiary organization.</p> <p>(ii) Work for development of a fish market at Bambooflat, sanctioned in 2005-06, was suspended since April 2007 after incurring an expenditure of Rs. 0.09 crore. While the work was in progress, the road level in front of the proposed fish market was raised by the PWD, which necessitated dismantling of the partially completed MPLADS work for raising it above the level of adjoining road and required fresh allotment of funds for further works.</p>	<p>(i) The construction of building was delayed as there was a huge slop terrain and lost more time and fund was pent for the development of land including constructions of retaining wall. However, the work is completed and handed over to the user agency and put to use.</p> <p>(ii) As per UT Administration reply, the work of development of fish market was completed in 2010. The delay was due to dismantling of the existing structure, and raising of the road.</p>

	<p>(iii) Work of renovation of ponds near Dhobi Ghat at an expenditure of Rs. 0.09 crore remained incomplete since 2003.</p> <p>Besides the above, in following two cases unfruitful expenditure of Rs. 5.40 crore was made on abandoned works in Andaman and Nicobar Islands:-</p> <p>(i) The Reconstruction of Model Senior Secondary Schools and Reconstruction of Transit Hostel for 50 persons was initiated under the Tsunami Rehabilitation Programme. It was sanctioned in 2006-07, with target dates of completion in April 2007 and January 2007 respectively. After incurring expenditure of Rs. 5.07 crore the works were kept on hold, rendering the expenditure unfruitful. Reasons for non-completion were not on record in respect of the first work. Delays for the second work were attributed to non-selection of the work site before release of fund to the IA. Further, there was a cost escalation of 67 and 51 <i>per cent</i> respectively as of August 2009. The DA did not provide for the escalated amount of Rs. 4.67 crore demanded by the IA.</p> <p>(ii) Under the Tsunami Rehabilitation Programme, work on construction of a work-shed at Bambooflat Jetty area was suspended mid-way. This was due to the fact that the permission for demolishing two godowns had not been obtained as the Deputy Commissioner could not identify the competent authority for according the necessary clearance. Though Rs. 0.33 crore was released to the IA (Zilla Parishad) in July 2006 for this work, only half the work had been completed and this too was subsequently damaged due to leakage of water in the re-enforcement work.</p>	<p>(iii) The renovation of pond near the Dhobi Ghat was completed in Feb, 2011.</p> <p>(i) Besides the above Rs 5.4 crores expenditures was made in the abandoned works in Andaman Nicobar Islands. The construction of Model Senior Secondary School at Diglipur was completed in March 2011. The delay was due to heavy rain in monsoon, non-availability of steel and cement, delay in selection of site, change of location, poor response from the contractors, late permission for forest clearance, rocky strata, heavy landslide, destabilization of slope and non-availability of quarry products.</p> <p>50 Bedded transit accommodation at Kamrota completed in July 2010. Delay caused due to selection of site and delay due to remote area, transportation of materials, rough sea etc. Construction of Model Senior Secondary school at Kamrota completed in January ,2011.</p> <p>(ii) Construction of Bamboo flat jetty completed in June , 2010 .</p>
	<p>Orissa – Unfruitful expenditure on following 3 works amounting to Rs.0.55 Crore were made:-</p> <p>(i) The contractor abandoned the work of construction of Biju Patnaik Kalyan Mandap at Mangalpurs to be built at an estimated cost of Rs. 0.40 crore. The work was awarded (February 2004) to the contractor without following competitive bidding and Rs. 0.36 crore was paid (April 2008) through various running account bills. Further, the concerned BDO (Dasarathpur) did not deduct 10 <i>per cent</i> security deposit of the contractor from running account bills.</p> <p>(ii) Two works for the Construction of a bridge over Haler Nalla near Khairapadar and Reconstruction of Chilipa High School at Dharmagarh taken up during 2003-04 and 2004-05 respectively were left incomplete after incurring an expenditure of Rs. 0.19 crore due to a land dispute (Chilipa School) and theft of steel rods from the foundation and piers (Haler Nalla),.</p>	<p>(i) As per reply from Collector Jajpur, the audit objection has been communicated to the executing agency, the BDO, Dasarathpur has assured to initiate appropriate action.</p> <p>(ii) As per reply from Dy Director Kalahandi, construction of Bridge over Haler Nalla near Khairapadar under MPLADS 2003-04 with an estimated cost of Rs 0.25 crores was started departmentally. The BDO, Dharamgarh stated that after incurring expenditure of Rs 0.17 lakh the project is stopped for theft of M.S rods from its foundation and piers. As the Block with 21 GPS running with BDO without an ABDO and due to load the BDO, Dharamgarh might have not lodged</p>

			<p>an FIR for such theft. Now the works has been completed.</p> <p>Regarding construction of High school Chhilpa, the original land holder Sri Jogendra Patjoshi S/o Binod Bihari Patjoshi is one of the resident of village –Chihilpa, who himself donated the land to the Managing Committee, Panchayat Bidya Pith, Chihilpa for construction of said High School building vide Gift Deed No 1245/1989 dated 15.0.1.1990. the Tehsildar, Dharamgarh has issued possession certificate vide MC No 2100/1994 in favour of the Managing Committee. Later on the donor create trouble for smooth constructions by applying his intelligence as he is a Prof of Law Department , Jyoti Vihar Burla. As it has occurred unnaturally it may be excused. Further no situation arise like such situation.</p>
		<p>(v) Works remained incomplete due to shortage of funds after spending the entire MPLDS funds due to preparation of incorrect financial estimates.</p> <p><u>West Bengal</u> –</p> <p>47 test-checked works amounting to Rs.2.82 Crore in five districts remained incomplete due to shortage of funds after spending the entire MPLADS funds, due to preparation of incorrect financial estimates and failure of DAs to secure funds for escalated costs.</p>	<p>South 24 Paraganas - It has been observed that the frequent increase in prices of input materials has created a stumbling block for implementation of the schemes. Also the revision of the PWD schedule of rates of works not being effected in unison of the increase in market price of the input materials had added to the problem. At times the Hon'ble MPs are requested to allocate additional fund which are granted at times. The problem occurs most in case of schemes allocated by the Hon'ble MPs at the fag end of their terms where allocation of additional fund becomes remote.</p> <p>Paschim Mednipur – In some cases it is found that Hon'ble MPs are recommending schemes against such type of schemes in which total project cost is much more than their sanctioned amount. In those cases concerned IA certifies that rest amount will be borne by them. But in some case they could not complete the scheme. Hon'ble MPs again send recommendation for release of funds against those incomplete schemes. However, presently the District Authority is releasing fund for complete scheme.</p> <p>State Government Comments – As the vetted estimate of the scheme reaches the office of Sanctioning Authority with substantial delay so there is delay in financial sanction of the scheme. In the meantime escalation of cost results in paucity of funds. The District Authority has been requested to take stock of the situation for timely sanction of the schemes.</p>
		<p><u>Meghalaya</u> –</p> <p>Advance of Rs. 2.06 crore was released to 18 IAs for 178 test-checked works, sanctioned during 2003-09, in Shillong and Tura, which was distributed among user agencies for execution of works. There was no record available either with the DAs or with the IAs in support of commencement of these works although 5 to 95 per-cent physical progress was recorded in the Monthly Progress</p>	<p>As per reply from DC West Garo Hills, Tura, while submitted the UCs, the IAs had been directed to submit reports on the progress of works along with photographs before release of second and final installment.</p>

	<p>Reports (MPRs). The MPRs were prepared without any basis as the user agencies/IAs did not furnish any utilisation certificate in support of physical/financial progress in these cases. Nine IAs stated (September 2009) that the user agencies / beneficiaries would be asked to furnish the details showing physical progress of these works with documentary evidence.</p>	<p>As per reply from DC Shillong, the record of the work commencement is entered in the Ministry website on receipt of information from the Implementing Agency.</p>
	<p><u>Assam</u> –</p> <p>Five works costing Rs. 0.28 crore for which Rs. 0.16 crore was released as the first instalment to NGOs and construction committees during 2004-09 by the DA, Kamrup (Metro) were cancelled due to non-submission of UCs by the IAs, rendering the expenditure from first instalment wasteful.</p>	
	<p><u>Haryana</u> –</p> <p>During 2004-09, seven works amounting to Rs.0.15 Crore were abandoned or left incomplete due to land disputes.</p>	<p>As per state reply all works have been completed.</p>
	<p><u>Jharkhand</u> –</p> <p>21 works amounting to Rs.0.35 Crore were abandoned or left incomplete due to land disputes and public hindrances in two districts (Deoghar and Dhanbad) during 2005-08.</p>	<p>As per reply from DDC, Deoghar that the work construction of Bharat Mata Kalyan Mandap has been completed. However, the same could not be transferred due o matter being sub-judice.</p>
	<p><u>Maharashtra</u> –</p> <p>8 works amounting to Rs.0.76 Crore were abandoned or left incomplete due to land disputes, encroachment on land, excess expenditure etc.</p>	<p>As per reply from Collector Nagpur, at the time of C&AG team visit to the Nagpur district, the following three works were notified as unfruitful expenditure on abandoned structures due to faulty planning. The factual position regarding these works is as under.</p> <p>Out of three works, two works namely Construction of Cultural Hall of Porwal Park, Kamptee and Development works in Ranighat Smashanbhoomi, Kamptee have been completed to limited scope and handed over to the concerned user agencies.</p> <p>In respect of the third work- Construction of water tank and pipeline at Kesori, Tal Kuhi, the concerned IA had submitted the revised estimate and requested to give revised adm. Approval. However, as per the MPLADS guidelines letter dated 08/04/2010 as the said work was sanctioned during 14th Lok Sabha, the revised administrative approval cannot be given and any such escalation or cost overrun has to be borne by IA. These facts are communicated to the concerned IA and asked to complete the work immediately. As per guidelines, suitable action will be taken against concerned IA.</p>
	<p><u>Himachal Pradesh</u> –</p>	<p>All the held up works have been started except one work in Indora Block which is held up due to court case.</p>

		17 works amounting to Rs.0.10 Crore were abandoned or left incomplete due to land disputes.	
		<p>Reasons for delays in execution of works were not found on record in Goa and Gujarat. However, in cases where varied reasons were recorded, these included:</p> <ul style="list-style-type: none"> ▪ land disputes, non-availability of land, poor site conditions and public hindrances: [Non-commencement of works in Himachal Pradesh (102 works), Andhra Pradesh (17 works), Tripura (six works), Bihar (55 works), Karnataka (14 works) and abandoned works in Tripura (four works), Orissa (two works), Haryana (seven works), Jharkhand (21 works), Maharashtra (eight works), Himachal Pradesh (17 works), Andaman and Nicobar Island (one work)] ▪ lack of required technical clearance from concerned authorities before initiation of work: [Non-commencement of works in Punjab (30 works), Andaman and Nicobar Islands (six works) and abandoned works in Tamil Nadu (two works), Andaman and Nicobar Island (one work)] ▪ inadequate financial estimates, cost escalation and shortage of funds: [Non-commencement of works in Tamil Nadu (two works) and abandoned works in Tripura (five works), Andaman and Nicobar Island (four works), West Bengal (47 works), Assam (five works)] ▪ no response to tenders: [Non-commencement of 30 works in Kerala] ▪ Part completion of works by some firms and non-commencement by others in case of works where multiple agencies were involved: [One abandoned work in Tripura] ▪ technical non-feasibility of works: [One abandoned work in Tripura] ▪ work awarded without competent bidding: [One abandoned work in Tripura] <p>These cases of delays in initiating as well as completing the works, and incomplete and abandoned works indicated that the DAs did not always assess the feasibility of a project/work and plan for necessary approvals before according administrative approval and financial sanction. It resulted in idling of funds released to IAs for these works. DAs and IAs also failed to take suitable penal action against the erring agencies as per provisions of the Scheme. In many cases, the clause outlining penalties or suitable action against the concerned agency in cases of delay was not incorporated in the sanction letter.</p> <p>The Ministry stated that information on each case would be obtained from the DAs for necessary action. The works which have not yet been started would be cancelled. In case of irregularities, necessary instructions would be issued to DAs for fixing the responsibilities and suitable disciplinary action.</p>	<p>As per state(Haryana) reply all works have been completed.</p> <p>As per state reply from Himachal Pradesh all the held up works have been started except one work in Indora Block which is held up due to court case.</p>
	4.4	<p>Doubtful expenditure</p> <p>Test-check of records at the State and district levels revealed instances of doubtful expenditure amounting to Rs. 0.40 crore indicating suspected misappropriation of funds, which needed further</p>	

		investigation by the Government. Details of such instances are discussed in succeeding paragraphs:	
23	4.4.1	Non-existence of assets – In following two cases assets created were not in existence.	Replies received from the States/UTs have been indicated against each .
		<p><u>West Bengal</u></p> <p>DM, South 24 Parganas released Rs. 0.05 crore in May 2008 to the Secretary, Taldi-I Village Education Committee for construction of a classroom at Rajapur Free Primary School at Taldi-I under Canning-I Block. Though the DM had received the Utilisation Certificate (UC) for the entire amount of Rs. 0.05 crore, Audit found in July 2009 that the classroom was not constructed. At the instance of Audit, the DM of South 24 Parganas directed the Block Development Officer, Canning-I to investigate the matter. The DA confirmed (October 2009) the misappropriation of funds by the Secretary, Talidi-I and in-charge of Rajapur Free Primary School, against whom, the First Investigation Report was lodged. Further developments were awaited.</p>	As per state reply, The superintendent of Police , South 24 Parganas furnished and action taken report on the FIR lodged by the District Planning Officer, South 24 Parganas, stating that the accused Sri Bimal Kumar Haldar, Headmaster of Rajapur Free Primary School and Secretary Taldi 1, Village Education Committee has not yet been arrested. Efforts are continuing to arrest the accused person and investigation of the case is proceeding.
		<p><u>Jharkhand</u></p> <p>An M.P. of the Rajya Sabha in July 2004 had recommended the installation of two solar water pump sets (Haribandh and Dumaria in Deoghar district) at an estimated cost of Rs. 0.20 crore. The work was awarded to the firm M/s Kiran Energy Solution Pvt. Ltd, Dhanbad by inviting tender. The DA (Deputy Commissioner cum Nodal officer, Deoghar) paid Rs. 0.08 crore in July 2005 as an advance to the firm for supply and installation of the pump sets. Even after a lapse of four years, the firm had not supplied solar water pumps, as confirmed in the joint field verification conducted by the audit team and the DRDA, Deoghar officials. Thus Rs. 0.08 crore was retained by the firm, without supplying the solar pumps. However, the DA had taken no action till date.</p>	As per reply from DDC, Deoghar that the FIR has been lodged against the firm M/s Kiran Energy Solution Private Ltd, Dhanbad and the Department has been apprised accordingly on 01,01,2011.
24	4.4.2	<p>Payments made on doubtful muster roll entries</p> <p>In Bihar, the IA, National Rural Employment Programme (NREP), Patna, engaged labourers on six works (Two works of Kaccha road construction, two works of renovation of Ahar and two works of construction of community hall) which had already been completed and UCs for them had also been submitted to the DA. While four were shown as completed on 31 July 2006, muster rolls for Rs. 0.06 crore were booked up to 5 December 2006. Similarly, two works had been completed on 30 September 2006 but Muster Rolls for Rs. 0.15 lakh were booked up to 26 December 2006. Thus, the expenditure of Rs. 0.06 crore was doubtful. The Executive Engineer concerned stated (July 2009) that the works were completed out of unspent balances of other works and after receiving the second instalment, the Muster Rolls and other accounts had been prepared. However, booking of Muster Rolls after completion of works and submission of UCs indicated that the expenditure incurred on labourers was doubtful.</p>	<p>As per reply from DM Madhepura, there is no such case related to the District.</p> <p>As per reply from DM Patna that it has been informed by NREP Patna that immediately after increase in rate of wages, scheduled rate has not been changed and due the muster roll of directly engaged laborers was prepared in addition to laborers engaged other than scheduled rate and thus the payment was given to more laborers than indicated in the muster roll</p>
25	4.4.3	Payment made on doubtful vouchers	Replies received from the States/UTs have been indicated against each .

		<p><u>Mizoram</u></p> <p>In 18 test checked works, vouchers were submitted to the DA, Aizawl by the IAs on plain paper in support of material purchased worth Rs. 0.19 crore as detailed given below. The dates of purchase of material were after the completion of works in some cases. The payment made on such vouchers was doubtful.</p>	<p>As per State reply , vouchers on plain paper were accepted by DA as some of the material are sourced directly from queries or from small businesses in the villages which do not have proper vouchers. Also, dates on vouchers may differ from that during which work was executed as the Implementing Agencies take material on credit from the store and repay them at their convenience or as and when the funds are available to them. Also, it may be stated the final payment to the Implementing Agencies are not given without recommendation of an inspecting officer, usually a technical person who ensures that work are not only complete but also commensurate with the sanctioned amount thereby ensuring the the funds are not misused. Vouchers on plain paper submitted by Implementing Agencies are no longer accepted.</p>																																			
		<table border="1"> <thead> <tr> <th data-bbox="747 592 1077 683">Name of work</th> <th data-bbox="1077 592 1201 683">Year of work</th> <th data-bbox="1201 592 1392 683">Implementin g Agency</th> <th data-bbox="1392 592 1680 683">Remarks</th> <th data-bbox="1680 592 1822 683">Amount (Rs. in lakh)</th> </tr> </thead> <tbody> <tr> <td data-bbox="747 683 1077 857">Costruction of public waiting shed at Zemabawk</td> <td data-bbox="1077 683 1201 857">2004-05</td> <td data-bbox="1201 683 1392 857">Student self support unit, Aizawl</td> <td data-bbox="1392 683 1680 857">Work was executed from 1-18 October 2004, however IA submitted voucher dated 25.10.2008 for Rs. 32,050.</td> <td data-bbox="1680 683 1822 857">0.32</td> </tr> <tr> <td data-bbox="747 857 1077 948">Construction of footsteps at Tuikhuatlang</td> <td data-bbox="1077 857 1201 948">2004-05</td> <td data-bbox="1201 857 1392 948">Mizoram Upa Pawl</td> <td data-bbox="1392 857 1680 948">Voucher of Rs. 27,600 on plain paper</td> <td data-bbox="1680 857 1822 948">0.28</td> </tr> <tr> <td data-bbox="747 948 1077 1094">Construction of Government Republic primary School I at Aizawl</td> <td data-bbox="1077 948 1201 1094">2004-05</td> <td data-bbox="1201 948 1392 1094">Building Committee Government Republic Veng P/S-I</td> <td data-bbox="1392 948 1680 1094">Voucher of Rs. 1,67,180 date not mentioned</td> <td data-bbox="1680 948 1822 1094">1.67</td> </tr> <tr> <td data-bbox="747 1094 1077 1211">Construction of pavillion at Seling playground</td> <td data-bbox="1077 1094 1201 1211">2004-05</td> <td data-bbox="1201 1094 1392 1211">Games & Sports Association, Seling</td> <td data-bbox="1392 1094 1680 1211">Voucher of Rs. 74,938/- on plain paper & date not mentioned</td> <td data-bbox="1680 1094 1822 1211">0.75</td> </tr> <tr> <td data-bbox="747 1211 1077 1357">Construction of public library, at saikhamakawn</td> <td data-bbox="1077 1211 1201 1357">2004-05</td> <td data-bbox="1201 1211 1392 1357">YMA Saikhamakawn branch</td> <td data-bbox="1392 1211 1680 1357">voucher of Rs. 78,70/- on plain paper</td> <td data-bbox="1680 1211 1822 1357">0.08</td> </tr> <tr> <td data-bbox="747 1357 1077 1481">Construction of jeepable road from Tlawng Road Pu Lianhluna Kawmchhak, Mission Vengthlang</td> <td data-bbox="1077 1357 1201 1481">2004-05</td> <td data-bbox="1201 1357 1392 1481">Village Council/ourt Mission Vengthlang</td> <td data-bbox="1392 1357 1680 1481">Voucher of Rs. 33,799/- on plain paper & date not mentioned</td> <td data-bbox="1680 1357 1822 1481">0.34</td> </tr> </tbody> </table>	Name of work	Year of work	Implementin g Agency	Remarks	Amount (Rs. in lakh)	Costruction of public waiting shed at Zemabawk	2004-05	Student self support unit, Aizawl	Work was executed from 1-18 October 2004, however IA submitted voucher dated 25.10.2008 for Rs. 32,050.	0.32	Construction of footsteps at Tuikhuatlang	2004-05	Mizoram Upa Pawl	Voucher of Rs. 27,600 on plain paper	0.28	Construction of Government Republic primary School I at Aizawl	2004-05	Building Committee Government Republic Veng P/S-I	Voucher of Rs. 1,67,180 date not mentioned	1.67	Construction of pavillion at Seling playground	2004-05	Games & Sports Association, Seling	Voucher of Rs. 74,938/- on plain paper & date not mentioned	0.75	Construction of public library, at saikhamakawn	2004-05	YMA Saikhamakawn branch	voucher of Rs. 78,70/- on plain paper	0.08	Construction of jeepable road from Tlawng Road Pu Lianhluna Kawmchhak, Mission Vengthlang	2004-05	Village Council/ourt Mission Vengthlang	Voucher of Rs. 33,799/- on plain paper & date not mentioned	0.34	<p>As per state reply, the following explanation are given below:-</p> <p>T his seems to be a mistake from the auditors as all vouchers are dated October 2004.</p> <p>Since cubic rocks for the steps were purchases from the quarry site, printed vouches were not readily available.</p> <p>Seems to be a clerical errors. The material purchased and the rates are genuine.</p> <p>Seems to be a mistake from the auditors as no voucher of plain paper were used.</p> <p>He shop from where the materials were purchased temporarily ran out of printed vouchers and plain paper was used so that the work could be completed in time.</p> <p>Since materials were purchased from quarry site, printed vouchers were readily available. However, Sectional Officer of PWD has countersigned that voucher using that all the rates are as per Mizoram PWD rates.</p>
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Construction of Government Republic primary School I at Aizawl	2004-05	Building Committee Government Republic Veng P/S-I	Voucher of Rs. 1,67,180 date not mentioned	1.67																																		
Construction of pavillion at Seling playground	2004-05	Games & Sports Association, Seling	Voucher of Rs. 74,938/- on plain paper & date not mentioned	0.75																																		
Construction of public library, at saikhamakawn	2004-05	YMA Saikhamakawn branch	voucher of Rs. 78,70/- on plain paper	0.08																																		
Construction of jeepable road from Tlawng Road Pu Lianhluna Kawmchhak, Mission Vengthlang	2004-05	Village Council/ourt Mission Vengthlang	Voucher of Rs. 33,799/- on plain paper & date not mentioned	0.34																																		

		Construction of public water point below Thlanual Kawng at Government Complex Luanmual	2004-05	YMA Government complex branch	Voucher of Rs. 31,500/- on plain paper	0.32	Since cubic rocks were purchased from the quarry site, printed vouchers were not readily available.
		Construction of public library at Kelish	2004-05	YMA Kelish branch	Voucher of Rs. 13,140 on plain paper	0.13	Since wood for the library was purchased from a small trader of the remote village, printed voucher was not available.
		Construction of Indoor stadium at Bawngkawn	2004-05	Stadium cum committee hall, Bawngkawn	On voucher of Rs. 2,92,000 date not mentioned	2.92	Seems to be clerical error. The materials purchased and the rates are genuine.
		Construction of waiting shed and internal steps at Aizawl Civil Hospital	2005-06		Voucher of Rs. 1,77,139 on plain paper and date not mentioned.	1.77	The store temporarily ran out of printed vouchers and plain paper was used so that work could be completed in time. The materials purchased and the rates are genuine.
		Construction of link drain at Ramhlum south	2006-07	Village council/court ramhlum, South	Work was executed from 2 July to 5 August 2007 however IA submitted voucher dated 18.8.2008 to 10.11.2007 for Rs. 2,20,898/-	2.2	Work was executed from 21.8.2005 to 12.8.2006. All vouchers are dated this period.
		Construction of water tank at Mual Veng Durtlang	2007-08	Mual Veng Welfare Committee	Voucher of Rs. 1,79,930 on plain paper date not mentioned	1.8	Seems to be a mistake from the auditors as no vouchers of plain paper were used.
		Construction of road & water reservoir at Leimak Ram Horticulture Project	2008-09	Integrated Farming Society, Leimak, Ram	Work was executed from 8 September to 4 October, 2008, however IA submitted voucher on plain paper dated 8.10.2008 for Rs. 1,00,798/-	1.01	The store temporarily ran out of printed vouchers and plain paper was used. However, the vouchers has the seal of the store and the materials purchased and the rates are genuine.
		Construction of footpath to primary school II at Sairang	2008-09	YMA Sairang, branch	Voucher of Rs. 12,550 on plain paper and date not mentioned	0.13	Since cubic rocks were purchased from the quarry site. Printed vouchers were not readily available.
		Completion of Thlanmual Inn & YMA run at Republic Vengthlang	2008-09	YMA Vengthlang branch	Voucher of Rs. 16,200 on plain paper and date not mentioned	0.16	Since gravel stones were purchased from the quarry site, printed vouchers were not readily available. The dated is present at the signature of the President of the Implementing Agency.
		Construction of civil pensioners house at Electric Veng	2008-09	Chanmari RsWRs Vengchhak Welfare committee	Voucher of Rs. 10,650 on plain paper	0.11	Since wood was purchased from a small local trader, printed voucher was not available. The amount of wood purchased and the rates are genuine.
							Since gravel stones were purchased from the quarry site, printed vouchers were not readily available.

		Construction of footpath & hand railing at Hunthar Veng	2008-09	Village Council/Court Hunthar	Voucher of Rs. 47,500 on plain paper	0.48	No such work was taken up in the year 2008-09.	
		Construction of Government Aizawl College Auditorium	2008-09	Building Committee Government College, Aizawl	Work was executed from 1.4.2008 to 21.5.2008 however IA submitted voucher dated 2.6.2008 for Rs. 4,60,120/-	4.6		
		<p><u>Jharkhand</u></p> <p>In Deoghar district of Jharkhand, construction of four works (Construction of H.Y.T. Well near Kedar Nath building No. 11 in Dumka, near Mangleshwar building shed No. 5, near Somnath building shed No. 6 and near Kalkatiya building) of High Yield Tube Wells at an estimated cost of Rs.0.22 crore were executed departmentally in Kawaria Path on the recommendation of the Rajya Sabha MP and sanctioned by the DC, Deoghar (May 2006). However, scrutiny of the Measurement Books and vouchers revealed that out of Rs.0.22 crore shown as expenditure incurred and reported to the DA, only Rs. 0.20 crore was actually spent on these works. The balance of Rs. 0.02 crore was suspected to be misappropriated by the IAs.</p>					As per reply from DDC, Deoghar that work has been executed as per the original estimates. The Department has been informed on 06.01.2011 accordingly.	
		The Ministry stated that information on each case of doubtful expenditure would be obtained from DAs for necessary action.					<p>This Ministry has received replies on doubtful expenditure from West Bengal and part reply from Mizoram. Replies from state of Bihar and Jharkhand are still awaited. This Ministry has already requested the concerned States/UTs Governments to take action against the concerned officials to avoid recurrence of such lapses.</p> <p>The Ministry has already put in place a web based work monitoring system. The Ministry is further in the process of development of an integrated software for MPLAD Scheme for monitoring funds release and expenditure both at Macro and Micro level. The Ministry exercise control over the District Authorities through Monthly Progress report, Utilisation Certificate and Audit Certificates.</p>	
	4.5	Other shortcomings in execution of works						
26.	4.5.1	Sub-standard works					<p>It has been reported that the states of Delhi and Uttar Pradesh are involved in execution of sub-standard works.</p> <p>As per reply received from Chief Engineer, Municipal Corporation, Delhi, the works executed at site is as per job mix formula approved by the Competent Authority. However, there is a difference in specification in schedule item and job mix formula which</p>	

			<p>is having a financial implications of Rs 0.66 crore as pointed out by Audit. The state Authority of Delhi has reported that the process of recovery has been initiated.</p> <p>The Ministry has already taken up the matter with the State/UTs Government for investing the case and directing the District Authorities to take action against the erring officials and recoup the funds spent in irregular way.</p>
		<p><u>Delhi</u></p> <p>(i) In Delhi during 2004-09, the MCD executed 28 works of "providing and laying 25 mm thick bitumen mastic wearing course" for improvement/ strengthening of roads by laying mastic asphalt through contractors. In all the cases, the contractors used a lower quantity of bitumen, i.e. 5.86 kg/sqm as against the required quantity of 8.79kg/sqm leading to excess payment of Rs 0.66 crore to the contractors.</p>	<p>As per reply received from Chief Engineer, Municipal Corporation, Delhi that the works executed at site as per job mix formula approved by the Competent Authority. However, there is a difference in specification in schedule item and job mix formula which is having a financial implications of Rs 0.66 crore as appointed out by Audit. The process of recovery has been initiated and shall put up before audit at the earliest possible.</p>
		<p><u>Uttar Pradesh</u></p> <p>(i) In Uttar Pradesh (Jalaun district), four works of construction of cement concrete (CC) roads were sanctioned during 2005-07 at a cost of Rs 0.09 crore. The roads were found sub-standard by the DRDA and their rectification was technically not feasible as the crust thickness of roads was less by one to seven cm from the prescribed norm of 20 cm.</p>	<p>As per reply received from DM Jalaun that (i) Amount of Rs. 0.09 Crores, relates to 5 sites. One site is not found sub standard. 4 sites are found sub standard by C & AG. Details follow:</p> <p>(a) CC road from house of Ramsewak to Shankarji Temple. (Block-Dakore) Length 210 mtr, sanctioned cost Rs. 2.206 Lacs, First Installment paid of Rs. 1.656 Lacs, the crust thickness was found 16.33 Cm instead of 20 Cm in the inspection. An explanation was called from Executing agency UP Samaj Kalyan Nirman Nigam, which was found not satisfactory. As a result Rs 0.3853 lacs have been deducted on account of sub-standard work and only Rs 0.1647 lacs paid in second installment to Executive Agency. In pursuant of CAG report, DRDA Jalaun at Orai was ordered to verify the present status of the said site. The team found that no corrective measures were taken by the Executing Agency UP Samja Kalyan Nirman Nigam Ltd . Orai and the site condition remains the same. As a result, recovery notice to recover the entire amount released of Rs 1.8207 lac have been issued and departmental disciplinary action has been initiated.</p> <p>(b) CC Road and drain crossing , brick soling near Thadaeswari Mandir via Prem Narayan Kulshetra towards Bina Nigam House. Sanctioned cost Rs 1,750 lacs, First installment paid of Rs 1.1310 lacs in inspection crust thickness was found 13cm against estimate provision of 20cm. Hence second installment due of Rs 0.44 lac was not paid and freezed. An inspection was made and it was found that no corrective measures were taken by the Executing Agency, B.D.O Dakore and the site condition remains the same. As a result</p>

		<p>(ii) In another work of construction of a CC road, sanctioned at a cost Rs 0.01 crore during 2006-07, 40 mm grit was to be used in the base coat of the road and 20 mm grit was to be used in the topcoat as per specifications. In this regard, the DMRss inspection report pointed out that instead of laying the two layers separately, the grits of different size were mixed and used for laying the total 10 cm crust of the road, resulting in an uneven road surface and substandard quality of the work. However, no action has been taken against the IA. This showed lack of supervision and monitoring by the DA.</p>	<p>recovery notice were issued on 2.12.2011 for recovering the entire amount of Rs 1.210 lacs released and departmental disciplinary action has been initiated.</p> <p>(c) CC ROAD from Ram Prakash Tiwiri towards Jitendra Singh in Village, Madneypur. sanctioned cost Rs 2.250 lacs installment paid Rs 1.910 lacs. During inspection crust, thickness was found as 19cm against the provision of 20cm in estimate. Quality was found to be satisfactory. Hence as per AE recommendation report allowing installment of Rs 0.64 lakh was paid. During the inspection by a team it was found that no corrective measures were taken by the Executing Agency B.D.O Kuthaund and the site condition remains the same. As a result recovery notice were issued on 2.12.2011 for recovering the entire amount of Rs 2.250 lacs released and departmental disciplinary action has been initiated.</p> <p>(d) CC Road from Indal Singh house to main road in village Haidalpura was sanctioned costing Rs 2.048 lacs and the first installment paid Rs 1.538 lacs. During inspection crust thickness was found as 13 Cm against the provision of 20 cm in estimate. Second installment due of Rs 0.510 lacs was not paid and freezed. During the inspection by a team it was found that no corrective measures were taken by the Executing Agency B.D.O Madhogarh and the site condition remains the same. As a result recovery notice were issued on 2.12.2011 for recovering the entire amount of Rs 1.538 lacs released and departmental disciplinary action has been initiated.</p> <p>(ii) CC road & drain from Mukesh Vishwakarma house to Himmat Kushwaha, sanctioned cost of Rs 1.359 lakh, first installment paid Rs 1.019 lacs. During the inspection of site by the District Magistrate on 20.12.2006 instructions given to Executive Agency to repair the slope of the road. Executive Agency complied with and informed that slope has been made properly and no water logging remains on site. Which was again verified. On the spot verification by AE and found that site was OK. Accordingly, second installment of Rs 0.34 lacs was paid.</p> <p>During the inspection by a team, it was found that corrective measures have been taken by the Executing Agency and the uneven roads have been repaired.</p>
27	4.5.2	<p>Excess/avoidable expenditure</p> <p>(i) In Bihar, works under the scheme were executed on the basis of estimates prepared on</p>	

		<p>existing schedules of rates in which contractors profit (CP) at the rate of 10 percent were included. For departmentally executed works, contractors profit was to be deducted from the total estimated cost of the work. 46 works were executed departmentally by six executing agencies. However the contractors profit was allowed to the concerned officials without deducting it from the estimates. Thus, excess payment of Rs. 0.08 crore was made by the executing agency. The details of the six executing agencies are given below:-</p> <p>Rural Works Division (RWD)-2, Madhepura (Rs. 0.02 crore); Begusarai (Rs. 0.01 crore), Khagaria (Rs. 0.01 crore), Rohtas (Rs. 0.11 lakh) NREP Siwan (Rs. 0.03 crore) and Rohtas (Rs. 0.50 lakh).</p> <p>(ii) In the case of six executing agencies in Bihar, an excess payment of Rs. 0.55 crore was made during 2005-08 by allowing higher rates on compaction of brick bats, provision of excess lead, excess payment to labourers etc. than those provided in the estimates. The details of the six executing agencies are given below:-</p> <p>NREP Patna (Rs. 0.01 crore), Purnea (Rs. 0.01 crore), PWD-2 Masurhi (Rs. 0.14 crore), Patna (Rs. 0.35 crore), Rohtas (Rs. 0.01 crore) and District Board Begusarai (Rs. 0.04 crore).</p>	<p>(ii) As per reply from DC Patna that during the execution of work, more payment was made than the scheduled rate keeping in view the location of site due to increased compaction of Brick Bat, Balu, soil etc. for technical reasons. Besides, after work estimates, the additional payment was also made due to increase in the rates of wages by the Government.</p> <p>It has also been informed that action is being taken as per the audit provision which will be informed to Audit. It will not be repeated in future. However, the increased in payment is being provisioned in the estimate to rectify the mistake to regularize the objection.</p> <p>In the Compliance Report sent by Executive Engineer Masaurhi has intimated that the estimate would be prepared by adhering to norms of S.O.R, I future.</p>
28	4.5.3	Incorrect estimation of works	Replies received from the States/UTs have been indicated against each.
		<p>Mizoram –</p> <p>In Mizoram, construction of a Playground at Mualpui was recommended by the concerned MP (RS) at an estimated cost of Rs. 0.50 crore with a volume of work of 38475 cum to be completed in four parts. All parts of the work pertained to earth excavation, i.e. formation cutting. However, as per the report of the Inspecting Officer (the only authentic record available in the absence of Measurement Books), supported by the verification report of the Sub-Divisional Magistrate, the volume of actual execution of work done was in excess of the volume of work as per estimates. At the completion of the second part of the work, excavation of 53,087.40 cu.m. was complete which was over and above the total work estimates. At the conclusion of fourth part of the work, excavation of 70,548.26 cu.m was done. Thus, the DA had sanctioned the last two parts of the work without checking the primary records of the parts of the work already done resulting in excess expenditure of Rs. 0.33 crore.</p> <p>Volume of work done vide first two sanctions = 7,680 + 53,087.40</p>	As per State reply, work was done in excess of the total estimated amount because excess Man days were contributed by the user group/beneficiaries. But at the time of inspection, the inspecting officer had taken all the works into account thereby making the original estimation of works seem incorrect.

		<p style="text-align: center;">= 60,767.40 cu.m.</p> <p>Total expenditure vide first two sanctions = Rs. 5,00,000 + Rs. 20,00,000 = Rs. 25,00,000</p> <p>Rate of expenditure = Rs. 20,00,000/53,087.40 cu.m = Rs. 37.60 per cu.m</p> <p>Amount required for (38,475-7,680)= 30,795 cum of work= Rs. 11,75,892</p> <p>Total Amount required for 38,475 cum = Rs. 5,00,000 + Rs. 11,75,892 = Rs. 16,75,892</p> <p>Excess expenditure = Rs. 49,62,700 – Rs. 16,75,892 = Rs. 32,86,808</p>	
		<p>Andaman and Nicobar Islands –</p> <p>Out of the 10 ambulances purchased from MPLADS funds during 2008-09 in Andaman and Nicobar Islands, the MP recommended the issue of three ambulances to the Salvation Fellowship Trust, Port Blair, the Director of Transport Service, Port Blair and the Primary Health Centre (PHC), Long Islands. However, while the ambulances were not issued to the first two agencies/institutions, since these fell under prohibited items under the MPLAD scheme, the PHC, Long Islands refused to take the ambulance citing lack of requirement as there was no motorable road and garage. Subsequently, the ambulances were distributed to three different PHCs of the UT without receiving any recommendation from the MP and without assessing the requirements of the PHCs. This indicated that the DA did not identify the requirement/eligibility of the user agencies before according sanction to the MPRs recommendation leading to unplanned purchase and distribution of assets.</p>	<p>As per UT Administration reply, out of 10 ambulances, 07 has been distributed as per the recommendation of MP, 01 allotted to PHC Long Island has been diverted to PHC Kadamtala as there is no motorable road in Long Island.</p> <p>01 allotted to Salvation Fellowship Trust has been diverted to Terressa as was not coming under the purview of the guidelines and diverted to exigency with the discussion with the Director Health.</p> <p>01 allotted to Transport Department does not come under purview of guidelines and hence diverted to Campbell Bay with discussion with DHS.</p> <p>The purchases of ambulances were streamlined as per the Guidelines and put into utility as per the discussion held with Director Health Services on priority and exigency basis.</p> <p>District Authority admits that it was a wrong estimation of works as the requirement /eligibility was not assessed properly. It was an error of judgment rather than an error of intent. The three ambulances have been diverted on the need basis considering the ST inhabited area. Strict adherence of MPLADS Guidelines shall be maintained in future.</p>
		<p>The Ministry stated that information on these cases would be obtained from DAs for necessary action.</p>	<p>The Ministry has already taken up the matter with the State/UTs Government for investing the case and directing the District Authorities to take action against the erring officials and recoup the funds spent in irregular way.</p>

29	4.6	<p>Procedural lapses in the execution of works</p> <p>As per the scheme, the work and the site selected for the works execution by the MP were not to be changed, except with the concurrence of the MP concerned. In Tamil Nadu, eight works in two nodal districts and one implementing district executed at a cost of Rs. 0.69 crore differed from the recommendations of the MPs concerned.</p> <p>Audit test checks revealed instances where important rules, particularly of the State Works Manual, were not followed during the execution of works under the Scheme. The procedural lapses included:</p> <ul style="list-style-type: none"> ▪ Execution of works on piece-meal basis, instead of combining them so as to obtain competitive rates; ▪ Increase in Bill of Quantity without receiving approval of the competent authority; ▪ Purchase of materials through hand-receipts and from the open market without getting competitive rates; ▪ Payment of labourers without maintaining Muster Rolls; and ▪ Use of inferior quality and illegally felled timber in works. <p>The details of lapses in the States are given below:-</p>	
		<p>Delhi – Details of procedural lapses in execution of works is given below:-</p> <p>(i) As per para 23.1 of CPWD Manual variation up to 30 percent in the quantity of work can be sanctioned by the Executive Engineer, up to 60 percent by Superintending Engineer and thereafter by the Chief Engineer. However, scrutiny of works revealed that in 136 out of 622 works (22 per cent), the quantities of items used during execution of works were varied from the Bill of Quantity (BOQ) ranged from 30 per cent to 2,312 per cent. These variations had not been got approved by the competent authority, violating the provision of CPWD Manual.</p> <p>(ii) Construction of two manholes as per BOQ was estimated by the Executive Engineer (M) SP Zone. But the payment was made for 27 manholes. These variations had not been got approved by the competent authority, violating the provision of CPWD Manual.</p> <p>(iii) Joint physical inspection in September 2009 of one site in the North East Division, Yamuna Vihar, showed 15 manholes raised at the site while payment was made for 25 manholes by the department leading to excess payments to the contractor.</p>	<p>(i) As per reply received from Chief Engineer, Municipal Corporation, Delhi that the variation in schedule of quantities during execution as pointed out by Audit in 136 cases shall be got approved from the Competent Authority and the same shall be intimated to the Audit in due course of time.</p> <p>(ii) As per reply received from Chief Engineer, Municipal Corporation, Delhi that the variation in schedule of quantities during execution as pointed out by Audit in 136 cases shall be got approved from the Competent Authority and the same shall be intimated to the Audit in due course of time.</p> <p>(iii) As per reply received from Chief Engineer, Municipal Corporation, Delhi that the case is being examined by the concerned Chief Engineer and the detailed reply shall be submitted at the earliest.</p>
		<p>Jharkhand</p> <p>In test-checked districts (Deogarh, Dhanbagh, Hazaribgh and Lohardaga), neither were vouchers, muster rolls etc. maintained as per the Works Code nor were materials purchased</p>	<p>As per reply from DDC, Deoghar that all Executing Agencies have been instructed to maintain accounts as per rules.</p>

		on a quotation basis from registered identifiable suppliers. The AEs/JEs made all payments to suppliers in cash. Thus, correctness and authenticity of execution of 252 works worth Rs. 8.71 crore could not be ascertained in Audit.	
		<u>Madhya Pradesh</u> In seven districts (Balaghat, Damoh, Hoshangabad, Sagar, Shahdol, Shajapur and Ujjain), 1,533 works amounting to Rs. 20.28 crore were executed during 2007-09 by Government Agencies on piece meal basis/departmentally, without any prior approval of the competent authority (Chief Engineer) and without obtaining competitive rates through wide publicity, as prescribed in the PWD Manual.	
		<u>Bihar</u> Six executing agencies (1. RWD-2, Masaurhi, 2. RWD-2, Patna, 3. NREP, Patna, 4. RWD-2 Madhepura, 5. RWD-2 Khagaria and 6. NREP, Rohtas) paid Rs. 2.02 crore to labourers and purchased materials through hand receipts during 2005-09, in contravention of the State PWD Code, which stated that payment to labourers should be made on the basis of the Muster Roll detailing the nature and period of work executed, sanction order of the estimate and number of labourers engaged.	As per reply from DC Patna that taking cognizance of the Audit para, wages are being paid only after preparing the Muster Roll. It has also been informed that the presently the payment under labour item is being made on the basis of Muster roll for the projects in progress now a days. In Compliance Report of RWD Masaurhi states that in future, procedure would be followed and maintained and the material will be purchased by quotations. Labour will be paid on Muster Roll.
		<u>Jammu and Kashmir</u> – Details of procedural lapses in execution of works in the Anantnag district is given below:- (i) During 2004-05, purchase of key materials such as angle iron, channel iron, PCC poles, cross channel iron etc. of Rs. 0.16 crore was made by the Executive Engineer, Anantnag Division, Power Development Department from the open market without inviting tenders and/or ascertaining the reasonability of rates. The department stated in July 2009 that due to non-availability of material at the central stores, procurement was made from Small Scale Industries units after doing a market survey. However, the reply needs to be seen in the context that competitive rates had not been obtained by floating tenders for the purchase of key materials. (ii) Timber worth Rs. 0.04 crore was used in 36 works executed by various DDOs (Drawing and Disbursing Officers), located near forest areas without obtaining Form No. 25/NOC from the Forest Department or without indicating any authentic source from whom the timber had been purchased. Though the Assistant Commissioner Development, Anantnag had recorded clear instructions in the administrative approval that payment for works where timber was used should be disbursed only on production of Form 25/NOC from the Forest Department, payments were released in contravention of his instructions.	As per reply received from DDC, Anantnag, instructions conveyed to Implementing Agencies to follow the Guidelines in letter and spirit and not repeat such lapses while implementing the scheme.
		<u>Mizoram</u> In test checked works at Aizwal , it was noticed that technical officials certified the	As per State reply, the State Govt. follows both PWD and Non-PWD accounting system. Under the Non-PWD accounting system measurement books are not required to be maintained. Hence, it

		completion of works without recording the progress of works in the measurement books and recommended for final payment to the executing agencies. In view of the non-maintenance of measurement books, the veracity of payments made to the IAs by the DAs could not be checked by Audit.	may be stated that there is no procedural lapse in execution of works.
		The Ministry stated that information on each case of procedural lapse in execution of work would be obtained from DAs for necessary action.	The Ministry has already taken up the matter with the State/UTs Government for investing the case and directing the District Authorities to take action against the erring officials and recoup the funds spent in irregular way.
		<p>Recommendations:</p> <p>(i) Suitable action may be taken against the agencies responsible for incomplete or delayed works, especially in cases where non-completion has resulted in abandonment of works.</p> <p>(ii) The cases of excess/avoidable/doubtful payments pointed out in this Report may be examined and recoveries made from individuals/ agencies responsible for overpayment. In the cases of delayed completion of works, where the Scheme guidelines stipulate the levy of a penalty, it should be imposed.</p> <p>(iii) The Ministry should ensure complete documentation at all levels. Maintenance of records such as works registers, muster rolls, measurement books, works completion reports, cash book etc. at DA/IA level as required under PWD manuals should be monitored closely.</p>	<p>(i) &(ii) The Ministry has already taken up the matter with the State/UTs Government for investing the case and directing the District Authorities to take action against the erring officials and recoup the funds spent in irregular way.</p> <p>(ii) The cases are being examined based on information received from the State/District Authority. This Ministry has already written to the State Nodal Authorities with the request to direct the District Authorities to take against the erring officials and recouping the funds spent on inadmissible work/irregularities committed.</p> <p>(iii) The provisions of maintaining work register already exist in the MPLADS Guidelines, however, to ensure complete documentation the Ministry may issue a circular to all the Nodal Secretaries of the States/Districts, Chief Commissioners, Municipal Corporation and District Authorities to take steps to ensure complete documentation at all levels like work register, master roll, measurement books, work completion report, cash book etc. as per provisions of PWD manuals and ensure close monitoring of the same. Details of records to be maintained by the Implementing Agency also as prescribed in the Guidelines.</p>
	Ch -5	Maintenance of Assets	
30	5.1	<p><u>Non-maintenance of works register and assets register</u></p> <p>The scheme guidelines provide that the DA will maintain work-registers indicating the position of each work recommended by the MPs and also a register of all the assets created with the scheme funds and subsequently transferred to user agencies.</p> <p>(i) The works registers were, however, not being maintained in 16 DAs of eight States (Manipur,</p>	

	Meghalaya, Nagaland, Andaman and Nicobar Islands, Daman and Diu, Jammu and Kashmir, Goa and Assam).	Replies received from the States/UTs have been indicated against each.
	<u>Assam</u> – The works registers were not being maintained.	As per reply from DC Lakhimpur that Work Register is being maintained as suggested by the Audit. As per reply received from DC Kamrup that the Work Register is available in the District Authority Office. All the schemes under MPLADS in Kamrup District has been computerized. As per reply from DC Dhubri, work is being maintained properly
	<u>Goa</u> – The works registers were not being maintained.	As per state reply, the works registers are maintained now. As per state reply, Work and Assets Register are being maintained in South Goa.
	<u>Jammu and Kashmir</u> – The works registers were not being maintained.	As per reply received from DDC, Anantnag that such register are maintained and shown to Audit on the spot.
	<u>Manipur</u> – The works registers were not being maintained.	As per reply from the State Authority, complete Documentation including Muster roll work register along with cash book are in place. As per reply from DC Imphal West, work register are maintained.
	<u>Meghalaya</u> – The works registers were not being maintained.	As per reply from DC West Garo Hills, Tura, the works registers for 15 th Lok Sabha and the sitting MPs of Rajya Sabha are being maintained separately in district. As per state reply, DC Shillong has intimated that action has been taken and he Work and Asset Registers are now maintained
	<u>Nagaland</u> – The works registers were not being maintained.	
	<u>Andaman and Nicobar Islands</u> – The works registers were not being maintained.	As per UT Administration reply, technical wing is on job.
	<u>Daman and Diu</u> – The works registers were not being maintained.	As per reply from DRDA Daman & Diu, all the works are computerized which contained all the details and all the digitized records are maintained since 2004.
	(ii) Registers maintained in 22 DAs of five States/UTs (Dadra and Nagar Haveli, Gujarat, Madhya Pradesh, Orissa and Punjab) were found to be incomplete.	
	<u>Dadra and Nagar Haveli</u> – Registers maintained were found to be incomplete.	

	<p><u>Gujarat</u> – Registers maintained were found to be incomplete.</p>	<p>As per reply DPO Bharuch, para settled by C&AG letter No OADII/S-1/DPO/2004-05/6/658 dated 28.10.2005</p> <p>As per reply from DPO Navasari that work register are being maintained at the district level are being maintained.</p> <p>As per reply from DPO Junagarh that work register is being maintained year wise. Instructions have also been issued to maintain the register at the Implementing agency level. Also software have also been developed in which all data are stored for smooth transfer.</p> <p>As per reply from Collector Valsad that instruction to all IAs is given to maintain work register. We have circulated and instruction has been given to IAs to maintain asset register.</p> <p>As per reply from Collector Anand that instructions have been issued to DPO to maintain and regularly update separate works Registers for each Hon'ble MP.</p> <p>As per reply received from Collector Amreli that now year wise work register are maintained showing the detail of work with recommended date and amount, approval date and amount, sanction date and amount, details of grant, expense and completion of date. Asset register is also maintained at implementing Officers level. Instructions have also been given to maintain these both register to Implementing agency as well as user agency.</p>
	<p><u>Madhya Pradesh</u> – Registers maintained were found to be incomplete.</p>	<p>As per reply received from District Authority in Ujjain, the work register and asset register are being maintained as per work executed agency wise wherein transfer of asset to the user agency and upkeep and maintenance of the assets has also been included.</p> <p>As per reply received from Collector Shajapur, the register is maintained agency wise as well as work wise. Where in the details are know regarding transfer and upkeep of assets.</p> <p>As per reply received from Collector Shahdol that the work register is being maintained in the shahdol district for the work executed in the Shahdol constituency.</p> <p>As per reply from collector Hoshangabad that work register is being maintained at the District Level.</p>
	<p><u>Orissa</u> – Registers maintained were found to be incomplete.</p>	<p>As per reply from Dy Director Bhadrak, maintained at EA levels.</p> <p>As per reply from District Khordha, Executing Agencies have been requested to maintain work register. Besides steps are being taken</p>

			<p>to maintain the work register at District level.</p> <p>As per reply from District Kalahandi that instructions have noted and will be strictly followed in future.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that year wise and MP wise register are maintained.</p> <p>As per reply, Work Registers of MPLADS works are being maintained in Jajpur District.</p>
		Punjab – Registers maintained were found to be incomplete.	As per state reply incomplete works register have already been completed. Para may be please be settled.
		(iii) Assets registers had not been maintained in 115 DAs of 31 States/UTs (90 <i>per cent</i> of the sample). In the absence of assets register, custody of assets and their maintenance could not be ensured.	
		Andhra Pradesh – Assets registers had not been maintained.	<p>As per reply received from Collector Kadapa that district authority maintained the work register with all particulars.</p> <p>As per reply received from Collector Srikakulam, Work Register and Asset Register were maintaining in this Srikakulam district. there is no such case in the district.</p> <p>As per reply received from Collector Anantapur that work register is being maintained in Anantapur District. Regarding Maintenance of Asset Register, it is being maintained by the Executing Agency. They have to submit extract of asset register to the District Authority while submission of work/completion reports. Due to non-receipt of extract of Asset Registers from the Implementing Agencies the District Authority is pursuing for the extract of asset register from the Implementing Agencies.</p> <p>As per reply received from Collector Nellore that Asset Register is being maintained in SPSR Nellore District. In SPSR Nellore District all works are being computerized since inception indicating the position of each work, recommended by the MP i.e Nomenclature of work, estimated cost, location of asset, date of commencement, date of completion etc. The said details are also maintained in permanent book shape</p> <p>As per reply received from District Collector Kurnool that separate registers for assets/works are not maintained. However, the data is being maintained electronically and kept at safe custody.</p>

			As per reply received from District Hyderabad that Registers are maintained.
		Andaman and Nicobar Islands – Assets registers had not been maintained	As per UT Administration reply, technical wing is on job.
		Assam – Assets registers had not been maintained	As per reply from DC Lakhimpur that Assets Register is being maintained as suggested by the Audit. As per reply received from DC Kamrup that the Asset Register is available in the District Authority Office. All the schemes under MPLADS in Kamrup District has been computerized. As per reply from DC Dhubri that the Assets register has not been maintained. Steps being taken
		Bihar – Assets registers had not been maintained	As pre reply from DM Madhepura that Work / Asset Register are being maintained properly. As per reply from DM Patna that Asset Register are being maintained properly.
		Chandigarh – Assets registers had not been maintained	As per reply received from DC Chandigarh that the assets Registers for works recommended by Hon'ble M.P are duly maintained by the office. The assets registers contain complete details regarding the assets created under the Scheme right from their inception till the time they are handed over to the user agencies. Although there is no prescribed format for making entries in the Assets Registers, however, regular updation is done in the Assets Registers as the works progress.
		Dadra and Nagar Haveli – Assets registers had not been maintained	
		Daman and Diu – Assets registers had not been maintained	As per reply from DRDA Daman & Diu, all the works are computerized which contained all the details and all the digitized records are maintained since 2004.
		Delhi – Assets registers had not been maintained	As per reply received from Chief Engineer, Municipal Corporation, Delhi that necessary instructions have already been issued to maintain the Assets and Work Register hence forth.
		Gujarat – Assets registers had not been maintained	As per reply DPO Bharuch, para settled by C&AG letter No OADII/S-1/DPO/2004-05/6/658 dated 28.10.2005. As per reply from DPO Navasari that Asset register are being maintained at the Implementing Agency level.

			<p>As per reply from DPO Junagarh that Asset register is being maintained year wise. Instructions have also been issued to maintain the register at the Implementing agency level. Also software have also been developed in which all data are stored for smooth transfer.</p> <p>As per reply from Collector Valsad that instruction has been given to all IAs to maintain asset register.</p> <p>As per reply from Collector Anand that instructions have been issued to DPO to maintain and regularly update separate Assets Registers for each Hon'ble MP.</p> <p>As per reply received from Collector Amreli that Asset register is also maintained at implementing Officers level. Instructions have also been given to maintain these both register to Implementing agency as well as user agency.</p>
		<u>Haryana</u> – Assets registers had not been maintained	As per state reply work register/assets register are being maintained at District level.
		<u>Himachal Pradesh</u> – Assets registers had not been maintained	<p>As per reply from DC Hamirpur, manual registers were being maintained earlier but now we have scheme software and every information is available in the software. However, assets registers are being maintained at Block/Panchayat levels.</p> <p>As per reply from DPO Kangra all the Implementing Agencies have informed that works registers of MPLADS have been maintained. Hence the para may be treated as settled.</p>
		<u>Jammu and Kashmir</u> – Assets registers had not been maintained	As per reply received from DDC, Anantnag that such register are maintained and shown to Audit on the spot.
		<u>Jharkhand</u> – Assets registers had not been maintained	As per reply from DDC, Deoghar that assets register are being maintained in DRDA of the District.
		<u>Karnataka</u> – Assets registers had not been maintained	<p>As per reply from DC Haveri, District Authority are maintaining the Asset Register and Works Register.</p> <p>As per reply from DC Bagalkot, that Registers of works sanctioned and assets created as recommended by the MPs is maintained in the office the District Authority. The Registers shows the budget fixed and released and stage of each work and registers are being updated and kept in complete manner.</p> <p>Similarly the Implementing Agencies reported that they have</p>

			<p>maintained these Registers and handed over the assets to the concerned village Panchayat for public use. However, the Implementing Agencies are again directed strictly to update the maintained registers of assets created under the scheme.</p> <p>Hence this observation may please be dropped.</p> <p>As per reply from DC Hassan, work registers and assets registers are maintained in this District.</p> <p>As per reply from DC Dharwad, District authority is maintaining the Asset Register and Works Register.</p>
		<u>Kerala</u> – Assets registers had not been maintained	As per state reply assets Register in District Thiruvananthapuram are being updated, in district Kannur Asset Register are being maintained and in District kottayam, Asset Register are now updated and properly from 2009-10 onwards maintained.
		<u>Madhya Pradesh</u> – Assets registers had not been maintained	As per reply from collector Hoshangabad that directions have been issued to Implementing Agencies that Asset register be maintained.
		<u>Maharashtra</u> – Assets registers had not been maintained	As per reply from Collector Nagpur MP-wise Asset register are maintained. Concerned Implementing Agencies are instructed to maintain the assets created from MPLADS.
		<u>Manipur</u> – Assets registers had not been maintained	As per reply from the State Authority, Complete Documentation like assets register along with cash book are in place. As per reply from DC Imphal West, Assets registers are maintained.
		<u>Meghalaya</u> – Assets registers had not been maintained	As per reply from DC Shillong the Asset Registers are maintained.
		<u>Mizoram</u> – Assets registers had not been maintained	As per state reply, contrary to the Audit Repot , Assets Registers has always been maintained by the Nodal District Authority.
		<u>Nagaland</u> – Assets registers had not been maintained	
		<u>Orissa</u> – Assets registers had not been maintained	As per reply from Dy Director Bhadrak , maintained at EA levels. As per reply from Dy Director Kalahandi , instructions noted. This will be strictly followed in future. As per reply from District Khordha , Executing Agencies have been requested to maintain asset register. Besides steps are being taken to maintain the assets register at District level.

			<p>As per reply received from Deputy Director (P&S) Baragarh that year wise and MP wise register are maintained.</p> <p>As per reply, Asset Registers of MPLADS works are being maintained in Jajpur District.</p>
		Puducherry – Assets registers had not been maintained	As per State reply, UT of Puducherry that Asset Register is since being updated and being properly maintained. As such is requested that this para may please be dropped.
		Punjab – Assets registers had not been maintained	As per state reply Asset Registers are being maintained properly.
		Rajasthan – Assets registers had not been maintained	<p>As per received from CEO, Jila Parishad Sikar that Asset Register and Work Register is being maintained.</p> <p>As per received from CEO, Jila Parishad Bikaner that Works Register and Asset Register are being maintained in the District and these register contains detailed upto the year 2009-10.</p> <p>As per reply from CEO, Zila Parishad, Tonk that the assets register is being maintained by DA Tonk</p> <p>As per CEO Zila Parishad, Bharatpur that assets register is now being maintained at the District Level.</p>
		Sikkim – Assets registers had not been maintained	As per reply received from DC East Gangtok, after the observations of the Audit, both these registers are now being maintained . Therefore, the para may kindly be dropped.
		Tamil Nadu – Assets registers had not been maintained	<p>As per reply from DRDA Virudhnagar, Assets Register are being maintained in all the Blocks.</p> <p>As per reply from DRDA Krishangiri that the assets register are maintained by the Implementing Agencies.</p>
		Tripura – Assets registers had not been maintained	<p>As per reply received from DM West Tripura that instructions has been issued to all Implementing Agencies to maintain proper register at work site and accordingly the IAs are maintaining Asset Register.</p> <p>As per reply from North Tripura that instructions has been issued to all Implementing Agencies to maintain proper register at work site and accordingly the IAs are maintaining Asset Register.</p>
		Uttar Pradesh – Assets registers had not been maintained	<p>As per reply received from DM Barabanki, works register is maintained in the District at DRDA level.</p> <p>As per reply received from DM Shahjahanpur that Work Register and Asset Register is being maintained in the District.</p>

		<p>As per reply received from DM Maharajganj that Work Register and Asset Register is being maintained in the District.</p> <p>As per reply from DM Mirzapur, works Register and Assets Register is being maintained in the District.</p> <p>As per reply from DM Ambedkar Nagar that work Register is being maintained. Asset Register is being prepared.</p> <p>As per reply received from DM Badaun that Work Register and Asset Register are being maintained.</p> <p>As per reply received from DM Kannauj that the asset Register and Work Register have been prepared since 1997-98</p> <p>As per reply received from DM Jaulan that no such case reported in the District.</p> <p>As per reply from DM Balia that Work and Asset Register are always being maintained by the District Authority.</p> <p>As per reply from DM Etawah that Works and Asset Registers are maintained by District Etawah.</p>
	<p>Uttarakhand – Assets registers had not been maintained</p>	<p>As per reply received from District Magistrate Bageshwar, that assets register are being maintained.</p> <p>As per reply from DM Udhamsingh Nagar that the Work Register and Asset Register have already been prepared as per format.</p> <p>AS per reply from D.M. Pithoragarh that work register on executed works are kept in the District and the assets register are being maintained at the implementing agencies and the instructions to keep the assets register have been given to all the implementing agencies from time to time.</p> <p>As per reply from DM Pauri Garhwal, the work and Asset Registers are being maintained at the District level..</p> <p>As per reply from DM Dehradun, the Work/Assets Registers are being maintained.</p> <p>As per reply from DM Haridwar, the Works Registers/Assets Register are being maintained.</p>

			<p>As per reply from DM Almora that the registers are maintained. Asset register is being maintained by the concerned Implementing Agencies. The asset Registers are also being maintained at the village level.</p>
		<p>West Bengal – Assets registers had not been maintained</p>	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Parganas -Assets register are maintained by all IAs. All relevant information regarding each and every sanction scheme are kept in a vey broad data base where every details of each of the completion, ongoing and non-starter schemes are kept. This may be treated as assets register and work register of the district but in computerized format.</p> <p>Purulia – Assets register for all the MPLADS works has not yet been maintained from the end of the District Authority. Year-wise allotment register indicating name of the Block, Name of the Scheme, Amount recommended by the MP, estimated cost, amount sanctioned, amount released, date of sanction and date of release are being maintained in the District level. Action is being taken for maintenance of Asset register w.e.f 15th Lok Sabha.</p> <p>Paschim Medinipur – Presently DA and IA are also maintaining Work Register and asset Register.</p> <p>KMC – Works register and assets register are maintained through computerized programme. Hard copies are also maintained.</p> <p>Before sanctioning the work it is normal practice in the KMC to maintain and agreement with Implementing Agencies regarding durable nature of the assets to be created out of MPLADS fund and maintenance of such assets by the Implementing Agencies. It is imperative to mentioned that execution of the works are regularly monitored and implemented by the Implementing department.</p> <p>Hooghly – Responsibilities of maintenance of assets are clearly mentioned in the sanctioned order an given Works registers and given to the Implementing Agencies. Declaration/agreement with Implementing Agencies are obtained/executed regarding maintenance of asset register. Works register and Asset Register are maintained by Implementing Agencies. In District level all relevant information regarding each every works are kept in computer database . This may be considered as asset register.</p> <p>State Government Comments – Works Register and Asset Register have been maintained by the District Authority who have</p>

			been advised to update the same regularly. The Nodal Department has been checking the same by sending officers from the Nodal Department.
		The Ministry stated that information on each case would be obtained from DAs for necessary action.	<p>As per para 6.4 (iii) & (iv) of the Guidelines, the district Authority shall maintain the work-registers indicating the position of each work recommended by the MPs. The district Authority shall also maintain a register of assets created with the Scheme funds. District Authorities /Implementing Agencies are expected to adhere to Guidelines strictly. This will facilitate the process of monitoring of MPLADS work.</p> <p>Except the states of Nagaland, J&K, Assam and Goa, all the states/UTs have informed that they are maintaining the work register.</p> <p>So far as asset register is concerned, except States/UT of Tripura, Punjab, Puducherry, Nagaland, Mizoram, Madhya Pradesh, Kerala, Jharkhand, J&K, Delhi, Bihar, Assam and Dadar Nagar & Havelli, all other states/UTs have confirmed maintenance of such register by the District Authority concerned.</p> <p>This Ministry has always been requesting the State/UT Nodal Authorities to direct all the District Authorities to strictly adhere to the provision of the Guidelines.</p>
31	5.2	<p><u>Handing over of assets to the user agency/Assets not put to use</u></p> <p>(i) The scheme guidelines provided that as soon as a work was completed, it should be transferred to the user agency. As soon as a work was completed, assets created should be put to public use.</p> <p>In seven States/UTs, out of 15,049 sample works created during 2004-09, formal handing over/taking over of assets was not on record for 14,828 works (98.53 per cent) worth Rs. 251.91 crore as per details given below. In six out of seven of these States/UTs, assets of none of the completed work transferred to the user agency were documented. In the absence of formal handing over, use of assets for the intended purpose and their maintenance could not be ensured.</p>	Replies received from the States/UTs have been indicated against each.
		<u>Arunachal Pradesh</u> – 336 works completed during 2004-09 amounting to Rs.14.74 Crore handed over to user agency was not on record.	
		<u>Andhra Pradesh</u> – 7352 works completed during 2004-09 amounting to Rs.100.55 Crore handed over to user agency was not on record.	As per reply received from Collector Kadapa that handing over assets are being maintained by the implementing agency in assets register with date of handed over to and signature of the user group

			<p>at their level.</p> <p>As per reply received from Collector Srikakulam, Assets are handed over to the user agencies by the executive agencies concerned.</p> <p>As per reply received from Collector Anantapur that at present rural area asset are being handing over to Village sarpanches and in case of municipalities, concerned municipalities are maintaining the assets. There are no such cases assets not put to use in Anantapur District.</p> <p>As per reply received from Collector Nellore that the Asset created under MPLADS funds are being handed over to the concerned user agency after completion of the work. Also work completion reports are being collected from the Executive agencies concerned as and when the work is completed. The details of user agency is also indicated in the work completion report and the assets are in use for public purpose.</p> <p>As per reply received from District Collector Kurnool that the assets have been handed over to the user agencies soon after completion of the work and information it will be taken on record.</p> <p>As per reply from District Hyderabad handing over assets are being maintained by the Implementing Agency in assets register with date of handed over and signature of the user group at their level.</p>
		Assam -2778 works completed during 2004-09 amounting to Rs.58.48 Crore handed over to user agency was not on record.	<p>As per reply from DC Lakhimpur that necessary action has been taken to hand over the assets to the user agency.</p> <p>As per reply received from DC Kamrup that after completion of the scheme, are handed over to the user group by the implementing agencies. These handing over reports are available in the concerned files though separate register has not been maintained.</p> <p>As per reply from DC Dhubri, all the works were completed during 2004-05 to 2008-09 but handing over/taking over certificates of assets to the user agency has not been completed.</p>
		Haryana -1696 works completed during 2004-09 amounting to Rs.24.93 Crore handed over to user agency was not on record.	<p>As per state reply assets are being used by user Agencies, maximum works have been executed in the Gram Panchayat & works has been handed over to the Gram Panchayats. Hence Gram Panchayat are the owner of assets & assets are to be maintained by Gram Panchayat.</p>
		Jharkhand - 1921 works completed during 2004-09 amounting to Rs.31.07 Crore handed over to	<p>As per reply from DDC, Deoghar that the project are transferred to he User Agency on completion of work.</p>

		user agency was not on record.	
		Manipur - 740 works completed during 2004-09 amounting to Rs.21.70 Crore handed over to user agency was not on record.	As per state reply, data base on assets created is maintained by the District Authorities. No case of delays in handing over of assets has come to light
		Puducherry - Out of 226 works completed during 2004-09, 5 works amounting to Rs.0.44 Crore handed over to user agency was not on record.	As per State reply, out of 5 Assets, the under mentioned 3 Assets are handed over to user agencies as detailed below:- 1.Construction of Anganwadi building at Patchoorpet in Karaikal. 2. Construction of Library building of Sivaranthagam in Villianur. 3. Construction of Library building at Sankaranpet in Villianur. 4. The one work viz. "Construction of Anganwadi building at Devamapuram in Karaikal" is not coming under MPLADS as the same was constructed under Tsunami fund. 5. The remaining one work "Construction of Library building at Puthakudy in Karaikal", has since been handed over to Department of Art and Culture, Karaikal on 8.9.2011.
		(ii) Further, in five States/UTs (Maharashtra, Jharkhand, Kerala, Tamil Nadu and Delhi), 17 works completed at a cost of Rs. 1.48 crore between September 2006 and March 2009 and were either had not been put to use by the user agencies or were not handed over to any user agency despite their completion, as per detail given below. These assets could not be put to use for want of electrical connection, water supply, proper flooring and furnishings, computers, identification of user agency, hospital staff and equipment etc.	Replies received from the States/UTs have been indicated against each.
		Delhi The construction of OPD-Block in Panchkarma Hospital in Karol Bagh was completed in March 2008 at a cost of Rs. 0.16 crore but could not be put to use because of not taking up electrical works.	As per reply received from Chief Engineer, Municipal Corporation, Delhi that the Electrical work was completed on 12.09.2009 and the OPD Block was handed over to the Health Department during September 2009 and thereafter the same is being used by the Health Department of MCD.
		Jharkhand (i) A Multipurpose Community Centre, sanctioned in 2005-06 and constructed at a cost of Rs. 0.25 crore at Jhansagarhi, Deoghar was completed in March 2007, but was not handed over to the user agency due to land disputes. (ii) A Mahila Vikas Kendra, constructed in 2007 at Baimari, Lohardaga at a cost of Rs. 0.02 crore was lying abandoned due to its remote location.	As per reply from DDC, Deoghar that Hon'ble High Court has given the Stay Order on these works for maintaining the status-quo.

	<p><u>Kerala</u></p> <p>A mortuary building for Government Hospital, Kuthuparamba in Kannur district completed in August 2008 at a cost of Rs. 0.07 crore was not put to use even a year after for want of an electrical connection (August 2009).</p>	<p>As per state reply, the Mortuary building constructed for the Government Hospital, Kuthuparamba has been handed over to the Hospital Authority on 06.10.2009 and now it is fully functional.</p>
	<p><u>Maharashtra</u></p> <p>(i) An allopathic dispensary building and operation theatre at Wadi, Nagpur constructed by March 2009 at a cost of Rs. 0.09 crore and handed over to village Panchayat, was not put to use by the user agency (Zilla Parishad), as hospital staff, machinery and equipment were not in place.</p> <p>(ii) A water supply system at Ruyad Tal Kuhi, Nagpur, constructed in September 2006 at a cost of Rs. 0.06 crore, was not being used by Gram Panchayat, Digidoh for the last three years (as of September 2009) due to non-availability of a water source.</p> <p>(iii) The construction of a library building and classrooms at the Bhalaji Pendharkar Cultural Centre, Kolhapur at a cost of Rs. 0.25 crore was reported as complete in December 2007 and handed over to the user agency. However, the joint physical verification (A joint physical verification was conducted in Maharashtra by the audit team and concerned District Authority to verify that assets created under the MPLADS were being used properly) disclosed that paving, flooring, painting and arrangements for water supply and sanitation had not been completed so far. Thus the incomplete building was handed over to the user agency leaving the asset unused.</p>	<p>(i) .As per reply from Collector Nagpur as per the estimate and documents submitted by the IA the said work was sanctioned. IA has certified in General Certificate that all the facts and figures relating to the said work are verified. IA has also accorded technical sanction. The District Health Officer has certified that after completion of construction work will provide necessary equipments, medicines and staff for running the dispensary and also given undertaking for maintenance of the work. Hence it can be seen that the said work has sanctioned by District Authority ensuring all the relevant facts, correctness of DPE submitted by IA. On the recommendation of Hon'ble MP and undertaking given by DHO(IA), this work was sanctioned.</p> <p>As per the reply submitted by the District Health Officer, under National Rural Health Mission Health check up team is appointed at the said allopathic dispensary. Medical Officer, Health staff are included in this team and the vehicle is also provided to the team.</p> <p>In addition to above, under Reproductive and Child Health Centre, reproductive and child health service, immunization and family welfare programme is running for the people of Wadi. Eye check up facility is also provided at the said allopathic dispensary.</p> <p>(ii) As per reply from Collector Nagpur, as per the DPE & undertaking submitted by the IA the said work was sanctioned. IA has certified that all the facts and figures relating to the said work are verified. Grampanchayat has given undertaking for maintenance of the work. In this regard IA reported that at the time of joint physical verification, the water source is available and the work is used for the right purpose.</p>

		<p>(iv) Construction of a school building costing Rs. 0.24 crore for Nutan Vidyalaya run by Shikshan Prasarak Mandal, Mangloor, district Solapur was handed over to the user agency, but was not put to use till September 2009.</p> <p>(v) A classroom constructed at a cost of Rs. 0.10 crore for the Sindhi Girls Primary School run by the Sindhi Social Service Society Zaripataka, Nagpur was handed over to the user agency (October 2007). The joint physical verification revealed that work only up to column, beam slab and brickworks etc. had been completed. Thus, an incomplete work was handed over to the user agency, which could not be used for the intended purpose.</p>	<p>(iv) As per reply from Collector Solapur, construction of school building costing Rs 0.24 crore for Nutan Vidyalaya run by Shikshan Prasarak Mandal Mangrul, District Solapur was handed over to the user agency but was not put to use till September 2009. The Education Institute started using the classrooms from January 2011.</p> <p>(v) As per reply from Collector Nagpur, IA- Nagpur Improvement Trust has reported the following facts.</p> <p>On the recommendation of Hon'ble MP, the Nagpur Improvement Trust had submitted the DPE for construction of class rooms at first floor to this office amounting to R. 9,99,999/-. The estimates included 11 items of work i.e., construction of R.C.C. column, R.C.C. beam, R.C.C. slab, R.C.C. chajja, waist slab for stair case, reinforcement, brick masonry for super structure, half brick masonry for partition wall, internal cement plaster, external cement plaster and kota stone flooring.</p> <p>Out of above 11 items of work, four items of work could not be executed due to on time requirement of excess quantity of reinforcement required than estimated as per Structural Engineer drawing. The work had been done within the sanctioned amount. The work school management has completed the remaining work. Now the work has completed. It is also submitted that, at present the school management classes are running in this completed building. The school management has no complaint about the work done by IA.</p>
		<p><u>Tamil Nadu</u></p> <p>(i) In Karur district, six works of community hall costing Rs. 0.20 crore was declared as complete during 2006-08, but could not be used by the user agencies (Panchayat Union) due to non-supply of electricity, furniture, vessels, water supply etc.</p> <p>(ii) In Vellore district a fair price shop and a computer room for an elementary school were</p>	<p>(i) As per reply received from PD, DRDA Karur, the objection raised related to 6 community hall not being used by the public. Since the Guidelines of MPLADS provides for construction alone, the accessories are to be bought either by the Community or by the Panachayat. The community halls had been handed over to the Panchayat for public use and are used by the people but the frequency of usage is low due to lack of electricity, furniture and vessels. Process to obtain electricity connection, furniture, vessels and water supply are done for all 6 community halls. The complete works are put into publics's usage immediately. Hence, all the completed work are used by public. Hence the objection may please be dropped.</p>

		constructed during 2007-08 at a cost of Rs. 0.04 crore. The fair price shop had not been put to use, as the user agency had not requested for the asset. The computer room was also non-functional for want of computers. It is pertinent that the MP had recommended for computer room as well as computers, but the DA had accorded sanction only for computer room.	
		<u>Manipur</u> Community hall at Ngairangbam, Imphal West, Manipur costing Rs. 0.03 crore completed 07th June, 2006. Asset was not handed over to any user agency and being used by the stray cattle.	As per state reply, data base on assets created is maintained by the District Authorities. No case of delays in handing over of assets has come to light. As per reply DC Imphal West, during the year under report all works constructed are utilized for the purpose for which it was constructed.
		The Ministry stated that information on each case would be obtained from DAs for necessary action.	As per Para 3.6 of the Guidelines, the District Authority should get in advance a firm commitment about the operation, upkeep and maintenance of the proposed asset from the User Agency concerned before the execution of the work is sanctioned. Once the assets are created under the MPLAD Scheme, these are handed over to the Users Agencies. It is the responsibility of the User agency for its upkeep, maintenance and use for the purpose for which it was created. The Ministry also undertakes the third party independent monitoring of the scheme under which proper utilization of the assets created is being examined and reported. The Ministry in its Bi-Annual Review Meeting with the Nodal Secretaries of the States/UTs directs them to adhere to the provision of the Guidelines including the formal handing over the assets to the user agencies as stipulated in the Guidelines. On receipt of any specific complaint, the Ministry request the States/UTs Nodal Authorities for taking corrective measures to avoid recurrence of such irregularities. The reply received so far have not reported misuse of assets.
32	5.2.1	Misuse of assets Audit found that in six districts (Nagpur, Parbhani (Maharashtra) Vellore(Tamil Nadu), East district(Sikkim), Shillong (Meghalaya) and Deogarh (Jharkhand)) of five States, ten assets created at a cost of Rs. 1.48 crore were not being utilized for the purpose for which these were sanctioned. These were being used by private trusts/societies for running Bachelor of Computer Application (BCA), Bachelor of Computer Science (BCS) courses, English medium schools and offices of the societies etc. as per details given below:-	The reply received so far have not reported any misuse of assets.
		<u>Maharashtra</u> (i) The school building for Varad Ganesh Primary School, Belewashar Nagar Parabhani, created at a	

	<p>cost of Rs. 0.10 crore was handed over to the Municipal Council. The joint physical verification (A joint physical verification was conducted in Maharashtra by the audit team and concerned District Authority to verify that assets created under the MPLADS were being used properly) revealed that the asset was being used by Shri Beleshwar Shikshan Sanstha for running BCA, BCS courses and not by the primary school for which the asset was created.</p> <p>(ii) The building for Dr. Ram Rodage D Ed College and Shikshan Sanstha at Shelu District, Parabhani was completed at a cost of Rs. 0.20 crore and handed over to the user agency. Joint physical verification by the audit team and concerned departmental authority revealed that the D Ed College was not in existence; and the building was being used for other purposes such as auditorium and computer lab.</p> <p>(iii) A Marathi Medium Primary School was constructed at a cost of Rs. 0.15 crore and handed over to the Municipal Council. Joint physical verification of the asset revealed that an English medium school was functioning from the new building; whereas the Marathi medium school continued to function in the original old building. Thus, the asset was not used for the purpose by the user agency for which it was sanctioned but by a private education society.</p> <p>(iv) A library building at NARCOD, Shankar Nagar Chowk, Nagpur was constructed at a cost of Rs. 0.07 crore and handed over to the user agency. Joint physical verification revealed that rooms constructed for library were being used as a gymnasium, OPD etc. The District Collector stated that steps to take over the asset and necessary action against defaulter user agency would be taken.</p>	<p>(iv) As per reply from Collector Nagpur, the institute of Nagpur Association for the Rehabilitation of Children and Adults with Orthopedics and other Disabilities (NARCAOOD) is registered under Bombay Public Trust Act. The Institute being done the physiotherapy treatment and rehabilitation Handicaps and provide various specialized treatment the faculty of medicine last 40 years. The services rendered by NARCAOOD are very useful and beneficial to the patients. Response from the patients is very amazing.</p> <p>On the recommendation of Hon'ble MP, the library hall is constructed by IA- NIT on ground floor (rear hall) and the possession of same was given to NARCAOOD on 15th July, 2005 (Total area 160.67sqm). On the possession of premises, the library started functioning in the newly constructed hall. The handicapped patients had to reach on 1st floor for physiotherapy treatments. This was very inconvenient and troublesome to the patients. There was considerable pressure on management from the patients why NARCAOOD shifted temporarily the library to the 1st floor and physiotherapy to ground floor.</p> <p>Considering the difficulties of the physically handicapped patients of NARCAOOD, the space on ground floor is being used for patients care and equivalent area of 160.67 Sqm. On the first floor being used for library. This was done on purely humanitarian ground to alleviate the sufferings of physically handicapped patients which is in line with the policy of Govt. of India. They also added that if it is still felt that the library should be on ground floor at the cost of sufferings of handicapped patients. NARCAOOD is agree to shift the library if directed to do so.</p>
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	<p>(v) The joint physical verification of assets Cultural hall at Rahul Nagar, ParabhaniRs executed at a cost of Rs. 0.07 crore showed that the construction was incomplete. Only the column and slab work had been completed within the sanctioned amount. The incomplete work was handed over to the user agency (March 2008) and the asset was being used as a cattle shelter.</p> <p>(vi) The boys hostel at Mahatma Phule Education Society, Parabhani was created at a cost of Rs. 0.13 crore and handed over to the user agency in 2005-06. In a joint physical verification, it was noticed that the asset was being used as a godown.</p>	
	<p><u>Sikkim</u></p> <p>A four roomed school building at Bering Secondary School sanctioned for Rs. 0.15 crore was completed in April 2008 and a three roomed school building at Tareythang Junior High School was completed in January 2009 at a cost of Rs. 0.12 crore were being used as staff recreation room, staff room and office rather than for classrooms. In both the cases classes were running in old existing rooms which were in a dilapidated condition.</p>	<p>As per reply received from DC East Gangtok, four rooms school Building at Bering Senior Secondary School and three Room School Building at Tareythang J.H.S which were used as Staff and Office room instead of being used as Class rooms. The H,R.D.D, Government of Sikkim, has stated that the said rooms have now been converted into Class Rooms and are not being used a Staff and Office Rooms. Therefore, the Para may kindly be dropped.</p>
	<p><u>Jharkhand</u></p> <p>A Multipurpose Community Centre, sanctioned in 2005-06 and constructed in January 2007 at a cost of Rs. 0.25 crore at Sonaryadih, Deoghar was not handed over to the user agency and had been used as the office of Block Development Officer.</p>	<p>As per reply from DDC, Deoghar that the work is under the process of construction. The same would be handed over to the user agency on completion of work or alternate arrangements are made.</p>
	<p><u>Meghalaya</u></p> <p>A Hostel building for Border Area College, Mawsynram completed at a cost of Rs. 0.22 crore between April 2006 and September 2007 was being used as a classroom as on September 2009.</p>	<p>As per state reply that it is a fact that the building during the time of Audit was temporarily used as class room instead of a Hostel. The College Authority has not violated the MPLADS Guidelines. The Hostel has since been constructed and completed consisting of 22 (twenty Two) rooms including dormitories, kitchen, dining room, library and bathrooms.</p> <p>At the time of Audit the hostel was temporarily being used as classrooms as the construction of the main college building was going on. At present the building constructed from MPLADS fund is being used as Hostel for the Students of the College.</p>
	<p><u>Tamil Nadu</u></p> <p>A library building constructed during 2003-04 at a cost of Rs. 0.02 crore at Katteri Panchayat of Jolarpet Panchayat Union in Vellore district was rented out to an NGO for running their office.</p>	
	<p>The Ministry stated that information on each case of misuse of assets would be obtained from DAs for necessary action which shows complete lack of ownership and monitoring by the Ministry.</p>	<p>Based on information, this Ministry has already taken up with the Nodal Secretaries of the States/Administrators of UTs to direct the concerned district Atuhrotiies to investigate the case and take action against the erring officials for irregularities and recoup the funds with interest where necessary including loding of FIR against the</p>

			institutions.
33	5.3	<p><u>Commitment for maintenance and upkeep of assets</u></p> <p>The MPLADS framework requires that before sanctioning works, the DAs execute agreements with user/beneficiary agencies for the maintenance of assets created out of scheme funds following their consequent use by the public for specified purposes. However, in 64 test-checked districts (50 <i>per cent</i> of sample) of 18 States/UTs, no commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.</p>	<p>As stipulated in para 3.6 of the Guidelines, the District Authority is required to get in advance a firm commitment about the operation, upkeep and maintenance of the proposed asset from the User Agency concerned before the execution of the work is sanctioned.</p> <p>Once the assets are created under the MPLAD Scheme, these are handed over to the User Agencies. It is the responsibility of the User agency for its upkeep, maintenance and use for the purpose for which it was created. This Ministry also undertakes third party independent evaluation of the MPLAD Scheme implementation which also includes the usage of the assets created.</p> <p>The replies received from States/UTs have been indicated against the concerned states/UTs.</p>
		<p><u>Andhra Pradesh</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.</p>	<p>As per reply received from Collector Kadapa that the Hon'ble MP have proposed most of the works viz roads, drains, formation of tanks, drinking water borewells, protected water supply schemes etc., which are maintaining by the Gram Panchayat, Mandal Panch and Zilla Parishad who themselves are the implementing agency and also user groups.</p> <p>As per reply received from Collector Srikakulam, there is no such case in the district.</p> <p>As per reply received from Collector Anantapur that maintenance and upkeep of assets created from the MPLADS funds, the assets are entrusted to the concerned Gram Panchayats and not to any private user agencies.</p> <p>As per reply received from Collector Nellore that necessary arrangements have been obtained from the user agencies for maintenance of the assets handed over to them.</p> <p>As per reply received from District Collector Kurnool since 2009-10 the commitment for maintenance of the assets was taken from the user agencies in the prescribed format.</p> <p>As per reply received District Collector Hyderabad that the Hon'ble MPs have proposed most of works i.e drinking water, drains, borewell, laying of roads, community halls and shifting of transformers which are maintained by Commissioner, GHMC, Chief General Manager, APCPDCL and Managing Director , HMWS&SB, Hyderabad.</p>

		<u>Andaman and Nicobar Islands</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per UT Administration reply, that upkeep and maintenance agreement has been signed by the user agencies. Letter has been issued to the Pramukhs and Pradhans for signing the agreement with the District Authority. District Authority ensures to take the commitment for maintenance and upkeep of asset created out of MPLADS funds and the work is in progress. The cognizance of the same has been taken now and it has been made mandatory so that no work is sanctioned without acquiring the upkeep and Maintenance commitment of Asset created out of the MPLADS fund from the User Agencies.
		<u>Arunachal Pradesh</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	
		<u>Bihar</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply from DM Patna that all Implementing Agencies have been directed to comply with the instructions.
		<u>Daman and Diu</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply from DRDA Daman & Diu that as per the sanction order, all the Implementing Agencies have been directed to ensure that provision for maintenance and upkeep of the works to be taken under the scheme is forthcoming from the concerned local body or the relevant agency i.e Government aided institution, registered society etc. It is informed that the implementing Agencies responsible for maintenance of works executed by them. However, it will be ensured that regular supervision are made.
		<u>Haryana</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per state reply an agreement with District authority for maintenance/upkeep of assets before handing over the assets is now being made.
		<u>Jammu and Kashmir</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply received from DDC, Anantnag that the assets created are handed over to Users Agency for public use and further instructions issued to executing agencies.
		<u>Manipur</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply from Manipur Imphal West that agreement between user agency and Implementing Agency regarding maintenance of the assets created under MPLADS is being maintained.
		<u>Mizoram</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	Since the audit report pointed it out, commitment for maintenance of the assets had been compulsorily taken up from the User Agencies and agreement signed before issue of sanction orders and commencement of work.
		<u>Nagaland</u> – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	
		<u>Orissa</u> – No commitment for maintenance of the assets was taken from the user agencies nor any	As per reply from Dy Director Bhadrak , maintained at EA levels.

		agreement signed before issue of sanction orders and commencement of work.	<p>As per reply from Dy Director Kalahandi, instructions noted. This will be strictly followed in future.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that the content noted for future reference.</p> <p>As per reply from District Jajpur, as per the Guidelines, before sanctioning of MPLADS projects, a firm commitment from the concerned user agency for operation, upkeep and maintenance of the proposed asset to be created are now being obtained.</p> <p>As per reply from District Khordha, all the User Agencies have been requested for future maintenance of the projects.</p>
		Punjab – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per state reply the all the district concerned have confirmed that they had already taken the firm commitment of future maintenance and upkeep of assets from the user agencies.
		Rajasthan – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	<p>As per received from CEO, Jila Parishad Sikar that the works are executed by the Implementing Agencies nominated by the Hon'ble MPs. On completion of work, the Implementing Agency transferred the property to the User Agency and the up-keep and maintenance is the responsibility of the user agency. However, onwards the agreement regarding up-keep and maintenance of the property will be taken.</p> <p>As per reply received from CEO, Jila Parishad Bikaner that demand letter of the villager is not received with the recommendation of the MP. MP has been requested to send the demand letter of the villager along with the recommendation letter.</p> <p>As per reply from CEO, Zila Parishad, Tonk compliance of instructions are ensured.</p> <p>As per CEO Zila Parishad, Bharatpur that earlier the undertaking was not being taken from the user agencies. Now the undertaking is being taken from the user agencies before sanction of work.</p>
		Sikkim – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply received from DC East Gangtok, no commitment were given by the user agencies for maintenance and upkeep of the assets due to fund constraints faced by them. Since most of the user agencies were not having enough funds to maintain the assets constructed by themselves, they were also facing similar situations with regard to the maintenance of assets created under MPLADS. Therefore, the commitment to maintenance and upkeep of the assets

			could be obtained from the user agencies. However, all efforts are being made to obtain such commitment in future. Therefore, the para may kindly be dropped.
		Tamil Nadu – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply from DRDA Krishangiri that the Building are being handed over to the concerned user agencies.
		Tripura – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply received from DM West Tripura that instructions has been issued to all Implementing Agencies to take an agreement duly signed by the user agencies before commencement of the work. As per reply from North Tripura that earlier no commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction order. The guidelines are now being complied with.
		Uttar Pradesh – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.	As per reply received from DM Shahjahanpur that User agency has been directed for maintenance of assets. As per reply received from DM Maharajganj that the para does not concern this district. As per reply from DM Ambedkar Nagar that the upkeep and maintenance of work executed by Schools are being done by them itself and the maintenance of other properties created under MPLADS is being done by the State Government from funds of other scheme of the state. As per reply from DM Barabanki that under the MPLAD Scheme maintenance is suppose to be done by the user agency. In case of educational institution maintenance agreement has been taken from the Society running the institute. Where the asset created is transferred to the Gram Panchayat the agreement has been taken from Gram Panchayat where the user agency is a Government Department agreement to maintain the asset has been duly taken from them As per reply received from DM Badaun that the instructions have been issued to Implementing Agencies for entering into agreement with the User Agencies for upkeep and maintenance of the assets created from MPLADS funds. As per reply received from DM Kannauj that on completion of work the asset is handed over to the Gram Panchayat and nagar Panchayat as the case may be. The upkeep and maintenance is being executed by the concerned department.

			<p>As per reply received from DM Jaulan that no such case reported in the District.</p> <p>As per reply from DM Etawah that agreement procedure is followed by the District.</p>
		<p>West Bengal – No commitment for maintenance of the assets was taken from the user agencies nor any agreement signed before issue of sanction orders and commencement of work.</p>	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Parganas – Confirmation about the formation of User agency for the MPLADS work who can be made liable for operation upkeep and maintenance of the proposed assets that would be created out of the MPLADS Fund. Commitment regarding the above is undertaken by the District Authority categorically before sanction for the works are undertaken by the district authority categorically before sanction for the works are undertaken except in cases of schemes where the executing agencies are Government run department and PRI bodies as the onus of upkeep of maintenance of assets created by default the executing agencies itself.</p> <p>Purulia – In respect of almost all the case the concerned Implementing Agency is the User Agency and before sanctioning the fund in favour of Implementing Agency necessary certificate regarding maintenance of Assets are ensured from the User Agency. However, this observation is being note for further guidance.</p> <p>KMC – Before sanctioning of the work it is normal practice in the KMC to maintain and agreement with the Implementing Agencies regarding durable nature of the assets to be created out of MPLADS funds and maintenance of such assets by the Implementing Agencies. It is imperative to mention that execution of the works are regularly monitored and implemented by the Implementing department.</p> <p>Paschim Medinipur- The DA has already informed to IA to maintain assets and agreement executed between the IA & User agencies. Such instruction is given in the sanctioned letter.</p> <p>Hooghly- Responsibilities of maintenance as assets are clearly mentioned in the sanctioned order and given to the user implementing agencies. Declaration/agreement with implementing agencies are obtained/executed regarding future maintenance of assets.</p> <p>State Government Comments – The Districts Authorities are advised to maintain and agreement with the user agencies for the</p>

			maintenance and up-keepment of the assets. The para may be dropped.
34	5.3.1	<p><u>Maintenance and upkeep of assets</u></p> <p>The DA was to get, in advance, a firm commitment from the concerned User Agency for the upkeep and maintenance of the proposed asset before the sanction and execution of the work.</p> <p>Test-check and joint physical verification by Audit and district functionaries revealed that four assets in three States/UT costing Rs. 0.45 crore were not maintained properly to ensure their efficient use, as per details given below. The assets were found in dilapidated condition, there were cases of theft of materials and facilities such as tube wells and water fountains were not working properly due to improper upkeep.</p>	
		<p><u>Delhi</u></p> <p>The joint physical verification by audit and departmental officers of five tube wells installed at a cost of Rs. 0.23 crore in Sangam Vihar area disclosed that pump at I-2 Block was not energized even after eight months of its installation and the water discharge of the K-19 Block pump was stated to be very poor by the residents.</p>	As per reply received from Chief Engineer, Municipal Corporation, Delhi that this pertains to Delhi Jal Board.
		<p><u>Maharashtra</u></p> <p>Dr. Babasaheb Ambedkar Cultural Hall Pandharpur, Solapur completed at a cost of Rs. 0.10 crore in March 2007 was not handed over to the user agency. Joint physical verification revealed that the asset was without any watch and wards arrangement resulting in the theft of pipes, doors, windows, grills and damage to brickwork and floorings.</p>	As per reply from Collector Solapur, the work Dr. Babasaheb Ambedkar Cultural Hall Pandharpur completed under MPLADS at the cost Rs 0.10 crore in March 2007 was not handed over to the user agency. Joint Physical verification of asset was left without any watch and ward arrangement resulting in wide spread damages to the property in as much as pipes, doors, windows, grills etc were stolen away , brick work and floorings. Actually at the time of audit , the work in question was incomplete. This work was completed on 18.03.2011 and was handed over to User Agency for public use.
		<p><u>Sikkim</u></p> <p>(i) A water fountain at Ridge Park, Gangtok completed in January 2008 at a cost of Rs. 0.11 crore was not functional since March 2009 due to lack of a permanent water connection and defects in electric connection and sequencer programmed controller. Despite its locational importance for tourism promotion, neither had any action been initiated by the Department to make it functional nor was a provision made for its regular maintenance and upkeep.</p> <p>(ii) The work on anti erosion work at the Bank of Rani Khola, Ranipool (Rs. 0.10 crore) and a cement concrete footpath at Nazey busty to Nampong (Rs. 0.05 crore) were executed in October 2006 and</p>	<p>(i) As per reply received from DC East Gangtok, the State Government departments do not have sufficient funds to maintain the assets created, both by themselves as well as under MPLADS and due to this some of the assets could not be maintained properly by the user agencies. However, with regard to the Water Fountain at Ridge Park, Gangtok, the fountain was not operational at the time of visit by the Audit due to technical snag, but later the same was made operational and is functioning smoothly till date. Therefore, the para may kindly be dropped.</p> <p>(ii) As per state reply, it is fact that the anti erosion work at the bank of Ranikhola could not be maintained by the Department as State</p>

	<p>August 2008 respectively. Physical verification of assets by departmental officers at the instance of audit revealed that the works were in a dilapidated condition due to lack of upkeep and maintenance.(</p>	<p>Government do not have sufficient funds to maintain the assets created both by themselves as well as under MPLADS and due to this some of the assets could not properly maintained by the user agencies. However, it would be ensured that wherever maintenance funds are available the assets created under MPLADS are maintained properly. Therefore, the para may kindly be dropped.</p>
	<p>The Ministry stated that information on each case of improper maintenance of assets would be obtained from DAs for necessary action.</p>	<p>As stipulated in para 3.6 of the Guidelines, the District Authority is required to get in advance a firm commitment about the operation, upkeep and maintenance of the proposed asset from the User Agency concerned before the execution of the work is sanctioned.</p> <p>Once the assets are created under the MPLAD Scheme, these are handed over to the User Agencies. It is the responsibility of the User agency for its upkeep, maintenance and use for the purpose for which it was created. This Ministry also undertakes third party independent evaluation of the MPLAD Scheme implementation which also includes the usage of the assets created.</p> <p>In order to obviate recurrence of such irregularities in future, this Ministry has taken up the case with the concerned State Nodal Secretaries/Administrators of UTs to direct the concerned district authorities to take against the erring officials for violation of the Guidelines and furnish Action Taken Report to the Ministry urgently.</p>
	<p>Recommendations:</p> <p>(i) The Ministry should put in place an effective mechanism to monitor and track the assets created from MPLADS funds and their expeditious handing over to the identified agencies.</p> <p>(ii) The documentation in respect of handing over of MPLADS works and maintenance of records such as assets registers and works registers may be streamlined at the DA level by effective</p>	<p>(i) District Authority being the sanctioning authority of the work recommended by the Hon'ble MP is well aware about the place of work and the User Agency. Therefore, para-5.3, District Authority and the Implementing Agency would be able to arrange to transfer the assets to the User Agency without any delay and the user agency will take it on its book for normal operation and maintenance. Besides, the role of the monitoring agencies such as Parliamentary Committees, Central Government, State/UT Government, District Authority and Implementing Agencies have been clearly defined in para 6.1 to 6.5 of the Guidelines. Monitoring and tracking the assets created from MPLADS is the responsibility of the District Authority who also is responsible for taking advance firm commitment about the operation, upkeep and maintenance of the proposed asset from the User Agency concerned before the execution of the work is sanctioned. Moreover, to verify the work, this Ministry has designated NABARD consultancy for physical verification of the assets created and upkeep and maintenance thereof.</p> <p>(ii) The provision of maintaining the work register already exists in para-5.2 and 6.4 (iii) & (iv) of the extant MPLADS Guidelines. The work Register and Aset Registers are required to be maintained as</p>

		<p>supervision and monitoring.</p> <p>(iii) The Ministry may devise a format of formal agreement between the DA and the user agency having clauses for the purpose for which the assets should be used and commitment for maintenance of the asset. Failure to maintain the asset should also invite some penal action.</p>	<p>per GFR 2005.</p> <p>(iii) The finalisation of formal agreement between the district authority and user agencies having clauses for the purpose for which assets should be used and commitment of maintenance of the asset is under process.</p>
	Ch-6	<u>Funds Management</u>	
35		<p>6.1 <u>Pattern of funds utilisation</u></p> <p>The expenditure incurred against funds available with the DAs country-wide during the last five years indicated that the utilization of funds ranged between 37.43 <i>per cent</i> and 52.44 <i>per cent</i> of the available funds as already detailed in paragraph 1.4.2 of this Report. The closing balance at the end of 2008-09 was reduced by 25.63 <i>per cent</i> vis-à-vis the opening balance at the beginning of 2004-05, from Rs. 1,909 crore to Rs. 1,788 crore indicating overall improvement in utilisation of funds. However, substantial balances ranging from Rs. 1,788 crore to Rs. 2,137 crore still remained accumulated in various bank accounts opened for the MPLADS by the DAs. These funds remained outside the Consolidated Fund of the Union and/or States.</p> <p>Further, the graphical presentation of year-wise expenditure incurred during 2004-09 showed that to some extent the expenditure under the Scheme had a propensity to increase at the times close to elections, while during the intermediary period, funds tended to accumulate. The two peaks in the expenditure incurred during 2004-05 and 2008-09, were coterminous with the beginning and close of the 14th Lok Sabha and the pre-election years of the 15th Lok Sabha respectively. Consequently, the closing balances available with DAs increased between 2004-05 and 2006-07 and declined in 2008-09, as utilization increased. The acceleration of expenditure in the year close to the elections indicated administrative lethargy during the period between two elections due to non-lapsable nature of unspent balances of previous years.</p> <p>The Ministry stated that since the unspent balances, which included a sizeable amount of interest accrued, under the MPLADS were non-lapsable, these were bound to exist as the DAs kept 50 <i>per cent</i> of funds for each work with them for releasing the second instalment to the IAs. Further, the Ministry was strictly adhering to the guidelines while releasing the funds to the DAs, which were linked with the utilisation of previously released grants.</p> <p>The reply of the Ministry is not as per the compendium on instructions/ clarifications issued on MPLADS guidelines by the Ministry. The DAs were not required to keep funds for payment of second instalment to the IAs with them, as the same was to be paid after receiving the second instalment of MPLADS grants from the Ministry. Further, while the Ministry was generally adhering to criteria mentioned in paragraph 4.3 of the Scheme guidelines while releasing the funds to the DAs, the criteria itself could lead to substantial unspent balances. As per the guidelines, the second instalment of Rs. 1.00 crore for a particular year could be released if the total unspent funds with the MP were less than Rs. 1.00 crore. Further, the first instalment of Rs. 1.00 crore for a particular year</p>	<p>Under the MPLAD Scheme, incurring of expenditure and concomitant release of funds, takes place continuously, throughout the year on meeting the eligibility criteria as per para 4.3 of the Guidelines. Therefore, in view of the nature and dynamics of the scheme and the fact that funds are released to different Lok Sabha constituencies and Rajya Sabha MPs at different points of time, unspent balances, which also include interest accrued on the funds released, are bound to exist at any given point of time.</p> <p>The Ministry has been continuously monitoring the progress of the implementation of the Scheme and constantly urging the Secretaries of State/UT nodal departments to take effective steps for maximum utilisation of funds. It is noted that the fund released under MPLADS is non lapsable and the District Authority is also required to maintain liquidity in order to fund on going works as second and last installment of fund.</p> <p>As per para 4.15 of the Guidelines, District Authority may release advance upto 50% (now 75% in case of government agency and 60% in case of private agencies) of the estimated amount of a sanctioned work to an Implementing agency. Thus the District Authority keeps 50% of the funds with them for release of second installment for the work already sanctioned. In case the District Authority do not keep the 50% funds with them, there are chances of delay in completion of work as per the provisions of the Guidelines, the total responsibility for executing the work on time lies with the District Authority.</p> <p>With the increase in the total entitlement from 2 crore to 5 crore, the condition given in para 4.3 of the MPLADS Guidelines have been amended to read as follows:-</p> <p>The first instalment of Rs. 2.5 crore will be released in the beginning of the financial year.</p>

		could be automatically released if the second instalment of the previous year was released to the MP. This could lead to availability of unspent balance of anything less than Rs. 3.00 crore with an MP at a point of time.	<p>In the remaining years, the first installment will be released in the beginning of the financial year subject to the condition that the second installment of the previous year was released for the MP concerned and also subject to furnishing of the provisional Utilization Certificate of previous year covering at least 80% of the expenditure of the first installment of the previous year.</p> <p>The second installment of the MPLADS funds will be released subject to the fulfillment of the following eligibility criteria:-</p> <p>(i) The unspent balance amount available in the account of the District Authority after taking into account the cost of all the work sanctioned is less than Rs. 1 crore;</p> <p>(ii) The unspent balance of fund of the MP Concerned is less than Rs. 2.5 crore; and</p> <p>(iii) Utilization Certificate of the previous financial year and the Audit Certificate for the funds released for MP concerned in the year prior to the previous year have been furnished by District Authority. Under the above Guidelines approval of Department of Expenditure release requires unspent balance of 2.5 crore. Thus with additional release of 2.5 crore total liquidity for constituency can be up to 5 crore.</p> <p>The above stipulations will be calculated from the Monthly Progress Report for each sitting and former MP term-wise separately. The Monthly Progress Report is to be sent by the District Authorities in the prescribed format.</p>
	6.2	<u>Financial reporting and monitoring</u>	
36	6.2.1	<p><u>Annual accounts and utilization certificates (UCs)</u></p> <p>In order to implement the Scheme with a degree of accountability, the Ministry was to monitor the receipt of UCs and audit certificates from the DAs and review issues arising out of them so as to take necessary timely corrective action.</p> <p>However, proper register/records were not maintained by the Ministry to watch the progress of receipt of the annual accounts and UCs from the DAs. The UCs, and audit certificates that were received, were simply kept on record and not analyzed by the Ministry to obtain an assurance regarding utilization of funds. The Ministry had also not conducted any review on issues arising out of audit certificates and UCs. Thus, a comprehensive picture of fund utilisation under the Scheme could not be ascertained by Audit.</p> <p>It was also observed that the Ministry had been relaxing the condition of furnishing the UCs and Audit Certificates by the DAs before the release of second instalment of funds every year in a routine</p>	<p>This Ministry is maintaining the register for UCs and Audit Certificates. The Audit Certificates as prescribed in Annexure IX of the Guidelines are invariably being examined while releasing the MPLADS funds. The Audit Certificate received if found to be in accordance with the Annexure, it is considered to be in order. In case, there is audit observation in the Audit Certificates, the District Authorities are usually being requested for taking necessary action and furnishing the Action Taken Note.</p> <p>As regard CAG recommendations in their Audit for maintaining MP-wise Grants-in-Aid Register with details on funds released, status of receipt of MPRs, UCs and Audit Certificates in a computerized format with complete data validation and placing it on the official website of the Ministry for monitoring the fund utilization</p>

	<p>manner. In all such cases, second instalment was released to the DAs with the condition that first instalment of succeeding year would be released only on the receipt of these UCs.</p> <p>The Ministry, while accepting the observation, stated that the decision to relax the condition was taken on the basis of release position vis-à-vis budget for the Scheme so as to ensure that the works recommended by the MPs and sanctioned by the DAs did not suffer for want of funds. The Ministry also stated that though it was maintaining register for UCs and Audit Certificates received from the DAs, there were chances that due to shortage of staff, the entries had not been made. Further, the Audit Certificates furnished by the DAs could not be examined properly because officials responsible for examining them did not have expertise in commercial accounting.</p> <p>However, the reply of the Ministry should be seen in the context that under the MPLADS, most of the DAs always had sufficient funds, as the total unspent balance available with them at the end of the year during 2004-05 to 2008-09 ranged between Rs. 1,788 crore to Rs. 2,137 crore. The Ministry should have been aware of these unspent balances had they been monitoring the UCs and other Management Information System (MIS) from the States. Further, it was noticed that the relaxation was not made on the basis of specific requests from the DAs but with a view to show expenditure against the amounts budgeted. Also while there was no vacancy against the sanctioned posts in the MPLADS Division, the officials could have been suitably trained for carrying out the work entrusted to them. The Ministry failed to do so. Further, the register of UCs and Audit Certificates maintained by the Ministry did not contain information on pending UCs and Audit Certificates; as a result, it was not an effective tool for monitoring receipt of these certificates. Even after 17 years since implementation, no capacity building for effective monitoring was evident.</p>	<p>under the Scheme, Controller of Accounts of the Ministry has suggested that the Grant-in-Aid register is to be maintained as per Format 39 of GFR-2005 and NIC of the Ministry have been requested to make the electronic format of Grant-in-Aid.</p> <p>Ministry has relaxed the condition before 2009-10 of furnishing of UC and AC concerned for the release of 2nd installment for the year with condition that the next installment ie. 1st installment of the succeeding year will be released only on receipt of these Utilisation Certificate and Audit Certificate. In no case, the 1st installment was released without obtaining first the exempted Utilisation Certificate and Audit Certificate for the previous release of funds.</p> <p>The decision to relax the condition was taken by the Ministry on the basis of review of release position to ensure that the works recommended by the MPs and sanctioned by the Districts do not suffer for want of funds, and not on specific request from the district authorities. The Ministry has been regularly emphasizing the need to furnish the Audit Certificates and Utilisation Certificates in the Bi-annual Review Meeting on MPLADS and other various meeting. Now in consultation with Department of Expenditure more stringent financial discipline is being forced through the amendment of Para 4.3 of the guidelines.</p> <p>As per Guidelines, the Hon'ble MPs may recommend the work upto the entitlement of the year, the decision to relax the condition was taken by the Ministry on the basis of review of release position to ensure that the works recommended by the MPs and sanctioned by the Districts are not suffered for want of funds, and not on specific request from the district authorities and ensure speedy utilisation of funds. The Ministry is of the opinion that relaxation of release of second installment pending Utilization Certificate and Audit Certificate have not contributed to large unspent balance MPLADS funds.</p> <p>As per amendment of Para 4.3 of the Guidelines, the first installment of Rs. 2.5 crore will be released in the beginning of the financial year. In the remaining years, the first installment will be released in the beginning of the financial year subject to the condition that the second installment of the previous year was released for the MP concerned and also subject to furnishing of the provisional Utilization Certificate of previous year covering at least 80% of the expenditure of the first installment of the previous year which is in line with the GFR and issued in concurrence with the Department of Expenditure, Ministry of Finance. The second</p>
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			<p>installment of the MPLADS funds will be released subject to the fulfillment of the following eligibility criteria:-</p> <p>(i) the unsanctioned balance amount available in the account of the District Authority after taking into account the cost of all the work sanctioned is less than Rs.1 crore;</p> <p>(ii) the unspent balance of fund of the MP Concerned is less than Rs. 2.5 crore; and</p> <p>(iii) Utilization Certificate of the previous financial year and the Audit Certificate for the funds released for MP concerned in the year prior to the previous year have been furnish by District Authority (in format at Annexure viii & ix of the guidelines respectively.</p> <p>The above stipulations will be calculated from the Monthly Progress Report for each sitting and former MP term-wise separately sent by the District Authorities in the format.</p> <p>As regard correctness of Utilisation Certificates, these are received, duly signed/certified by the ADC/PD, DRDA/Collector, by the Ministry. Ministry is relying on them having no means to examine its correctness.</p>															
37	6.2.2	<p><u>Incorrect reporting of financial progress by the DAs</u></p> <p>Audit noticed that the DAs reported inflated figures of expenditure to the Ministry, by treating the amount released to the IAs as the final expenditure, without ascertaining the actual expenditure incurred.</p> <p>(i) In 12 districts of six States/UTs (Chhattisgarh, Jharkhand, Lakshadweep, Nagaland, Tripura and Sikkim), Rs. 100.17 crore was released as advance to the IAs for execution of works during the years 2004-09, out of which Rs. 65.18 crore only had actually been spent by the IAs. Instead of reporting the actual expenditure to the Ministry, the DAs depicted the entire advance of Rs. 100.18 crore as utilized in their UCs, thus inflating the figures of expenditure by Rs. 35 crore, and presenting an incorrect picture of fund utilization under the Scheme. The State-wise details are given below:-</p>	<p>Replies received from the states/UTs have been indicated against each audit para.</p>															
		<p>Chhattisgarh</p> <table border="1"> <thead> <tr> <th>DA</th> <th>Year</th> <th>Expenditure shown in the UC</th> <th>Actual expenditure incurred by agencies</th> <th>Over statement of expenditure</th> <th>Percentage of overstated expenditure to the actual expenditure</th> </tr> </thead> <tbody> <tr> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> </tbody> </table>	DA	Year	Expenditure shown in the UC	Actual expenditure incurred by agencies	Over statement of expenditure	Percentage of overstated expenditure to the actual expenditure							<p>As per reply from Collector Raipur that over payment over the actual expenditure by Rs. 0.21 lakh in the year 2004-05, 0.26 lakhs in the year 2006-07 and 0.42 lakh in the year 2007-08 has been shown in the utilization certificate. When the payment exceeds from actual expenditure, efforts are made to complete the work with the assistance of the public. Therefore, the estimated cost is shown in the utilization certificate which is more than the actual expenditure.</p>			
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		Lakshadweep						As per reply from the UT Lakshadweep that the UC had been prepared with reference to the cash books and therefore the advance payment made to IAs had been considered as actual utilization. The objection had been noted and revised UC with reference to the actual utilization is being submitted.
		DA	Year	Expendi- ture shown in the UC	Actual expenditure incurred by agencies	Over statement of expenditure	Percentage of overstated expenditure to the actual expenditure	
		Lakshadweep	2004- 09	9	4.2	4.8	114.29	
		Nagaland						
		DA	Year	Expendi- ture shown in the UC	Actual expenditure incurred by agencies	Over statement of expenditure	Percentage of overstated expenditure to the actual expenditure	
		Dimapur and Kohima	2004- 09	18	7.42	10.58	142.59	
		Tripura						As per reply from North Tripura, expenditure shown in Utilisation Certificate is Rs 472.25 lakh. There is no over statement of expenditure shown in UC under North Tripura District from 2005-06 to 2007-08. As per reply received from DM West Tripura that no such report has been furnished.
		DA	Year	Expendi- ture shown in the UC	Actual expenditure incurred by agencies	Over statement of expenditure	Percentage of overstated expenditure to the actual expenditure	
		North and West	2004- 09	0.28	0.13	0.15	115.38	
		Sikkim						As per reply received from DC East Gangtok, when the funds were released by the District authority to the Implementing Agencies, it was treated as an expenditure on the assumption that the said funds would be immediately released to the contractors by the Implementing Agencies. However, later it was found that some cases, the Implementing Agencies had not spent the fund released to them. However, in future it would be ensured that the details of the funds released and expenditure would be reported correctly. Therefore, the para may kindly be dropped.
		DA	Year	Expendi- ture shown in the UC	Actual expenditure incurred by agencies	Over statement of expenditure	Percentage of overstated expenditure to the actual expenditure	
		East District	2005- 06	0.23	0	0.23	100	
			2006- 07	2.25	0.79	1.46	184.81	

			2007-08	4.44	1.24	3.2	258.06	
			2008-09	5.64	2.77	2.87	103.61	
		(ii) Scrutiny of MPRs and Annual Accounts in 21 constituencies including two RS MPs of ten States/UTs further disclosed that the DAs had reported lesser amounts of interest earned in their annual accounts and/or MPRs than those reported in the MPRs of the earlier months resulting in understatement of interest of Rs. 5.60 crore as per detail given below:-						
		Andhra Pradesh						
			Constituency	Remarks			Amount of interest understated	
			Srikakulam	As per the MPR for May 2008, the amount of interest			0.93	As per reply received from Collector Srikakulam , the MPR for May, 2008, the amount of interest accrued on funds available was Rs 1.05 crores was the typographical error and the correct amount was shown as Rs 0.13 crore in MPR October, 2008. During the Audit of M/s Nekkanti & Raju Co, Visakhapatnam, it was rectified during the year 2008-09. As per reply from District Collector, Hyderabad that the District Collector has conducted review meeting with all the executing agencies of Hyderabad district for submission of Final UCs and work completion report. There is a variation between monthly progress report and cash book because the expenditure shown in the MPR did not include the interest part from the banks while cash book was updated interest and reconciliation.
			Secunderabad	Interest earned up to 31.03.2006 was reported at Rs. 1.91 crore but in the MPR for 28.01.2009 interest amount was reduced to Rs. 0.89 crore.			1.02	
			Tirupati	As per annual accounts interest earned during 2006-07 and 2007-08 was Rs. 1.75 lakh but MPR for April 2008 showed only Rs. 0.34 lakh as interest earned during that period.			0.01	

		Bihar			
		Constituency	Remarks	Amount of interest understated	
		Bhagalpur	As per MPR interest earned up to July 2005 was Rs. 0.25 crore and the interest earned during 2006-08 was Rs. 0.25 crore. The total comes to Rs. 0.50 crore but in the MPR (August 2008) it was shown as Rs. 0.25 crore.	0.25	
		Araria	As per annual accounts Rs. 0.19 crore were earned as interest during 2004-05 to 2006-07 but MPR showed Rs. 0.14 crore as interest during the same period.	0.05	
		Shri Prem Chand Gupta (RS)	Interest earned as per Audit Certificate for the year 2005-07 was Rs. 6.38 lakh but it was shown as Rs. 6.18 lakh in the MPR of March 2008.	0.002	As per reply from DM Patna that the interest accrued from 2005-07 in the saving bank Account No 2968000100060037 of MPLADS in Punjab National Bank Branch, Patna works out to only Rs 6,18,712.00 in respect of Shri Prem Chand Gupta, Hon'ble MP(RS) and not Rs 6.38 lakh as claimed by the Audit Authorities.
		Meghalaya			
		Constituency	Remarks	Amount of interest understated	
		Shillong	As per annual accounts for the period 1994-95 to 2004-05 interest of Rs. 0.70 crore was earned but in the MPR of 14.7.05 it was shown as Rs. 0.03 crore.	0.67	As per state reply, the action has been taken. The MPR was corrected as per the interest indicated by the Project Director, DRDA, Shillong.
		Assam			
		Constituency	Remarks	Amount of interest understated	
		Dibrugarh	DA depicted interest as Rs. 0.32 crore (MPR August 2008) instead of Rs. 0.42 crore (Audit Certificates 1998-99 to 2006-07).	0.1	
		Karnataka			

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Constituency	Remarks	Amount of interest understated													
Prof. P.J. Kurian (RS MP)	As per annual Accounts for the year 2006-07, an amount of Rs. 0.06 crore was earned as interest during the year 2006-07 but in the MPR of March 2008, interest earned during the year was shown as NIL.	0.06													
	<p>Delhi</p> <table border="1"> <thead> <tr> <th>Constituency</th> <th>Remarks</th> <th>Amount of interest understated</th> </tr> </thead> <tbody> <tr> <td></td> <td></td> <td></td> </tr> </tbody> </table>	Constituency	Remarks	Amount of interest understated				As per reply received from Chief Engineer, Municipal Corporation, Delhi that the accounts have been reconciled and the interest amounting to Rs 0.13 crore which was not accounted for during the MPR for the year 2006-07 has now been taken into account and the same may be re-verified by the Audit. The interest earned was kept in the saving bank account of concerned MP constituency. The only discrepancy reporting in MPR which has been rectified subsequently. As on date the MPR and bank statement are tallied with each other.							
Constituency	Remarks	Amount of interest understated													

		Sadar	As per MPR for the month of March 2004 interest worth Rs. 0.35 crore was earned by the DA during the period 1993-94 to 2003-04 and as per annual accounts for the years 2004-05 to 2006-07, interest worth Rs. 0.43 crore was earned. Thus total interest earned by the DA up to 31.3.2007 was Rs. 0.78 crore but the DA showed interest of Rs. 0.65 crore only in the MPR for the month of March 2007.	0.13	As per reply received from Chief Engineer, Municipal Corporation, Delhi that the accounts have been reconciled and the interest amounting to Rs 0.13 crore which was not accounted for during the MPR for the year 2006-07 has now been taken into account and the same may be re-verified by the Audit. The interest earned was kept in the saving bank account of concerned MP constituency. The only discrepancy reporting in MPR which has been rectified subsequently. As on date the MPR and bank statement are tallied with each other.
		East Delhi	As per MPR for the month of March 2004 interest worth Rs. 0.41 crore was earned and during the year 2004-05 to 2006-07 an interest of Rs. 0.41 crore was earned. However as per the MPR for the month of March 2007 it was shown only Rs. 0.69 crore.	0.13	
		Chandni Chowk	As per MPR for the month of March 2004 interest worth Rs. 0.51 crore was earned and during the year 2004-05 to 2006-07 interest worth Rs. 0.36 crore was earned. However as per MPR for the month of March 2007 it was shown only as Rs. 0.75 crore.	0.13	
		Orissa			As per reply received from Chief Engineer, Municipal Corporation, Delhi that the accounts have been reconciled and the interest amounting to Rs 0.13 crore which was not accounted for during the MPR for the year 2006-07 has now been taken into account and the same may be re-verified by the Audit. The interest earned was kept in the saving bank account of concerned MP constituency. The only discrepancy reporting in MPR which has been rectified subsequently. As on date the MPR and bank statement are tallied with each
		Constituency	Remarks	Amount of interest understated	
		Bhubaneshwar	Interest accrued as per MPR for the month of October 2004 was Rs. 0.20 crore but it was depicted as Rs. 0.18 crore in the MPR of September 2006.	0.02	
		Bhadrak	As per MPR for the month of October 2008 interest worth Rs. 0.18 crore was earned but in the cash book it was shown only Rs. 0.12 crore	0.06	As per reply from Dy Director Bhadrak , it was a typological error of Rs 0.18 crore actually it was Rs 0.12 crore as per cash book

		<p>Jammu & Kashmir</p> <table border="1"> <thead> <tr> <th>Constituency</th> <th>Remarks</th> <th>Amount of interest understated</th> </tr> </thead> <tbody> <tr> <td>Ladakh</td> <td>As per MPR for the month of October 2007 interest worth Rs. 0.08 crore was earned but it was shown as Rs. 0.06 crore in the MPR (August 2008).</td> <td>0.02</td> </tr> </tbody> </table>	Constituency	Remarks	Amount of interest understated	Ladakh	As per MPR for the month of October 2007 interest worth Rs. 0.08 crore was earned but it was shown as Rs. 0.06 crore in the MPR (August 2008).	0.02	<p>As per reply from DC Leh due to oversight an amount of Rs 0.06 crore as interest has been shown in the month of August 2008. Whereas the actual interest earned was Rs 0.09 crore in the month of August 2008. The incorrect reporting of interest amount in the MPR is regretted which will not be repeated in the future.</p>
Constituency	Remarks	Amount of interest understated							
Ladakh	As per MPR for the month of October 2007 interest worth Rs. 0.08 crore was earned but it was shown as Rs. 0.06 crore in the MPR (August 2008).	0.02							
		<p>Madhya Pradesh</p> <table border="1"> <thead> <tr> <th>Constituency</th> <th>Remarks</th> <th>Amount of interest understated</th> </tr> </thead> <tbody> <tr> <td>Balaghat, Damoh, Hoshangabad, Sagar and Shajapur</td> <td>Interest accrued on deposits of Rs. 1.18 crore (Balaghat, Damoh, Hoshangabad, Sagar and Shajapur) was not found recorded in the MPR.</td> <td>1.18</td> </tr> </tbody> </table>	Constituency	Remarks	Amount of interest understated	Balaghat, Damoh, Hoshangabad, Sagar and Shajapur	Interest accrued on deposits of Rs. 1.18 crore (Balaghat, Damoh, Hoshangabad, Sagar and Shajapur) was not found recorded in the MPR.	1.18	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar, the interest amounting to Rs. 24.536 lakhs accrued since 2004-05 is being reflected in the cash book which was not being reflected in the MPR. As per the suggestion of the audit team the interest has now been started reflected in the monthly progress report.</p> <p>As per reply from Collector Damoh, the interest accrued up to 14th Lok Sabha will be indicated in the monthly progress report as per guidelines.</p> <p>As per reply from collector Balaghat, as per provision of the MPLADS Guidelines, the interest is invariably being shown in the MPR submitted to the Ministry and to the State Government. The funds released to the Implementing Agencies is being kept in deposit mode as per the instructions of the State government. Hence there is no question of earning interest by the Implementing Agencies.</p> <p>Panchayati Raj Institutions keep the funds in the Bank account and the interest earned is used by them for establishment expenditure as per norms of the State Government. Thus they are not refunding the interest earned by them. The accounts is being properly maintained of interest earned at the district level and is audited year-wise by the CA and the Audit Certificate of the year in the prescribed format is submitted to the Ministry at the end of the year.</p> <p>As per reply from collector Hoshangabad that the interest is being shown in the Monthly Progress report as per direction.</p>
Constituency	Remarks	Amount of interest understated							
Balaghat, Damoh, Hoshangabad, Sagar and Shajapur	Interest accrued on deposits of Rs. 1.18 crore (Balaghat, Damoh, Hoshangabad, Sagar and Shajapur) was not found recorded in the MPR.	1.18							

		<p>Arunachal Pradesh</p> <p>The nodal DA, West Siang reported inflated expenditure of Rs. 2.48 crore to the Government of India and the State Government on the basis of the funds released to the DAs without ascertaining the actual expenditure incurred by the IAs. The DA also stated (October 2009) that the fund released to the IA had to be treated as expenditure, since the actual expenditure statements were generally received after actual completion of work which took at least 4 to 12 months or above from the time of release of funds. However, the contention is not correct, as mere release of funds should not be treated as expenditure.</p>	
		<p>The Ministry stated that information on reported irregularities would be obtained from DAs for taking necessary action.</p>	<p>The concerned states/UTs have been requested to direct the District Authorities to take against the erring officials for violation of Guidelines and mis-reporting of information to the Ministry. The officials of the Ministry have also been directed to be more vigilant in scrutinizing the Monthly Progress Report (MPR) received from the District Authorities while releasing the installment.</p>
38	6.2.3	<p><u>Discrepancies in figures in MPRs, UCs and annual accounts</u></p> <p>As the Ministry did not maintain records containing consolidated figures of MPRs, UCs and audited accounts, separate files of about 250 constituencies had been test checked by audit. Test check of Monthly Progress Reports (MPRs), annual accounts and UCs, however, showed a number of discrepancies in the figures detailed in these basic records for 30 constituencies in 11 States/UTs pertaining to the period from 2004-05 to 2008-09 as outlined below:-</p>	<p>As per Para 5.1 of the MPLADS Guidelines, the district authority and implementing agencies are required to maintain accounts of MPLADS fund, MP-wise. The cash book and other books of accounts are required to be maintained as per the State/UT Government procedure.</p>
		<p>(i) In 20 cases, three different expenditure figures of the same financial year were mentioned in the three records, viz. the MPR, the annual accounts and the UCs.</p> <p>(ii) In two cases, expenditure figures of the annual accounts and the UCs did not match, in three cases expenditure figures of the annual accounts and the MPRs of March of the same financial year did not tally and in seven cases, expenditure figures of the UCs and the MPRs of March of the same financial year did not tally.</p> <p>(iii) In 22 cases, the closing balance of the annual accounts and the MPRs of March of the same financial year did not match; in five cases, the closing balance of the UCs and the MPRs of March of the same financial year and in 16 cases, closing balance of the UCs and the annual accounts of the same financial year did not match.</p> <p>(iv) In three cases, the figures of interest mentioned in the annual accounts did not match with the figures mentioned in the UCs of the same accounting period.</p> <p>(v) In two cases, the opening balance of the UC did not match with the closing balance mentioned in the annual accounts of preceding year.</p>	<p>Information received so far from the States/UTs indicates that there is no incorrect reporting. Monthly Progress Report (MPR) received with discrepancies, if any, Ministry send back with observation to the concerned District Authorities for verification and correctness of the same.</p> <p>The Ministry is in the process of taking initiative through NIC to develop an integrated software for MPLADS monitoring at macro and Micro level. The software will facilitate district-wise capturing of data viz Government of India releases, work/project-wise details including sanctions, advances and expenditure incurred, generation of Monthly Progress Report (MPR) and unaudited Annual accounts/report containing physical and financial aspects.</p>

	<p>The discrepancies in the MPLADS figures in three basic accounting records, which should invariably match, indicated weak internal controls at the DA's level. In this scenario there cannot be any assurance of the expenditure incurred, interest earned as also unspent balances with DAs and IAs. The Ministry has failed to scrutinize these records and take action, as required under the Scheme guidelines. Details according to nature of discrepancies is given below:-</p>	<p>Replies received from the States/UTs have been indicated against each audit para.</p>																																																																																																													
	<p>A. Discrepancies in expenditure figures among the MPR, the annual accounts and the UCs in Madhya Pradesh</p> <table border="1" data-bbox="747 418 1806 1451"> <thead> <tr> <th rowspan="2">Constituency</th> <th colspan="2">Annual accounts</th> <th colspan="2">Utilisation Certificate</th> <th colspan="2">MPR</th> </tr> <tr> <th>Year</th> <th>Amount</th> <th>Year</th> <th>Amount</th> <th>Month</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td rowspan="4">Balaghat</td> <td>2005-06</td> <td>1.79</td> <td>2005-06</td> <td>2</td> <td>Mar-06</td> <td>2.02</td> </tr> <tr> <td>2006-07</td> <td>1.23</td> <td>2006-07</td> <td>0.69</td> <td>Mar-07</td> <td>1.41</td> </tr> <tr> <td>2007-08</td> <td>1.8</td> <td>2007-08</td> <td>2</td> <td>Mar-08</td> <td>1.88</td> </tr> <tr> <td>2008-09</td> <td>3.02</td> <td>2008-09</td> <td>2</td> <td>Mar-09</td> <td>3.34</td> </tr> <tr> <td rowspan="2">Damoh</td> <td>2005-06</td> <td>2.01</td> <td>2005-06</td> <td>2</td> <td>Mar-06</td> <td>1.77</td> </tr> <tr> <td>2006-07</td> <td>2.72</td> <td>2006-07</td> <td>2</td> <td>Mar-07</td> <td>1.88</td> </tr> <tr> <td rowspan="3">Sagar</td> <td>2004-05</td> <td>0.73</td> <td>2004-05</td> <td>0.79</td> <td>Mar-05</td> <td>2.91</td> </tr> <tr> <td>2005-06</td> <td>2.71</td> <td>2005-06</td> <td>2.25</td> <td>Mar-06</td> <td>2.75</td> </tr> <tr> <td>2006-07</td> <td>2.16</td> <td>2006-07</td> <td>1.46</td> <td>Mar-07</td> <td>1.93</td> </tr> <tr> <td rowspan="3">Shahdol</td> <td>2004-05</td> <td>2.16</td> <td>2004-05</td> <td>2.06</td> <td>Mar-05</td> <td>2.05</td> </tr> <tr> <td>2005-06</td> <td>1.45</td> <td>2005-06</td> <td>2.14</td> <td>Mar-06</td> <td>1.73</td> </tr> <tr> <td>2006-07</td> <td>2.61</td> <td>2006-07</td> <td>2.14</td> <td>Mar-07</td> <td>2.54</td> </tr> <tr> <td rowspan="2">Shajapur</td> <td>2007-08</td> <td>2.5</td> <td>2007-08</td> <td>2.33</td> <td>Mar-08</td> <td>2.33</td> </tr> <tr> <td>2004-05</td> <td>1.53</td> <td>2004-05</td> <td>1.3</td> <td>Mar-05</td> <td>1.91</td> </tr> <tr> <td></td> <td>2005-06</td> <td>1.96</td> <td>2005-06</td> <td>2.67</td> <td>Mar-06</td> <td>2.09</td> </tr> </tbody> </table>	Constituency	Annual accounts		Utilisation Certificate		MPR		Year	Amount	Year	Amount	Month	Amount	Balaghat	2005-06	1.79	2005-06	2	Mar-06	2.02	2006-07	1.23	2006-07	0.69	Mar-07	1.41	2007-08	1.8	2007-08	2	Mar-08	1.88	2008-09	3.02	2008-09	2	Mar-09	3.34	Damoh	2005-06	2.01	2005-06	2	Mar-06	1.77	2006-07	2.72	2006-07	2	Mar-07	1.88	Sagar	2004-05	0.73	2004-05	0.79	Mar-05	2.91	2005-06	2.71	2005-06	2.25	Mar-06	2.75	2006-07	2.16	2006-07	1.46	Mar-07	1.93	Shahdol	2004-05	2.16	2004-05	2.06	Mar-05	2.05	2005-06	1.45	2005-06	2.14	Mar-06	1.73	2006-07	2.61	2006-07	2.14	Mar-07	2.54	Shajapur	2007-08	2.5	2007-08	2.33	Mar-08	2.33	2004-05	1.53	2004-05	1.3	Mar-05	1.91		2005-06	1.96	2005-06	2.67	Mar-06	2.09	<p>As per reply from Collector Balaghat, the Monthly Progress Report containing expenditure is sent to the Government of India and the State Government is based on the Monthly Progress report from the Implementing Agencies.</p> <p>Based on Work Completion Certificate from the Implementing Agencies, the annual account is settled and after auditing by the CA, the audit certificate is sent to the Government of India and to the Statement Government. The Documents sent by the Collector is authentic. However, the audit objection regarding difference in the Utilisation Certificate, Annual Account and the Monthly Progress Report has been noted for future compliance.</p> <p>As per reply from Collector Damoh, the difference is due to the following:-</p> <ol style="list-style-type: none"> 1. In the utilization certificate the sanction issued during the financial year has been indicated. 2. In the Audit certificate the amount given to the Implementing agencies has been indicated. <p>In the Monthly expenditure report the amount expended by the implementing agencies during the year has been shown where in the amount incurred to complete the incomplete work has also been included. The suggestion given by the Audit Party will be taken care of in future.</p> <p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar, the discrepancies are due to following reasons:-</p> <ol style="list-style-type: none"> 1. The amount shown in the administrative sanction of the financial year has been shown in utilization certificate. 2. The cheque amount given to Implementing agencies has been shown in the yearly audit. 3. The amount incurred by the Implementing agencies has been reflected In the monthly expenditure report. This include the expenditure made to complete the incomplete work. As suggested by
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		Sagar	2007-08	2	Mar-08	1.86		
		Shajapur	2008-09	1.02	Mar-09	2.08		
		Ujjain	2007-08	3.27	Mar-08	2.07		
		E Discrepancies in closing balance figures between the Annual Accounts and the MPRs						
		<u>Bihar</u>						
		Constituency		Annual accounts		MPR		
			Year	Amount	Month	Amount		
		Bettiah	2005-06	0.82	Mar-06	0.94		
		Barh-	2006-07	0.43	Mar-07	0.88		
		<u>Andhra Pradesh</u>						
		Constituency		Annual accounts		MPR		
			Year	Amount	Month	Amount		
		Srikakulam	2005-06	0.88	Mar-07	0.8		
		<u>Uttar Pradesh</u>						
		Constituency		Annual accounts		MPR		
			Year	Amount	Month	Amount		
		Kairana	2005-06	1.59	Mar-06	1.33		
		<u>Delhi</u>						
		Constituency		Annual accounts		MPR		
			Year	Amount	Month	Amount		
		New Delhi	2005-06	4.66	Mar-06	2.63		
		South Delhi	2004-05	2.08	Mar-05	1.85		
			2005-06	2.65	Mar-06	2.45		
			2006-07	2.24	Mar-07	2		
		Delhi Sadar	2003-04	2.73	Mar-04	2.49		
			2004-05	2.34	Mar-05	1.87		
			2006-07	4.16	Mar-07	3.73		
		As per reply received from Chief Engineer, Municipal Corporation, Delhi that the reason for difference in the closing balance figures between the Annual account sand MPRs is as under:-						
		The amount stated by the Audit in Annual Accounts relates to closing balance of Receipt and Payment Account which is being on cash basis. Whereas the MPR reflects the gross expenditure including securities deposit withheld. The Annual Account shows the actual payment made whereas the MPR shows the gross expenditure incurred on MPLADS. The Security Deposit has been reported as expenditure in the MPR whereas in Annual Account the same has been reported at the time of actual payment. As on date, there is no difference in Annual Accounts & MPR.						

			2004-05	2.2	Mar-05	2.03		
			2005-06	3.49	Mar-06	3.21		
		East Delhi	2006-07	3.83	Mar-07	3.56		
			2003-04	2.29	Mar-04	1.56		
			2004-05	2.33	Mar-05	1.55		
			2005-06	3.53	Mar-06	2.57		
		Karol Bagh	2006-07	3.34	Mar-07	2.53		
			2003-04	2.14	Mar-04	1.55		
		Chandni Chowk	2006-07	4.24	Mar-07	3.45		
		<u>Madhya Pradesh</u>						
		Constituency	Annual accounts		MPR			
			Year	Amount	Month	Amount		
			2004-05	1.64	Mar-05	1.26		
		Morena	2005-06	1.38	Mar-06	0.88		
		F Discrepancies in closing balance figures between the UCs and the MPRs						
		<u>Uttar Pradesh</u>						
		Constituency	Utilisation Certificate		MPR			
			Year	Amount	Month	Amount		
			2004-05	0.52	Mar-05	1.16		
			2005-06	0.13	Mar-06	0.66		
		Jalesar	2006-07	0.53	Mar-07	1.76		
		<u>A & N Island</u>						
		Constituency	Utilisation Certificate		MPR			
			Year	Amount	Month	Amount		
		Andaman and Nicobar Islands	2004-05	1.35	Mar-05	0.08		
		As per UT Administration reply, a through study is being made by the technical wing to correct all the erroneous entries. Updated figures shall be informed after completion of the registers of works year-wise.						

		Orissa						
		Constituency		Utilisation Certificate		MPR		
			Year	Amount	Month	Amount		
		Bolangir	2007-08	3.6	Mar-08	0.98		
		G Discrepancies in closing balance figures between the UCs and the Annual Accounts						
		J & K				As per reply from Joint Director Planning Sri Nagar that variations in the figures of the UCs and Annual Accounts for the years 2005-06 of District Sri Nagar depicted in the Audit Para have been recorded wrongly. Under Annual Accounts 2005-06 the figures have been recorded as Rs. 0.85 crore while the correct figure is Rs. 3.85 crore. The same may be rectified by the audit authorities. The Copes of UCs as well as audit certificates for the years 2005-06 is enclosed.		
		Constituency		Annual accounts			Utilisation Certificate	
			Year	Amount	Year		Amount	
		Srinagar	2005-06	0.85	2005-06	1.87		
		Karnataka						
		Constituency		Annual accounts			Utilisation Certificate	
			Year	Amount	Year		Amount	
		Chitradurga	2004-05	1.42	2004-05		0.35	
			2005-06	2.31	2005-06		1.19	
		Mysore	2004-05	0.51	2004-05		0.49	
			2005-06	1.32	2005-06	0.64		
		Mizoram				As per State reply , UCs were reported as NIL even though balance of funds remain because administrative and final sanction for the amount had already been made. Hence, in actuality, the funds were no longer available for other project and shown as utilized.		
		Constituency		Annual accounts			Utilisation Certificate	
			Year	Amount	Year		Amount	
		Aizwal	2004-05	0.94	2004-05		Nil	
			2005-06	1.02	2005-06		Nil	
			2006-07	1.59	2006-07	Nil		
		Assam				As per reply from DC Lakhimpur, reconciliation has been done in this regards.		
		Constituency		Annual accounts			Utilisation Certificate	
			Year	Amount	Year		Amount	
		Lakhimpur	2004-05	0.02	2004-05	0.01		

			2005-06	0.02	2005-06	0.03		
			2006-07	0.02	2006-07	0.02		
			2007-08	0.01	2007-08	0.02		
		<u>Tamil Nadu</u>						
		Constituency	Annual accounts		Utilisation Certificate			
			Year	Amount	Year	Amount		
			2004-05	0.53	2004-05	0.24		
			2005-06	0.69	2005-06	0.49		
		Salem	2006-07	2.09	2006-07	0.78		
		Ramanathpuram	2004-05	0.29	2004-05	0.2		
		H Discrepancies in interest figures between the UCs and the Annual Accounts in Tamil Nadu						
		Constituency	Annual accounts		Utilisation Certificate			
			Year	Amount	Year	Amount		
			2004-05	0.03	2004-05	0.02		
			2005-06	0.02	2005-06	0.02		
		Salem	2006-07	0.06	2006-07	0.04		
		I. Discrepancies in figures between the closing balance of the Annual Accounts and opening balance of the UC of the subsequent year						
		<u>Andhra Pradesh</u>						
		Constituency	Closing balance as per Annual accounts		Opening balance as per Utilisation Certificate			
			Year	Amount	Year	Amount		
		Secunderabad	2006-07	3.18	2007-08	1.35		
		<u>Bihar</u>						
		Constituency	Closing balance as per Annual accounts		Opening balance as per Utilisation Certificate			

			Year	Amount	Year	Amount																												
		Bettiah	2006-07	0.67	2007-08	1.23																												
		The Ministry stated that due to paucity of staff in the MPLADS Division, these discrepancies were not verified for the purpose of release of funds. Further, discrepancies in figures of MPRs, UCs and Annual Accounts would be ascertained from DAs for taking necessary action.																																
39	6.2.4	<p><u>Deficient verification of MPRs resulting in excess release</u></p> <p>While implementing the MPLADS, the second instalment of the annual grant amounting to Rs. 1.00 crore was to be released to the DAs subject to the condition that the unspent balance of funds of the MP concerned was less than Rs. one crore.</p> <p>However, the Ministry released grants worth Rs. 18.00 crore to two Rajya Sabha MPs and six Lok Sabha constituencies of seven States/UTs in contravention of the scheme provisions, as detailed below:</p>																																
		(i) In 12 cases involving five LS constituencies and one case of RS MP, although the available balance in their corresponding MPRs was shown by the respective DAs, to be between Rs. 0.53 crore and Rs. 0.98 crore, audit test checks revealed that the actual balances available with the DAs ranged between Rs. 1.00 crore and Rs. 3.08 crore at corresponding points of time. The second installment of Rs. 1.00 crore was released to these constituencies on the basis of incorrect information furnished in the MPRs.					Replies received from the States/UTs have been indicated against each audit para.																											
		<p><u>Uttar Pradesh, Kannauj</u></p> <table border="1"> <thead> <tr> <th rowspan="2">Amount</th> <th rowspan="2">Instalment</th> <th rowspan="2">Released in</th> <th colspan="3">Concerned Monthly Progress Report</th> </tr> <tr> <th>Month</th> <th>Closing Balance</th> <th>Actual balance as per audit check</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>I/2004-05</td> <td>Jul-04</td> <td>May-04</td> <td>0.97</td> <td>3.08</td> </tr> <tr> <td>1</td> <td>II/2006-07</td> <td>Mar-08</td> <td>Mar-08</td> <td>0.96</td> <td>1.47</td> </tr> <tr> <td>1</td> <td>II/2007-08</td> <td>Dec-08</td> <td>Nov-08</td> <td>0.94</td> <td>2.83</td> </tr> </tbody> </table>					Amount	Instalment	Released in	Concerned Monthly Progress Report			Month	Closing Balance	Actual balance as per audit check	1	I/2004-05	Jul-04	May-04	0.97	3.08	1	II/2006-07	Mar-08	Mar-08	0.96	1.47	1	II/2007-08	Dec-08	Nov-08	0.94	2.83	As per reply received from DM Kannauj that there is no difference between Utilisation Certificates and the Monthly Progress Report .
Amount	Instalment	Released in	Concerned Monthly Progress Report																															
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		<p><u>Meghalaya, Shillong</u></p> <table border="1"> <thead> <tr> <th rowspan="2">Amount</th> <th rowspan="2">Instalment</th> <th rowspan="2">Released in</th> <th colspan="3">Concerned Monthly Progress Report</th> </tr> <tr> <th>Month</th> <th>Closing Balance</th> <th>Actual balance as per audit check</th> </tr> </thead> <tbody> </tbody> </table>					Amount	Instalment	Released in	Concerned Monthly Progress Report			Month	Closing Balance	Actual balance as per audit check	As per state reply, Shillong as Nodal district, the figures reflected in the MPR corresponds with the amounts released to the other three districts. However, the other districts may not have utilized the full amounts released by the nodal district. Hence, the difference.																		
Amount	Instalment	Released in	Concerned Monthly Progress Report																															
			Month	Closing Balance	Actual balance as per audit check																													

		1	II/2004-05	Dec-05	Oct-05	0.61	1.27		
		1	II/2005-06	Oct-06	Oct-06	0.53	1.2		
		1	II/2006-07	Jan-08	Nov-07	0.58	1.25		
		1	II/2007-08	Aug-08	Aug-08	0.83	1.5		
		1	II/2008-09	Dec-08	Oct-08	0.78	1.44		
		<u>Jammu and Kashmir, Ladakh</u>						As per reply from DC Leh that due to less amount of interest shown in the MPR of August 2008 as per detail given in para NO 6.2.2. the actual balance at the end of August 2008 was Rs 1.01 crore with the constituency. The same has been corrected.	
		Amount	Instalment	Released in	Concerned Monthly Progress Report				
					Month	Closing Balance	Actual balance as per audit check		
		1	II/2006-07	Jan-09	Aug-08	0.98	1		
		<u>Delhi, Outer Delhi</u>						As per reply received from Chief Engineer, Municipal Corporation, Delhi that the para pertains to the discrepancies regarding incorrect information furnished in the MPRs of Outer Delhi constituency for the year 2003-04 and 2004-05. In this regard, it is submitted that this discrepancy might have occurred due to the wrong tabulation. However, there is no financial irregularities on account of earlier release of funds due to this wrong tabulation as the funds have been fully used for the projects consented/recommended by the Hon'ble MP.	
		Amount	Instalment	Released in	Concerned Monthly Progress Report				
					Month	Closing Balance	Actual balance as per audit check		
		1	I/2003-04	Feb-05	Dec-04	0.65	1.33		
		1	II/2004-05	Mar-06	Oct-05	0.83	1.83		
		<u>Karnataka, Chitradurga</u>							
		Amount	Instalment	Released in	Concerned Monthly Progress Report				
					Month	Closing Balance	Actual balance as per audit check		
		1	II/2007-08	Mar-08	Feb-08	0.97	2.9		
		<u>Bihar</u>						As per reply from DM Patna that discrepancies in figures in MPRs resulting in excess release have been rectified.	

	Sh. PC Gupta MP (RS)																
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Amount	Instalment				Released in	Concerned Monthly Progress Report											
		Month	Closing Balance	Actual balance as per audit check													
1	II/2003-04	Apr-07	Feb-07	0.98	1.57												
	<p><u>Bihar</u></p> <p>In the case of another RS MP (Bihar), the Ministry released the first and second instalments of 2004-05 and first instalment of 2005-06 in January-March 2008, despite having differences between the figures of unspent balance given in the UC and Annual Accounts for 2006-07 and the MPR for March 2007.</p>	Though this Ministry makes every efforts to release the funds only when the MPR found in order yet due to rush of work and shortage of staff, there are chances, the error may occur. This Ministry assured that every efforts will be made to avoid recurrence of such mistake.															
	<p><u>Uttar Pradesh</u></p> <p>In one constituency (Jaunpur, Uttar Pradesh), the unspent balance available with the DA was Rs. 1.88 crore as per the Monthly Progress Report (MPR) of October 2008, but the second instalment of Rs. 1.00 crore for 2008-09 was released in November 2008.</p>	Though this Ministry makes every efforts to release the funds only when the MPR found in order yet due to rush of work and shortage of staff, there are chances, the error may occur. This Ministry assured that every efforts will be made to avoid recurrence of such mistake.															
	<p><u>Jammu & Kashmir</u></p> <p>In case of a RS MP (Jammu and Kashmir), a grant of Rs. 1.00 crore was released in September 2006 after the resignation of the MP in April 2006, which was not backed by any recommendation received from the MP up to the last day of his tenure.</p>	Though this Ministry makes every efforts to release the funds only when the MPR found in order yet due to rush of work and shortage of staff, there are chances, the error may occur. This Ministry assured that every efforts will be made to avoid recurrence of such mistake.															
	<p>The Ministry stated that it should not be blamed for the incorrect information provided by the DAs. Despite the shortage of staff in the MPLADS Division, the Ministry had always tried to verify the main points as per guidelines, before releasing the funds hoping that information supplied by the DAs were correct.</p> <p>The reply of the Ministry is not acceptable. As per the information provided by the Ministry, there was no shortage of staff vis-à-vis sanctioned strength in the MPLADS Division. Further, it was the responsibility of the Ministry to monitor the overall position of funds released, funds spent, receipt and verification of UCs and Audit Certificates and exercise due diligence in processing the proposals</p>	<p>It may be noted that this Ministry releases the installments only on fulfillment of eligibility of criteria given in the para 4.3 of the Guidelines. No excess funds have been released by the Ministry to District Authorities.</p> <p>Replies received from District Authorities reveals that there might be some errors in tabulation but is no financial irregularities have been noticed.</p> <p>To be more specific to avoid irregularities in future, the</p>															

		from the DAs before sanctioning and releasing funds. The failure to do so should be viewed as a serious lapse by the officials concerned.	Staff of the MPLAD Division is under strict instructions to follow the rules of the guidelines. This is regularly reminded in the internal meetings of the Division.
40	6.2.5	<p><u>Non submission of UCs for funds for natural calamities</u></p> <p>The scheme guidelines stated that in the event of calamity of a severe nature in any part of the country, the MP may recommend works up to a maximum of Rs. 0.50 crore for the affected district.</p> <p>Audit observed that 12 DAs of eight States (Himachal Pradesh, Haryana, Chhattisgarh, Madhya Pradesh, Meghalaya, Mizoram, Rajasthan and West Bengal), released Rs. 6.61 crore to Andaman and Nicobar Islands, Puducherry and Tamil Nadu (Kanyakumari) during 2005-07 for the tsunami rehabilitation works. However, the UCs for expenditure incurred from these funds had not been sent to the DAs releasing the funds by the DAs who had received the funds, as was required under the scheme guidelines.</p>	Replies received from the States/UTs have been indicated against each audit para.
		<p><u>A & N Islands</u> - Audit observed that 12 DAs of eight States (Himachal Pradesh, Haryana, Chhattisgarh, Madhya Pradesh, Meghalaya, Mizoram, Rajasthan and West Bengal), released Rs. 6.61 crore to Andaman and Nicobar Islands, Puducherry and Tamil Nadu (Kanyakumari) during 2005-07 for the tsunami rehabilitation works. However, the UCs for expenditure incurred from these funds had not been sent to the DAs releasing the funds by the DAs who had received the funds, as was required under the scheme guidelines..</p>	As per UT Administration reply, the technical wing is taking a thorough study of the funds allotted to the implementing agencies, expenditures occurred, balance amount, submission of UC and photographs. The same shall be dispatched at the earliest to all the constituencies who supported in the natural calamities.
		<p><u>Puducherry</u> - Audit observed that 12 DAs of eight States (Himachal Pradesh, Haryana, Chhattisgarh, Madhya Pradesh, Meghalaya, Mizoram, Rajasthan and West Bengal), released Rs. 6.61 crore to Andaman and Nicobar Islands, Puducherry and Tamil Nadu (Kanyakumari) during 2005-07 for the tsunami rehabilitation works. However, the UCs for expenditure incurred from these funds had not been sent to the DAs releasing the funds by the DAs who had received the funds, as was required under the scheme guidelines..</p>	As per State reply, UT of Puducherry that the Tsunami Rehabilitation Works were carried out by the Project Implementation Agency (PIA) of Puducherry which is a separate unit not coming under DRDA. However, it is gathered from PIA that all Utilisation Certificates have been furnished.
		<p><u>Tamil Nadu</u> - Audit observed that 12 DAs of eight States (Himachal Pradesh, Haryana, Chhattisgarh, Madhya Pradesh, Meghalaya, Mizoram, Rajasthan and West Bengal), released Rs. 6.61 crore to Andaman and Nicobar Islands, Puducherry and Tamil Nadu (Kanyakumari) during 2005-07 for the tsunami rehabilitation works. However, the UCs for expenditure incurred from these funds had not been sent to the DAs releasing the funds by the DAs who had received the funds, as was required under the scheme guidelines..</p>	
		<p>The Ministry stated that it was the responsibility of the DAs to ask for UCs from the IAs and information on reported irregularities would be obtained from DAs for taking necessary action.</p> <p>The Ministry, however, has failed to explain as to how it was accounting for funds released and processing further proposals for release in the absence of UCs.</p>	As per provisions of the Guidelines, the responsibility for obtaining the Utilisation Certificates from the Implementing Agencies. Utilisation Certificate is subject to completion of work. The delay has been noticed in the completion of work in Tsunami Affected areas due to various reasons. The information received so far reflects that obtaining of UCs is under process where the work has not completed.

41	6.2.6	<p><u>Non-submission of UCs by IAs</u></p> <p>Under the MPLADS, the IAs were required to submit utilisation certificates (UCs) in the prescribed format to DAs after completion of the works for onward transmission to the Ministry.</p> <p>However, IAs receiving advances from 80 DAs (63 <i>per cent</i> of sample) of 23 States/UTs, did not furnish UCs for Rs. 369.97 crore (41.32 <i>per cent</i> of the total funds released to IAs) pertaining to 19,540 works (41.10 <i>per cent</i> of total works), out of a total of 47,533 works, completed during the period 2004-09. State-wise details are given below. In three States (Assam, Jammu and Kashmir and Maharashtra) IAs did not furnish any UC for the entire amount of advance released to them.</p> <p>Further, in Assam UCs of Rs. 6.77 crore were not sent by seven districts to three nodal DAs out of Rs. 7.98 crore released to them during 2004-09.</p> <p>The Ministry stated that it was the responsibility of the DAs to ask for UCs from the IAs and information on reported irregularities would be obtained from DAs for taking necessary action.</p> <p>The Ministry, however, has failed to explain as to how it was accounting for funds released and processing further proposals for release in the absence of UCs.</p>	<p>As per provisions of the Guidelines, to obtain the Utilisation Certificates from the Implementing Agencies lies with the District Authorities. It may be noted that this Ministry releases the installments only on fulfillment of eligibility criteria given in the para 4.3 of the Guidelines wherein submission of the Utilisation Certificates is one of the precondition for release of MPLADS funds in a particular year.</p> <p>Besides the above, the Ministry has already requested the State Nodal Authorities/Administrators of UTs to direct the District authorities to take action against the erring officials for violation of Guidelines. This will definitely have deterrent effect in obtaining information as required under Guidelines.</p> <p>Replies received from the States/UTs have been indicated against each audit para.</p>
		<p><u>A&N Island</u> - In A&N Island, out of total works 135 completed during the audit period 2004-09, the IAs did not submit UCs for 46 work amounting to Rs 3.72 crore.</p>	<p>As per UT Administration reply, a thorough study in this regard is made by technical wing. All IAs has already been informed to submit UCs and photographs immediately. Technical wing is on job to take the photos of the works directly and for the collection of the UCs. A separate meeting is being called under the District Authorities, Chairmanship and the points shall be implemented strictly with proper report submission in due course.</p>
		<p><u>Andhra Pradesh</u> - In six district in the state of Andhra Pradesh, out of total works 7352 completed during the audit period 2004-09, the IAs did not submit UCs for 3212 work amounting to Rs 43.60 crore.</p>	<p>As per reply received from Collector Kadapa that all utilisation certificates were collected from the Implementing Agencies at present.</p> <p>As per reply received from Collector Anantapur that out of 1267 works completed in between during 2004-05 to 2008-09, work completion reports were received for 888 works leaving a balance of 379 works. Implementing Agencies are being pursued very frequently for getting reports on 379 works.</p> <p>As per reply received from Collector Nellore that UCs for the year 2008-09 has been submitted to the Government of India.</p> <p>As per reply received from District Collector Kurnool that action is being taken to obtain UCs for the completed works and it is a continuous process. Upto 2008-09 the Chartered Accountant audit has been completed and 2009-10 and 2010-11 is yet to be taken up. Soon after finalization of audit, the final reports will be submitted.</p>

		<u>Arunachal Pradesh</u> - In two district in the state of Arunachal Pradesh out of total works 336 completed during the audit period 2004-09, the IAs did not submit UCs for 87 work amounting to Rs 3.35 crore.	
		<u>Assam</u> - In four district in the state of Assam, out of total works 2778 completed during the audit period 2004-09, the IAs did not submit UCs for 2778 work amounting to Rs 58.47 crore.	<p>As per reply from DC Lakhimpur that the Implementing Agencies are requested to submit UCs at the earliest.</p> <p>As per reply received from DC Kamrup that sometimes submission of Utilisation Certificate of the final installment delayed, implementing agencies have been directed to submit early.</p> <p>As per reply from DC Dhubri, that Implementing agencies have not submitted the UC and completion certificate. They have been directed for furnishing the same.</p>
		<u>Bihar</u> - In five district in the state of Bihar, out of total works 3172 completed during the audit period 2004-09, the IAs did not submit UCs for the work 2164 amounting to Rs 52.93 crore.	As per reply from DM Patna that Utilisation Certificate have been sent to Ministry barring some Implementing Agencies.
		<u>Chhattisgarh</u> - In three district in the state of Chhattisgarh, out of total works 1910 completed during the audit period 2004-09, the IAs did not submit UCs for 559 work amounting to Rs 11.84 crore.	<p>As per state reply, out of 29 incomplete works, 21 works have been completed. 06 works have been cancelled and 02 works are in progress..</p> <p>As per reply from Collector Jaishpur that against 39 completed works, the completion certificate have been obtained for 31 works. The necessary action for obtaining completion certificate for 8 works amounting to Rs. 5593200/- is being taken.</p> <p>As per reply from Collector Raipur that out of total 559 works sanctioned from 2004-05 to 2008-09 utilization certificates for 486 works have been obtained from the executing agencies. The process of getting UCs for the balance 73 works is on.</p>
		<u>Gujrat</u> - In six district in the state of Gujrat, out of total works 5180 completed during the audit period 2004-09, the IAs did not submit UCs for 1755 work amounting to Rs 20.87 crore.	<p>As per reply DPO Bharuch, para settled by C&AG letter No OADII/S-1/DPO/05-06/PR16/1077 dated 10.03.2010.</p> <p>As per reply from DPO Navasari that UCs for the year 2008-09 are taken from all the Implementing Agencies and sent to GOI.</p> <p>As per reply from DPO Junagarh that all UCs upto 14th Lok Sabha has been received and reported to State Nodal Department.</p> <p>As per reply from Collector Valsad that UCs for the period 2004-05 to 2008-09 have been submitted to Government of India.</p>

			<p>As per reply from Collector Anand that all UCs of stated duration has been submitted to the concerned authorities.</p> <p>As per reply from Collector Amreli that Utilization Certificate worth Rs 1.33 crores of 72 woks had been collected from, Implementing Officer for the said period and unspent balance amount of Rs 88.20 lakh of this period is also cleared and reported to state Nodal authority.</p>
		<p>Haryana - In two district in the state of Haryana, out of total works 1352 completed during the audit period 2004-09, the IAs did not submit UCs for the work 139 amounting to Rs 1.60 crore.</p>	<p>As per state reply the utilisation certificates upto the year 2008-09 in respect of DRDA Ambala have already been submitted.</p> <p>All the utilisation certificates except one work amounting to Rs. 10.00 lack in respect of Sonapat district have been received. Efforts are being made to obtain the same.</p> <p>Necessary directions from the Headquarters have been issued for timely submission of utilisation to the DAs.</p>
		<p>Jammu & Kashmir - In two district in the state of Jammu & Kashmir, out of total works 961 completed during the audit period 2004-09, the IAs did not submit UCs for the work 961 amounting to Rs 2.40 crore.</p>	<p>As per reply from DDC Anantnag that the work done claim in respect of each work has been released in favour of implementing agencies after obtaining all requisite documents like completion certificate, utilisation certificate etc . Hence the para needs go be dropped.</p>
		<p>Karnataka - In six districts in the state of Karnataka, out of total works 2265 completed during the audit period 2004-09, the IAs did not submit UCs for the work 380 amounting to Rs 7.60 crore.</p>	<p>As per reply from DC Bagalkot, all the utilisation certificates have already been submitted from 2004-05 to 2008-09</p> <p>As per reply from DC Hassan, UC submitted from the year 2004-05 and 2008-09 for a total sum of Rs 10,58,19,903/-. The remaining UCs of Rs 41,80,097/- will be submitted after getting them from the concerned implementing agencies. Hence this para may kindly be dropped.</p>
		<p>Kerala - In three districts in the state of Kerala, out of total works 826 completed during the audit period 2004-09, the IAs did not submit UCs for the work 826 amounting to Rs 24.92 crore.</p>	<p>As per state reply in District Thiruvananthapuram action to avoid delay in the submission of UC is taken.</p> <p>As per state reply In Kannur District UCs usually are being collected from the Implementing Offices.</p> <p>As per state reply in Kottayam District UC from the Implementing Agency has been received.</p>
		<p>Madhya Pradesh -In seven districts in the state of Madhya pradesh, out of total works 3900 completed during the audit period 2004-09, the IAs did not submit UCs for the work 1349 amounting</p>	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar, out of 1431 works sanctioned during the year 2004-05 to 2008-09, 1426 works have been completed out of which completion certificate for 1317 works have been received and the direction have</p>

		<p>to Rs 21.47 crore.</p>	<p>been received to send the completion certificate for 109 works by 31.01.2011.</p> <p>As per reply received from District Authority in Ujjain, the UCs for 68 works costing Rs 86.13 are yet to be obtained. Efforts are being made to obtain the same.</p> <p>As per reply from Collector Shahdol, out of the total sanctioned works during the year 2004-05 to 2008-09, the utilisation certificates for 31 works costing Rs. 30.09 lakh are still awaited.</p> <p>As per reply from Collector Damoh, as per guidelines the MPLADS Funds for the work sanctioned are issued in Two installment. The Second installment is issued only after obtaining the utilization certificate.</p> <p>As per reply received from Collector Shajapur, the work completion certificate is always obtained from the implementing agencies.</p> <p>As per reply from Collector Balaghat, Out of 390 sanctioned works, utilisation certificate of 356 completed works have been received. The balance 34 works are in the process of completion. The UC of balance works will be obtained on completion of work. The point has been noted for compliance.</p> <p>As per reply from collector Hoshangabad that the Utilisation Certificate upto 2007-08 has been sent to the Ministry, Government of India.</p>
		<p>Maharashtra - In three districts in the state of Maharashtra, out of total works 1078 completed during the audit period 2004-09, the IAs did not submit UCs for the work 356 amounting to Rs 10.40 crore.</p>	<p>As pr reply from Collector, Nagpur that during the audit period 2004-09, in case of Nagpur constituency, out of 129 completed works, the Implementing Agencies have submitted the UCs of the funds released for 118 works. For the UCs of funds released for remaining 11 works are in process.</p> <p>During the audit period 2004-09 , in case of Ramtek Constituency, out of 328 completed works, the Implementing Agencies have submitted the Utilisation Certificates of the funds released on 255 works. UCs for the remaining 73 works are in process.</p> <p>During every review meeting, instructions are given to the Implementing Agencies for furnishing the utilisation certificates/work completion certificates of the completed works. The various letters/reminders are given to Implementing Agencies time to time for the same. The remaining UCs are being obtained on the priority.</p>

		Manipur - In one district in the state of Manipur, out of total works 372 completed during the audit period 2004-09, the IAs did not submit UCs for the work 372 amounting to Rs 12.15 crore.	As per reply from Manipur Imphal West that completion report along with the relevant supporting vouchers etc for each of the work are submitted by the Implementing Agencies to this office.
		Mizoram - In one district in the state of Mizoram, out of total works 1602 completed during the audit period 2004-09, the IAs did not submit UCs for the work 665 amounting to Rs 7.97 crore.	As per state reply all UCs are submitted in the Nodal District.
		Nagaland - In two district in the state of Nagaland, out of total works 195 completed during the audit period 2004-09, the IAs did not submit UCs for the work 195 amounting to Rs 10.58 crore.	
		Orissa - In four districts in the state of Orissa, out of total works 1985 completed during the audit period 2004-09, the IAs did not submit UCs for the work 240 amounting to Rs 4.12 crore.	<p>As per reply from Collector Jajpur, steps are being taken for early collection of pending UCs of MPLADS works. All the implementing agencies of MPLADS have been instructed to furnish pending UCs of MPLADS works at the earliest.</p> <p>As per reply from Dy Director Bhadrak, UCs were submitted phase-wise regularly.</p> <p>As per reply from Dy Director Kalahandi that all the Utilizations Certificates of the completed projects upto 2009 have been furnished by the Executing Agencies.</p> <p>As per reply received from Dy Director Khurda, against the receipt of amount of Rs 4976.87 lakh since inception of the scheme, a sum of Rs 4656.58 Lakh has been utilized by March 2011. Against the expenditure of Rs 4656.38 lakh, UCs for the amount of Rs 4398.61 lakh has been obtained.. Weekly review is being made for collection of balance Utilization Certificates.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that Utilization Certificates are being received from Implementing Agencies and submitted to all concerned.</p>
		Puducherry - In one district in the state of Puducherry, out of total works 226 completed during the audit period 2004-09, the IAs did not submit UCs for the work 30 amounting to Rs 2.39 crore.	<p>As per State reply, all the Utilization Certificates of 30 of works costing Rs. 239.00 lakhs have been received from the various Implementing Agencies.</p> <p>It is therefore requested to settled this audit para.</p>
		Punjab - In two districts in the state of Punjab, out of total works 2017 completed during the audit period 2004-09, the IAs did not submit UCs for the work 1011 amounting to Rs 6.48 crore.	As per state reply the UCs of all 1011 works amounting to Rs 6.48 crores have been received. Para may please be settled.

	<p><u>Rajasthan</u> - In six districts in the state of Rajasthan, out of total works 3750 completed during the audit period 2004-09, the IAs did not submit UCs for the work 744 amounting to Rs 14.96 crore.</p>	<p>As per received from CEO, Jila Parishad Sikar that implementing agencies forward the work completion certificate and utilisation certificate to the District Authorities and the balance unspent funds is returned to the District Authorities. Now all the works have been completed and utilisation Certificate have been obtained.</p> <p>As per received from CEO, Jila Parishad Bikaner that instructions have been issued to all Implementing Agencies for submission of Utilization Certificate for the work completed.</p> <p>As per CEO Zila Parishad, Bharatpur that Implementing Agencies have been instructed for furnishing the Utilization/Work Completion Certificate. There is delay in getting the Utilization Certificate from the other district for which the correspondence is being made.</p>
	<p><u>Tamil Nadu</u> - In three districts in the state of Tamil Nadu, out of total works 3449 completed during the audit period 2004-09, the IAs did not submit UCs for the work 741 amounting to Rs 27.34 crore.</p>	<p>As per reply from DRDA Kanyakumari,, all the utilization certificates of MPLADS have been received by the State Government</p>
	<p><u>Uttar Pradesh</u> - In seven districts in the state of Uttar Pradesh, out of total works 2324 completed during the audit period 2004-09, the IAs did not submit UCs for the work 732 amounting to Rs 17.99 crore.</p>	<p>As per reply received from DM Sultanpur, out of total works sanctioned, 209 works have been completed and the utilisation certificate have been received. The balance 03 works costing Rs 11.40 lakh are still incomplete. The UC will be obtained after completion of work.</p> <p>As per reply from Shahjahanpur, utilization certificates of 10 works costing Rs. 15.60 lakh could not come by the time. They have been received now.</p> <p>As per reply from DM Bijnore, the work completion certificate are being obtained from the Implementing Agencies well on time.</p> <p>As per reply received from DM Barabanki, all UCs have been submitted by the IAs.</p> <p>As per reply received from DM Maharajganj that all UCs have been obtained from the Implementing Agencies.</p> <p>As per reply received from DM Badaun that the Utilisation Certificates are being obtained from the Implementing Agencies on time for the work completed under MPLAD Scheme.</p> <p>As per reply received from DM Kannauj that Utilization Certificates are being obtained against completion of work regularly.</p>

			<p>As per reply from DM Ambedkar Nagar, all the Utilisation Certificate have been received from the Implementing Agencies who has not submitted so far.</p> <p>As per reply received from DM Jaulan that the UCs are received on time.</p> <p>As per reply from DM Balia that Utilization Certificate of the all completed work has been taken from the Implementing Agency.</p> <p>As per reply from DM Etawah that all Utilization certificate provided by Implementing Agencies against those works which are completed upto year 2008-09</p>
		<p>Uttrakhand - In three districts in the state of Uttrakhand, out of total works 368 completed during the audit period 2004-09, the IAs did not submit UCs for the work 198 amounting to Rs 2.82 crore.</p>	<p>As per reply received from District Magistrate Bageshwar, that utilization certificate are obtained from the implementing agencies. The accounts are audited by the chartered accountant thereafter. The unspent money is considered as balance till the utilization certificate are received from the Implementing Agencies.</p> <p>As per reply from DM Udhamsingh Nagar that all pending Utilisation Certificate have been obtained from the Implementing Agencies.</p> <p>AS per reply from D.M. Pithoragarh that Utilizations Certificates, Completion Certificates are being obtained from the Implementing Agencies as per provision of the MPLAGS guidelines. The instructions have been issued to those executing Agencies/Institutions, who are delaying the submission of Utilization Certificates.</p>
42	6.3	<p><u>Distribution of funds of ex-Rajya Sabha (RS) MPs</u></p> <p>The scheme stipulates that the unspent balances under MPLADS left by the predecessor elected RS MPs in a particular State would be equally distributed amongst the successor RS MPs in that particular State (This distribution of unspent funds of ex-RS MPs to successor RS MPs is in addition to their entitlement of Rs. 2 crore per year).</p> <p>Audit revealed that unspent balances of Rs. 82.54 crore left by predecessor RS MPs in 10 states had not been distributed among the successor RS MPs of that State. The details are as given below:</p>	<p>Replies received from the States/UTs have been indicated against each audit para.</p>
		<p>Assam – The unspent balance amounting to Rs.0.05 crore in respect of Rajya Sabha MPs has not been distributed.</p>	<p>As per reply received from DC Kamrup that there is no unspent balance amount is lying in respect of Rajya Sabha MPs.</p> <p>As per reply from DC Dhubri that the Implementing Agencies have not submitted UC. Pictorial evidence and technical report etc but they have been given notice to submit accordingly.</p>

		<u>Goa</u> – The unspent balance amounting to Rs.1.85 crore in respect of Rajya Sabha MPs has not been distributed.	As per State reply , the unspent balance has already been transferred to the successor MP(RS) vide order No 22/8/2006-07/MPRS/EF dazed 16.12.2010
		<u>Gujarat</u> – The unspent balance amounting to Rs.9.67 crore in respect of Rajya Sabha MPs has not been distributed.	As per reply from DPO Navasari that there is no such case in the district as the district was not the nodal district for RS MPs.. As per reply from DPO Junagarh that all the work has been completed and shortly the amount will be transferred to State Nodal Department. In the case of former Rajya Sabha MP Shri Suryakant Acharya, works are in progress. On completion of work account will be finalized and amount will be distributed as per Guidelines. As per reply from Collector Valsad that the unspent balance amounting to Rs 0.04 crore was sent back to concerned Nodal District. As per reply from Collector Anand that there is no such case in the district. As per reply from Collector Amreli that there is no such case in the district. Hence not applicable.
		<u>Haryana</u> – The unspent balance amounting to Rs.8.46 crore in respect of Rajya Sabha MPs has not been distributed.	As per state reply the unspent balances in respect of former Member of Parliament (Rajya Sabha) lying with the nodal districts after execution of the works amounting to Rs. 122.80 lacks have already been distributed on 30.03.2011.
		<u>Jammu & Kashmir</u> – The unspent balance amounting to Rs.10.25 crore in respect of Rajya Sabha MPs has not been distributed.	
		<u>Maharashtra</u> – The unspent balance amounting to Rs.39.67 crore in respect of Rajya Sabha MPs has not been distributed.	As per reply from Collector, Nagpur, all the unspent balance of Ex-Rajya Sabha MPs have been distributed as per instruction of the State Government and Central Government.
		<u>Orissa</u> – The unspent balance amounting to Rs.1.26 crore in respect of Rajya Sabha MPs has not been distributed.	As per reply from Dy Director Bhadrak , necessary steps has been taken. As per reply received from Deputy Director (P&S) Baragarh that the unspent balance relating to Rajya Sabha MP of Smt. Illa Panda has already been submitted. As per district Jajpur , all the executing agencies of MPLADS have been instructed to refund the amount if any project can not be executed. They have also been instructed to refund the unspent balance/savings of MPLADS projects immediately after their completion. The amount would be refunded by them soon.

			<p>As per reply from District Khordha, the unspent balance in respect of Rajya Sabha MPs has been distributed.</p> <p>As per reply from District Kalahandi that nothing to comply.</p>
		Tamil Nadu – The unspent balance amounting to Rs.1.77 crore in respect of Rajya Sabha MPs has not been distributed.	
		Uttarakhand – The unspent balance amounting to Rs.1.08 crore in respect of Rajya Sabha MPs has not been distributed.	<p>As per reply received from District Magistrate Bageshwar, that an amount Rs. 29.80 lakh was released for 52 works in October, 2005 as first installment which is 75% of the total cost of the work. This caused due to late receipt of amended guidelines in this office. Thereafter, no installment more than 50% was released.</p> <p>As per reply from DM Udhamsingh Nagar that the advance funds for the works to be executed were given to the Implementing Agencies as per the Guidelines.</p> <p>As per reply from D.M. Pithoragarh that as per Instructions from the Ministry vide letter dated 01.06.2005, an advance installment of 50% was released to the Implementing Agencies. However, prior to 1.06.2005, the advance installment of 75% was released as per the extant Guidelines. No installment was released to the Implementing Agencies in violation to the Guidelines.</p>
		West Bengal – The unspent balance amounting to Rs.8.48 crore in respect of Rajya Sabha MPs has not been distributed.	<p>As per state reply, there are 30 ex-MPs of Rajya Sabha in this state. Out of 30 ex-MPs, distribution of unspent balance of 29-ex-MPs have been completed. Regarding the distribution of unspent balance of Shri Bratin Sengupta, ex-MP(RS), a report regarding the implementation of works had been sent to Ministry. Action will be taken on receipt of instructions from the Ministry.</p>
		Chhattisgarh – The unspent balance of Rs. 0.62 crore left by predecessor RS MPs was to be equally distributed among five successor RS MPs. Instead, the DA Bilaspur distributed the unspent amount equally between only two RS MPs, Sh. Ramdhar Kashyap and Smt. Kamla Manhar, in contravention of the provisions of the scheme.	<p>As per state reply, there are 30 ex-MPs of Rajya Sabha in this state. Out of 30 ex-MPs, distribution of unspent balance of 29-ex-MPs have been completed. Regarding the distribution of unspent balance of Shri Bratin Sengupta, ex-MP(RS), a report regarding the implementation of works had been sent to Ministry. Action will be taken on receipt of instructions from the Ministry.</p>
		The Ministry stated that reasons for non-distribution of unspent funds left over by the ex-MPs (RS) was being obtained from the States concerned. Further, this issue was invariably being discussed in biennial MPLADS Review Meetings.	<p>The Guidelines stipulates the provision of distribution of unspent balance of former Rajya Sabha MPs. Ministry also issues instructions to the District Authorities from time to time to ensure timely distribution of unspent amount. The position is also reviewed in the Bi-Annual Review Meetings with the States/UTs Government and during Review Meeting with the States/UTs.</p>

			<p>Based on information given in the Monthly Progress Report (MPR), the data on unspent amount of Members of Parliament (Rajya Sabha) including former MP (RS) is uploaded on the website of the Ministry i.s www. mplads@nic.in. As stipulated in the Guidelines the District Authorities are required to distribute the unspent amount of the former MPs, which is a continuous process.</p> <p><i>Information received from the States/UTs reveals that the process of distribution of unspent funds in respect of former MP(RS) has been completed by most of the states. The information is being obtained from the states from whom the replies are still awaited. However, to avoid recurrence of such irregularities, State/UTs authorities have been requested to direct the District authorities to take action against the erring officials for violation of Guidelines.</i></p>						
43	6.4	<p>Diversion of funds</p> <p>Funds were required to be spent for the intended purposes under the MPLADS but in seven States, Rs. 4.67 crore was diverted to other schemes of State and Central Governments by 22 DAs, as per details given below:-</p>	<p>Replies received from the States/UTs have been indicated against each audit para.</p>						
		<p>Andhra Pradesh</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Nature of diversion of funds</th> <th>Amount diverted</th> </tr> </thead> <tbody> <tr> <td>Hyderabad, Kadapa, Kurnool, Nellore</td> <td>MPLADS funds were temporarily diverted to other schemes such as, National Old Age Pension Scheme, Integrated Novel Development in Rural Areas and Model Municipal Areas NREGS etc. of which Rs. 0.53 lakh remained unadjusted as of October 2009.</td> <td>0.01</td> </tr> </tbody> </table>	Name of DA	Nature of diversion of funds	Amount diverted	Hyderabad, Kadapa, Kurnool, Nellore	MPLADS funds were temporarily diverted to other schemes such as, National Old Age Pension Scheme, Integrated Novel Development in Rural Areas and Model Municipal Areas NREGS etc. of which Rs. 0.53 lakh remained unadjusted as of October 2009.	0.01	<p>As per reply received from Collector Kadapa that an amount of Rs 90.684 lakhs and Rs 223.00 lakhs were transferred temporarily on 05.05.2006 and 23.05.2007 from the MPLADS funds to the National Old Age pensions scheme, disabled pensions for payment of pensions to old age people and disable people due to non-receipts of funds from the NOAP Scheme during the year 2006-07 and 2007-08 respectively. But the same amount were reimbursed on 01.06.06 and 18.-06.07 from NOAP Scheme. No MPLADS funds were diverted for other purpose from 2007-08 on wards.</p> <p>As per reply received from Collector Nellore that no funds are diverted to other schemes in SPSR Nellore District.</p> <p>As per reply received from District Collector Kurnool that an amount of Rs 90.00 lakh and Rs 60.00 lakh i.e a total of Rs 150.00 lakhs has been taken as advance as per the order of the District Collector Kurnool for temporary adjustment to NREGS scheme and the amounts are adjusted subsequently refunded to the MPLADS. At present there is no diversion.</p> <p>As per reply received District Collector, Hyderabad that an amount of Rs 8.00 lakh was advanced to the Planning Department on reimbursable basis from the MPLADS account of Shri Bandaru</p>
Name of DA	Nature of diversion of funds	Amount diverted							
Hyderabad, Kadapa, Kurnool, Nellore	MPLADS funds were temporarily diverted to other schemes such as, National Old Age Pension Scheme, Integrated Novel Development in Rural Areas and Model Municipal Areas NREGS etc. of which Rs. 0.53 lakh remained unadjusted as of October 2009.	0.01							

			Dattatreya, former MP(LS) in connection with the visit of Parliamentary Committee during 2006-07. Out of which an amount of Rs 746717/- was reimbursed back by the Planning Department during the period from 2006-07 to 2008-09 leaving a balance of Rs 53,283/- . Further sanction of advance from MPLADS without the recommendation of the MP concerned and on reimbursable basis is not permissible as per the MPLADS Guidelines.						
		<p>Assam</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Nature of diversion of funds</th> <th>Amount diverted</th> </tr> </thead> <tbody> <tr> <td>Dhubri</td> <td>Funds were diverted to Sampoon Gramin Rojgar Yojana (Rs. 1.17 crore) and Remote Village Electrification Programme (Rs. 0.14 crore)</td> <td>1.31</td> </tr> </tbody> </table>	Name of DA	Nature of diversion of funds	Amount diverted	Dhubri	Funds were diverted to Sampoon Gramin Rojgar Yojana (Rs. 1.17 crore) and Remote Village Electrification Programme (Rs. 0.14 crore)	1.31	<p>As per reply from DC Dhubri that during the year 2004-05, an amount of Rs 1.17 cores has been released to S.G.R.Y. The reason for such release is as under :-</p> <p>Under SRGY scheme 75% of the work is paid by food grains and balance by cash. In that particular year 75% food grains has been received from the Government of India but the balance cash component of 25% of SGRY was not received. Since, it is not possible to keep and maintain the food grain stock for long time, a meeting of MP and MLA has been convened on 10.5.2004 and in the said meeting, it is decided to provide 25% from MPLAD and MLA fund. The work under SGRY involved large number of people and it has benefitted large number of people and accordingly after considering para 3.17 of he Guidelines, the above work is undertaken and implemented. So considering above facts situation and involvement of large number of beneficiaries the above fund has been utilized for SGRY scheme have due consultation and approval from the then MP. It is requested to consider above and to kindly treat the matter as resolved. In future due care will be taken before sanctioning the fund.</p>
Name of DA	Nature of diversion of funds	Amount diverted							
Dhubri	Funds were diverted to Sampoon Gramin Rojgar Yojana (Rs. 1.17 crore) and Remote Village Electrification Programme (Rs. 0.14 crore)	1.31							
		<p>Bihar</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Nature of diversion of funds</th> <th>Amount diverted</th> </tr> </thead> <tbody> <tr> <td>IA-Barh, Danapur</td> <td>Block Development Officers, Barh and Danapur diverted (2005-06) Rs. 0.02 crore towards execution of other schemes (Rs. 0.01 crore) and payment for panchayat elections (Rs. 0.01 crore). The diverted amount was not recouped as of October 2009.</td> <td>0.02</td> </tr> </tbody> </table>	Name of DA	Nature of diversion of funds	Amount diverted	IA-Barh, Danapur	Block Development Officers, Barh and Danapur diverted (2005-06) Rs. 0.02 crore towards execution of other schemes (Rs. 0.01 crore) and payment for panchayat elections (Rs. 0.01 crore). The diverted amount was not recouped as of October 2009.	0.02	<p>As per reply from DM Patna that as per Block Development Officer, Barh letter No 177 dated 01.02.2010 the MPLADS funds diverted have been deposited back in the MPLADS account.</p> <p>DM Patna in the reply has also stated that as per Block Development Officer, Danapur letter dated 1442 dated 14.04.2011, the amount diverted on 29.05.2006 have been deposited back in the MPLADS account with interest thereof.</p>
Name of DA	Nature of diversion of funds	Amount diverted							
IA-Barh, Danapur	Block Development Officers, Barh and Danapur diverted (2005-06) Rs. 0.02 crore towards execution of other schemes (Rs. 0.01 crore) and payment for panchayat elections (Rs. 0.01 crore). The diverted amount was not recouped as of October 2009.	0.02							
		<p>Jharkhand</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Nature of diversion of funds</th> <th>Amount diverted</th> </tr> </thead> <tbody> </tbody> </table>	Name of DA	Nature of diversion of funds	Amount diverted	<p>As per reply from DC Hazaribagh that no diversion of funds during the audit peirod took place in the district.</p>			
Name of DA	Nature of diversion of funds	Amount diverted							

		Dhanbad, Lohardaga, Hazaribagh	Funds were diverted to other schemes such as Mukhya Mantri Gram Setu Yojna (Rs. 0.03 crore) and MLA schemes (Rs. 0.06 crore). Further, MPLADS (RS) funds (Rs. 0.27 lakh) were diverted to MPLADS (LS). Further, MPLADS (LS) funds (Rs. 0.27 lakh) was diverted to MPLADS (RS) in 2004-05, which was recouped in 2007-08.	0.09								
		<p>Orissa</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Nature of diversion of funds</th> <th>Amount diverted</th> </tr> </thead> <tbody> <tr> <td>Bhadrak, Bargarh, Kalahandi, Khurda, Jajpur</td> <td>Funds were diverted from MPLADS to schemes such as Sampoorna Gramin Rojgar Yojana, Mid Day Meal scheme, OAP, FDR and IAY. Rs. 0.44 crore of the diverted funds were not recouped as of August 2009.</td> <td>0.44</td> </tr> </tbody> </table>			Name of DA	Nature of diversion of funds	Amount diverted	Bhadrak, Bargarh, Kalahandi, Khurda, Jajpur	Funds were diverted from MPLADS to schemes such as Sampoorna Gramin Rojgar Yojana, Mid Day Meal scheme, OAP, FDR and IAY. Rs. 0.44 crore of the diverted funds were not recouped as of August 2009.	0.44		<p>As per reply from Collector Jajpur, BDO Bari and BDO Dasrathpur have been instructed to comply the audit objections recouping the amount diverted from MPLADS to other scheme. The amount would be recouped soon.</p> <p>As per reply from Dy Director Bhadrak Indra Awas Yojna (IAY) is a approved scheme of Government of India. As per Guidelines of 1997,1999 and 2002, the IAY (low cost house) were sanctioned.</p> <p>As per reply from Dy Director Kalahandi, a sum of Rs 0.05 Crores and Rs 0.01m crore has been diverted by the BDO Bhawanipatna on March 2008 and March 2009 respectively to other scheme. Rs 0.5 crore has been recouped on July 2008 and Rs 0.01 crore has been recouped on January 2010 as reported by BDO Bhawanipatna.</p> <p>As per reply received from Dy Director Khordha, funds diverted from MPLADS scheme to other scheme have been recouped.</p> <p>As per reply received from Dy Director Baragarh, Implementing Agencies are requested to utilize the MPLAD fund only of MPLAD sanctioned works and not to divert fund to any other works/scheme. An amount of Rs 10.50 lakh diverted by BDO Attabira in Baragarh district has already been recouped.</p>
Name of DA	Nature of diversion of funds	Amount diverted										
Bhadrak, Bargarh, Kalahandi, Khurda, Jajpur	Funds were diverted from MPLADS to schemes such as Sampoorna Gramin Rojgar Yojana, Mid Day Meal scheme, OAP, FDR and IAY. Rs. 0.44 crore of the diverted funds were not recouped as of August 2009.	0.44										
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Name of DA	Nature of diversion of funds	Amount diverted										
Sikar	The DA Sikar booked expenditure of Rs. 0.14 crore from MPLADS funds against the loan given to MLALADS due to late receipt of funds in MLALADS during 2005-06 and 2006-07. The DA accepted the audit finding.	0.14										
		<p>Tamil Nadu</p> <p style="text-align: right;">(Rs. in crore)</p>				<p>As per reply from DRDA Kanyakumari, diversion of MPLADS fund to cement fund, is effected as per the orders of the Director of Rural Development, Chennai for procuring the cement from private cement suppliers to execute the works at the appropriate time limit. The</p>						

Name of DA	Nature of diversion of funds	Amount diverted	
Vellore, Krishnagiri, Kanyakumari, Virudhunagar, Karur, Erode	Funds were diverted to State schemes (Rs. 0.04 crore), for contribution to the cement fund for the purchase of cement (Rs. 2.60 crore) and to the general fund of a local body (Rs. 0.02 crore).	2.66	<p>amount of Rs. 32.50 lakh is subsequently adjusted on 14.08.08 and 18.09.08.</p> <p>As per reply received from PD, DRDA , Karur, the cement requirement for implementation of MPLAD relating to construction of building had to be bought from private companies as per the instruction of Director of Rural Development and Panchayat Raj, in the month of October 2007. The instructions was followed and the fund of MPLAD had been transferred to the cement fund common pool account. In the month of October 07, August 08 and September 08. This is done after the instructions. Hence the objection may be dropped.</p> <p>As per reply from DRDA Virudhnagar,, Diverted funds were remitted into the Account of concerned MP scheme account from the diverted scheme. This type of diversion will not be permitted in future.</p> <p>As per reply from DRDA Krishangiri that the cement requirement for implementation of MPLAD Scheme relating to construction of building works had to be brought from private cement companies as per the instruction of Director of Rural Development and Panchayat Raj, Chennai during October 2007. Hence , there is no diversion of funds to cement account from MPLADS, as the payment made only for the work done and the value of Cement payment made by diverting of funds to Private Cement Account. Subsequently, the amount is recovered from the work bills and adjusted to cement cost. The details of contribution of cement account and adjustment of cement accounts along with a copy of cash book and vouchers shows that there is no loss to MPLADS accounts. Hence the para may kindly be dropped.</p>
	<p>While in Andhra Pradesh and Orissa, a portion of the MPLADS funds diverted to other schemes was subsequently recouped by the DAs, in the remaining States MPLADS funds had been spent for purposes other than those intended under the scheme. The diversion of funds indicated that internal controls and financial management needed to be strengthened at DA level and Ministry level.</p> <p>The Ministry stated that the audit finding was being ascertained from the DAs concerned.</p>		<p>District Authorities are not authorised to divert funds meant for MPLADS to any other schemes.</p> <p>From the replies received from Andhra Pradesh funds diverted has been received back in the MPLADS funds except in one case. Similarly in the state of Orissa and Tamil Nadu, the funds have been received back except one case each in both the states. The Ministry has requested all the concerned States/UTs to direct all the District Authorities to ensure that funds allotted to MPLAD scheme should not be diverted to any other scheme and take appropriate action against the concerned erring officials for violation of provision of Guidelines.</p> <p>Besides the above, it may be noted that Ministry has issued instructions to the District Authorities time to time to adhere to the</p>

			provision of the Guidelines.																
44	6.5	<p><u>Release of advances in excess of prescribed limits</u></p> <p>The MPLADS guidelines envisage that the DA may release advances up to 75 <i>per cent</i> (for projects sanctioned up to October 2005) and 50 <i>per cent</i> (for projects sanctioned after October 2005) of the estimated amount of a sanctioned work to the IA.</p> <p>However in 13 States/UTs, 35 DAs gave advances of Rs. 80.00 crore for execution of 4,653 works where only Rs. 48.92 crore was admissible resulting in excess releases of Rs. 31.08 crore to the IAs as per details given below. Out of these 13 States/UTs, in three States/UTs (Kerala, Lakshadweep and Madhya Pradesh), nine DAs released 100 <i>per cent</i> i.e. the sanctioned cost as advance.</p>	Replies received from the States/UTs have been indicated against each audit para.																
		<p><u>Kerala</u> - District Authority released advance to IAs in excess of prescribed limits.</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>1</td> <td>0.39</td> <td>0.195</td> <td>0.39</td> <td>0.195</td> <td>100</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	1	1	0.39	0.195	0.39	0.195	100	As per state reply, advance payments are released only to Nirmithi Kendra (A Government Agency chaired by the DC/ADM) as per the established procedure laid down by the State Government for implementation of works.
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
1	1	0.39	0.195	0.39	0.195	100													
		<p><u>Lakshadweep</u> - District Authority released advance to IAs in excess of prescribed limits.</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>2</td> <td>0.18</td> <td>0.09</td> <td>0.18</td> <td>0.09</td> <td>100.00</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	1	2	0.18	0.09	0.18	0.09	100.00	As per reply from the UT Lakshadweep for the procurement of Computer and accessories to Govt. Girls High School, Kavaratti, GHS, Andrott and Amini and Govt. Senior Secondary School, the DA has made 100% payment. In this regard, DA has directly given the supply order to reputed firms at the DGS&D rate contract. After supply and satisfactory installation of the computer accessories, the 100% payment has been made and hence does not arise any stage of advance payment.
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
1	2	0.18	0.09	0.18	0.09	100.00													
		<p><u>Madhya Pradesh</u> District Authority released advance to IAs in excess of prescribed limits.</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>7</td> <td>587</td> <td>3.78</td> <td>1.89</td> <td>3.78</td> <td>1.89</td> <td>100.00</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	7	587	3.78	1.89	3.78	1.89	100.00	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar, a total sum of Rs.153.13 lakh was issued in one installment for 333 works during the year 2004-05 to 2008-09. The works include purchase of 33 water supply tankers, purchase of 5 ambulances for state hospitals and 7 works pertaining to erection of electric pole. This was given as per the demand of the Implementing agencies. The balance of works were less than 0.50 lakh the installment was released in one go.</p> <p>As per reply from Collector Shahdol, under the scheme 11th Vit</p>
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
7	587	3.78	1.89	3.78	1.89	100.00													

			<p>Ayog, under MGNRIGS, 25% amount under MPLADS for 48 works costing Rs. 68.68 lakh were issued to the Implementing agencies. Under 11th Vit Ayog, 75% funds were given to District Panchayat Gramin Vikash for the work sanctioned under the Scheme. Only 25% fund was to be given from the MPLADS Funds. Accordingly as per the progress of the work 25% funds were given to the Implementing agencies.</p> <p>As per reply from Collector Damoh, under NREGAS work to be implementing in the 11th finance Commission, 25% amount were released to the implementing agencies in excess of prescribe limit. The instructions issued by Government of India has been noted for compliance in future.</p> <p>As per reply from Collector Balaghat, no excess amount beyond the prescribed limit of sanctioned amount was ever released by the District Authority.</p> <p>As per reply from Joint Director Ujjain, one time 100 percent funds were released for 37 works costing Rs 1044 lakh. These works were small in nature relating to drinking water.</p> <p>As per reply from collector Hoshangabad that the one time payment has not been issued to nay other executing Agencies except in the case of electrification.</p>																
		<p>Punjab - District Authority released advance to IAs in excess of prescribed limits.</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1" data-bbox="747 987 1776 1177"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>3</td> <td>160</td> <td>1.22</td> <td>0.82</td> <td>1.22</td> <td>0.40</td> <td>48.78</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	3	160	1.22	0.82	1.22	0.40	48.78	<p>As per reply received from DC Hoshiarpur, 20 works, 100% amount (Rs. 0.413 Crore) was released to the executing agencies by the Block Development & Panchayat Officer Mukerian & Block Development & Panchayat Officer Talwara.</p> <p>Block Development & Panchayat Officer Mukerian has informed in writing that due to misunderstanding of this scheme with the State Govt. Schemes, they have inadvertently released 100% amount for 9 works. They have also intimated that as and when they became aware about the guidelines, they instructed all the executing agencies to spent only 50% of the released amount. After utilizing the released 50% amount and the remaining 50% were released. As such all the advance amounts were released according to guidelines and works were completed. They have also intimated that now they are releasing the funds as per guidelines.</p> <p>Black Development & Panchayat Officer Talwara has informed in writing that due to the demand of concerned Panchayats they have released 100% amount for 11 works. They have also intimated that now they are releasing the funds as per guidelines.</p>
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
3	160	1.22	0.82	1.22	0.40	48.78													

			<p>Since the concerned Block Development & Panchayat Officers are new releasing the funds as per guidelines. Therefore, it is requested that this para may be settled.</p> <p>As per reply from DC Faridkot that the advance is being released as per guidelines.</p> <p>As per reply received from DC Fatehgarh Sahib, it is submitted that for 100 works, 100% amount (Rs. 59.80 lakhs) was released to the Govt. Executing Agencies due to misunderstanding of this scheme with the state Govt. schemes, they have inadvertently released 100% amount for 100 works. It is also submitted that under this para only 100 works relate to Distt. Fatehgarh Sahib.</p> <p>As per state reply total No of works were 160. Out of this 100 works relates to Fatehgarh Sahib , 20 works relates to Hoshiarpur and 40 works relates to Faridkot. Now DAs have been instructed to follow the Guidelines in toto. Para may please be settled.</p>																
		<p>Chhattisgarh - District Authority released advance to IAs in excess of prescribed limits.</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1" data-bbox="747 784 1776 976"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>2</td> <td>159</td> <td>2.03</td> <td>1.02</td> <td>1.92</td> <td>0.90</td> <td>88.24</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	2	159	2.03	1.02	1.92	0.90	88.24	<p>As per state reply:-</p> <p>Raipur- The funds more than 50% were released to the Implementing Agencies for the work costing Rs. 1 lakh. However, under MPLADS first Installment of 50% of sanctioned amount released to IAs with the instructions to use the fund in the concerned works only. As per practice, after receiving UC & Completion Certificate, second installment is released. The unspent balance is recovered after completion of works. So far balance amount of Rs. 90400.00 has been deposited to the account of the concerned MPs. Regular letters have been written to the IAs regarding unspent balances after the completion of the work..</p> <p>As per reply from Collector Bilaspur- that 103 works have been earmarked by the audit teams. All these works were approved on the recommendation of the Hon'ble MP Shri P.L. Mohaleji in the year 2007-08. All these works CC Roads construction and below the cost of Rs. 50,000/-. In the review of sanctioned works under MPLADS held on 06.12.2007, District Collector directed to release advance of 90% of the sanctioned amount to the IAs if the total cost of the work is less than Rs. 50000/- or if it takes short period for completion like construction of CC Roads etc. All the works have been completed.</p>
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
2	159	2.03	1.02	1.92	0.90	88.24													
		<p>Delhi - District Authority released advance to IAs in excess of prescribed limits.</p> <p style="text-align: right;">(Rs. in crore)</p>	<p>As per reply received from Chief Engineer, Municipal Corporation, Delhi that the details of 04 Nos of works/NGOs society/Trust/ NGOs and reply for the advances released is as under:-</p> <p>1. Kerala Education Society -In this case after seeking sanction</p>																

		<table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>4</td> <td>1.75</td> <td>0.88</td> <td>1.63</td> <td>0.75</td> <td>85.23</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	1	4	1.75	0.88	1.63	0.75	85.23	<p>of the Competent Authority the funds amounting to Rs 25.00 lakh were transferred to the Deputy Commissioner , Shah(S) Zone, MCD by whom this project was to be executed , with a note to disburse the fund further to the Society, strictly as per MPLADS Guidelines. Hence this pertain to DC, Shah(S), Zone.</p> <p>2. Sangeetka Institution - In this case after seeking sanction of the Competent Authority the funds amounting to Rs 25.00 lakh were transferred to the Deputy Commissioner , Shah(S) Zone, MCD by whom this project was to be executed , with a note to disburse the fund further to the Society, strictly as per MPLADS Guidelines. Hence this pertain to DC, Shah(S), Zone.</p> <p>3. Manushi Sangthan - In this case after seeking sanction of the Competent Authority the funds amounting to Rs 25.00 lakh were transferred to the Deputy Commissioner, Central Zone, MCD by whom this project was to be executed , with a note to disburse the fund further to the Society, strictly as per MPLADS Guidelines. Hence this pertain to DC, *Central Zone).</p> <p>4. Jamia and Jamia Hamdard In this case after seeking sanction of the Competent Authority the funds amounting to Rs 100.00 lakh were transferred to the MO(HQ), MCD, whom this project was to be executed , with a note to disburse the fund further to the Society, strictly as per MPLADS Guidelines. Hence this pertain to MO(HQ), MCD.</p>
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
1	4	1.75	0.88	1.63	0.75	85.23													
		<p>Jharkhand - District Authority released advance to IAs in excess of prescribed limits. (Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>2</td> <td>192</td> <td>3.14</td> <td>1.97</td> <td>2.53</td> <td>0.56</td> <td>28.43</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	2	192	3.14	1.97	2.53	0.56	28.43	<p>As per reply from DDC, Deoghar that the installment is released to the Implementing Agency as per provisions of MPLADS Guidelines. Balance of funds are released to the Implementing Agency on Assessment Report of the Department.</p>
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
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2	192	3.14	1.97	2.53	0.56	28.43													
		<p>Karnataka - District Authority released advance to IAs in excess of prescribed limits. (Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	<p>As per reply from DC Hassan, there is no such case in the district.</p> <p>As per reply from DC Bagalkot that there are no cases of excess release of advances exceeding the prescribed limits to the Implementing Agencies in this District.</p>							
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															

		1	14	0.75	0.38	0.60	0.22	57.89																
		<p>Meghalaya - District Authority released advance to IAs in excess of prescribed limits. (Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>2</td> <td>189</td> <td>2.58</td> <td>1.29</td> <td>2.18</td> <td>0.89</td> <td>68.99</td> </tr> </tbody> </table>						No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	2	189	2.58	1.29	2.18	0.89	68.99	<p>As per reply from DC West Garo Hills, Tura, steps had been taken for sanctioning of 50% advance. The DA, Tura sanctioned advance for the works as per guidelines.</p> <p>As per reply from DC Shillong, this happened upto May 2008. However, only 50% advance has been released thereafter.</p>
No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance																			
					Amount	Per cent																		
2	189	2.58	1.29	2.18	0.89	68.99																		
		<p>Nagaland - District Authority released advance to IAs in excess of prescribed limits (Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>3</td> <td>0.90</td> <td>0.45</td> <td>0.52</td> <td>0.07</td> <td>15.56</td> </tr> </tbody> </table>						No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	1	3	0.90	0.45	0.52	0.07	15.56	
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No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance																			
					Amount	Per cent																		
5	944	25.72	12.86	18.21	5.35	41.60																		
		<p>Tamil Nadu - District Authority released advance to IAs in excess of prescribed limits. (Rs. in crore)</p>						<p>As per reply from DRDA Kanyakumari, there was no release of advance at the beginning of the financial year. An amount of 75% of estimate cost to implementing agencies ie., BDOs after the commencement of the works and for speedy execution of the works as well as for procurement of building materials to be supplied to the</p>																

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No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
6	2,042	47.06	25.01	43.77	18.76	75.01													
		<p>Uttarakhand - District Authority released advance to IAs in excess of prescribed limits.</p> <p style="text-align: right;">(Rs. in crore)</p> <table border="1"> <thead> <tr> <th rowspan="2">No. of DAs</th> <th rowspan="2">No. of Works</th> <th rowspan="2">Sanctioned cost</th> <th rowspan="2">Advance admissible</th> <th rowspan="2">Advance given</th> <th colspan="2">Excess released as advance</th> </tr> <tr> <th>Amount</th> <th>Per cent</th> </tr> </thead> <tbody> <tr> <td>3</td> <td>356</td> <td>4.12</td> <td>2.06</td> <td>3.07</td> <td>1.01</td> <td>49.03</td> </tr> </tbody> </table>	No. of DAs	No. of Works	Sanctioned cost	Advance admissible	Advance given	Excess released as advance		Amount	Per cent	3	356	4.12	2.06	3.07	1.01	49.03	<p>As per reply received from District Magistrate Bageshwar, that an amount Rs. 29.80 lakh was released for 52 works in October, 2005 as first installment which is 75% of the total cost of the work. This caused due to late receipt of amended guidelines in this office. Thereafter, no installment more than 50% was released.</p> <p>As per reply from DM Udhamsingh Nagar that the advance funds for the works to be executed were given to the Implementing Agencies as per the Guidelines.</p> <p>As per reply from D.M. Pithoragarh that as per Instructions from the Ministry vide letter dated 01.06.2005, an advance installment of 50% was released to the Implementing Agencies. However, prior to 1.06.2005, the advance installment of 75% was released as per the extant Guidelines. No installment was released to the Implementing Agencies in violation to the Guidelines.</p>
No. of DAs	No. of Works	Sanctioned cost						Advance admissible	Advance given	Excess released as advance									
			Amount	Per cent															
3	356	4.12	2.06	3.07	1.01	49.03													
		<p>Andaman and Nicobar Islands – In A & N Islands, advances at the rate of 75 <i>per cent</i> of the sanctioned cost were released for 27 works during February 2006 to March 2006 by the DA to IAs resulting in excess release of Rs. 0.80 crore. The DA stated that due to delay in receipt of guidelines on MPLADS issued by the Ministry in November 2005, older guidelines were followed. This indicated lack of coordination between the Ministry and the DAs.</p>	<p>As per UT Administration reply, due to non-availability of new guideline, old guidelines had been followed. In future the new guidelines shall be followed and implemented strictly.</p>																
		<p>The Ministry stated that the audit finding was being ascertained from the DAs concerned for necessary action.</p>	<p>Based on information received, the concerned states/UTs have been requested to direct the concerned district authorities to take action against the concerned erring officials for violation of provisions of the Guidelines.</p>																
45	6.6	<p>Refund of unspent balances by IAs</p> <p>The MPLADS guidelines stipulate that the IAs refund to the DA, the unspent balance including interest, if any, at their disposal within one month of the completion of the work and close the bank</p>	<p>Replies received from the States/UTs have been indicated against each audit para.</p>																

	<p>account opened for the purpose. However, the Scheme guidelines did not incorporate any provision for refund of the unspent balances/advances available with IAs in cases where works could not be started by them due to various reasons.</p> <p>Audit observed that in 24 States/UTs, unspent balances of Rs. 1.98 crore arising due to completion of works at lower than sanctioned cost and interest accrued on balances of Rs. 4.71 crore had not been refunded by the IAs after completion of the work. Further, in 12 States/UTs, Rs. 12.14 crore was lying with various IAs as unspent balances pertaining to 679 works which could not be taken up for implementation. State-wise details are given below.</p>	
	<p>(A) Rs 1.98 crore unspent balance not refunded arising due to completion of works at lower than sanctioned cost.</p>	
	<p>Andaman & Nicobar Islands –Rs 0.15 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.</p>	<p>As per UT Administration reply, letter has been issued to Implementing agencies and detailed report shall be submitted shortly.</p>
	<p>Andhra Pradesh - Rs 0.31 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.</p>	<p>As per reply received from Collector Anantapur that unspent balances have since been received from the Implementing Agencies. Till now as against MP(LS) Anantapur Rs 20.08 lakhs and in respect of MP(LS) Hindupur, Rs 100.23 lakhs have been received.</p> <p>As per reply received from Collector Nellore that as per instructions of the Government in respect of unspent balance of 14th Lok Sabha , the unspent balance amount of Rs 11.29 lakhs has been transferred to the District Collector Guntur so as to utilize the amount to his successor Sri Lal John Basha, Hon'ble MP(RS) Interest amount of s 37,881/- has to be refunded. An amount of Rs 38,18,362/- unspent balance relating to Sri Chintha Mohan, Hon'ble MP(LS) Tirupathi, 14th Lok Sabha has been refunded to District Collector Chittoor and the interest accrued amounting to Rs 6,19,240/- has to be refunded.</p> <p>As per reply received from District Collector Kurnool that the unspent balance of Rs 56.03 lakhs remained with the Implementing Agencies has been received after performance audit .</p> <p>As per reply received form District Collector Hyderabad, the information of unspent balances by Implementing Agencies will be furnished after receipt of Final UCs from other districts and Commissioner, GHMC, Hyderabad, M.D, HMWS&BS , Hyderabad.</p>
	<p>Assam - Rs 0.10 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.</p>	<p>As per reply from DC Lakhimpur that record verified and no such types of discrepancies are found.</p> <p>As per reply received from DC Kamrup that last installment is paid on the basis of actual value of works. Hence, the question of refund of</p>

			<p>Implementing Agencies does not arise.</p> <p>As per reply received from DC Dhubri, action has been taken for refund of unspent balance from the Implementing Agencies.</p>
		Chandigarh - Rs 0.04 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	<p>As per reply received from DC Chandigarh that the Unspent balance of completed works was due from implementing agencies in case of 8 MPLADS works of 14th Lok Sabha. The refunds of all the eight works amounting to Rs 0.04 crore has been received by the UT administration.</p>
		Gujarat - Rs 0.12 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	<p>As per reply DPO Bharuch, para settled by C&AG letter No OADII/S-1/DPO/07-08/PR17/1019 dated 24.02.2010.</p> <p>As per reply from DPO Navasari that there is no unspent balance with the Implementing Agencies.</p> <p>As per reply from DPO Junagarh that all the unspent balance has been collected from the Implementing agency. Generally in the district first installment is given to the Implementing Agency with work order and the second installment on completion of work. Hence, there is no chance of unspent fund in the district.</p> <p>As per reply from Collector Valsad that after receiving the completion certificate of works we release grant of 2nd installment, therefore, not a single case of refund from the IA found.</p> <p>As per reply from Collector Anand that instructions have been issued to all IAs for refunding of unspent balance for works not started as well as works completed at lower than sanctioned cost of 2004-09.</p> <p>As per reply from Collector Amreli that Rs 1.88 lakh unspent balance arising due to completion of works at lower than sanctioned cost recovered from the Implementing Officers. Now the second installment of remaining amount of work is allocated to the Implementing Officers after the completion of the works. Therefore, refund from implementing officers is not come into picture.</p>
		Haryana - Rs 0.28 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	<p>As per state reply Unutilized funds amounting Rs. 2.46 lacks released to the implementing agency i.e. BDPO Bahadurgarh by District Authority Sonapat has been utilized.</p> <p>However the information in regard to balance unutilized funds from the remaining two sampled checked districts namely Ambala, and Bhiwani is awaited and shall be conveyed shortly.</p>

		<u>Himachal Pradesh</u> - Rs 0.02 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	As per reply from DC Hamirpur, unspent balance as well as interest stand refunded to this office by BDO Bijhari and BDO Nadaun. As such no unspent balance in respect of completed works is lying with the aforesaid executing agencies. As per reply from DPO Kangra that unspent amount of completed works have been refunded by the Implementing Agencies to this office and the same will be utilized for new schemes on the recommendation of the Hon'ble MP.
		<u>Jammu & Kashmir</u> - Rs 0.04 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	As per reply received from DDC, Anantnag, funds are released to concerned Implementing Agencies on the basis of work done claims/demands submitted by them after completion of the works. Thus the question of refund of unspent balance by the Implementing Agencies does not arise. However, a condition is put in every release order that unspent balance shall be refunded immediately.
		<u>Jharkhand</u> - Rs 0.02 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	As per reply from DDC, Deoghar that instructions have been issued for refunding the unspent balances, if any.
		<u>Karnataka</u> - Rs 0.25 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	As per reply from DC Bagalkot that out of Rs 0.25 crore unspent balance (Savings) arising due to completion of works at lower than the sanctioned cost only Rs 4.41 lakhs is concerned to this district and was due for refund from EE PRED Bagalkot and has refunded Rs 4.41 lakh vide cheque No 1032150 dated 12.08.2011.
		<u>Maharashtra</u> - Rs 0.05 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	As per reply from Collector Nashik that saving amount of completed works at lower than estimated cost in Nashik and Malegoan are one work in each constituency. In Nashik Rs 1000/- and in Malegoan constituency is Rs 6,000/-. Amounting of saving will be recovered from the Implementing Agencies after recovery of unspent/saving amount. Final compliance is reported to Audit.
		<u>Orissa</u> - Rs 0.04 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	As per reply from Collector Jajpur , all the executing agencies of MPLADS have been instructed to refund the amount, if any, project cannot be executed. As per reply from Dy Director Bhadrak , necessary steps has been taken. As per reply from Dy Director Kalahandi , all the Implementing Agencies have been instructed from time to time to refund the

			<p>unspent balance if any after completion of the Projects and interest accrued thereof. The Executive Engineer, UIP, left canal , Dharamgarh and EE, UIRCD, Junagarh have refunded the balance amount.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that Implementing Agencies are instructed to refund the unspent balance on completion of the projects.</p> <p>As per reply from District Khordha, the unutilized funds and interest accrued under MPLAD Scheme at the Executing Agency level are being utilized for the projects recommended by Hon'ble MPs. So the funds available with BDO, Khordha and BDO, Begunia as stated in the audit report has been utilized for the projects recommended by Hon'ble MPs.</p>
		Puducherry - Rs 0.07 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	<p>As per State reply, The details of unspent balance received from the Implementing Agencies for the completed works and the refund of the amount for the non execution of work are as follows:</p> <ol style="list-style-type: none"> 1. An amount Rs 26,751/- received from Kottucherry Vide DD No. 728131, dt. 14.12.09. 2. An amount Rs 67347/- received from B.D.O., Karaikal Vide DD No. 844081 dt. 12.07.10. 3. An amount Rs 69,779/- received from Arianakupam Vide Cheque No 088215, dated 10.12.10. 4. An amount Rs 70007/- received from Bahour CP vide Cheque No 493531 dated 26.10.2009. 5. An amount Rs 4,84,855/- received from BDO., (O) Vide cheque No. 625430, dated. 28.10.09.
		Tamil Nadu - Rs 0.12 crore unspent balance arising due to completion of works at lower than sanctioned cost and Interest accrued thereon not refunded by the Implementing Agency.	<p>As per reply from DRDA Kanyakumari,, from the year 2004-2005 to 2008-2009, total 802 works were sanctioned at an estimated cost of Rs. 10.60 crore inclusive of the interest amount of Rs. 60.00 lakh. After utilizing the amount, a balance of Rs. 24.13 lakh including interest is to be refunded by the IAs.</p> <p>As per reply from DRDA Virudhnagar, unspent balance and savings amount were collected by the DAs after the pending works were completed by Implementing Agencies.</p> <p>As per reply from DRDA Krishangiri that savings amount along with</p>

			interest upto 14 th Lok Sabha and Rajya Sabha have been refunded to Commissioner of Rural Development and Panchayat Raj, Chennai.
		Tripura - Rs 0.08crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	<p>As per reply received from DM North Tripura, unspent balance of completed work is Rs NIL. Rs 7.09 lakh remain unspent due to injunction by the Hon'ble Court. Money has been received back</p> <p>As per reply received from DM West Tripura that the unspent balance fund of Rs 6.38 lakh has been refunded by the CEO, AMC vide cheque No 343961 dated 09.04.2010 and the saving fund of Rs 1.16 lakh has been utilized for completion of the construction of paddy wholesale market at Sonamura Town by EO, Sonamura NP as per approval of the Hon'ble MP(LS).</p>
		Uttar Pradesh Rs 0.03 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.	<p>As per reply received from DM Sultanpur that a total works 212 costing Rs 896.375 lakh were sanctioned. Out of which an amount Rs 890.195 were incurred by the Implementing agencies and balance of amount Rs 5.180 lakh has been returned by the Implementing agencies.</p> <p>As per reply from Shahjahanpur, balance fund after completion of work is refunded to the DRDA by the Implementing agencies.</p> <p>As per reply from DM Bijnore, the unspent amount is being received from the Implementing Agencies well on time on completion of work.</p> <p>As per reply received from DM Barabanki, no refund is pending with the IAs.</p> <p>As per reply received from DM Maharajanj that all the unspent money balance with the Implementing Agencies have been received.</p> <p>As per reply from DM Mirzapur, refund of unspent balance by Implementing Agency is being ensured.</p> <p>As per reply from DM Ambedkar Nagar that the point does not concern Ambedkar Nagar.</p> <p>As per reply received from DM Badaun unspent balance of funds from the Implementing Agencies have been received.</p> <p>As per reply received from DM Kannauj that the unspent funds is received on completion of work with interest accrued thereon.</p>

			<p>As per reply received from DM Jalaun that the unspent funds is received on completion of work with interest accrued thereon.</p> <p>As per reply from DM Balia that unspent balance in applicable cases refund has been received from the Implementing Agencies.</p> <p>As per reply from DM Etawah that there is no such case in the district Etawah.</p>
		<p>West Bengal - Rs 0.27 crore unspent balance arising due to completion of works at lower than sanctioned cost not refunded by the Implementing Agency.</p>	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Paraganas- A constant endeavor has been undertaken by the DA to refund the unspent savings balance of the schemes and headway has been made in this regard through district and Sub-Divisional monitoring meetings held with the IAs.</p> <p>Paschim Medinipur -Unspent balance fund already surrendered to the respective Nodal Authorities in respect of MRP(RS)& MP(LS).</p> <p>KMC- KMC takes refund of unspent balance after receiving Utilisation Certificates.</p> <p>Purulia- The unspent balance of MPLADS Fund are funded time to time from the convened IAs but in respect of some cases although the fund allotted has been exhausted but due to non submission of expenditure report of UCs in proper forms the balance amount are being reflected in the data base and MPRs also as balance fund concerned IAs have been requested to utilize the balance fund and submit UCs for the same at the earliest.</p> <p>Hooghly- A constant endeavor has been undertaken by the District Authority for getting the refund of unspent balance. The District Authority follow it up rigorously.</p> <p>State Government Comments – Action has been initiated by the District Authorities to recover the un-utilized fund. Para may be dropped.</p>
		<p>(B) Rs 4.71 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency.</p>	
		<p>Arunachal Pradesh - Rs 0.08 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..</p>	

		Bihar - Rs 0.37 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per reply from DM Madhepura that the matter is acceptable to some extent. Refund of unspent balance and interest accrued is being ascertained from the implementing Agencies. As per reply from DM Patna that the unspent balance funds have been returned except some Implementing Agencies.
		Goa - Rs 0.02 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per state reply a letter to the Implementing Agency is issued to refund the unspent balance arising due to interest . As per state reply, the unspent balance pertaining to South Goa District is NIL.
		Haryana - Rs 0.19 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per state reply implementing agencies have deposited the accrued interest amount of Rs. 6.40 lacks with the district authority Sonapat. All the executing agencies have been directed to refund the unspent balances alongwith interest accrued thereon after completion of the works immediately vide letter dated 03.08.2011.
		Himachal Pradesh Rs 1.37 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per reply from DC Hamirpur , interest on unspent balances stand refunded to this office by BDO Bijhari and BDO Nadaun. As such no unspent balance in respect of completed works is lying with the aforesaid executing agencies. As per reply from DPO Kangra that a sum of Rs 6.27,303/- on account of accrued interest has received back from Implementing Agencies and this will be utilized for new works under scheme.
		Karnatka Rs 0.67 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per reply from DC Bagalkot that out of Rs 0.67 crore unspent balance arising due to interest accrued thereon, only Rs 16.15 lakh was due from our district. The entire dues Rs 16.15 lakhs has been received from the Implementing Agency vide Cheque No 601623 dated 18.01.2011 amounting to Rs 1602579/- and Cheque No 010201 dated 12.08.2011 amounting to Rs 12,421/-. Hence the para may be dropped.
		Madhya Pradesh - Rs 0.65 crore unspent balance arising due to completion of works at lower than sanctioned cost and Interest accrued thereon not refunded by the Implementing Agency.	As per reply from Joint Director, Dept. of Planning and Statistics, Sagar , a total sum of Rs. 46,37,275/- were received from the Implementing agencies during the year 2004-05 to 2008-09 and there is nothing left with the Implementing agencies. As per reply received from District Authority in Ujjain , that the unspent balance amounting to Rs 18.27 lakh after completion of work has been received back from the Implementing agencies. At present there is no unspent balance with the Implementing Agencies.

			<p>As per reply from Collector Shahdol, a sum of Rs. 19.21 lakh is the balance with the Implementing agencies for the work completed during 14th Lok Sabha. The information regarding balance of fund with the District Omaria and Anoopur under Shahdol constituency is awaited. On receipt of information, the same will be forwarded to the Ministry.</p> <p>As per reply from Collector Damoh, the instruction have been issued for refunding the interest accrued on thee fund given to the implementing agencies. The status will be given to the Government of India on receipt.</p> <p>As per reply received from Collector Shajapur, on completion of work the balance amount with implementing agencies are deposited in the MPLADS account of the MP.</p> <p>As per reply from Collector Balaghat, the unspent amount is received back from the Implementing Agencies.</p> <p>As per reply from collector Hoshangabad that unspent balance of Rs 18.512 lakh is the unspent balance with the implementing Agencies.</p>
		Meghalaya - Rs 0.20 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per reply from DC West Garo Hills, Tura, the IAs had been directed to refund the interest accrued on completed works under MPLADS to the District Authority.
		Orissa Rs 0.49 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency.	<p>As per reply from Collector Jajpur, Implementing Agencies have been instructed to refund the unspent balance/savings of MPLADS projects immediately after their completion. The amount would be refunded by them soon.</p> <p>As per reply from Dy Director Bhadrak, necessary steps has been taken.</p> <p>As per reply from Dy Director Kalahandi, the Executing Agencies have refunded the interest money accrued on MPLADS funds.</p> <p>As per reply from District Khordha, the unutilized funds and interest accrued under MPLA Scheme at the Executing Agency level are being utilized for the projects recommended by Hon'ble MPs. So the funds available with BDO, Khordha and BDO, Begunia as stated in the audit report has been utilized for the projects recommended by</p>

			Hon'ble MPs.
		Rajasthan - Rs 0.01 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per received from CEO, Jila Parishad Bikaner that the interest amount Rs 1,18,780/- has been received vide Cheque No 734976 dated 10.5.2011 from PBM Hospital , Bikaner
		Sikkim Rs 0.13 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per reply received from DC East Gangtok, out of 13 lakhs pointed out by the Audit, Rs six lakhs has already been returned by the Implementing Agencies and the remaining amount is also being released by them and therefore, the para may kindly be dropped.
		Tamil Nadu Rs 0.29 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	As per reply from DRDA Krishangiri that unspent amount along with interest of Lok Sabha and Rajya Sabha have been refunded to Commissioner of Rural Development and Panchayat Raj, Chennai.
		West Bengal Rs 0.24 crore unspent balance arising due to Interest accrued thereon not refunded by the Implementing Agency..	Reply received by the state govt. from the Sampled districts are given below:- Hooghly - Steps are being taken to assess and get refund of the unspent balance arising out of accrued interest. State Government Comments – Action has been initiated by the District Authority to recover the un-utilized fund. Para may be dropped.
		(C) Rs 12.14 crore unspent funds due to works not being started not refunded by the Implementing Agency	
		Andaman & Nicobar Islands - 16 works amounting to Rs 1.31 crore unspent funds due to works not being started not refunded by the Implementing Agency	As per UT Administration reply, letter has been issued to Implementing agencies and detailed report shall be submitted shortly.
		Andhra Pradesh - 32 works amounting to Rs 0.64 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply received from Collector Anantapur that interest on unspent balances have since been received from the Implementing Agencies. Till now as against MP(LS) Anantapur Rs 20.08 lakhs and in respect of MP(LS) Hindupur, Rs 100.23 lakhs have been received. As per reply received from Collector Nellore that the executive agencies have been directed to refund the unspent balance on completed works to the District Collector SPSR Nellore immediately and produce the record before audit. As per reply received from District Collector Kurnool that the unspent balance with interest of Rs 56.03 lakhs remained with the Implementing Agencies has been received after performance audit .

		<u>Chandigarh</u> -1 work amounting to Rs 0.21 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply received from DC Chandigarh that the unspent balance amounting to Rs. 0.21 Crore was due from the Chandigarh Housing Board regarding Work No. 627 of 13 th Lok Sabha and the same has now been received by this office. Hence, the para may be dropped.
		<u>Gujarat</u> - 99 works amounting to Rs 1.54 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply from DPO Navasari that there is no unspent balance with the Implementing Agencies. As per reply from DPO Junagarh that there is no such works in the district.. As per reply from Collector Valsad that Rs 0.05 crore unspent balance due to woks not being started was refunded to DA by the IAs. As per reply from Collector Anand that instructions have been issued to all IAs for refunding of unspent balance for works completed at lower than sanctioned cost of 2004-09. As per reply from collector Amreli Rs 6.47 lakh amount had been recovered for the works not started. As per the Government instructions, unspent amount has been redistributed vide letter dated 20.10.2011.
		<u>Himachal Pradesh</u> - 155 works amounting to Rs 1.76 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply from DC Hamirpur, unspent balance as well as interest stand refunded to this office by BDO Bijhari and BDO Nadaun. As such no unspent balance in respect of completed works is lying with the aforesaid executing agencies. As per reply from DPO Kangra that a sum of Rs 12,94,000/- on account of cost of not started works has received back from Implementing Agencies which will be utilized for execution of another scheme duly recommended by the Hon'ble MP concerned.
		<u>Jharkhand</u> - 02 works amounting to Rs 0.01 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply from DDC, Deoghar that two works costing Rs 4.50 lakh could not commence due to land dispute. The Implementing Agency have been directed for refund of unspent balance against 02 works.
		<u>Maharashtra</u> -120 works amounting to Rs 2.66 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply from Collector Nagpur, that not started works are cancelled due to various reasons. Released fund on most the not started works is refunded by IAs and the same is deposited immediately to the concerned MPs account by this office. Process of funding the saving amount of completed works IAs is in progress. As per reply from Collector Nashik , all the unspent balance of works have been recovered and final compliance has been report to Audit.

		Puducherry -1 work amounting to Rs 0.02 crore unspent funds due to works not being started not refunded by the Implementing Agency.	Refund of amount for the work not taken up: 1. An amount Rs 1.95/- lakh received from Villianur C.P. Vide cheque No. 601728, dated 23.02.10. As such, the unspent balance and the amount for the works not taken up, has already been refunded by the concerned IAs and also duly credited into the respective MPLADS Accounts. Hence, it is requested to drop the para please.
		Punjab -169 works amounting to Rs 2.99 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per state reply regarding 169 works amount to Rs 2.99 crore unspent funds not refunded by the Implementing is concerned, it is stated that 142 works relates Hoshiarpur and 19 Works relates to Faridkot. All the works have been completed. Out of balance of 08 works pertaining to Fatehgarh sahib, seven works have been completed. Amount of Rs 20,000 for one work received back from the concerned Implementing Agencies. Hence para may be dropped.
		Rajasthan -15 works amounting to Rs 0.15 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per received from CEO, Jila Parishad Sikar that the funds have been recouped for the work cancelled and the funds will be received in future also. As per received from CEO, Jila Parishad Bikaner that there is no such case in the district.
		Tamil Nadu -67 works amounting to Rs 0.66 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply from DRDA Krishangiri that unspent amount due to works not started along with interest have been refunded to Commissioner of Rural Development and Panchayat Raj, Chennai.
		Tripura -02 works amounting to Rs 0.19 crore unspent funds due to works not being started not refunded by the Implementing Agency.	As per reply received from DM West Tripura that the work for construction of sports Centre at Sonamura has been completed on 04.03.2009. The work for construction of Cultural Hall cum classroom at Ishanpur H.S School could not be started due to some natural reason. However, initiative has been taken for immediate execution of an alternative project.
		The DAs failed to follow up with the IAs to refund the unspent balances lying with them indicated deficient monitoring and accountal of funds. This resulted in blocking of funds and may also lead to misappropriation in cases of non-refund after completion of projects. The Ministry stated that the audit finding was being ascertained from the DAs concerned for necessary action. The fact that the Ministry was not aware speaks of poor monitoring and financial control.	Para 6.5(iv) of the Guidelines stipulates that the Implementing Agencies shall refund to the District Authority the savings including interest , if any, at their disposal within one month and close the Bank Account opened for the purpose. Therefore, it is the responsibility of the District Authority to co-ordinate and supervise the work being executed under MPLADS and ask the Implementing Agencies to refund the unspent amount as the District has the direct control over the Implementing Agencies. However, it is seen from the information received from the District Authorities that either the unspent balance has been received by the District

			<p>Authority or the funds have been utilized while making payment for other works. Hence, there are minimal chances for unspent amount left with the Implementing Agencies.</p> <p>As per the replies received from the states /UTs, an amount of Rs 127.50 lakh is the balance unspent amount with the Implementing Agencies. District Authorities have ensured that they will get back the balance of amount lying the Impending Agencies with interest thereof</p> <p>So far no case of misappropriation of funds with regard to uncommitted and unspent balance lying with the Implementing Agencies, has been reported to this Ministry.</p>				
46	6.7	<p><u>Contingency Expenses</u></p> <p>The MPLADS guidelines provide that the DA can utilize up to 0.5 per cent of the amount spent on completed projects in a year as contingency expenses. However, the guidelines prohibit the DA from levying any administrative charges, salary, travel cost, etc., for their services in respect of preparatory work for implementation and supervision of projects/works.</p>	<p>Replies received from the States/UTs have been indicated against each audit para.</p>				
		<p>(A) It was noticed that in 13 States/UTs, 35 DAs had utilized an amount of Rs 1.30 crore on payment of honorarium/wages/travelling expenses of staff, refreshments for staff, electrification of office building, fuel for official vehicles, purchase of laptops, office furniture, supervision charges etc., which were inadmissible as per detail given below.</p>					
		<p><u>Arunchal Pradesh</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Paumpare, West Siang</td> <td>0.01</td> </tr> </tbody> </table>	Name of DA	Amount	Paumpare, West Siang	0.01	
Name of DA	Amount						
Paumpare, West Siang	0.01						
		<p><u>Assam</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Kamrup, Kamrup(Metro), Dhubri</td> <td>0.05</td> </tr> </tbody> </table>	Name of DA	Amount	Kamrup, Kamrup(Metro), Dhubri	0.05	<p>As per reply received from DC Kamrup that District Authorities of the District had utilized the contingency expenses only in Office Stationary items, telephone bills and fax etc. as per the Guidelines.</p> <p>As per reply received from DC Dhubri that during 2007-08 from the contingency fund under MPLADS, 02 Nos of steel Almirah and 02 Nos of Computer table purchased. Records for transaction of Rs 2.00 crores of Rupees is to be maintained in every year. So many valuable documents like- Cheque book/pass book/cash book and other valuable office documents are to be maintained year wise and to be kept in safe custody. Keeping all these records in safe custody of MPLADS fund, an Almirah purchased from contingency fund finding no other source and to setup computer purchased with a</p>
Name of DA	Amount						
Kamrup, Kamrup(Metro), Dhubri	0.05						

			<p>computer table from MPLAD contingency fund.</p> <p>For the convenience of the MPLADS (one) person has been engaged for Data computerization work in daily remuneration system @ of Rs 90.00 per day from MPLADS contingency fund. Further expenses of Refreshment of review meeting of MPLADS is provided from the MPLADS contingency fund. It is requested that to consider the above reply and this may kindly be dropped.</p>				
		<p><u>Bihar</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Patna, Begusarai</td> <td>0.04</td> </tr> </tbody> </table>	Name of DA	Amount	Patna, Begusarai	0.04	<p>As per reply from DM Patna that the payment from the Contingency Fund was made to two computer operators for completion of MPLADS works which is in consonance with para 4.17(iv) of the extant Guidelines.</p>
Name of DA	Amount						
Patna, Begusarai	0.04						
		<p><u>Himachal Pradesh</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Kangra</td> <td>0.07</td> </tr> </tbody> </table>	Name of DA	Amount	Kangra	0.07	<p>As per reply from DPO Kangra that a sum of Rs 1.45 lakh was spent by this office for the payment of laptop, wages and stationery charges out of contingency of MPLADS. The laptop so purchased is being used for the works of MPLADS in odd hours and even when the electricity gone off. Wages have been paid to data entry operator who have done job of feeding the data of MPLADS. Stationery so purchased has also been used for MPLADS works. Regarding Supervision charges District Authority has given the directions to Implementing Agencies for payment of supervision charges out of MPLADS contingency. Now Implementing Agencies have been directed to stop such type of payment from MPLADS funds.</p>
Name of DA	Amount						
Kangra	0.07						
		<p><u>Karnatka</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Bagalkot, Dharwad, Haveri</td> <td>0.29</td> </tr> </tbody> </table>	Name of DA	Amount	Bagalkot, Dharwad, Haveri	0.29	<p>As per reply from DC Haveri, an amount Rs. 66245.00 were paid as honorarium to the to the Staff who has worked over time to complete the MPLADS Works as per Government of India letter C/39/2000-MPLADS Dated 21.02.2002.</p> <p>As per reply from DC Bagalkot that during the year 2004-05 to 2008-09, as against the eligibility of contingency fund amounting to Rs 0.5 crore in the district an amount of Rs. 416148/- only have been spent of purchase of office stationery but it is true that an amount of Rs. 83,000/- spent for purchase of laptop for the use of deputy commissioner and furniture amounting to Rs. 12723/- for the use of MPs chamber, as per the order of the Deputy Commissioner. It is submitted that the funds beyond the eligible amount have not been utilized in the district. They expenditure incurred from the contingency expenditure is within the limits of eligibility. Hence the observation may please be dropped.</p> <p>As per reply from DC Dharwad, during thee the year 2004-09 Rs</p>
Name of DA	Amount						
Bagalkot, Dharwad, Haveri	0.29						

			1,80,127/- had been paid spent on contingencies. During the Year 2004-05 to 2008-09, no honorarium was paid to the staff but during the year 2003-03 and 2003-04, an amount of Rs 1,05,480/- honorarium was paid to the staff who worked overtime as per DO No C/39/200/MPLADS dated 21.02.2002.				
		<p>Madhya Pradesh</p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Balaghat, Hoshangabad, Sagar, Sahdol, Ujjain</td> <td>0.14</td> </tr> </tbody> </table>	Name of DA	Amount	Balaghat, Hoshangabad, Sagar, Sahdol, Ujjain	0.14	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar, an amount Rs.2591/- was paid as honorarium to the employee for the work of MPLADS as per this Ministry letter dated 21.02.2002.</p> <p>As per reply received from District Authority in Ujjain, as per this Ministry letter dated 21.02.2002 the contingency expenditure amounting To Rs 1.46 lakh was used for making payment to the software computer and payment of honorarium/ Overtime to the staff put on MPLADS works.</p> <p>As per reply from Collector Shahdol, in the constituency payment of fax bill amounting to Rs. 2170/-, honorarium amount to Rs.20,000.00 to the computer operator were paid from the contingency expenses. A cooler was also purchased to maintain the temperature of the computer room for maintainability of operation of software system. Besides Rs. 6,200/- were also paid from contingency fund for P.O.L. to inspect the work of MPLAD Scheme as per this Ministry letter dated 21.02.2002. However the payment for P.O.L. was not made regularly.</p> <p>As per reply received from Collector Balaghat, the work electrification for public welfare was sanctioned on the recommendation of the Hon'ble MP. Vidyut Commpany is an implementing agencies in this case and the supervision charges has been approved as a simple profit of the company like contractors. Audit point has bee noted for compliance.</p> <p>Hoshangabad that Photocopier machine was purchased from the contingency fund as there was no clear direction in the Guidelines.</p>
Name of DA	Amount						
Balaghat, Hoshangabad, Sagar, Sahdol, Ujjain	0.14						
		<p>Meghalaya</p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Tura</td> <td>0.08</td> </tr> </tbody> </table>	Name of DA	Amount	Tura	0.08	<p>As per reply from DC West Garo Hills, Tura, as per the circular D.O. No.C/39/2000-MPLADS dated. 21.02.2002 from Ministry of Statistics & PI for Contingent expenditure to execute MPLADS works. As per para 2, the District Collectors have been allowed to utilized half per cent amount as contingent expenditures out of the annual allocation of each MP per year under MPLADS.</p> <p>As per para 3, the amount was utilized for the contingent expenditure for stationery, payment of honorarium to the staff, purchase of postal stamp, etc. permissible as per circular.</p>
Name of DA	Amount						
Tura	0.08						

		<p><u>Nagaland</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Dimapur, Kohima</td> <td>0.03</td> </tr> </tbody> </table>	Name of DA	Amount	Dimapur, Kohima	0.03	
Name of DA	Amount						
Dimapur, Kohima	0.03						
		<p><u>Orissa</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>Baragarh, Bhadrak, Jajpur, Kalahandi, Khurda</td> <td>0.26</td> </tr> </tbody> </table>	Name of DA	Amount	Baragarh, Bhadrak, Jajpur, Kalahandi, Khurda	0.26	<p>As per reply from Collector Jajpur, noted for future guidance.</p> <p>As per reply from Dy Director Bhadrak, the honorarium was paid for MPLADS works monitoring software system.</p> <p>As per reply from Dy Director Kalahandi, no funds has been utilized for payment of honorarium/wages/travelling expenses of staff, refreshments for staff, electrification of office building, fuel for official vehicle, purchase of laptops, office furniture , supervision charges etc.</p> <p>As per reply received from Dy Director Khurda, Administrative contingency is being spent observing MPLADS Guideline with due approval of Collector Khurda.</p> <p>As per reply received from Dy Director Baragarh, honorarium to staff put on MPLADS works was admissible as per 2002 circular dated 21.12.2002. Accordingly one record keeper (Peon) of MLADS was engaged on daily wage basis as per point (iii) of the circular as both the post of peon were kept in abeyance by State Government at that time. As no staffs of State government were available, Collector, Baragarh approved engagement of one record keeper on daily wage basis. Secondly Government of India as well as P&C Department pressed hard for updating of MPLAD Software on regular basis and this office had grossly inadequate staffs. The staffs available were also having no computer knowledge. To operationalise the MPLAD work monitoring software on a regular basis as per para 4.17 of guideline 2005, one computer operator having PGDCA qualification was engaged on contract basis. She will be removed after updating of software online is complete or fit state Government will provide computer operator of the monitoring system, whichever is earlier. No other state Government staffs engaged in MPLADS works get remuneration out of 0.5% contingencies.</p>
Name of DA	Amount						
Baragarh, Bhadrak, Jajpur, Kalahandi, Khurda	0.26						
		<p><u>Tamil Nadu</u></p> <p style="text-align: right;">Rs in crore</p> <table border="1"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> </tbody> </table>	Name of DA	Amount	<p>As per reply from DRDA Kanyakumari,, the Audit, it was observed that Rs. 4,37,139/- lakh has been booked as petty supervision charges for 34 Nos. of works implemented by EE (PWD) Buildings, Kanyakumari. The petty supervision charges have not been included in the work estimates submitted by the PWD. On verification of the</p>		
Name of DA	Amount						

		Erode, Kanyakumari, Karur, Krishnagiri, Vellore, Virudhunagar	0.24	<p>provisional completion report, the petty supervision charges levied due to necessary unforeseen expenses on execution of work. In this connection, it is reported that, necessary action will be taken to recoup the above amount from EE (PWD) Buildings, and the above amount will be credited to the MPLADS account. The same will not occur in future.</p> <p>As per reply received from PD, DRDA Karur, since no clear instructions was received at the time of expenditure incurred. The expenditure was incurred on the basis of necessity and urgency. Now after the audit, the prohibited item of expenditure such as salary, travel cost etc. are not incurred in the district.</p> <p>As per reply from DRDA Virudhnagar, because of unavoidable circumstances contingency expenses were expended during the past years but not completely restricted as per the Guidelines.</p> <p>As per reply from DRDA Krishangiri that the contingency Expenses under MPLAD Scheme is being incurred only for the purchases of stationery and Toners for office use, as per Guidelines, whereas no expenditure is being incurred for other expenses such as Honorarium, Travel expenses etc. Further strict instructions are incorporated in the Administrative Sanction to the Implementing Agencies that not to incur any petty supervision charges. Hence, this para may be dropped.</p>
		Uttar Pradesh		<p>As per reply from DM Siddarath Nagar, as prescribed in the Guidelines, only 0.5% Contingency fund for computer/Laptop, AC for computer room, stationary and payment of honorarium to the official working for MPLADS is being spent in the district. So far an amount 3,67,269/- have been spent during the period 2004-05 to 2008-09 from the contingency fund. In this connection it is also intimated that the computer/laptop has been installed in the first floor of the DC Secretariat building for the use of the DC office. Keeping in view the operational capability of the computer during the summer, an AC was purchased for the computer room. AC has not been purchased for use of officer or employee of the DM Office. Contingency fund is not being used for any other purpose except as per provision of the Guidelines.</p> <p>As per reply from DM Etawah, a total amount Rs 5.16 Lakh was incurred from the contingency fund for purchase of Printer, Telephone Bills, Purchase of stationary, expenditure on Photostat machine etc with the permission of the competent Authority as per the Government of India, Ministry of S&PI letter No C/39/2000-MPLADS dated 21.02.2002 which form part of the Guidelines issued in April 2002.</p>
		Rs in crore		
		Name of DA	Amount	
		Etawah, Siddarthnagar	0.06	

	<p>West Bengal</p> <p style="text-align: right;">Rs in crore</p> <table border="1" data-bbox="747 237 1752 328"> <thead> <tr> <th>Name of DA</th> <th>Amount</th> </tr> </thead> <tbody> <tr> <td>South 24 Parganas, Kolkata</td> <td>0.03</td> </tr> </tbody> </table>	Name of DA	Amount	South 24 Parganas, Kolkata	0.03	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Paraganas- Given the huge amount of schemes recommended by the MPs through out the year and their monitoring envisages a huge amount of Data Entry works for which two data entry operators are engaged by the district whose wages are being booked from the MPLADS Contingency in absence of any other available resources. For proper maintenance of the computers engaged for MPLADS works up-gradation of electrical arrangement were made and a cost of Rs. 29,834/- was booked in the contingency fund. Small amount for refreshment from MPLADS contingency was made at various monitoring meetings at the district level, where Hon'ble MPs/representative/Govt. Officials attended.</p> <p>No payment of honorium/ traveling expenses of staff /purchase of laptop/ office furniture and supervision charges were done by the DA.</p> <p>KMC – It does not concern KMC. However, noted for future guidance.</p> <p>State Government Comments - The District Authorities were instructed to spend the contingency fund as per latest Guidelines on MPLADS. DA Hooghly has been asked to discontinue contractual data entry operator. Noted DA's are being cautioned. Para may be dropped.</p>						
Name of DA	Amount											
South 24 Parganas, Kolkata	0.03											
	<p>(B) Six DAs in five States had spent Rs 0.29 crore on contingencies against the admissible amount of Rs 0.17 crore thereby incurring excess expenditure on contingencies by Rs 0.12 crore as per detail given below.</p>											
	<p>Manipur</p> <p style="text-align: right;">Rs in crore</p> <table border="1" data-bbox="747 1208 1763 1344"> <thead> <tr> <th>Name of DA</th> <th>Amount admissible</th> <th>Amount allowed</th> <th>Per cent of contingency allowed</th> <th>Excess expenditure</th> </tr> </thead> <tbody> <tr> <td>Imphal West</td> <td>4.78</td> <td>5</td> <td>0.52</td> <td>0.22</td> </tr> </tbody> </table>	Name of DA	Amount admissible	Amount allowed	Per cent of contingency allowed	Excess expenditure	Imphal West	4.78	5	0.52	0.22	<p>As per reply from Manipur Imphal West that all the works are completed, the amount of excess expenditure has been adjusted.</p>
Name of DA	Amount admissible	Amount allowed	Per cent of contingency allowed	Excess expenditure								
Imphal West	4.78	5	0.52	0.22								
	<p>Mizoram</p>	<p>As per State reply, the permissible amount on contingencies expenses has not been exceeded. The report does not give details of</p>										

		Rs in crore					the excess supposedly incurred and hence it is difficult to make clarification from our record. No such discrepancy is seen from the record.
		Name of DA	Amount admissible	Amount allowed	Per cent of contingency allowed	Excess expenditure	
		Aizawl	1.84	2.46	0.67	0.62	
		<u>Jammu & Kashmir</u>					As per reply received from DDC, Anantnag, no excess expenditure has been incurred on contingencies as incurring of expenditure on contingencies is applicable w.e.f 2002. While calculating expenditure figures of completed works from 2002 to 2008, the district is entitled to incur expenditure on contingencies much more than Rs 3.63 lacs and not as observed by Audit.. The Audit on spot has not calculated figures for the whole period and the figures of expenditure taken into account by the Audit are not in respect of all Assembly segments of Parliamentary Constituency Anantnag. Therefore the Audit Para needs to be dropped.
		Rs in crore					
		Name of DA	Amount admissible	Amount allowed	Per cent of contingency allowed	Excess expenditure	
		Anantnag	1.45	3.63	1.25	2.18	
		<u>Nagaland</u>					
		Rs in crore					
		Name of DA	Amount admissible	Amount allowed	Per cent of contingency allowed	Excess expenditure	
		Kohima, Dimapur	5.5	11.27	1.02	5.77	
		<u>Orissa</u>					As per reply from Collector Jajpur, noted for future guidance
		Rs in crore					
		Name of DA	Amount admissible	Amount allowed	Per cent of contingency allowed	Excess expenditure	
		Jajpur	3.55	6.28	0.88	2.73	
		The Ministry stated that the audit finding was being ascertained from the DAs concerned for necessary action, as this was a gross violation of the Scheme guidelines.					<p>Para 4.17 of the Guidelines stipulates that a separate account for such expenditure incurred during a year under MPLAD Scheme shall be maintained and MP concerned shall be kept informed besides making available the details for scrutiny by Audit. District Authority is expected to take action as per this provision and ensure that the expenses remain within the prescribed limit.</p> <p>In the recent amendment in the MPLADS Guidelines, Administrative Expenses of 2% has now been allowed by the Government with effect from financial year 2011-12 after enhancement of MPLADS Funds allocation for effective monitoring and implementation of</p>

			MPLAD Scheme. Besides the above, all the Concerned States/UTs Authorities have been requested to direct the concerned District authorities to take action against the concerned district officials for violation of Guidelines.
	6.8	<u>Improper maintenance of Accounts</u>	
47	6.8.1	<u>Banking arrangements</u> The scheme envisaged that the DAs and the IAs open separate savings accounts for each MP in nationalized bank. A monthly bank reconciliation of the cash book and pass book balances was to be carried out. Scrutiny of records of DAs and IAs disclosed the following discrepancies:	Replies received from the States/UTs have been indicated against each audit para.
		(i) In the following 10 States/UTs seven DAs and 68 IAs had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.	
		<u>Bihar</u> - DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.	As per reply from DM Patna that MP-wise separate bank account are being maintained at the district level. As per report received from the Implementing Agencies, separate MP-wise bank accounts are also being maintained at the Implementing Agencies level.
		<u>Haryana</u> - DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.	As per state reply separate Bank accounts are being operated for each MP by the District authorities.
		<u>Himachal Pradesh</u> - DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.	As per reply from DC Hamirpur, BDO Bihari and Nadaun whose MPLADS accounts were test checked have intimated this office that a separate account of each MP (LS or RS) have now been opened and maintained. The other Executing Agencies of this district have also been directed for doing the needful, if not done earlier. Whereas DA (Hamirpur) is concerned, we have opened separate account in nationalized Banks for LS & RS. As per reply from DPO Kangra that MP-wise separate accounts have been opened in the bank, hence the Hon'ble PAC is requested to settle this para please.
		<u>Jammu and Kashmir</u> - DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.	As per reply received from DDC, Anantnag that District Anantnag has only one MP as such question of clubbing funds with other MPs does not arise.

		<p>Orissa- DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.</p>	<p>As per reply from Dy Director Bhadrak, separate account are maintained.</p> <p>As per reply from Dy Director Kalahandi, now separate bank account at district level and agency level have been maintained.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that separate Bank Account are being maintained for each MPs at District level and Implementing Agencies.</p> <p>As per reply from District Jajpur, separate savings bank account for each MP for which Jajpur is the nodal district is maintained at the district level. Implementing Agencies of MPLADS Funds of Jajpur District are being instructed to maintain separate bank account for each MP. They have been instructed not to club the funds of different MPs in one bank account.</p> <p>As per reply from District Khordha, All the Executing Agencies have been requested to maintain MP-wise Cash Book and Pass Book and to deposit the funds in a separate Bank Account for each MP.</p>
		<p>Maharashtra- DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.</p>	<p>As per reply from Collector, Nagpur, at the time of audit, Nagpur Municipal Corporation (NMC) had maintained a single MPLADS bank account of which MP Wise and work-wise detailed were not available. NMC is now maintaining MP-wise accounts w.e.f 01 April 2009.</p>
		<p>Meghalaya- DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.</p>	<p>As per reply from DC West Garo Hills, Tura, instruction has been given to the IAs to open and maintain separate Bank account for each MP and is being followed.</p> <p>As per reply from DC Shllong that instructions has been issued to the IAs to open and maintain separate bank account for each MP and is being followed.</p>
		<p>Puducherry- DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.</p>	<p>As per State reply, UT of Puducherry that the District Authority and Implementing Agencies were earlier maintaining one bank account for MP(LS) and MP(RS). Since UT of Puducherry is represented by one MP each in LS & RS, this was resorted to. Now based on the observations of the audit, instructions are issued to all the Implementing Agencies to open bank account for each (LS) and MP(RS) separately. District Authority is also now operating separate bank account for MPL(LS) of 15th Lok Sabha and the present MP(RS). In view of the action taken, it is requested that the para may please be treated as settled.</p>
		<p>Uttarakhand - DA and IA had not maintained a separate bank account for each MP. Instead, their</p>	<p>As per reply received from District Magistrate Bageshwar, that MP-wise Saving bank accounts are being operated in the nationalized</p>

		funds under the scheme were clubbed with funds in the accounts of other MPs.	<p>bank. The Implementing Agencies have been instructed for keeping the MP-wise separate account under MPLAD Scheme.</p> <p>As per reply from DM Udhamsingh Nagar that as per the administrative orders that MPLADS accounts have been opened in the Nationalised bank only.</p> <p>As per reply from D.M. Pithoragarh that as per Guidelines, MP-wise separate bank account are in operation. Where there is no separate bank account, instructions to open the MP-wise separate bank account have been issued to all concerned.</p>
		Tamil Nadu - DA and IA had not maintained a separate bank account for each MP. Instead, their funds under the scheme were clubbed with funds in the accounts of other MPs.	<p>DRDA, Karur, that MPLADS funds in the district and Implementing agencies were kept in savings bank account only. In DRDA, the account is kept in IOB, Karur holding the Account SB 16612. Hence the objection may please be dropped.</p> <p>As per reply from DRDA Krishangiri that only one Saving Bank account is maintained for MPLADS(LS) scheme because the same MP has been representing from the Lok Sabha constituency. Further all the works were completed, utilization Certificate has been sent to Government of India, Saving amount worked out and savings amount is sent to Commissioner of Rural Development & Panchayat Raj, Chennai and 14th Lok Sabha account is closed. It is also submitted that only one saving bank account No 558702010006880 is in operation. Based on reply this para may kindly be dropped.</p>
		(ii) In the following seven States/UTs, 55 IAs had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.	
		Arunachal Pradesh - IAs under the District Authorities audited had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.	
		Bihar - IAs under the District Authorities audited had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.	
		Karnataka - IAs under the District Authorities audited had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.	<p>As per reply from DC Haveri, District Authority is maintaining the Separate Bank Account for each MP in Nationalized Bank and in the name of Deputy Commissioner.</p> <p>As per reply from DC Hassan, there is no such case in the district.</p> <p>As per reply from DC Bagalkot all the Implementing agencies have been instructed not to club the funds available under MPLADS with the funds of other scheme of their departments. They have further</p>

			been directed to bifurcate the funds of MPLADS received during 2004-05 to 2008-09 which was clubbed in the funds with their departments and maintained a separate cash book and accounts and to produce during the next visit. The guidelines/directions will be followed strictly in future.
		Orissa - IAs under the District Authorities audited had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.	<p>As per reply from Dy Director Bhadrak, separate account are maintained.</p> <p>As per reply from Dy Director Kalahandi, instructions note for future guidance.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that the content has been noted for future reference.</p> <p>As per reply, District Jajpur has instructed all the Implementing agencies not to club the funds available under MPLADS with funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.</p> <p>As per reply from District Khordha, All the Executing Agencies have been requested to maintain MP-wise Cash Book and Pass Book and to deposit the funds in a separate Bank Account for each MP.</p>
		Tripura - IAs under the District Authorities audited had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.	<p>As per reply received from DM West Tripura that separate SB account in respect of each MP both LS/RS is being maintained properly.</p> <p>As per reply from North Tripura that separate bank account are being maintained as per Guidelines.</p>
		Uttar Pradesh - IAs under the District Authorities audited had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.	<p>As per reply received from DM Barabanki, IAs under Government department funds are kept in their account. IAs have been directed to open a separate account.</p> <p>As per reply received from DM Shahjahanpur that this type of amount is not found because the Implementing Agencies has kept the amount according to his departmental order.</p> <p>As per reply received from DM Maharajganj that MP-wise separate account is being operated in the District.</p> <p>As per reply from DM Mirzapur, separate MPLADS account has been maintained in the District. So interest accrued is clearly shown in the Pass-book.</p> <p>As per reply from DM Ambedkar Nagar that MP-wise separate Saving</p>

			<p>account have been opened in the Nationalized Bank.</p> <p>As per reply received from DM Badaun that MP-wise separate account is being operated in the District.</p> <p>As per reply received from DM Kannauj that the Saving Bank Accounts of MPLADS funds are kept in saving bank account of Union Bank of India and the funds are not transferred to other accounts.</p> <p>As per reply received from DM Jaulan that the Saving Bank Accounts of MPLADS funds are kept in saving bank account of Union Bank of India and the funds are not transferred to other accounts.</p> <p>As per reply from DM Balia that rules are properly followed. Separate bank account is being maintained in nationalized bank.</p> <p>As per reply from DM Etawah that separate bank account are operated for MPLAD Scheme.</p>
		<p>Uttarakhand - IAs under the District Authorities audited had clubbed funds available under MPLADS with the funds of other schemes making it difficult to segregate the interest accrued on MPLADS funds.</p>	<p>As per reply received from District Magistrate Bageshwar, interest accrued on the MPLADS funds are received and is being utilized on other works recommended by Hon'ble MPs.</p> <p>As per reply from DM Udhamsingh Nagar that as per the administrative orders that MPLADS separate accounts have been opened in the Nationalized Bank only.</p> <p>As per reply from D.M. Pithoragarh that MPLADS funds have not been clubbed with any other Departmental scheme of the State. After taking into account the interest accrued on the saving bank account of MPLADS funds are sent separately to District Magistrate.</p>
		<p>In the following 15 States/UTs, 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.</p>	
		<p>Arunachal Pradesh - DAs audited and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.</p>	

		<u>Bihar</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply from DM Patna that MPLADS funds are only being kept in the saving bank account in the District.
		<u>Daman and Diu</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply from DRDA Daman & Diu that the District Authority has opened the saving account in the nationalized Bank i.e in the State Bank of India, Moti Daman Branch. As far as the Implementing Agencies is concerned, all the department has been directed to open the separate A/C and maintain the cash book also as per MPLADS Guidelines. It will be ensured that separate saving bank Account are opened.
		<u>Gujarat</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	<p>As per reply DPO Bharuch, para settled by C&AG letter No OADII/S-1/DPO/2004-05/6/568 dated 28.10.2005.</p> <p>As per reply from DPO Navasari that that District Authority/Implementing Agencies have kept the scheme fund in saving accounts in a public sector bank.</p> <p>As per reply from DPO Junagarh that in the district only single saving bank account per MP is maintained. All accounts are opened in nationalized bank.</p> <p>As per reply from Collector Valsad that scheme funds is kept in savings accounts in nationalized banks.</p> <p>As per reply from Collector Anand that the District Authority has maintained separate savings bank accounts for each of the Hon'ble MPs.</p> <p>As per reply received from Collector Amreli that MP Wise single saving Bank account in Nationalised bank is maintained.</p>
		<u>Haryana</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per state reply necessary directions have been issued to the District Authorities that no funds will be kept in fixed deposits, current accounts, Personal Ledger Accounts in respect of MPLADS on 03.08.2011.
		<u>Himachal Pradesh</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	<p>As per reply from DC Hamirpur, no amount of MPLADS in this district have been kept as fixed deposit.</p> <p>As per reply from DPO Kangra that this para does not pertain to this District.</p>
		<u>Jammu and Kashmir</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed	As per reply received from DDC, Anantnag that as per guidelines funds are kept in saving bank of Nationalized bank (SBI Anantnag).

		deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	
		<u>Maharashtra</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply from Collector, Nagpur, at the time of audit, NMC had kept MPLADS fund in fixed deposit receipt during 2004-07-amount of Principle amount of FDR with interest from 2005 is now deposited in the MPs account on 10.03.2007 as they have no idea about the MP-wise fund.
		<u>Madhya Pradesh</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply received from District Authority in Ujjain , only accounts in the nationalized bank and the fund is kept in the same account. As per reply received from Collector Shajapur , the account has been opened in the nationalized bank and the fund is deposited in the account. As per reply received from Collector Shahdol that the MPLADS funds Saving Account in the district is being maintained in the Nationalized bank.
		<u>Orissa</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply from Dy Director Bhadrak , separate account are maintained. As per reply from Dy Director Kalahandi , no funds had been kept as fixed deposit, current account PLA account. As per reply received from Deputy Director (P&S) Baragarh that no such instances have been noticed and this is also noted for future reference. As per reply, District Authority Jajpur has instructed all concerned that the MPLADS fund be kept in saving bank of nationalized bank. As per reply from District Khordha , All the Executing Agencies have been requested to maintain MP-wise Cash Book and Pass Book and to deposit the funds in a separate Bank Account for each MP.
		<u>Rajasthan</u> - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply received from CEO, Jila Parishad Bikaner that MP-wise separate account are being operated in the Nationalized Bank. Now the instructions have also been issued to PWD Division and Implementing Agencies for opening separate MP-wise account for MPLADS works in the district. As per CEO Zila Parishad, Bharatpur that MPLADS funds kept in the non-Nationalised bank have been diverted in the Nationalised Punjab

			National Bank, Bharatpur. Separate Saving Accounts for MPLADS fund in case of each MP has been now opened and funds diverted..g separate MP-wise account for MPLADS works in the district.
		Tamil Nadu - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply from DRDA Virudhnagar , in the district tune cooperation in savings account only in Public Sector Bank.
		Tripura - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply received from DM West Tripura that Implementing Agencies have been instructed not to keep any scheme funds such as fixed deposits, current accounts, Personal Ledger Accounts, Government Treasury etc. instead of Saving Accounts in a public sector bank. As per reply received from DM North Tripura that instructions have been issued not to keep any scheme funds such as fixed deposits, current accounts, Personal Ledger Accounts, Government Treasury etc. instead of Saving Accounts in a public sector bank separately..
		Uttar Pradesh - 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.	As per reply received from DM Barabanki, IAs under Government department the funds were kept in their account. As per reply received from DM Shahjahanpur that the funds has been kept in saving account and Implementing agency had kept the amount according to their departmental procedure. As per reply received from DM Maharajganj that the MPLADS funds is being kept in the bank as per Guidelines. As per reply from DM Mirzapur, the MPLADS account has been in public sector bank i.e Union Bank of India. The account is opened in Saving Bank. As per reply from DM Ambedkar Nagar that the funds have been kept after opening the MP-wise account in the nationalized bank. As per reply received from DM Badaun that the funds are kept in the saving bank account of nationalized bank of MPLADS funds. As per reply received from DM Kannauj that the MPLADS funds are kept in the saving bank account of nationalized bank. As per reply received from DM Jaulan that the Saving Bank Accounts of MPLADS funds are kept in saving bank account in nationalized Bankl..

			<p>As per reply from DM Balia that separate bank account is being maintained in nationalized bank.</p> <p>As per reply from DM Etawah that account opened as a Saving A/C in the Nationalised Bank.</p>
		<p>Uttarakhand- 4 DAs and 105 IAs had kept the scheme funds in accounts such as fixed deposits, current accounts, Personal Ledger Accounts, Government treasury, etc. instead of saving accounts in a public sector bank.</p>	<p>As per reply received from District Magistrate Bageshwar, that no fixed deposit, current account, personnel account, Govt. treasury and private bank is kept. All the implementing agencies have been instructed accordingly.</p> <p>As per reply from DM Udhamsingh Nagar that as per the administrative orders that MPLADS funds were deposited in the Nationalised bank only.</p> <p>As per reply from D.M. Pithoragarh that MPLADS funds received in the District are always kept in the saving bank account of MPLADS funds.</p>
		<p>(iii) In the following 16 States/UTs, 45 DAs had not reconciled the figures of the cash book and bank pass-book as prescribed.</p>	
		<p>Andaman and Nicobar Islands - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed.</p>	
		<p>Andhra Pradesh- DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed</p>	<p>As per reply received from Collector Nellore that the transaction relating to releases and expenditure on the MPLADS works are being reconciled with the figures of the cash book and pass book periodically. In this connection, it is submitted that regarding 14th Lok Sabha , Audit on MPLADS accounts is taken up by the Chartered Accountants M/s Bhaskar Rao and Co, Hyderabad. Soon after the completion of the Audit, the unspent balances arriving will be refunded to the planning Department accordingly.</p>
		<p>Daman and Diu- DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed</p>	<p>As per reply from DRDA Daman & Diu, the period from financial year 2004-05 to 2008-09, the reconciled figure is NIL as per the Bank Pass Book and Cash Book.</p>
		<p>Jammu and Kashmir- DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed</p>	<p>As per reply received from DDC, Anantnag that accounts have been got audited through Chartered Accountant and the figures were reconciled.</p>
		<p>Karnataka- DAs audited had not reconciled the figures of the cash book and bank pass-book as</p>	<p>As per reply from DC Haveri, Monthly Bank Reconciliation of the cash book and pass book balance is carried out. There is no</p>

		prescribed	<p>difference.</p> <p>As per reply from DC Hassan, reconciliation of cash book with pass book was done in the district.</p> <p>As per reply from DC Bagalkot the figures of cash book and pass book in respect of funds of MPLADS of District Authority Bagalkot got reconciled as prescribed and found correct. Hence this point may please be dropped.</p>
		Kerala - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	As per state reply bank accounts are reconciled upto 31.3.2011.
		Madhya Pradesh - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	
		Maharashtra - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	As per reply from Collector, Nagpur, NMC had not maintained cash book for MPLADS fund during 2004-09-reconciliation is being started by Implementing Agencies.
		Manipur - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	As per reply from Manipur Imphal West that reconciliation of the Bank Pass Book and Cash Book is done by the Chartered Accountant for every financial year.
		Mizoram - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	As per state reply DAs are reconciling the figures of the Cash Book and pass book as prescribed.
		Nagaland - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	
		Orissa - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	<p>As per reply from Dy Director Bhadrak, MP-wise separate account are maintained.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that the content has been noted for future reference.</p> <p>As pr reply District Authority Jajpur that this has been noted for future guidance.</p> <p>As per reply from District Khordha, All the Executing Agencies have been requested to reconcile the figures of the Cash Book and Bank Pass Book as prescribed.</p> <p>As per reply from Dy Director Kalahandi, cash book and bank account has been reconciled from time to time in the District level. The BDO, Junagarh, BDO Dharamgarh, BDO Kesinga and PA, UTDA,</p>

			Bhawanipatna have been instructed to reconcile the bank account and pass book. The same has done by the Executing Agencies. Hence the para may be dropped.
		Puducherry- DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	As per State reply, UT of Puducherry that District Authority has since audited and reconciled the figures of Implementing Agencies and the same is submitted to the Chartered Accountant for auditing of the accounts. Chartered Accountants has submitted Audit Certificates to the Ministry Periodically. As such it is requested that this para may be please be treated as settled.
		Rajasthan- DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	As per received from CEO, Jila Parishad Sikar that reconciliation of cashbook with Bank Pass book has been done.
		Uttar Pradesh - DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed	<p>As per reply received from DM Barabanki, available amount of cashbook and bank passbook is reconciled.</p> <p>As per reply received from DM Shahjahanpur that all accounts have been reconciled according to prescribed order.</p> <p>As per reply received from DM Maharajganj that all accounts have been reconciled according to prescribed order.</p> <p>As per reply from DM Mirzapur, the figures of the cash book and bank pass book is reconciled in audit as prescribed.</p> <p>As per reply from DM Ambedkar Nagar that the figures of the cash book and bank pass book is reconciled in audit as prescribed audited by the Chartered Accountant.</p> <p>As per reply received from DM Badaun that reconciliation of account is being done regularly.</p> <p>As per reply received from DM Kannauj that reconciliation of account is being done regularly.</p> <p>As per reply received from DM Jaulaun that reconciliation of account is being done regularly.</p> <p>.</p> <p>As per reply from DM Balia that bank balance and ledger balance reconciled.</p> <p>As per reply from DM Etawah that audit done by District every financial year after the completion financial year by Chartered Accountant which is nominated by CRD-UP.</p>

		<p>Uttarakhand- DAs audited had not reconciled the figures of the cash book and bank pass-book as prescribed</p>	<p>As per reply received from District Magistrate Bageshwar, that bank reconciliation is being done at the district level and is compared with ledger book, pass book and cash book.</p> <p>As per reply from DM Udhamsingh Nagar that as per the administrative orders that Cash Book and Pass Book are being reconciled.</p> <p>As per reply from D.M. Pithoragarh that funds received in the District are being reconciled on monthly basis.</p>
		<p>West Bengal</p> <p>(v) DAs in West Bengal did maintain separate bank accounts for each MP but IAs did not do so. Instead, IAs maintained a single savings bank account for transactions involving MPLADS funds. In case of release of funds to institutions such as schools, colleges, clubs, societies and other non-government organizations, where such institutions were the users as well as IAs, MPLADS funds were kept in the bank accounts of such institutions where funds from other sources were also deposited.</p>	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Paraganas- The DAs instructs in the pre sanction order all IAs to open a separate Book Account for MPLADS fund and only after receipt of such account, no fund is released by DA. However, now to ensure the opening of new accounts by the IAs, the DA is stressing upon submission of new pass book zerox copy along with all necessary documents.</p> <p>Purulia- Scheme-wise separate Bank accounts have been opened for depositing the MPALDS fund in the nationalized Bank. In the sanction order the IAs also instructed to open separate Bank Account in any nationalized bank for depositing the MPLADS schemes fund. However, the IAs are again being requested to open separate bank account and maintained the same.</p> <p>KMC- Separate bank accounts are maintained. Fund are released to other implementing agencies only when they submit the details of savings bank account.</p> <p>Paschim Medinipur- In this district separate A/C maintained MP-wise in Nationalized Bank & also instructed to IA to maintain separate MPLADS accounts. In respect of school, college and NGO instruction given to open a separate A/C in respect of MPLADS fund which were allotted for the scheme.</p> <p>Hooghly- Instructions for keeping the fund in separate MPLADS bank accounts were issued time and again an instruction is given in each and every sanction letter. The observation is noted for future guidance.</p> <p>State Government Comments – The District Authorities will be instructed to ensure opening of a separate Book Account for MPLADS Fund. DA has been advised to e-transfer of fund to the implementing agencies in the Bank Account. Noted for future Guidance. Para may be dropped.</p>

		The Ministry stated that the audit finding was being ascertained from the DAs concerned regarding violation of the Scheme guidelines for necessary action.	Ministry has requested all the Concerned States/UTs Authorities to direct the concerned District authorities to take action against the concerned district officials for violation of Guidelines.
48	6.8.2	<u>Discrepancy in accounts</u> The DAs and IAs were to maintain the accounts of MPLADS funds, MP-wise. The cash book and other books of accounts were to be maintained as per the State/UT government procedure. The books of accounts were to be audited by chartered accountants or the local fund auditors or other statutory auditors, as per the procedure outlined by the State/UT. A test check by Audit, however, showed the following discrepancies in accounts:	
		(i) In 14 States/UTs, Chartered Accountants had not periodically audited the accounts of various LS and RS constituencies of 40 DAs, as per detailed given below.	
		<u>Andhra Pradesh</u> In three districts audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2004-05, 2007-08 and 2008-09.	As per reply received from Collector Anantapur that the Annual audit of MPLADS accounts has been conducted upto 2009-10 and there is no discrepancy. As per reply received from Collector Nellore that MPLADS accounts were audited by the Chartered Accountants upto 2008-09. As per reply received from District Collector Kurnool that MPLADS account has been audited by the Chartered Accountant upto 2008-09. As per reply from Project Director Khammam , Audit have been done by the CA for the year 2006-07 in respect of Shri Sd Azeez Pashal, MP(RS), for the year 2007-08 in respect of Sri Sanjeeva Reddy, MP(RS) both with Nodal District Hyderabad and for the year 2007-08 to 2009-10 in respect of T Subbarami Reddy with Nodal District Visakhapatnam. The Audit have been done for the yer 2008-09 to 2010-11 in respect of Shri G. Renukachowdary (Ex-MP (LS)).
		<u>Arunachal Pradesh</u> In two districts audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2006-07 and 2007-08.	
		<u>Daman and Diu</u> In the district audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2007-08.	As per reply from DRDA Daman & Diu, the CA M/s HP Shah has already been ordered for preparation of Audit Reports. However, due to his illness the same is slightly delayed. But now, all the necessary reports upto the financial year 2009-10 have already been prepared and sent to the Ministry.

		<u>Dadra and Nagar Haveli</u> In the district audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2008-09.	
		<u>Gujarat</u> In six districts audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2007-08 and 2008-09 in three districts each.	As per reply from DPO Navasari that the audit report of the CA for the year 2007-08 and 2008-09 has been sent to Government of India on 1.8.2009 and 15.1.2011 respectively. As per reply from DPO Junagarh that no CA audit is pending for any MP in the District. As per reply from Collector Valsad that audit of MPLADS account by CA is carried out and its report has been submitted to Ministry within time. As per reply from Collector Anand that CA audit has been completed for MPLADS till 2010-11. As per reply received from Collector Amreli that audit of MPLADS account is under process for the year 2007-08 to 2010-11.
		<u>Jammu and Kashmir</u> In two districts audited by CAG, audit of MPLADS accounts by the CA is pending since inception of the scheme in one district and for the year 2007-08 in other district.	As per reply received from DDC, Anantnag that the accounts of MPLADS funds were got audited by Chartered Accountant and Utilisation Certificates/Audit reports for the year 2007-08 submitted to the Ministry and also shown to audit on spot.
		<u>Kerala</u> In Thiruvananthapuram district, the accounts of the MP of Chirayinkil Lok Sabha constituency were audited up to 2005-06 only. Accounts of the MP of Thiruvananthapuram Lok Sabha constituency were audited up to 2006-07 and that of the Rajya Sabha MP in the district up to 2007-08.	As per state reply in Thiruvananthapuram District, the accounts of Shri Varkala Radhakrishnan, ex-MP(Late), the former Chirayinkeezhu PC, Shri PK Vasudevan Nair, Ex-MP(Late) and Shri Thennala G Balakrishna have been audited upto 2008-09.
		<u>Lakshadweep</u> In one district audited by CAG, audit of MPLADS accounts by the CA is pending since inception.	As per reply from the UT Lakshadweep that in this area no CA is available and from mainland CA is appointed and for which action was initiated last year and appointed the CA from the eligible list. It is expected that Audit will be completed within three months.
		<u>Nagaland</u> In two districts audited by CAG, audit Report and Audit Certificate of MPLADS accounts from 2004-05 to 2008-09 and from 2006-07 to 2008-09 for the Lok Sabha and Rajya Sabha MPs respectively had not been prepared by the Chartered Accountant till September 2009.	
		<u>Tamil Nadu</u> In DA Chennai, audit by the CA had not been conducted in the following constituencies and RS MP's MPLADS accounts from the period indicated in brackets: Chennai South LS (2005-06), Chennai North LS (2006-07), Shri K. Malaisamy, RS (2006-07), Shri M.S. Swaminathan and Ms. Kanimozhi	

		Karunanidhi RS (2007-08).	
		<p><u>Tripura</u></p> <p>In two districts audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2005-06 and 2008-09.</p>	<p>As per reply received from DM North Tripura, Audit accounts of MPLADS has been completed upto 2004-05. From 2005-06 till to-date, no audit has been done by CA. Soon audit will be done.</p> <p>As per reply received from DM West Tripura that no audit report on MPLADS accounts by CA is pending in West Tripura District. These have been sent to the Ministry on 15.11.2006 and 30.05.2011 respectively.</p>
		<p><u>Uttar Pradesh</u></p> <p>In fourteen districts audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2007-08 in three districts and 2008-09 in eleven districts.</p>	<p>As per reply from Shahjahanpur, audit report has been submitted timely to the Ministry and State Government. There is no pendency.</p> <p>As per reply from DM Bijnore, no audit report is pending in the district.</p> <p>As per reply received from DM Barabanki, the account has been audited by CA every year.</p> <p>As per reply received from DM Maharajganj that the Audit has been conducted by the Chartered Accountant upto the year 2009-10 in the District.</p> <p>As per reply from DM Mirzapur, audit of MPLADS accounts by the CA is not pending for the year 2007-08 and 2008-09.</p> <p>As per reply from DM Ambedkar Nagar that pending audit would be furnished after audited by the Chartered Accountant.</p> <p>As per reply received from DM Badaun that the audit Report would be furnished after audited by the Chartered Accountant.</p> <p>As per reply received from DM Jalaun that there is no such report in the District.</p> <p>As per reply from DM Balia that regular audit is being done by the Chartered accountant and there is no delay in auditing the account.</p> <p>As per reply from DM Kannauj that MPLADS account for the year 2007-08 and 2008-09 is being audited by the CA.</p> <p>As per reply from DM Etawah that there is no discrepancy of accounts of District Etawah.</p>
		<u>Uttarakhand</u>	<p>As per reply received from District Magistrate Bageshwar, that district Bageshwar was not the nodal district during the year 2007-</p>

		In two districts audited by CAG, audit of MPLADS accounts by the CA is pending for the year 2007-08 and 2008-09.	08 and 2008-09. After nominating as nodal district, the accounts are being audited every year by the Chartered Accountant. As per reply from DM Udhamsingh Nagar that audit is complete and there is no discrepancy in the accounts of MPLADS. As per reply from D.M. Pithoragarh that the audit of MPLADS funds have been done upto 2006-07. The audit of the financial year 2007-08, 2008-09, 2009-10 and 2010-11 will be audited by September 2011.
		<u>West Bengal</u> Seven Lok Sabha constituencies in two DAs; Diamond Harbour (2004-05), Joynagar (2005-06), Mathurapur (2005-06) and Jadavpur (2006-07) of South 24 Parganas DA and Serampore, Hooghly and Arambag (all since 2007-08) of Hooghly DA.	Reply received by the state govt. from the Sampled districts are given below:- South 24 Paraganas- In case of Diamond Harbour (2004-2005), Joynagar Mathurapur (2005-06) and Jadavpur (2006-07) audit of Accounts by Chartered Accountant has already been completed and report sent to MOSPI. In case where Govt.-run Departments and PRI bodies are the IAs, cash book are maintained specifically for MPLADS fund but in case of school authorities a general cash book are maintained with a sub fund ledger. During sanctions implementing NGOs are also instructed to maintain cash book & ledger. Hooghly- Audit by Chartered Accountants has already been started for Serampore, Hooghly and Arambagh PCs and is expected to be completed shortly. State Government Comments – Audit of accounts has been done by south 24 parganas and sent to MOS&PI and in respect of Hooghly audit by the CA is ongoing. The report will be sent to MOS&PI by the District Authority. Para may be dropped.
		(ii) In 12 States/UTs, 14 DAs and 56 IAs had not maintained MP-wise separate cash books, and five DAs and one IA had not maintained any cash book for scheme funds at all as given below.	
		<u>Arunachal Pradesh</u> - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	

		<u>Daman and Diu</u> - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per reply from DRDA Daman & Diu, as far as UT of Daman & Diu is concerned, there is only one sitting MP. Hence, the balance funds are automatically passed on to the successor MP. Hence, no MP-wise register is required to be made.
		<u>Gujarat</u> - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per reply from DPO Navasari that accounts of the MPLADS funds is maintained in the grant register. As per reply from DPO Junagarh that MP wise separate cash book is maintained in the district. As per reply from Collector Valsad that as per instructions now MP-wise separate Cash Book is being maintained. As per reply from Collector Anand that DPO has been instructed to maintain MP-wise separate cash books. As per reply from Collector, Amreli that MP wise separate cash book is maintained by Amreli District.
		<u>Haryana</u> - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per state reply all the District Authorities have been directed by the Head office to maintain a separate cash book, ledger etc for each MP and ensure compliance in this regard vide letter dated 03.08.2011.
		<u>Jammu and Kashmir</u> - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per reply received from DDC, Anantnag that MP-wise separate cash book has been maintained for 14 th and 15 th Lok Sabha of district Anantnag.
		<u>Karnataka</u> - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per reply from DC Hassan, District Authorities and Implementing Agencies maintained MP wise separate pass book and cash book. Hence no discrepancy noticed. As per reply from DC Dharwad, District Authority maintained separate bank account for each MP in nationalized Bank and in the name of Deputy Commissioner. As per reply from DC Bagalkot MP- wise separate cash book have been maintained in District Authority Office in respect of MPLADS funds and accounts are kept properly and up to date. Similarly the implementing agencies have been directed to maintain MP-wise separate cash book and maintain accounts properly in respect of MPLADS funds. The guidelines will be followed strictly in future. Hence the observation may be dropped.
		<u>Maharashtra</u> - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the	As per reply from Collector, Nagpur, this office is maintaining MP-wise cash book and all the agencies are instructed to maintain MP-

		scheme at all.	wise cashbook.
		Madhya Pradesh - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per reply received from District Authority in Ujjain , the accounts and cash book are being maintained in the Districts. As per reply received from Collector Shajapur , the accounts and cash book are maintained MPwise. As per reply received from Collector Shahdol that the cash book and bank pass book is being reconciled.
		Meghalaya - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per reply from DC West Garo Hills, Tura, that separate MP-wise cash books are being maintained in the District by the DA for both LS & RS MPs and the IAs also have been instructed to maintain the same. As per reply from DC Shillong that separate MP-wise cash books are being maintained in the District by the DA for both LS & RS MPs and the IAs also have been instructed to maintain the same.
		Nagaland - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	
		Orissa - District Authorities and Implementing Agencies Audited by C&AG had not maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	As per reply from Dy Director Bhadrak , MP wise separate account are maintained. As per reply from Dy Director Kalahandi , now MP wise cash book has been maintained. As per reply received from Deputy Director (P&S) Baragarh that the content has been noted for future reference. As pr reply District Authority Jajpur that this has been noted for future guidance. As per reply from District Khordha , District Authorities maintaining separate Cash Book for each MP. Besides the Implementing Agencies have been requested to maintain separate Cash Book of each MP.
		West Bengal - District Authorities and Implementing Agencies Audited by C&AG had not	Reply received by the state govt. from the Sampled districts are

		maintained MP-wise separate Cash Books and also had not maintained any cash book for the scheme at all.	given below:- Hooghly - MP-wise Cash book for all the MPs has been maintained by the District Authority and produced to the Audit team of C& AG.
		(iii) Advance/temporary advance of Rs 6.18 crore and Rs 0.13 crore, given to eight and five departmental officers respectively were unadjusted, despite the transfer and/or superannuation of the officers concerned as per detail given below:-	
		<u>Jharkhand</u> Advance/temporary advance of Rs 6.18 crore given to eight departmental officers respectively were unadjusted, despite the transfer and/or superannuation of the officers concerned in the district audited by C&AG.	As per reply from DDC, Deoghar that the advance of 6.18 crores given to departmental officers have been adjusted.
		<u>Bihar</u> Advance/temporary advance of Rs 0.13 crore given to five departmental officers respectively were unadjusted, despite the transfer and/or superannuation of the officers concerned in the districts audited by C&AG.	As per reply from DM Patna that there is such advance is pending in the district.
		<u>Delhi</u> (iv) In the six LS constituencies of Delhi, the Audit Reports of the CA stated that vouchers pertaining to expenditure of Rs 1.52 crore were missing and the amount was certified on the basis of certificates issued by the DDOs/IAs concerned. The veracity of these audit reports was, therefore, doubtful. The Ministry stated that the matter had been taken up with the Municipal Corporation of Delhi (MCD) for fixing accountability for missing vouchers.	As per reply received from Chief Engineer, Municipal Corporation, Delhi that vouchers amounting to Rs 61.34 crores were verified by the Chartered Accountant engaged for the purpose and sixty audit certificates in respect of all the MPs of Lok Sabha and Rajya Sabha for the period 2002-03 to 2006-07 in the prescribed format as per the MPLADS Guideline were sent to the Ministry in the Month of June 2008. However, vouchers amounting to Rs 1.52 crores only could not be produced before the Chartered Accountant due to the fact that these vouchers pertained to Security amount withheld at the time of passing of the bill and released later on satisfactory completion of works. The security amount was being released from one centralized head of account 20-A-1 and it was not possible to segregate the vouchers of security amount of individual MP. Further most of the Engineering divisions were merged and the de-merged at the time decentralization/delimitation as a result it was difficult to trace the case books of the concerned years which are the basics records were duly verified by the Chartered Accountants. There is therefore, no case of missing vouchers as stated by the CAG. Besides this it is pertinent to mention that the expenditure has been incurred on various MPLADS works for which consent was also given by the respective MPs and all such transactions have been made through banks as separate bank account of each MP are being maintained by the corporation. All bank statements and reconciled

			accounts have also been certified by the Chartered Accountant.
		<p><u>Assam</u></p> <p>DA Kamrup (Metro) in Assam could not produce vouchers of payment of Rs 0.51 crore to a Club, an NGO and six registered societies between December 2007 and February 2009.</p>	
		<p>These lacunae in banking arrangements and accounting procedures indicated that internal controls at the DAs and the IAs as also in the Ministry were weak exposing MPLAD funds to the risk of misuse, fraud and corruption.</p> <p>The Ministry stated that the reported irregularities were being ascertained from the DAs concerned for necessary action.</p>	Based on information received, this Ministry has requested all the Concerned States/UTs Authorities to direct the concerned District authorities to take action against the concerned district officials for violation of Guidelines.
		<p><u>Recommendations</u></p>	
		<p>(i) The Ministry should amend the paragraph 4.3 of the guidelines so as to delink the release of first instalment of a year from the release of the second instalment of the previous year. Instead, the first instalment or part thereof should be released considering the status of unspent balance and unsanctioned balance available in the account of DA for the MP concerned to minimise the accumulation of funds with Das.</p>	<p>4.3 The first instalment of Rs. 2.5 crore will be released in the beginning of the financial year.</p> <p>In the remaining years, the first installment will be released in the beginning of the financial year subject to the condition that the second installment of the previous year was released for the MP concerned and also subject to furnishing of the provisional Utilization Certificate of previous year covering at least 80% of the expenditure of the first installment of the previous year.</p> <p>The second installment of the MPLADS funds will be released subject to the fulfillment of the following eligibility criteria:-</p> <p>i) the unsanctioned balance amount available in the account of the District Authority after taking into account the cost of all the work sanctioned is less than Rs.1 crore;</p> <p>(ii) the unspent balance of fund of the MP Concerned is less than Rs. 2.5 crore; and</p> <p>(iii) Utilization Certificate of the previous financial year and the Audit Certificate for the funds released for MP concerned in the year prior to the previous year have been furnish by District Authority (in format at Annexure viii & ix of the guidelines respectively.</p> <p>The above stipulations will be calculated from the</p>

			Monthly Progress Report for each sitting and former MP term-wise separately. The Monthly Progress Report is to be sent by the District Authorities in the format.
		(ii) The Ministry should maintain an MP-wise Grants-in-aid Register with details on funds released, status of receipt of MPRs, UCs and Audit Certificates in a computerised format with complete data validation and place it on the official website of the Ministry for monitoring the fund utilisation under the Scheme.	As suggested by the Controller of Accounts of Principal Accounts Office, Ministry of Stat & PI, NIC of the Ministry has been reuested to devised an MP Wise Grants-in-Aid Register with details on funds released, status of receipt of MPRs, UCs and Audit Certificates in a computerised format with complete data validation as per format given in GFR 2005. The case is under process of finalisation.
		(iii) The Ministry should build capacity of its MPLADS division by strengthening internal controls and financial discipline in release and expenditure under the Scheme for timely remedial action.	The case was referred to Conroller of Acccounts of Principal Accounts Office, Ministry of Stat & PI. It has been informed in the reply that the Deptmt of Progrmme Implementation was transferred from Cabinet Affairs in the year 1999 and the PAO, PI is functioning w.e.f 01.04.2000 without having any sanctioned post. No staff was created in the PAO Office in the Department of P.I dealing with MPLADS including inernal audit. At present internal Audit Wing of Principal Account Office is conducting internal audit for two Ministeries i.e Planning and Statistics having the sacntioned strenhgth of one Sr Accounts Officer, Two A.A.Os and one Sr Accountant. But at present, with one Sr A.O including some other staff from the Pay and Accounts Office constitute only one 'Internal Audit team' which try to cover compliance Audit of 83 DDOs. However, it has been reaquested Office of he CGA to create 27 posts (01 DCA, 02 Sr AO, 06 A.A.O, 12 Accountant, 03 LDC and 03 MTs) in Internal Audit Wing to strengthen the internal Audit in the Ministry of Planning, Statistiscs and Progrmme Implementation. As soon as the posts are created and the staff are positioned, the work on the Internal Audit for the scheme as MPLAD etc will be taken up.
		(iv) The Ministry should ensure that DAs forward the UCs regularly. Fund flow should be linked to complete accounting of the funds released.	The provision already exist in para 5.4 to 5.8 (Utilisation and Audit Certificates) of the extant Guidelines. There are no specific reasons common to all States/UTs for delay in submission of Utilization Certificates and Audit Certificates. During the various review meetings, the Nodal Departments have informed that many MPs recommend works costing very small amounts. It has, therefore, been requested by them that some minimum ceiling for the cost of works recommended by the MPs may be prescribed as it is very difficult for the district authority to obtain Utilization Certificates from various agencies implementing these small works. Besides, the works recommended by Rajya Sabha members are scattered all over the state and some nominated Rajya Sabha members are scattered all over India which resultantly delays submission of UCs. <i>In this</i>

			<p><i>connection a new para 3.26 have been added prescribing minimum amount for a project. It has been stipulated in this Ministry circular C/23/2011-MPLADS dated 15.06.2011 that the minimum amount sanctioned for any project or work should not be less than Rs 1 lakh. However, in exceptional cases such as hand pumps, solar electric lamps, chaupals and various equipments/instrument/computers, it may be less. The circulars have been addressed to addressed to all Stats/UTs for their information and compliance.</i></p> <p>Whenever, such matter of delay comes to the notice of this Ministry, prompt action is taken. However, to ensure better implementation, all the Nodal Secretaries of the States/UTs, Chief Commissioner, Municipal Corporation and Nodal District Authorities have been requested to furnish the UCs within 15 days of receipt of completion report from the Implementing Agencies as per provisions of the Guidelines.</p> <p>It has also been requested that in such cases notice be issued to Implementing Agency on the date of completion of work. In case of default to comply the instructions, the cost of work along with interest should be recouped from the Implementing Agency.</p>
	Ch-7	<u>Monitoring and Controls</u>	
	7.1	<u>Inadequate monitoring by the Ministry</u>	
49	7.1.1	<p><u>Progress Reports</u></p> <p>The MPLADS guidelines required the DAs to furnish Monthly Progress Reports (MPRs) and Periodical Works Completion Reports for grants received, the number and cost of works recommended/sanctioned/ completed/abandoned/ yet to start, funds utilized during the month, unspent balances etc. to the Ministry.</p> <p>However, MPRs were not being received in the Ministry regularly. The Ministry had also not maintained any register/records to monitor the timely receipt of MPRs. The Ministry could neither ensure proper receipt of MPRs, nor use the MPRs for strategic planning and to prepare the details of fund release and expenditure.</p> <p>The Ministry prepared an MP-wise statement of release and expenditure under MPLADS (31 March 2009), as reported through MPRs for the entire lifetime of the Scheme (In every month MPR in respect of all the 790 sitting MPs were to be sent by DAs. Besides, MPRs in respect of former MPs pertaining to recommended works were pending were also required to be sent on monthly basis). However, the statement did not present a clear or up-to-date picture of the accounts and utilization of MPLADS funds for each MP. More than half of the MPRs on the basis of which the report was</p>	<p>As per Para 6.4(viii) of the Guidelines, the Nodal District Authority is required to submit MPRs to the Government of India/State/UT Government and the MP concerned for each MP separately in the prescribed format on or before 10th of the succeeding months. It is expected that DAs should meticulously follow these instructions and send the MPRs by due date.</p> <p>Furnishing of Monthly Progress report by the District authorities is a continuous process. The Monthly Report prepared by the Ministry provide such details.</p> <p>The reply received from the Stts/UTs are indicated against each para.</p>

prepared were older than two months as given below:

Age-wise break-up of MPRs available with the Ministry as on 31 March 2009

Age of MPRs	Number of MPRs	Percentage to the total
MPRs old up to two months	563	41.86
From 2 months to 1 year	339	25.20
From 1 year to 3 year	99	7.36
From 3 year to 5 year	48	3.57
More than 5 years	57	4.24
Period of MPRs not available	239	17.77

The Ministry stated that due to non-furnishing of complete MPRs by some DAs, the report might not be accurate and efforts were being made to get it updated.

The periodical works completion reports were also not being furnished by the DAs. The Ministry stated that the periodical works completion reports were intended to make the DAs closely monitor the progress of the work and with the existing resources, the Ministry was not in a position to monitor the work completion reports effectively.

The Ministry stated that some districts had furnished part MPRs in respect of sitting Lok Sabha MP only. As there were gaps in the data, it was unable to cite the definite period up to which the information had been received in respect of some districts, in the monthly report. Further, the Register of MPRs showed that 6,665 MPRs were received between 01 January 2009 and 31 December 2009. This indicated that Monthly Progress Reports were being received regularly.

The reply of the Ministry indicated that the furnishing of the MPRs by the DAs was not regular. Between 01 January 2009 and 31 December 2009, 9,480 MPRs were to be sent to the Ministry by the DAs in respect of 790 sitting MPs. Further, the Ministry maintained only an inward diary for recording receipt of MPRs from the DAs, it could not monitor pending MPRs from DAs.

A case of incorrect reporting on performance in sampled districts of Andhra Pradesh is given below:-

Andhra Pradesh

(i) In three test-checked districts (Hyderabad, Nellore, and Srikakulam), as against 2,843 works completed during 2004-09, the DAs reported 3,913 works as complete to the Ministry without verifying their data from the executing agency. The DAs did not have the complete list of completed works.

(i) As per reply received from Collector **Srikakulam**, they are having the completed list of completed works as furnished by the executive agencies and the works completed during 2004-09 was audited by the M/s Nekkanti Raju & Co, Visakhapatnam.

As per reply received from Collector **Nellore** that every month the status report is being obtained from the Executive Agencies concerned and update the status of works sanctioned and executed. Every month Progress report on MPLADS is being submitted to the

		<p>(ii) In two test-checked districts (Hyderabad, and Srikakulam), during 2004-09, although 1,494 works remained incomplete (as of October 2009), the number of incomplete works was reported as 360.</p> <p>(iii) In two test-checked districts (Hyderabad, and Srikakulam), as against the sanction of Rs. 63.07 crore during the years 2004-05 to 2008-09, sanction of Rs. 66.27 crore was reported in the MPRs.</p> <p>(iv) In two test-checked districts (Hyderabad, and Srikakulam), as against the expenditure of Rs.</p>	<p>Government, duly verifying the data of DAs with the data of the Executing Agencies concerned. In respect of Nellore district, list of completed works is being maintained besides the data kept in online.</p> <p>(ii) As per reply received from District Collector Hyderabad that it has to be admitted that the information flow is not that smooth as it has to be in the form of progress reports and work completion reports from the executing agencies and particularly from other district authorities. This a universal problem across all the districts which was discussed with the Special Chief Secretary to Government, Planning Department in the recent videoconference held on 22.10.2009. Certain systems have to be developed at the Government level keeping the Heads of departments also review their district officials regarding MPLADS works. Otherwise the district implementing officials take a little care to respond to MPLADS progress report as these works account only for a negligible extent out their whole departmental activities. Mere review meetings do not yield much in this regard which is obvious from the fact that the problem persists in all the districts.</p> <p>There should be mechanism to fix the responsibility for implementing agencies to respond to MPLAD Scheme and should be initiated at the nodal agency level in the Government. In these circumstances monthly progress reports are being prepared to the extent reports received and information elicited on inquiry from the implementing agencies. Obviously these differ with the information actually received. However, other nodal district agencies and executive agencies are continuously being pursued and reminded every month to send MPRs to this office by 5th of every month. Improvement in the status of receipt of progress reports is anticipated</p> <p>As per reply received from Collector Srikakulam that the incompleting works relating to Srikakulam during 2004-09 was shown 1,494 as per the MPR 2009 and 1134 works completed and 360 was shown as incompleting in the MPR of October 2009. The 360 works were also completed during the year 2009-10 and it was also audited by the M/s Nekkanti & Raju Co, Visakhapatnam.</p> <p>(iii) As per reply received from Collector Srikakulam that the sanction during the year 2004-05 to 2008-09 of Rs 63.07 crores were relating to financial sanction and Rs 66.27 crores was reported in the MPR for administrative sanction.</p>
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		24.90 crore on completed works during the five year period, Rs. 54.41 crore was reported in the MPRs as spent	(iv) As per reply received from Collector Srikakulam that Rs 29.51 crores was transferred to Visakhapatnam district for the Hon'ble MP of Parvathipuram constituency.										
50	7.1.2	<p><u>Uploading of data on website</u></p> <p>On receipt of the recommendation for works from the MP and issue of the work sanction order, the DAs were required to ensure that the details of the work sanctioned were entered in the input formats and uploaded on to the MPLADS website or transmitted to the Ministry for hosting on its website for public knowledge.</p> <p>However, as of 31 March 2009, out of 11,28,573 works sanctioned since the inception of the scheme, details of only 4,83,362 works (43 <i>per cent</i>) were uploaded by the DAs. State wise details are given below.</p>	Reply received from thazt Sttes/UTs have been indicated against each state/UTs.										
		<p><u>A & N Island</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>662</td> <td>327</td> <td>335</td> <td>50.6</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	1	662	327	335	50.6	As per UT Administration reply, erroneous entries made is being corrected and uploaded along with the preparation of work register and asset register.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
1	662	327	335	50.6									
		<p><u>Andhra Pradesh</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>23</td> <td>1,09,112</td> <td>41,384</td> <td>67,728</td> <td>62.07</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	23	1,09,112	41,384	67,728	62.07	<p>As per reply from collector Karim Nagar, 4129 works sanctioned up to March 2009 have been uploaded.</p> <p>As per reply received from Collector Anantapur that uploading of MPLADS data have been completed from the 10th LS to date. The data is uploaded as and when the administrative sanction is issued.</p> <p>As per reply received from Collector Nellore that the data of all sanctioned works under MPLADS is being kept in the MPLADS website from time to time to enable on-line universal access.</p> <p>As per reply received from District Collector Kurnool that 14th LS and 15th LS uploading of data is in progress and action will be taken previous 10th to 13th LS with in 15 days.</p> <p>As per reply received from Collector Prakasam District all the works sanctioned since inception of the scheme upto March 200 was uploaded on website.</p> <p>As per reply received from District Collector Medak that all the works sanctioned since inception of the scheme have been uploaded on website.</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
23	1,09,112	41,384	67,728	62.07									

		<u>Arunachal Pradesh</u>					
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		3	1,882	943	939	49.89	
		<u>Assam</u>					As per reply from DC Lakhimpur that data uploading on website has been done regularly.
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	As per reply received from DC Kamrup that uploading of data on the MPLADS website of district is going on.
		15	44,903	26,571	18,332	40.83	As per reply received from DC Dhubri uploading of data is under process
		<u>Bihar</u>					As per reply from DM Madhepura that uploading of data of all the works since the inception of the scheme is a continuous process. Due to lack of staff work of uploading data is slow. Emphasis is being given to complete the data uploading works.
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	As per reply from DM Patna that data on MPLADS are being uploaded on the website.
		28	51,945	45,70	47,375	91.20	
		<u>Chhattisgarh</u>					As per state reply:-
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	<u>Raipur</u> - All sanctioned works are being entered in the website. All entries that are to be done after the completion of work is in progress. This is due to shortage of staff and computer operator.
		11	28,478	9,745	18,733	65.78	As per reply from Collector Bilaspur that data have been uploaded in the District.
							As per reply from Collector Jaishpur that_ all works have been uploaded in the website.

		<u>Dadra & Nagar Haveli</u>					
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		1	911	74	837	91.88	
		<u>Daman & Diu</u>					
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		1	574	106	468	81.53	
		<u>Delhi</u>					
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		2	6,928	2,931	3,997	57.69	As per reply received from Chief Engineer, Municipal Corporation, Delhi that uploading of data on MPLADS website is an ongoing process. The DATAs are regularly generated and are being uploaded on the MPLADS website from time to time and due care is being taken in uploading the correct DATAs. As on day, data pertaining to 15 th Lok Sabha has been uploaded upto 31.05.2011.
		<u>Goa</u>					
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		2	855	650	205	23.98	As per state reply, uploading of data on website is completed. As per state reply, the data has been uploaded till date in the South Goa District.
		<u>Gujarat</u>					
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		22	90,732	34,469	56,263	62.01	As per reply DPO Bharuch, para settled by C&AG letter No OADII/S-1/DPO/10-11-PR11/158 dated 19.05.2011. As per reply from DPO Navasari that due to software problem, works are not uploaded. As per reply from DPO Junagarh that all the datas upto year 2009-10 have been uploaded on website. The new data will also be uploaded soon.

			As per reply from Collector Valsad that 1294 works were uploaded by DA on website. As per reply from Collector Anand that the data for the period 2004-09 has been uploaded on the website. As per reply from Collector Amreli data updation has been completed upto the 31 January 2012.										
		<p><u>Haryana</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>13</td> <td>30,061</td> <td>13,565</td> <td>16,496</td> <td>54.88</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	13	30,061	13,565	16,496	54.88	As per state reply the data for the 15 th Lok Sabha has already been uploaded whereas, uploading of details of works taken up in scheme since inception on the website of MPLADS is being done.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
13	30,061	13,565	16,496	54.88									
		<p><u>Himachal Pradesh</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>6</td> <td>20,134</td> <td>5,518</td> <td>14,616</td> <td>72.59</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	6	20,134	5,518	14,616	72.59	As per reply from DC Hamirpur, 2205 entries of 15 th Lok Sabha, 14 th Lok Sabha and 13 th Lok Sabha have already been uploaded on website. The work of uploading of remaining entries under MPLADS since inception of the scheme is in progress. As per reply from DPO Kangra that data of MPLADS has been feeded in the Planning cell and monthly progress is also being reflected in the website regularly.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
6	20,134	5,518	14,616	72.59									
		<p><u>J & K</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>5</td> <td>13,772</td> <td>819</td> <td>12,953</td> <td>94.05</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	5	13,772	819	12,953	94.05	As per reply received from DDC, Anantnag, the data of 15 th Lok Sabha MPLADS works is being uploaded on MPLAD website and is being updated after regular intervals.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
5	13,772	819	12,953	94.05									
		<p><u>Jharkhand</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>14</td> <td>21,151</td> <td>6,735</td> <td>14,416</td> <td>68.16</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	14	21,151	6,735	14,416	68.16	As per reply from DDC, Deoghar that the data uploading on website will be done shortly.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
14	21,151	6,735	14,416	68.16									

		<p><u>Karnataka</u></p> <table border="1" data-bbox="747 188 1731 383"> <thead> <tr> <th data-bbox="747 188 827 334">No. of DAs</th> <th data-bbox="827 188 1118 334">No. of works sanctioned since inception of the scheme to March 2009</th> <th data-bbox="1118 188 1298 334">No. of works uploaded up to March 2009</th> <th data-bbox="1298 188 1499 334">No. of works not uploaded up to March 2009</th> <th data-bbox="1499 188 1731 334">Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td data-bbox="747 334 827 383">25</td> <td data-bbox="827 334 1118 383">51,195</td> <td data-bbox="1118 334 1298 383">18,293</td> <td data-bbox="1298 334 1499 383">32,902</td> <td data-bbox="1499 334 1731 383">64.27</td> </tr> </tbody> </table>					No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	25	51,195	18,293	32,902	64.27	<p>As per reply from DC Bagalkot, the uploading of data on MPLADS website in respect of works sanctioned under MPLAD Scheme is in progress and completed for the years 2008-09 and 2009-10 and the work is being done in respect of the remaining years and will be uploaded in due course. Hence this point may be dropped.</p> <p>As per reply from DC Hassan, works sanctioned from the year 2005-05 to 2009-01 was uploaded the data on website.</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009													
25	51,195	18,293	32,902	64.27													
		<p><u>Kerala</u></p> <table border="1" data-bbox="747 532 1731 727"> <thead> <tr> <th data-bbox="747 532 827 678">No. of DAs</th> <th data-bbox="827 532 1118 678">No. of works sanctioned since inception of the scheme to March 2009</th> <th data-bbox="1118 532 1298 678">No. of works uploaded up to March 2009</th> <th data-bbox="1298 532 1499 678">No. of works not uploaded up to March 2009</th> <th data-bbox="1499 532 1731 678">Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td data-bbox="747 678 827 727">13</td> <td data-bbox="827 678 1118 727">22,202</td> <td data-bbox="1118 678 1298 727">7,978</td> <td data-bbox="1298 678 1499 727">14,224</td> <td data-bbox="1499 678 1731 727">64.07</td> </tr> </tbody> </table>					No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	13	22,202	7,978	14,224	64.07	<p>As per state reply in District Thiruvananthapuram data uploading is in progress in Works Monitoring System, in district Kannur arrangements have been done for uploading the data in website and in Kottayam District data have already been uploaded and are being updated.</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009													
13	22,202	7,978	14,224	64.07													
		<p><u>Madhya Pradesh</u></p> <table border="1" data-bbox="747 792 1731 987"> <thead> <tr> <th data-bbox="747 792 827 938">No. of DAs</th> <th data-bbox="827 792 1118 938">No. of works sanctioned since inception of the scheme to March 2009</th> <th data-bbox="1118 792 1298 938">No. of works uploaded up to March 2009</th> <th data-bbox="1298 792 1499 938">No. of works not uploaded up to March 2009</th> <th data-bbox="1499 792 1731 938">Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td data-bbox="747 938 827 987">29</td> <td data-bbox="827 938 1118 987">75,886</td> <td data-bbox="1118 938 1298 987">21,284</td> <td data-bbox="1298 938 1499 987">54,602</td> <td data-bbox="1499 938 1731 987">71.95</td> </tr> </tbody> </table>					No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	29	75,886	21,284	54,602	71.95	<p>As per reply from Joint Director, Dept. of Planning and Statistics, Sagar, all the works have been uploaded from 1993-94 to 2010-11.</p> <p>As per reply received from District Authority in Ujjain, the MPLADS data from 2004-05 to 2008-09 have been uploaded. MPLADS Data in respect of 10th, 11th and 14th Lok Sabha have been uploaded on the website. The uploading of data in respect of 13th Lok Sabha and 15th Lok Sabha is under progress.</p> <p>As per reply from Collector Shahdol, the uploading of data since the beginning of the scheme upto 2009-10 have been completed.</p> <p>As per reply from Collector Damoh, the work sanctioned from 2004-05 to 2008-09 have been completely uploaded.</p> <p>As per reply from Collector Balaghat, the uploading of data on website is a regular process. The data is up-loaded on the website immediately on completion of work by the Implementing Agencies.</p> <p>As per reply received from Collector Shajapur that data uploading work upto 14th Lok Sabha have been completed. The Data for 15th Lok Sabha is under progress.</p> <p>As per reply from collector Hoshangabad that uploading of all sanctioned work is being done in the district.</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009													
29	75,886	21,284	54,602	71.95													

	<p><u>Maharashtra</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>35</td> <td>57,650</td> <td>29,764</td> <td>27,886</td> <td>48.37</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	35	57,650	29,764	27,886	48.37	As per reply from Collector, Nagpur, all sanctioned works have been uploaded.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009								
35	57,650	29,764	27,886	48.37								
	<p><u>Manipur</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>4,983</td> <td>268</td> <td>4,715</td> <td>94.62</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	1	4,983	268	4,715	94.62	<p>As per state reply, data management of assets is fully taken care by District Authorities. Progress of the works, in terms of financial and physical are regularly uploaded by concerned DAs. This uploading will be done on monthly basis.</p> <p>As per reply from the District Commissioner, Imphal West, MPRs are submitted regularly to the Government and MPRs are loaded regularly.</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009								
1	4,983	268	4,715	94.62								
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No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009								
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	<p><u>Mizoram</u></p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>4450</td> <td>131</td> <td>4319</td> <td>97.06</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	1	4450	131	4319	97.06	As per state reply, due to non-receipt on reports from a few districts, all works completed could not uploaded onto the website, which is done only from the Nodal District. The lapse in this regard will be rectified soon.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009								
1	4450	131	4319	97.06								

		<p><u>Nagaland</u></p> <table border="1" data-bbox="747 186 1728 381"> <thead> <tr> <th data-bbox="747 186 827 332">No. of DAs</th> <th data-bbox="827 186 1123 332">No. of works sanctioned since inception of the scheme to March 2009</th> <th data-bbox="1123 186 1298 332">No. of works uploaded up to March 2009</th> <th data-bbox="1298 186 1499 332">No. of works not uploaded up to March 2009</th> <th data-bbox="1499 186 1728 332">Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td data-bbox="747 332 827 381">-</td> <td data-bbox="827 332 1123 381">1775</td> <td data-bbox="1123 332 1298 381">0</td> <td data-bbox="1298 332 1499 381">1775</td> <td data-bbox="1499 332 1728 381">100.00</td> </tr> </tbody> </table>					No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	-	1775	0	1775	100.00	
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009													
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		<p><u>Orissa</u></p> <table border="1" data-bbox="747 532 1728 727"> <thead> <tr> <th data-bbox="747 532 827 678">No. of DAs</th> <th data-bbox="827 532 1123 678">No. of works sanctioned since inception of the scheme to March 2009</th> <th data-bbox="1123 532 1298 678">No. of works uploaded up to March 2009</th> <th data-bbox="1298 532 1499 678">No. of works not uploaded up to March 2009</th> <th data-bbox="1499 532 1728 678">Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td data-bbox="747 678 827 727">21</td> <td data-bbox="827 678 1123 727">76933</td> <td data-bbox="1123 678 1298 727">47602</td> <td data-bbox="1298 678 1499 727">29331</td> <td data-bbox="1499 678 1728 727">38.13</td> </tr> </tbody> </table>					No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	21	76933	47602	29331	38.13	<p>As per reply from Collector Jajpur, the date on MPLADS works have been uploaded in the MPLADS website. The up-dation of data is in progress.</p> <p>As per reply from Dy Director Bhadrak, uploading of data upto 2009-10 has been completed.</p> <p>As per reply from Dy Director Kalahandi, uploading of data on website has been done from time to time.</p> <p>As per reply received from Dy Director Khurda, the complete details of works sanctioned/completed have been entered in the input format and uploaded in the website upto the year 2008-09. For the remaining year, the uploading works is on progress which will be completed soon.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that uploading of detail work taken up under MPLAD Scheme are uploaded since inception till the year 2010-11.</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009													
21	76933	47602	29331	38.13													
		<p><u>Pondicherry</u></p> <table border="1" data-bbox="747 1109 1728 1304"> <thead> <tr> <th data-bbox="747 1109 827 1255">No. of DAs</th> <th data-bbox="827 1109 1123 1255">No. of works sanctioned since inception of the scheme to March 2009</th> <th data-bbox="1123 1109 1298 1255">No. of works uploaded up to March 2009</th> <th data-bbox="1298 1109 1499 1255">No. of works not uploaded up to March 2009</th> <th data-bbox="1499 1109 1728 1255">Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td data-bbox="747 1255 827 1304">1</td> <td data-bbox="827 1255 1123 1304">1104</td> <td data-bbox="1123 1255 1298 1304">173</td> <td data-bbox="1298 1255 1499 1304">931</td> <td data-bbox="1499 1255 1728 1304">84.33</td> </tr> </tbody> </table>					No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	1	1104	173	931	84.33	<p>As per State reply, that the day to day updating the data of MPLAD works are done in the computer at our level. For updating in the website, the data of MPLAD was sent by e-mail with attachment to the (e-mail I.D. MPLADS@nic.in) NIC, New Delhi three times (i.e. upto August 2007 on 28.09.2007, upto November 2007 on 6.12.2007, upto May 2008 on 23.06.2008). However these efforts come unstuck.</p> <p>Further for updating online would be possible, only after the initial uploading of data at the NIC level at Delhi gets fruitful/materialized and then only it will be continued by the Nodal agency (DRDA/Puducherry) for which it was contacted over phone to the web Designer, Shri Varman and he assured that the updation upto May 2008 will be made in the first week of July 2008 .</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009													
1	1104	173	931	84.33													

		<u>Punjab</u>					As per state reply in 15 district 58966 works have been uploaded on website as on 31.03.2009. Now district Authorities have been instructed to upload sanctioned works on website regularly. Para may be settled.
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		15	58966	58648	318	0.54	
		<u>Rajasthan</u>					As per received from CEO, Jila Parishad Sikar that at present the updation is being done and the MPR is being forwarded online.
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	As per reply received from CEO, Jila Parishad Bikaner that data from the year 1993-94 to 2008-09 have been uploaded on the website.
		24	65419	16692	48727	74.48	As per reply from CEO Zila Parishad, Tonk that uploading of data on website is completed.
							As per CEO Zila Parishad, Bharatpur that data of 14 th Lok Sabha have been uploaded and data for 15 th Lok Sabha are being uploaded.
		<u>Sikkim</u>					As per reply received from DC East Gangtok, most of the data have now been uploaded on the Work Monitoring System. Therefore, the para may kindly be dropped.
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	
		1	1024	162	862	84.18	
		<u>Tamil Nadu</u>					As per reply from DRDA Kanyakumari , all the 802 works sanctioned have been uploaded on the MPLADS Website.
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	As per reply from DRDA Virudhnagar , necessary measures had been taken to upload the details of works. Currently up-dation of details in Ministry software is nearly completion.
		30	68971	17664	51307	74.39	As per reply from DRDA Krishangiri that all the sanctioned works have been uploaded on the MPLADS website and now uploading of MPALD scheme works for both Lok Sabha and Rajya Sabha are being done. Hence, para may be dropped.
		<u>Tripura</u>					As per reply from DM Tripura, under North Tripura district uploading of data has been completed for the entire 462 works.

		<table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>2</td> <td>1523</td> <td>268</td> <td>1255</td> <td>82.40</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	2	1523	268	1255	82.40	As per reply received from DM West Tripura that work for uploading of data on website has been started on the basis of the report received from Implementing Agencies.
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
2	1523	268	1255	82.40									
		<p>Uttar Pradesh</p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>65</td> <td>126539</td> <td>55497</td> <td>71042</td> <td>56.14</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	65	126539	55497	71042	56.14	<p>As per reply from Shahjahanpur, out of total sanctioned 2065 works on the starting of the scheme to March 2009, now all works upto March 2009 has been uploaded on website.</p> <p>As per reply from DM Bijnore, all data are being uploaded on time.</p> <p>As per reply received from DM Barabanki, all works get uploaded on website.</p> <p>As per reply received from DM Maharajganj that all works have been uploaded on the website.</p> <p>As per reply from DM Mirzapur, data is being uploaded.</p> <p>As per reply from DM Ambedkar Nagar that 197 projects have been uploaded.</p> <p>As per reply received from DM Sultanpur that all the 212 works sanctioned have been uploaded on the website</p> <p>As per reply received from DM Badaun that data from 2004-05 year 2011-12 have been uploaded.</p> <p>As per reply received from DM Kannauj that data are being uploaded in the prescribed format.</p> <p>As per reply received from DM Jalaun that there is no such report in the District.</p> <p>As per reply from DM Balia hat data is being uploaded regularly in the website.</p> <p>As per reply from DM Etawah that Data have been uploaded upto February 2012.</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
65	126539	55497	71042	56.14									
		<p>Uttarakhand</p>	As per reply received from District Magistrate Bageshwar , that the funds are allocated to different districts authorities and due to late receipt of completion certificate the uploading of data is delayed. It										

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No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
7	15350	2993	12357	80.50									
		<p>West Bengal</p> <table border="1"> <thead> <tr> <th>No. of DAs</th> <th>No. of works sanctioned since inception of the scheme to March 2009</th> <th>No. of works uploaded up to March 2009</th> <th>No. of works not uploaded up to March 2009</th> <th>Per cent of works not uploaded up to March 2009</th> </tr> </thead> <tbody> <tr> <td>19</td> <td>62254</td> <td>52733</td> <td>9521</td> <td>15.29</td> </tr> </tbody> </table>	No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009	19	62254	52733	9521	15.29	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>KMC- Uploading of data in Website are regularly done.</p> <p>Purulia- Uploading of data in Website is being done.</p> <p>Hooghly- Before uploading reconciliation of data already uploaded is required which takes much time. Uploading of data for 15 Lok Sabha is upto date. During the period of Audit i.e. from 2004 to 2009 442 works were uploaded and balance of 77 works are to be uploaded yet. Work for uploading is in progress.</p> <p>Paschim Medinipur – Data uploading have been completed upto 15th Lok Sabha</p>
No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009									
19	62254	52733	9521	15.29									

			State Government Comments – Now uploading of data is being done regularly and the same is monitored by the Department. Para may be dropped.			
		<u>Nominated</u>				
		No. of DAs	No. of works sanctioned since inception of the scheme to March 2009	No. of works uploaded up to March 2009	No. of works not uploaded up to March 2009	Per cent of works not uploaded up to March 2009
			5353	229	5124	95.72
		In the above cases, 11 States/UTs (Bihar, Dadra and Nagar Haveli, Daman and Diu, Jammu and Kashmir, Manipur, Mizoram, Nagaland, Puducherry, Sikkim, Tripura and Uttarakhand), details of more than 80 <i>per cent</i> of the works taken up under the Scheme so far had not been uploaded on the website.				
		Further, eight DAs in five states (Bihar, Gujarat, Jammu and Kashmir, Manipur and Nagaland) did not upload any data on the website till March 2009. The Ministry was unable to ensure that the uploading of MPLADS data was carried out in a time bound manner with regular updations.				
		Data entry errors and redundancy concerns also needed to be addressed as in case of two DAs of Chandigarh and Lakshadweep, data for 1,225 works was uploaded as against the sanctioned 801 works.				
		The Ministry stated that uploading of data on works since the inception of the Scheme was a continuous process. The work had not been completed so far due to shortage of staff at district level. More emphasis would be given to expedite State/DAs for uploading the balance of data and instructions, in this regard, have been issued to DAs in December 2009.				The Ministry also holds Bi-annual Review Meeting on MPLADS with the State Planning Department and emphasizes regular up-dation of data on the portal by District Authorities. A window has also been provided to the States for viewing the summary report based on the data entered by the Districts. In addition, the Ministry funds the states to organize training workshops every year to familiarize/updates the districts/state officials with the MPLADS software implemented at the District level.
51.	7.1.3	<u>Ineffective monitoring software</u> The Ministry and National Informatics Centre developed software for monitoring the MPLADS works in November 2004. The software consists of two Modules viz. Module-I: District Level and Module-II: IA Level. The district level module was intended to collect information of each work				The Ministry has evolved internal processes for generating information containing Government of India release position and expenditure details before uploading on the portal. District authority

recommended by MP on monthly basis. The module was designed to capture work cost, date of receipt of proposal, date of sanction, anticipated date of completion, name of district/constituency, name of block and village, cumulative expenditure [at the time of monthly data entry], savings, if any, after completion of work etc. among other information for centralized monitoring of implementation of the Scheme.

The analysis of data captured from the software (as of 31 March 2009), pertaining to period between 1993 and 2009 revealed the following shortcomings:

- Dates in 'Data of Progress of Work' had not been entered correctly, as shown below:

Incorrect dates entered in the database

Date in system	Number of cases (Not mutually exclusive)	
	Dates not entered	Invalid date (dates before 01 January 1993) entered in system
Work Recommendation Date	56,219	8,753
Work Sanction Date	16,179	11,102
Work Commencement Date	1,51,288	20,074

(i) For monitoring works under MPLADS, the onus of providing information of progress of works lies with the implementing/executing agency but in 15,819 cases the agency name was either absent or blanks/numbers/date had been entered as Agency Name.

(ii) 'Work Identity Number' allotted to any work was to be the same at the DA as well as IA Level and it was to be provided by the DAs. In 22,172 cases same work number was repeated more than once for District Code and IA, making it impossible to monitor progress of particular works in these cases.

(iii) Data of sanctioned cost was null (blank) in 18 cases, whereas it was zero (0) in 8,889 cases. In 31,679 cases, sanctioned cost entered was less than 100 indicative of figures in thousands or lakhs while in the remaining cases cost sanctioned was entered in absolute rupees. Use of different units in the costs column makes it impossible to compute a summary of costs (Data of sanctioned cost was not shown in 18 cases, whereas it was shown 'zero' in 8889 cases. It appears that the units of cost sanctioned entered were not uniform for example in 31679 cases it appeared to be shown in units of thousand and lakhs of rupees whereas in remaining cases it was in rupee units).

(iv) State code was null (blank) or invalid (00) in 231 cases and District code was null or invalid (00) in 16 cases.

The substantial number of omissions in the database indicated that data validity checks were absent and the information captured in the system was incapable of providing any reliable monitoring inputs.

directly enter the works details on the portal after authentication (login ID password). The system generates status-wise reports regarding work details including priority Sector-wise reports. The portal is use friendly as the above reports can be viewed by the Member of Parliament on a few click of a button. The portal contains dynamic information w.r.t Government of India releases, expenditure details and works details put up by the Ministry and District Authorities on a regular basis besides other information (guidelines, circulars etc.)

		<p>The Ministry stated that it was aware of infirmities in various reports generated under the system. Taking these lapses into consideration and to update the desired information, instructions had been issued to DAs to update the website and ensure that no deficiency on the website.</p> <p>The Ministry even though as admitted were aware of the infirmities has not taken any effective measures to rectify the situation. It is not clear that without identifying and addressing the issues of data validation checks how the Ministry will assure itself of updation and validity of data.</p>	
52	7.1.4	<p><u>Response to previous audit findings</u></p> <p>The C & A G had conducted two performance audits on the MPLADS in the past, the reports of which were tabled in Parliament in 1998 (Report No. 3, Union Government) and 2001 (Report No. 3A, Union Government) respectively. Subsequent to these reports the Ministry had revised the guidelines of the Scheme in November 2005. (The revised guidelines led to the removal of the limit of Rs. 25 lakh on individual works to be executed by Government Department/Agencies, deletion of illustrative list of permissible items, clear demarcation of the role of the Implementing Agency, District Authority, State Government and the Government of India. The guidelines include the development of areas inhabited by Scheduled Castes and Scheduled Tribes; special provisions for natural calamities, education and cultural development. Further, the release and management procedure of MPLADS funds was streamlined and for monitoring of MPLADS works software has been developed by the Ministry).</p> <p>However, many of the shortcomings, such as execution of various inadmissible/prohibited works, execution of works without recommendation of the MP, incomplete/abandoned works, irregularities in award of contract, delays in sanction of works and completion thereof etc. (refer to paragraph 2.2 for a complete list) pointed out in those two reports persisted (till the current audit).</p> <p>The Ministry took eight years to send the final Action Taken Note (ATN) (ATN was to be sent within four months of the tabling of the Report in the Parliament) on the CAG's Report of 2001, which was sent to Audit in December 2009. As per the ATNs, the Ministry issued several instructions to the State Nodal Departments and DAs to ensure compliance with audit findings. However, the Ministry did not mention how it had ensured adherence to its instructions by the DAs. The recurrence of similar shortcomings and lapses on the part of DAs indicated that while the Ministry delayed taking action on these reports, the DAs failed to adhere to the instructions issued by the Ministry.</p> <p>The Ministry stated that the delay in submission of ATN on two Audit Reports was due to receipt of part and incomplete replies from the DAs. Guidelines would further be amended based on the observations of C&AG report to make it more pragmatic. In order to avoid recurrence of lapses and shortcoming in the schemes, it was resorting to the system of inquiry into misappropriation of MPLADS funds, responsibility fixed on the</p>	<p>Based on findings of the Audit Report, this Ministry has already undertaken rigorous study for amending the provisions of the Guidelines where needed. Some amendments have already been made which will definitely improve the infirmities noticed during implementation of the Scheme.</p>

		<p>officials found guilty for the irregularities, disciplinary action initiated against the officials and recouping of funds incurred on inadmissible work including suspected frauds cases without providing details.</p> <p>The Supreme Court, in its judgment in Bhim Singh v Union of India and Others dated 06 May 2010, had also concluded that efforts must be made to make the accountability regime provided in the Scheme more robust. The persistence of shortcomings pointed out by audit underline the significance of the observations of the Supreme Court. However, audit findings also reveal that more than the changes in guidelines, accountability concerns were required to be addressed by more useful methods of monitoring.</p>	
	7.2	<u>Inadequate monitoring by the State Nodal Department</u>	
53	7.2.1	<p><u>Monitoring committee meetings</u></p> <p>As per the Scheme guidelines, a committee under the Chairmanship of the Chief Secretary/Development Commissioner/Additional Chief Secretary was to review MPLADS implementation progress at the State level at least once in a year with the DAs and the MPs. State wise details are given below.</p> <p>(i) In three states/UTs monitoring committee no constituted.</p>	Reply received from the States/UTs have been indicated against each state.
		<u>Mizoram</u> - monitoring committee not constituted	As per state reply Monitoring Committee has been constituted both at the District and State Level and meeting have been held at both levels.
		<u>Dadra and Nagar Haveli</u> - monitoring committee not constituted	
		<u>Daman and Diu</u> - monitoring committee not constituted	As per reply from DRDA Daman & Diu that as per Guidelines issued by the Ministry, the Review Committee headed/Chaired by the Development Commissioner has been constituted to review the progress of the works.
		(ii) States/UTs where Monitoring Committees were set up but these had not met even once after their constitution.	
		<u>Andhra Pradesh</u> - Monitoring Committees were set up but these had not met even once after their constitution.	As per reply received from Collector Anantapur that monitoring Committees were set up. The instructions for conducting meeting are noted.

			<p>As per reply received from Collector Nellore that Review Meetings on MPLADS works is being conducted with the Implementing Agencies concerned by the District Authority and reviewing the status of the work year-wise, MP-wise and Agency-wise.</p> <p>As per reply received from District Collector Kurnool that the MPLADS subject is reviewed by the District Collector with all the executive agencies concerned periodically along with other developmental activities in the District. In the last one year three meetings have been arranged exclusively on MPLADS for review of programme by the District Collector.</p>
		Arunachal Pradesh - Monitoring Committees were set up but these had not met even once after their constitution.	
		Chhattisgarh - Monitoring Committees were set up but these had not met even once after their constitution.	As per state reply, Review Meeting of MPLADS State level Monitoring committee was held on 10/06/2011 under the chairmanship of the Chief Secretary. It has been decided to organize the meeting twice regularly.
		Gujarat - Monitoring Committees were set up but these had not met even once after their constitution.	As per state reply last meeting held on 31 January 2012.
		Haryana - Monitoring Committees were set up but these had not met even once after their constitution.	As per state reply MPLADS Scheme is being reviewed in DCs/ADCs meetings held from time to time. However no separate meeting only for MPLADS has been convened.
		Himachal Pradesh - Monitoring Committees were set up but these had not met even once after their constitution.	<p>As per reply from DC Hamirpur, though no review meeting has been conducted by the SLMC/Divisional Commissioner, but review meeting at the District level with executing agencies is being done regularly. Even review meetings under the Chairmanship of Hon'ble MP are also conducted in the District.</p> <p>As per reply from DPO Kangra that this does not pertain to this office.</p>
		Jammu and Kashmir - Monitoring Committees were set up but these had not met even once after their constitution.	
		Jharkhand - Monitoring Committees were set up but these had not met even once after their constitution.	As per reply from DDC, Deoghar that the meeting of the Monitoring Committee under the Chairmanship of the Hon'ble MP are being held from time to time.

		<u>Karnataka</u> - Monitoring Committees were set up but these had not met even once after their constitution.	As per reply from DC Hassan, Monitoring Committee meeting is done in this district. As per reply from DC Bagalkot, Review meetings with the implementing agencies and MP have been conducted twice in a year. Proceedings are recorded and sent to the concerned & copies of the proceedings were also been produced to the Audit. Therefore this point may please be dropped.
		<u>Manipur</u> - Monitoring Committees were set up but these had not met even once after their constitution.	As per state reply, State Governments is putting in place mechanism to convene the state level monitoring committee on MPLAD meet every six months.
		<u>Tamil Nadu</u> - Monitoring Committees were set up but these had not met even once after their constitution.	As per reply from DRDA Virudhnagar , monitoring committee meeting were regularly functioning periodically.
		<u>Tripura</u> - Monitoring Committees were set up but these had not met even once after their constitution.	As per reply received from DM West Tripura that it is the discretion of the Chairman of Monitoring Committee for calling the meeting. The DM and the other Distinct Level Officers are monitoring the MPLADS works. The performance of implementation of works is being reviewed regularly in the Monthly meeting of BDOs. As per reply from DM North Tripura monitoring committee meeting held on 29.01.2011 and 02.04.2011.
		<u>Uttar Pradesh</u> - Monitoring Committees were set up but these had not met even once after their constitution.	As per reply received from DM Barabanki, Monitoring Committee meeting held every quarter. As per reply received from DM Shahjahanpur that the meeting of Monitoring Committee is being organized regularly. As per reply received from DM Maharajganj that the meeting of Monitoring Committee is being organized from time to time regularly. As per reply from DM Mirzapur, works are being monitored by Monitoring Committee meeting. As per reply from DM Ambedkar Nagar that review of MPLADS work is being done by the Monitoring Committee every month. As per reply received from DM Kannauj that meeting of Vigilance and Coordination Committee are being held regularly As per reply received from DM Jalaun that there is no such report in the District.

			<p>As per reply from DM Balia that Monitoring Committees meeting are held regularly.</p> <p>As per reply from DM Etawah that Monitoring Committee meeting organized by DAs time to time basis on the necessity of scheme.</p>
		<p>Uttaranchal- Monitoring Committees were set up but these had not met even once after their constitution.</p>	<p>As per reply received from District Magistrate Bageshwar, that he monitoring committee meeting are being held under the chairmanship of the Hon'ble MP wherein the discussion are held on MPLADS fund.</p> <p>As per reply from DM Udhamsingh Nagar that the case of Monitoring Committee Meeting pertains to state level committee meeting.</p> <p>As per reply from D.M. Pithoragarh that the Monitoring Committee is already constituted and the meeting is being held wherein MP is invariably invited.</p>
		<p>(iii) In the remaining 18 states/UTs, the Monitoring Committee met in five States/UTs during 2006-07, in 15 States/UTs during 2007-08 and in seven States/UTs during 2008-09 as per detail given below in contravention of the MPLADS Guidelines.</p>	
		<p>Assam – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2006-07 & 2007-08.</p>	<p>As per reply received from DC Kamrup that this is related to State Nodal Department.</p>
		<p>Bihar – Monitoring Committee was set up in the State and the meeting of the monitoring committee held only in the year 2007-08.</p>	<p>As per reply from DM Patna that Monitoring Committee Meeting is being held from time to time.</p>
		<p>Goa – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2006-07 & 2007-08.</p>	<p>As per state reply, the Monitoring Meetings are being held.</p> <p>As per state reply, meeting are being held regularly.</p>
		<p>Kerala – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2007-08 & 2008-09.</p>	<p>As per state reply effective steps for convening the HLCC with the participation of MPs, District Collectors and department Secretaries in December 2011 is in progress.</p>
		<p>Madhya Pradesh – Monitoring Committee was set up in the State and the meeting of the monitoring committee held only in the year 2007-08.</p>	<p>As per reply received from Collector Shajapur the monitoring committee meeting is being held time to time.</p> <p>As per reply from Collector, Ujjain that the developmental work is monitored at the district level. At the same time, the MPLADS works are also monitored. The meeting under the Chairmanship of the Hon'ble MP could not be held due to non fixing of dated by the MP.</p>

		<u>Maharashtra</u> – Monitoring Committee was set up in the State and the meeting of the monitoring committee held only in the year 2008-09.	
		<u>Meghalaya</u> – Monitoring Committee was set up in the State and the meeting of the monitoring committee held only in the year 2007-08.	As per state reply State level Monitoring Committee on MPLADS was set up in July 2007. The committee has already taken up Review Meeting till date i.e 13.11.2007, 6.4.2010 and 13.06.2011. The 4 th review Meeting of the State Level Monitoring Committee will be held soon.
		<u>Nagaland</u> – Monitoring Committee was set up in the State and the meeting of the monitoring committee held only in the year 2007-08.	
		<u>Orissa</u> – Monitoring Committee was set up in the State and the meeting of the monitoring committee held thrice in the year 2007-08 and twice in 2008-09.	As per reply from Dy Director Bhadrak , monitoring Committee Meeting are attended regularly. As per reply received from Deputy Director (P&S) Baragarh that State level monitoring committees meetings are held at State headquarters and District level review meetings by the Collector are being conducted every month. As per reply from District Jajpur Monitoring Committee Meeting relates to State level Authorities. As per reply from District Kalahandi , nothing to comply.
		<u>Punjab</u> – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2007-08 & 2008-09.	As per state reply that State Level Monitoring Committee on MPLADS was set up on 04 th September 2006. The meetings were held on 11.12.2006, 28.12.2007 and 9.01,2009 respectively for the year 2006-07, 2007-08 and 2008-09. The Minutes of these meetings had already been set to MOSPI. Hon'ble MPs were also invited in such meetings. The meetings are convened regularly in the state and will be ensured regularly in the State and will be ensured in the future also . Hence, this par may be settled.
		<u>Rajasthan</u> – Monitoring Committee was set up in the State and the meeting of the monitoring committee held twice in the year 2007-08.	As per reply received from CEO, Jila Parishad Bikaner that the Monitoring Committee Meeting are being held every month. Vigilance and Monitoring Committee meeting are also held from time to time. As per CEO Zila Parishad, Bharatpur that as per para 6.3 (i) of the provision of the Guidelines, Monitoring Committee Meeting under the Chairmanship of the District Collector is being held regularly and the Monitoring and Vigilance Committee Meeting are being held from time to time.

		Sikkim – Monitoring Committee was set up in the State and the meeting of the monitoring committee held thrice in the year 2007-08.	As per reply received from DC East Gangtok, it would be ensured that the Monitoring Committee Meetings are held regularly in future. Therefore the para may kindly be dropped.
		West Bengal – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2007-08 & 2008-09.	As per state reply, due to restriction on the formation of the Committee, no separate Committee has been constituted in the State. The Chief secretary hold a review meeting once in a year. In this year the meeting was held on 17.06.2011. The Hon'ble MPs, the Divisional Commissioner, Kolkata, Municipal Corporation was present in the meeting. Meeting is also held with the representatives of the Hon'ble MPs. In addition, progress is monitored through Video Conference by Additional Chief secretary.
		A & N Island – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2006-07 & twice in 2007-08.	As per UT Administration reply, technical wing established and time to time monitoring Committee meeting shall be held in future at least in a month.
		Chandigarh – Monitoring Committee was set up in the State and the meeting of the monitoring committee held twice in the year 2008-09.	As per reply received from DC Chandigarh that the State Level Monitoring Committee on MPLADS has been set up in the Lok Sabha Constituency of Chandigarh and it has also been holding meetings regularly in compliance of the MPLADS Guidelines. The latest meeting of the Committee was held on 24.02.2011.
		Delhi – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2008-09.	As per reply received from Chief Engineer, Municipal Corporation, Delhi that this pertain to Government of NCT of Delhi.
		Lakshadweep – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2006-07 & 2007-08.	As per reply from the UT Lakshadweep State Level Monitoring Committee had been constituted under the Chairmanship of the Hon'ble Administrator and the committee held its last meeting on 31.07.2010.
		Puducherry – Monitoring Committee was set up in the State and the meeting of the monitoring committee held once in the year 2006-07 & 2007-08.	As per State reply, UT of Puducherry that State Level Monitoring Committee Meeting were held during 2006-07 and 2007-08. However, due to various unavoidable reasons meeting during the year 2008-09, 2009-10 and 2010-11 were not held. Now it is proposed to hold the state level meeting in this year. Copy of the minutes will also be sent to the Ministry in due course. As such it is requested that this para may please be treated as settled.
		Out of 35 meetings of the Monitoring Committee, minutes were received by the Ministry for 21 meetings from 16 States during 2006-09. Further, the MPs were invited for only eight meetings. The Ministry stated that information from the States/UTs was being obtained along with reasons regarding non-adherence to Scheme guidelines.	As per para 6.3 (i) of the Guidelines, the meeting under the Chairmanship of Chief secretary /Development Commissioner should review implementation of the MPLAD Scheme with District Authorities and MPs at least once in a year. In normal practice, the copy of the Sanction letter is forwarded to

		The facts regarding callous approach to monitoring mechanism instituted and more so to the routine reply indicated lack of governance at both Centre and State levels.	Hon'ble MPs for the work recommended by him. MP is also invited in the Review meeting of MPLADS Works held under the Chairmanship of the Chief secretary/Development Commissioner, held every year. District Authority is required to view and monitor the Progress of the Scheme on quarterly basis (copy enclosed) in which MPs are also to be called. Based on information received from some of the States/UTs, it has been gathered that monitoring committee meetings are held regularly. However, Mizoram and Dadar & Nagar Haveli has not constituted the Committee so far. The Ministry in its bi-annual Review Meetings and monitoring meetings with state /district authorities, this issue is highlighted to ensure that such meetings are held as per the provision of the Guidelines. However, in practice information has been received from various district authority that despite their request to the MPs to attend such meetings, some of the MPs have not attended the meetings.
54	7.2.2	<u>Training of District Officers</u> The Scheme guidelines provided for the States/UT Government to make arrangements for training district officers associated with the implementation of the MPLAD Scheme. Audit noticed that while no arrangements for training DA officers were made in 15 States/UTs (Arunachal Pradesh, Chandigarh, Chhattisgarh, Dadra and Nagar Haveli, Daman and Diu, Haryana, Jammu and Kashmir, Jharkhand, Madhya Pradesh, Manipur, Nagaland, Orissa, Rajasthan, Uttar Pradesh and Uttarakhand), seven States/UTs (Gujarat, Kerala, Lakshadweep, Mizoram, Sikkim, Tamil Nadu and Tripura) had conducted the training only once during the period 2004-09. The Ministry stated that as of April 2010, training under the Scheme has been completed in 27 States/UTs. Further, funds for training had been released to Jammu and Kashmir and Manipur, where training would be conducted shortly. However, in Bihar, Goa, Nagaland, Dadra and Nagar Haveli, Daman and Diu and Puducherry no training had been conducted so far and efforts were being made to obtain proposals for training from these States/UTs.	As per record of the Ministry upto November 2011, training under the Scheme has been completed in 32 States/UTs. However, in Bihar, Dadra and Nagar Haveli and Daman and Diu, no training had been conducted so far. Efforts are being made to obtain proposals for training from these States/UTs. The authorities of the States/UTs have been requested several times but no response has been received from them.
	7.3	Inadequate monitoring at the district level	
55.	7.3.1	<u>Inspection of works</u> MPLADS guidelines provide that the DA inspect at least 10 <i>per cent</i> of the works under implementation every year, preferably by involving the MPs in the inspection of projects to the	Replies received from the States/UTs have been indicated against each para.

		extent feasible.	
		(i) 86 test-checked DAs (67 per cent of sample) of 23 States/UTs had not inspected any work during 2004-05 to 2008-09.	
		Andhra Pradesh - States/UTs had not inspected any work during 2004-05 to 2008-09.	<p>As per reply received from Collector Anantapur that 10% of sanctioned works are being inspected by the District Authority and as on today 368 works were inspected.</p> <p>As per reply received from Collector Nellore that the execution of the MPLADS works are being inspected by the Implementing Agencies concerned. The District Collector and the Chief Planning Officer also inspects the works periodically as per Guidelines.</p> <p>As per reply received from District Collector Kurnool that the District Officers have been instructed to take up inspection on MPLADS works. So far 34 works were inspected.</p>
		Arunachal Pradesh - States/UTs had not inspected any work during 2004-05 to 2008-09.	
		Bihar - States/UTs had not inspected any work during 2004-05 to 2008-09.	<p>As per reply from DM Madhepura that almost all the completed work has been inspected by the District Officials.</p> <p>As per reply from DM Patna that the work of MPLADS are being inspected by the District Authorities from time to time.</p>
		Gujarat - States/UTs had not inspected any work during 2004-05 to 2008-09.	<p>As per reply from DPO Junagarh that record is maintained in the District. The state Nodal Department is also informed in the matter regularly.</p> <p>As per reply from Collector Valsad that review meeting held on 14.10.2011 regarding the progress of MPLADS.</p> <p>As per reply from Collector Anand that 225 works were inspected by the DPO during he mentioned time period.</p> <p>As per reply from Collector Amreli that record is maintained by District Planning Office. 14 inspected woks had been reported to state nodal office by district authority.</p>
		Haryana - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per state reply District Authorities Bhiwani has submitted that 100% works are being inspected by XEN Panchayati Raj & random checking has been done by DC, ADC, SDM & DRDA Staff.

		Himachal Pradesh - States/UTs had not inspected any work during 2004-05 to 2008-09.	<p>As per reply from DC Hamirpur, no specific schedule has been fixed for inspection of works sanctioned under MPLADS. But whenever DC visit the field, the inspection of all scheme including MPLADS are carried out. Now inspection of MPLADS works in this Districts are also carried by AE (Dev) and SDMs and record of the inspection is being maintained.</p> <p>As per reply from DPO Kangra that 100% inspection of works is being carried out by the Implementing Agencies. District Administration is also carry the inspection during field visits.</p>
		Jammu and Kashmir - States/UTs had not inspected any work during 2004-05 to 2008-09.	<p>As per reply from DDC Anantnag that it is not a fact that the works executed under MPLADS are not inspected by the District Authorities. All the works under MPLADS are got physically verified by ADDC or any other Distt Officer before release of payments. The recommendations of verifying officer are taken care of Distt Development Commissioner Anantnag also visits and verifies such works during the period of field visit of concerned areas. Hence, the para needs to be dropped.</p>
		Karnataka - States/UTs had not inspected any work during 2004-05 to 2008-09.	<p>As per reply from DC Haveri, Deputy Commissioner, Assistant Commissioner and Tahashildars are inspecting the works taken under the MPLADS during their visits to village. Instruction issued regarding observation made during the inspection report to the implementing agency.</p> <p>The Hon'ble MP being invited to attend the inspection. Due to the pressure of work he could not accompany the team.</p> <p>As per reply from DC Hassan, this para is not applicable to this district.</p> <p>As per reply from DC Dharwad, Deputy Commissioner, Assistant Commissioner and Tahsildar are inspecting the works taken under the MPL:ADS during their visits to village. Instructions issued regarding observation made during the inspection report to the Implementing agency.</p> <p>As per reply from DC Bagalkot the works were inspected during the tour of the area and suitable instruction were given to the implementing agencies. The Assistant Commissioners of the District have been directed to inspect atleast 10% of MPLADS works on behalf of the District Authority and it is being followed. In this connection it is worth mention that while we are releasing the second installment of funds the physical verification reports of works from tehsildar is being received and only on receipt of reports from the tehsildar the next installment of the funds are released. Hence</p>

			this point may please be dropped.
		Kerala - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per state reply that it is true that no work except the Tsunami Rehabilitation Works under MPLADS was inspected by the State Nodal department. An exclusive monitoring Cell for work inspection of MPLADS in the State is constituted. The time bound action plan is also proposed. District Collectors are alerted to inspect at least 10% of the MPLADS works.
		Madhya Pradesh - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per reply received from District Authority in Ujjain , the inspection is being done as per the guidelines. As per reply received from Collector Shajapur the inspection of the work is being done as per provision of the guidelines. As per reply from Collector Shahdol , that NABARD Consultancy had inspected 50 sites during the year 2004-05 to 2008-09 in the District.
		Maharashtra - States/UTs had not inspected any work during 2004-05 to 2008-09.	
		Manipur - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per state reply, Inspection is by District Authorities are held, but State government is strengthening these mechanism. State Nodal Authority is issuing requisite Guidelines. As per reply from the District Commissioner Imphal West District, 10% of the sanctioned amount of every work under MPLADS is retained for test check at the District level and test checks done randomly.
		Meghalaya - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per reply from DC West Garo Hills, Tura, all the works costing Rs. 5.00 Lakh and above are being inspected now. As per reply from DC Shillong that all the works costing Rs. 3.00 Lakh and above are being inspected now.
		Mizoram - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per state reply since this the responsibility of the State, request will be immediately sent to the State Government to inspect the works.
		Nagaland - States/UTs had not inspected any work during 2004-05 to 2008-09.	
		Tamil Nadu - States/UTs had not inspected any work during 2004-05 to 2008-09.	
		Tripura - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per reply received from DM West Tripura that DM/ADMs and other senior level officers are inspecting the MPLAD Scheme during their

			<p>visit to the Blocks.</p> <p>As per reply from DM North Tripura that now senior officer of the collect- orate inspect the MPLADS works time to time and review during development meeting.</p>
		<p>Uttar Pradesh - States/UTs had not inspected any work during 2004-05 to 2008-09.</p>	<p>As per reply received from DM Barabanki,, a Notice Board has been put in DRDA Office and all works have been displayed on the Notice Board. Also to bring this information in public domain, a register is being maintained separately for each Member of Parliament having details of all the work. The Register is available for inspection anyone at Jan Suvidha Kendra in DA's Office. Display Boards on respective worksites have also been ensured..</p> <p>As per reply received from DM Shahjahanpur that all works have been displayed at notice board of DAs Office. In future care will be taken in this regard.</p> <p>As per reply from DM Mirzapur, display of work details at the site of the project is being maintained.</p> <p>As per reply from DM Ambedkar Nagar that the information is displayed on the Information Board in the District office.</p> <p>As per reply received from DM Badaun that the list of all the work have been displayed on the notice board of the District Authorities office.</p> <p>As per reply received from DM Kannauj that there is proper record of all sanctioned work at District level and the list of woks have been pasted on the notice board of the District Authority for the awareness of public at large.</p> <p>As per reply received from DM Jalaun that there is no such report in the District.</p> <p>As per reply received from DM Balia that work has been displayed by DA.</p> <p>As per reply from DM Etawah that detailed display board erected on the site before the starting of work.</p> <p>As per reply from DM Sultanpur that the detail of works are displayed on the notice Board of the District Authority and the people awareness programme is also carried out through different means of</p>

			communication.
		Daman and Diu - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per reply from DRDA Daman & Diu, inspection is being done by the District Authority but the written records are not made . Henceforth , the same will be made.
		Lakshadweep - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per reply from the UT Lakshadweep the District Authority had inspected all the MPLADS works.
		Chhattisgarh - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per state reply:- Raipur - Collectors / Senior Official inspectors works during their visit. This information has not been entered in the register. Presently the District Planning and Statistical Officer (DPSO) have also been instructed to inspect the works. DPSO is making entries of their inspection. Jashpur - In this District inspection has been done according to the Guidelines. As per reply from Collector Bilaspur that the works of DRDA were earmarked by the audit team. However, due to non availability of record these works could not be placed to before the audit team. Now the inspection is being done by the District Authority officers and under record are being maintained.
		Uttarakhand - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per reply received from District Magistrate Bageshwar that the works are inspected during the tour of the District Magistrate. As per reply from DM Udhamsingh Nagar that the inspection is being done from time to time at the level of District Magistrate, Chief Development Officer and Project Director. As per reply from D.M. Pithoragarh that inspection is being done at District level and the district Departmental officers and are being countersigned.
		Jharkhand - States/UTs had not inspected any work during 2004-05 to 2008-09.	As per reply from DDC, Deoghar that the project are being inspected by the concerned regional officers from time to time.
		(ii) West Bengal - One DA in West Bengal had inspected only 59 out of 982 works completed during 2004-09.	Reply received by the state govt. from the Sampled districts are given below:- Purulia - Supervision and monitoring of MPLADS projects are being made by the Executive Officer, Panchayat Samity and their technical

			<p>staff, municipalities, although it could not be done effectively and regularly from the end of the District Authority also due to shortage of manpower.</p> <p>KMC- Inspections are done by Executive Engineer, Deputy Chief Engineers and other Higher Officials as advised by Audit, records are kept for inspection.</p> <p>Hooghly- Arrangement was made for inspection of MPALDS schemes by officers of the district. Over 100 schemes have been inspected by DM, ADMs, SDOs and BDOs during 2010-11 and they continue to do so.</p> <p>State Government Comments – As per Guidelines, District Authority is supposed to inspect 10% of the works implemented under MPLADS in every year. As there are no separate set up for manpower for MPLADS works, the District Administration is engaged in various other State sponsored Scheme. It is hardly possible to stick to the principle of 10% inspection. However, District authorities have been advised to keep record of inspection and follow up action thereof and to attempt as much as possible the proposed inspection. From the department, one Executive Engineer is doing the inspection of the works.</p>
		(iii) In 26 DAs of eight States/UTs, inspections were done but they had not maintained any records.	
		Gujarat - Inspections of works executed in the State were done but they had not maintained any records.	<p>As per reply from DPO Junagarh that record is maintained in the District. The state Nodal Department is also informed in the matter regularly.</p> <p>As per reply from Collector Valsad that a register is maintained regarding inspection of works under MPLADS.</p> <p>As per reply from Collector Anand that 225 works were inspected by the DPO during he mentioned time period. However, DPO has been instructed to maintain proper records i.e inspection of his visits.</p> <p>As per reply from Collector, Amreli that record is maintained by District Planning Office.</p>
		Haryana - Inspections of works executed in the State were done but they had not maintained any records.	As per state reply, necessary directions for maintaining record of inspections have been issued vide letter dated 16.08.2011.
		Orissa - Inspections of works executed in the State were done but they had not maintained any	As per reply from Dy Director Bhadrak , 10 % MPLAD works were inspected by the District Administration.

		records.	<p>As per reply from Dy Director Kalahandi, instructions noted. This will be followed strictly forthwith.</p> <p>As per reply received from Deputy Director (P&S) Baragarh that inspection of works are being made by the Senior Officers of the District.</p> <p>As per reply, inspection of MPLADS projects is being carried out in Jajpur district. As regards the non-maintenance of inspection records it is noted for future guidance.</p> <p>As per reply from District Khordha, the senior officers of the District are supervising the works under MPLA Scheme during their visit the different Blocks. However, tour/inspection note of the concerned officers will be made available at the time next audit.</p>
		Punjab - Inspections of works executed in the State were done but they had not maintained any records.	<p>As per reply received from DC Hoshiarpur that monitoring of 10% works sanctioned under MPLAD Scheme is being done in the District and the record is also being maintained.</p> <p>As per reply from DC Fatehgarh Sahib that monitoring of 10% works sanctioned under MPLAD Scheme is being done in the District and record is also being obtained.</p>
		Rajasthan - Inspections of works executed in the State were done but they had not maintained any records.	<p>As per received from CEO, Jila Parishad Sikar that the inspection of MPLADS work is done from time to time by the District Nodal Office and CEO and Superintending Engineer and the inspection note is being mentioned in the Monthly Progress Report.</p> <p>As per reply received from CEO, Jila Parishad Bikaner that 10 percent works are being inspected by the Technical Officers, Branch Officer and the Senior officers of the District.</p> <p>AS per reply from XCEO, Zila Parishad, Tonk that inspection are being done as per norms of the Guidelines.</p> <p>As per CEO Zila Parishad, Bharatpur that inspection of work is being carried by the District Level Officers as per provisions of the Guidelines.</p>
		West Bengal - Inspections of works executed in the State were done but they had not maintained any records.	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>Hooghly- Inspection reports of 2010-11 is kept in office file.</p> <p>State Government Comments –</p>

			District Authorities have been advised to keep record of inspection and follow up action thereof and to attempt as much as possible the proposed inspection.
		Andaman and Nicobar Islands - Inspections of works executed in the State were done but they had not maintained any records.	As per UT Administration reply, proper recording of the Inspection of works shall be maintained in future.
		Chandigarh - Inspections of works executed in the State were done but they had not maintained any records.	As per reply received from DC Chandigarh that the Lok Sabha Constituency of Chandigarh, an inspection register has been duly maintained, wherein the details regarding the works inspected are recorded. Before carrying out these inspections Hon'ble M.P. is informed and requested to inspect the works. Hence, the para may be dropped.
		Assam (iv) DAs in Assam had conducted the required inspection of projects, but the MPs concerned were not involved.	As per reply from DC Lakhimpur that inspection of projects MPs will be involved henceforth. As per reply received from DC Kamrup that MPs inspected at their work a their own level. As per reply received from DC Dhubri, the District Authority has involved the MPs representative in the inspections of projects to the extent.
		Kerala (v) DAs in Kerala stated that with the existing district machinery, inspection of even the completed works was difficult and frequent visits to work sites and supervision at district level was not possible.	As per State Reply, in Thiruvananthapuram District inspection of works is being done for all completed works by the District Level officer as soon as the final/part bill is presented. In some district this lacking. From 2011-12 onwards, DAs will inspect 10% works under MPLADS. In Kannur District, site inspections are being conducted for each and every work and payments are made only on the basis of inspection report. In Kottayam district works under MPLADS have been inspected by the Districts Officers and 10% of the work by the District Collector.
		Meghalaya (vi) DA Tura in Meghalaya also stated that failure to conduct inspection was due to frequent transfers, frequent elections in Meghalaya and due to implementation of other schemes.	As per reply from DC West Garo Hills, Tura, all the works costing Rs. 5.00 Lakh and above are being inspected now
		The lack of monitoring by DAs indicates weak internal controls with a possible adverse effect on the timely execution and quality of works. The Ministry stated that despite the provision that existed in the guidelines there might be some constraints with DAs, e.g. shortage of staff, leading to non-inspection of works.	The information received from a majority of the States/UTs indicates that instructions/Guidelines are being followed and inspection is carried out. It is however, felt that inadequate inspection of work in progress is due to non-availability of staff and if available, they are overburdened with the other Centrally Sponsored Schemes.

		Further directions would be issued to all the States/UTs to instruct the DAs to ensure inspection of 10 per cent works without fail. The reply only confirms lack of ownership and detached role being played by the Ministry.	As per the Guidelines, District Authority has been assigned the responsibility for overall supervision and coordination of the work at the District level. Accordingly, District Authorities are expected to maintain such records at the district level.
56	7.3.2	<u>No display of work details at the DA offices</u> The DAs were required to display the list at the district authority office, of all completed and ongoing works using MPLADS funds. However, 51 DAs (40 per cent of the sample) of 16 States/UTs did not display the lists of completed and ongoing works at their office. The breakup of states lacking in the implementation are given below.	Replies received from the States/UTs have been indicated against each state/UTs.
		Andaman and Nicobar Islands – Failed to display the work detail in one DA office in the UT audited by CAG.	As per UT Administration reply, mapping displaying of works is in progress.
		Arunachal Pradesh – Failed to display the work detail in two DA office in the State audited by CAG.	
		Daman and Diu – Failed to display the work detail in one DA office in the UT audited by CAG.	
		Jammu and Kashmir – Failed to display the work detail in two DA office in the State audited by CAG.	As per reply received from DDC, Anantnag that the list of works under MPLADS for the period 2004-05 to 2008-09 is in thousands which work wise available can be shown to anybody at any time. However, the detailed list shall be displayed at District Headquarters on notice board regularly.
		Kerala – Failed to display the work detail in three DAs office in the State audited by CAG.	As per sate reply, District Authority of Thiruvananthapuram has displayed the details of all completed and ongoing works at the Notice board of the District Office. As per sate reply, District Authority of Kottayam has displayed the details of all completed and ongoing works at the Notice board of the District Office. In Kannur District, the details of all completed and ongoing works are displayed at the notice board of the District Office.
		Lakshadweep – Failed to display the work detail in one DA office in the UT audited by CAG.	As per reply from the UT Lakshadweep, the MPLADS wing was functioning in small room of Planning Section, Secretariat, Kavaratti from 1999-2009 and from 2009 to till date it is functioning in the Collectorate Section where no space to display the Board with details. No separate Office room is available for District authority. However, as observed by the C&AG, the matter will be taken up with the

			Administrators to permit to display in the Secretariat Centrals Hall or other space isolated by the Administration. No negligence has been happened in this regard and objection may be dropped.
		Manipur – Failed to display the work detail in two DA office in the State audited by CAG.	
		Meghalaya – Failed to display the work detail in two DAs office in the State audited by CAG.	As per reply from DC West Garo Hills, Tura, details are put up on website for public to check and view. As per reply from DC Shillong that details are put up on website for public to check and view.
		Mizoram – Failed to display the work detail in one DA office in the State audited by CAG.	As per state reply, details of works will be displayed at the office of the DA office.
		Nagaland – Failed to display the work detail in two DAs office in the State audited by CAG.	
		Punjab – Failed to display the work detail in three DAs office in the State audited by CAG.	As per reply received from DC Hoshiarpur the works sanctioned and completed works during previous month under MPLAD Scheme is being displayed in the Dy E.S.A Office. As per reply received from DC Fatehgarh that the work detail under MPLAD Scheme is being displayed in the DA office.
		Rajasthan – Failed to display the work detail in six DAs office in the State audited by CAG.	As per received from CEO, Jila Parishad Sikar that up-to-date details have been displayed on the notice board of the District Authority. As per reply received from CEO, Jila Parishad Bikaner that the instructions have been issued to the Implementing Agencies for erecting the display board and display the ongoing works on the notice board. As per reply from CEO, Zila Parishad, Tonk that list of sanctioned works are given in the Newspaper through DPR and a list of works are displayed on the Notice Board. As per CEO Zila Parishad, Bharatpur that all work are being displayed on he Notice Board in the District Office.
		Tripura – Failed to display the work detail in two DAs office in the State audited by CAG.	As per reply received from DM West Tripura that work details of the projects are well documented as hard copy as well as the electronic form. DAs have been directed to display work details without fail. As per reply from DM North Tripura that all works are being

			displayed on the notice board and at work place.
		West Bengal – Failed to display the work detail in five DAs office in the State audited by CAG.	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>Purulia- No display of works details at this office has been made. However, action is being taken for the same.</p> <p>KMC- Details of works under MPLADS are exhibited in the KMC Web-portal.</p> <p>Hooghly- Implementing agencies were instructed to display the details of work in work-site, However, displaying the same in the DAs office is not possible for shortage of space. However, noted for future guidance. Arrangements is being made to display the works details in DA Office. One board will be erected at MPADS Cell and all the copies of sanction/release order will be posed on it.</p> <p>South 24 Parganas – Given the huge number of schemes undertaken by the District under MPLADS and constraint of space in collectorate it has not been possible to display the details of works at the DA's office. However, consultation re on regarding information kiosk where from public at large would be able to access all relevant information about the schemes of the MPLADS undertaken by the DA in the District. Moreover, the list of schemes are being given in the district website.</p> <p>State Government Comments – The work details are made available in the web site. But list of all completed and ongoing works can not be displayed in the District Office as per para 3.23 of the Guidelines on MPLADS because there are huge number of schemes undertaken under MPLADS and there is inadequate space in the District Office to display such records. Now the district authorities have been advised to display the work details in the respective offices.</p>
		Uttarakhand – Failed to display the work detail in three DA office in the State audited by CAG.	<p>As per reply received from District Magistrate Bageshwar, that the list of work recommended by the Hon'ble MP and the financial and administrative sanction issued thereon are being displayed in the District Authority office.</p> <p>As per reply from DM Udhamsingh Nagar that action is being taken to display the work executed under MPLADS on the display board at the District level Office.</p> <p>As per reply from D.M. Pithoragarh that description of each work executed has been displayed on the notice Board of DRDA.</p>

			<p>As per reply from DM Haridwar that instructions have been issued for display of list of works sanctioned under MPLADS. The list of works recommended by the Hon'ble MP, sanctioned and executed by the District Authority is available at the district level.</p> <p>As per reply from DM Almora that display of work at the District office Board has been done.</p>
		Uttar Pradesh – Failed to display the work detail in fifteen DAs office in the State audited by CAG.	<p>As per reply received from District Magistrate Bageshwar, that the Hon'ble MP is informed for expenditure to be made for the areas inhabited by SC/ST as per guidelines and the funds are incurred only on receipt of recommendations from the Hon'ble MP for the areas inhabited by SC/ST.</p> <p>As per reply from DM Udhamsingh Nagar that the work are being recommended by the Hon'ble MP for the SC/ST inhabited areas. It is also informed that Khatima and Sitarganj Development Block are hundred percent SC/ST inhabited areas in the District.</p> <p>As per reply from D.M. Pithoragarh that the MPLADS funds are being incurred as per provision of the Guidelines. Where there is no ST, the funds are being spent in the SC inhabited areas.</p>
		Kerala - The DAs in Kerala stated that exhibition of all completed and ongoing works at their office premises was not possible in view of the large number of works involved and hence, they had maintained the details of location of assets in the work register/asset register.	<p>As per sate reply, District Authority of Thiruvananthapuram has displayed the details of all completed and ongoing works at the Notice board of the District Office.</p> <p>As per sate reply, District Authority of Kottayam has displayed the details of all completed and ongoing works at the Notice board of the District Office.</p> <p>In Kannur District, the details of all completed and ongoing works are displayed at the notice board of the District Office.</p>
		The Ministry stated that information was being obtained from DAs concerned for necessary action, which only shows inadequate monitoring and lack of pro-active role expected from a funding agency. Feasibility of display of such a list was not looked into by the Ministry.	<p>Based on information, all the states/UTs Authorities have been requested to direct the concerned District authorities to take action against the concerned erring officials for violation of Guidelines.</p>

57	7.3.3	<p><u>Absence of plaques carrying inscriptions</u></p> <p>Scheme guidelines provide that for all works executed under MPLADS, a plaque carrying the inscription 'Member of Parliament Local Area Development Scheme Work' indicating the cost involved, the date of commencement, date of completion and inauguration date along with the name of the MP sponsoring the project should be permanently erected.</p> <p>However, in the case of 4,918 works costing Rs 100.20 crore in 31 DAs of 12 States/UTs plaques carrying details of work were not erected at the place of work, as per detail given below.</p>	Replies received from the States/UTs have been indicated against each state/UTs.
		<p><u>Arunachal Pradesh</u> - Plaques carrying the inscription not erected on 35 works costing Rs 1.57 Crore in two sampled districts in the state audited by the CAG.</p>	
		<p><u>Chhattisgarh</u> - Plaques carrying the inscription not erected on 51 works costing Rs 4.03 Crore in three sampled districts in the state audited by the CAG.</p>	<p>As per reply from Collector Jaishpur that the Implementing Agencies have been instructed for erecting plaques for the works executed under MPLADS.</p> <p>As per reply from Collector Raipur that under MPLADS there is clear instructions for erecting the plaques for the completed work there was 26 illegible plaques on which the descriptive plaques have been erected by the concerned Implementing agency.</p> <p>As per reply from Collector Bilaspur that there was no mention of such objection by audit team. Therefore this may pertain to other District.</p>
		<p><u>Damn & Diu</u> - Plaques carrying the inscription erected on 103 works costing Rs 7.35 Crore in one sampled district in the UT audited by the CAG but did not contain details such as cost of work, date of commencement and date of completion etc</p>	<p>As per reply from DRDA Daman & Diu, as pointed out by the CAG, all the implementing Agencies have been directed to display the sign board containing details such as cost of work, date of commencement and date of completion etc. before release of further funds.</p>
		<p><u>Haryana</u> - Plaques carrying the inscription not erected on 988 works costing Rs 17.42 Crore in two sampled districts in the state audited by the CAG.</p>	<p>As per state reply, DRDA Sonapat has submitted that instructions have already been issued to the concerned implementing agencies. However, reminder for strict compliance of the instructions is being issued.</p>
		<p><u>Himachal Pradesh</u> - Plaques carrying the inscription not erected on 1083 works costing Rs 7.35 Crore in five sampled districts in the state audited by the CAG.</p>	<p>As per reply from DC Hamirpur that sign boards have been duly displayed in respect of the completed works under MPLADS in this district.</p> <p>As per reply from DPO Kangra that all the Implementing Agencies have been directed to display signboards at the site of works executed under MPLADS and compliance has been made by them strictly.</p>

		<u>Jammu & Kashmir</u> - Plaques carrying the inscription not erected on 1131 works costing Rs 13.26 Crore in two sampled districts in the state audited by the CAG.	As per reply received from DDC, Anantnag, as already intimated to Audit on the spot that the cost of maximum works approved under MPLADS 14 th Lok Sabha is in thousands as such sign boards were erected instead of plaques(Stone/Metal) as the erection of plaques is costly as compared to signboards.
		<u>Meghalaya</u> - Plaques carrying the inscription not erected on 725 works costing Rs 11.92 Crore in two sampled districts in the state audited by the CAG.	As per reply from DC West Garo Hills, Tura, clear instructions are now given to IAs. As per reply from DC Shillong, instructions have been issued to all IAs to take corrective action which has since been done.
		<u>Mizoram</u> - Plaques carrying the inscription not erected on 167 works costing Rs 5.00 Crore in one sampled district in the state audited by the CAG.	As per State reply , the final installment of the works is not paid to Implementing Agency unless plaques of signboards are put up. However, signboards which are put up outside are subject to the vagaries of the weather or to the pranks of juveniles and are subsequently destroyed of damaged. The DA ensure that all plaque are put up initially and the guidelines are being followed in this respect. However, it is difficult to ensure that all the plaque remain in good condition for all the subsequent years.
		<u>Nagaland</u> - Plaques carrying the inscription not erected on 344 works costing Rs 18.00 Crore in two sampled districts in the state audited by the CAG.	
		<u>Orissa</u> - Plaques carrying the inscription not erected on 73 works costing Rs 2.36 Crore in five sampled districts in the state audited by the CAG.	As per reply from Collector Jajpur , all the executing agencies of MPLADS have been instructed to erect plaques on MPLADS works adhering to para 3.22 of the MPLADS Guidelines. As per reply from Dy Director Bhadrak , followed the instructions. As per reply from Dy Director Kalahandi , instructions noted. All the Implementing Agencies have been instructed to erect a plaque carrying the inscription "member of Parliament Local Area development Scheme Work" indicating the cost involved, the commencement, completion and inauguration date. As per reply received from Deputy Director (P&S) Baragarh that all Implementing Agencies are requested to erect plaque at work site before execution of project. This is being instructed to the Executing Agencies to do so regularly. As per reply received from Dy Director Khurda , the permanent transparent pillar carrying the inscription MPLADS works indicating the cost, date of commencement, date of completion and date of inauguration is erected at the project site.

		<p>Rajasthan - Plaques carrying the inscription not erected on 43 works costing Rs 1.63 Crore in one sampled district in the state audited by the CAG.</p>	<p>As per received from CEO, Jila Parishad Sikar that completion Certificate is given by the Implementing Agencies only after erection of plaques showing the details of works carried out under MPLADS funds of the MP.</p> <p>As per reply received from CEO, Jila Parishad Bikaner that the plaques have been erected.</p>
		<p>West Bengal - Plaques carrying the inscription not erected on 175 works costing Rs 10.31 Crore in five sampled districts in the state audited by the CAG.</p>	<p>Reply received by the state govt. from the Sampled districts are given below:-</p> <p>South 24 Parganas- The re sanction letter issued by the DA to the IAs, states that permanent plaques carrying details of work are to be erected at the place of work. However certain IAs have not yet adhered to this matter which has been taken up by the DA during the monitoring of work.</p> <p>Purulia - In the sanction order the implementing agencies are instructed in this regard and in almost all the cases the plaque carrying the inscription of MPLADS works have been created by the IAs. However, all the IAs are again being requested to follow-up this matter.</p> <p>KMC- As per MPLADS guidelines plaques carrying the inscription for each and every work are followed.</p> <p>Paschim Medinipur- Instruction in this regard are always given in their sanctioned letter. However, in case of any violation of this instructions necessary steps are being taken.</p> <p>Hooghly- Implementing agencies were instructed to erect plaque positively during implementation state.</p> <p>State Government Comments- The District authorities have been requested to strictly abide by the instructions as envisaged at para 3.22 of the Guideline on MPLADS for the erection of plaques. Para may be dropped.</p>

		<p>The Ministry stated that reported irregularities would be investigated for taking necessary action. Though non-erection of plaque was a violation of Scheme guidelines by the DAs, there might be cases where plaques were erected but subsequently being damaged/destroyed by the unscrupulous elements.</p>	<p>State Authorities have stated in their replies that signboards are invariably erected. However, the signboards which are put up outside are subject to the vagaries of the weather or to the pranks of juveniles and are subsequently destroyed or damaged.</p> <p>Based on information, all the states/UTs Authorities have been requested to direct the concerned District authorities to take action against the concerned erring officials for violation of Guidelines.</p>												
58	7.4	<p><u>Inadequate coverage of areas inhabited by the SC/S community</u></p> <p>Scheme guidelines emphasized developing areas inhabited by SCs/STs and special attention was to be given to infrastructural development of such areas. MPs were to annually recommend works costing at least 15 and 7.5 <i>per cent</i> of MPLADS funds for areas inhabited by SCs and STs respectively. In case the constituency did not have a population inhabited by STs, such funds were to be utilized in SC inhabited areas and vice versa.</p> <p>However, the Ministry failed to monitor this aspect of the Scheme separately so as to ensure that the benefits of Scheme were adequately percolating to the areas inhabited by weaker sections of the community. Although the DAs were required to reflect the funds utilized for SC/ST areas in the MPRs, the Ministry did not have separate information regarding utilization of services by the SC/ST population.</p> <p>Further, audit test check showed that in 18 States/UTs during 2004-09, out of the total sanctioned works of Rs. 1,060.71 crore, works of Rs. 145.21 crore were sanctioned for the areas inhabited by SC/ST community, which was 13.69 <i>per cent</i> of the total works sanctioned (State wise details are in Annex 7.3). In sampled districts of nine States/UTs (Jharkhand, Haryana, Himachal Pradesh, Jammu and Kashmir, Uttarakhand, West Bengal, Daman and Diu, Andaman and Nicobar Islands and Chandigarh) funds sanctioned for areas inhabited by the SC/ST population were short by more than 50 <i>per cent</i> of the requirements prescribed in the Scheme guidelines.</p>	<p>The replies received from the States/UTs have been indicated against each State/UT.</p>												
		<p><u>A&N Islands</u></p> <table border="1"> <thead> <tr> <th>No. of DAs involved</th> <th>Amount of total works sanctioned</th> <th>Amount to be sanctioned in SC/ST areas</th> <th>Actual amount sanctioned for SC/ST areas</th> <th>Amount short sanctioned</th> <th>Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>5.45</td> <td>1.23</td> <td>0.51</td> <td>0.72</td> <td>58.54</td> </tr> </tbody> </table>	No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	1	5.45	1.23	0.51	0.72	58.54	<p>As per UT Administration reply, a letter has been issued by the District Authority to the DA Nicobar District to prepare a shelf of works for the development of the community with proper provision for the MP for his suggestions.</p>
No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
1	5.45	1.23	0.51	0.72	58.54										
		<p><u>Andhra Pradesh</u></p>	<p>As per reply received from Collector Anantapur that as against an amount 1232.24 to be sanctioned in SC/ST areas, an amount Rs 799.05 lakh have been sanctioned in SC/ST areas and thus there is a shortfall of Rs 433.19 lakh to be sanctioned in SC/ST areas. Efforts are in hand to get more recommendation from the Hon'ble MP. In</p>												

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No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
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		<p><u>Bihar</u></p> <table border="1"> <thead> <tr> <th>No. of DAs involved</th> <th>Amount of total works sanctioned</th> <th>Amount to be sanctioned in SC/ST areas</th> <th>Actual amount sanctioned for SC/ST areas</th> <th>Amount short sanctioned</th> <th>Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas</th> </tr> </thead> <tbody> <tr> <td>8</td> <td>168.5</td> <td>37.91</td> <td>21.61</td> <td>16.3</td> <td>43</td> </tr> </tbody> </table>	No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	8	168.5	37.91	21.61	16.3	43	<p>As per reply from DM Patna that the work in SC/ST Inhabited areas are being executed as per the norms of the Guidelines and the provisions are being adhered strictly.</p>
No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
8	168.5	37.91	21.61	16.3	43										
		<p><u>Chandigarh</u></p> <table border="1"> <thead> <tr> <th>No. of DAs involved</th> <th>Amount of total works sanctioned</th> <th>Amount to be sanctioned in SC/ST areas</th> <th>Actual amount sanctioned for SC/ST areas</th> <th>Amount short sanctioned</th> <th>Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas</th> </tr> </thead> <tbody> <tr> <td>1</td> <td>8.5</td> <td>1.91</td> <td>0.00</td> <td>1.91</td> <td>100</td> </tr> </tbody> </table>	No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	1	8.5	1.91	0.00	1.91	100	<p>As per reply received from DC Chandigarh that in the Lok Sabha constituency Chandigarh, there are no particular developed areas which are predominantly inhabited by SC and ST population.</p>
No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
1	8.5	1.91	0.00	1.91	100										
		<p><u>Daman and Diu</u></p>	<p>As per reply from DRDA Daman & Diu that there is no demarcation SC/ST population in Daman & Diu because Daman & Diu is a very small area of 112 Sq Kilo Mtrs. All the people are living in harmonious manner.</p>												

No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	
1	5.7	1.28	0.00	1.28	100	
Haryana						As per state reply, necessary directions have been issued vide letter dated 03.08.2011.
No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	
3	20.79	4.68	2.27	2.41	51.50	
Himachal Pradesh						As per reply from DC Hamirpur that as per then Guidelines Nov 2005, at least 22.5 % of the annual allocation is to be allotted for areas inhabited by SC/ST. Since there is no ST inhabited area that fall in LS Constituency, Hamirpur. Hence as per Guidelines the share of ST inhabited areas has been utilized in SC inhabited area. As per the record in District Hamirpur, Rs 1,57,20,000/- has been sanctioned for SC inhabited areas under Lok Sabha constituency Hamirpur which works out to 26.20%. Thus, it met the condition of the MPLASDS Guidelines. As per reply from DPO Kangra that the works under MPLADS are sanctioned on the recommendation of Hon'ble MPs after considering the local felt demand. As per record in the District Kangra 1,58,42,000/- and Rs 37,70,000/- have been sanctioned for SC/ST inhabited areas respectively. Moreover, the assets created under this scheme are being utilized by the public of the area concerned irrespective of their categories. For example school building, Health Centre, Community Hall and Mahila Mandal are utilized by all the general public of the area.
No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	
2	32.15	7.23	0.00	7.23	100	
Jammu & Kashmir						As per reply received from DDC, Anantnag, there is no shortfall with regard to the execution of works in SC/ST areas. The figures worked out by the Audit on sport pertain to only Distt Anantnag and ST figures of other district which are part of the Parliamentary Constituency, Anantnag were not taken into account. It is in place mention that Hon'ble MP 15 th Lok Sabha has been requested to recommend/identify the works for SC/ST areas while recommending

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No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
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		<p><u>Jharkhand</u></p> <table border="1"> <thead> <tr> <th>No. of DAs involved</th> <th>Amount of total works sanctioned</th> <th>Amount to be sanctioned in SC/ST areas</th> <th>Actual amount sanctioned for SC/ST areas</th> <th>Amount short sanctioned</th> <th>Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas</th> </tr> </thead> <tbody> <tr> <td>4</td> <td>39.77</td> <td>8.95</td> <td>3.63</td> <td>5.32</td> <td>59.44</td> </tr> </tbody> </table>	No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	4	39.77	8.95	3.63	5.32	59.44	As per reply from DDC, Deoghar that the projects are also sanctioned for the SC/ST inhabited areas in the constituency.
No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
4	39.77	8.95	3.63	5.32	59.44										
		<p><u>Karnataka</u></p> <table border="1"> <thead> <tr> <th>No. of DAs involved</th> <th>Amount of total works sanctioned</th> <th>Amount to be sanctioned in SC/ST areas</th> <th>Actual amount sanctioned for SC/ST areas</th> <th>Amount short sanctioned</th> <th>Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas</th> </tr> </thead> <tbody> <tr> <td>4</td> <td>38.33</td> <td>8.62</td> <td>5.15</td> <td>3.47</td> <td>40.26</td> </tr> </tbody> </table>	No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas	4	38.33	8.62	5.15	3.47	40.26	<p>As per reply from DC Haveri, Hon'ble MPs are requested for coverage of areas inhabited by the SC/ST community as per guidelines of MPLADS.</p> <p>As per reply from DC Hassan, works recommended by the concerned Hon'ble MPs works were sanctioned and fund released for areas inhabited by the SC/ST population as prescribed in the Guidelines.</p> <p>As per reply from DC Dharwad, Hon'ble MPs are requested to coverage of areas inhabited by the SC/ST community as per Guidelines of MPLAD</p> <p>As per reply from DC Bagalkot that the MPs have been requested to recommend more works for the areas inhabited by the SC/ST population as prescribed in the scheme guidelines to enable to make good of the deficit of the past years. It is ensured that the proposal will be taken from the MP and the works will be sanctioned as per the prescribed scale in the coming days for the areas inhabited by SC/ST population. Hence this point may be dropped.</p>
No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
4	38.33	8.62	5.15	3.47	40.26										
		<p><u>Kerala</u></p>	As per state reply, in Thiruvananthapuram district Mandatory allocation of SC/ST is being verified. Shortages are due to lack of proposals and non-feasibility to implement infrastructure projects which satisfy the norms of the SC/ST Department. Shortages, if any, will be commensurated.												

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No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
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No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
3	43	9.68	6.01	3.67	37.91										
		<p><u>Tamil Nadu</u></p>	<p>As per reply from DRDA Kanyakumari,, in the 2006-07 11 works costing Rs.26.20 lakh were sanctioned for SC/ST areas. 6 works costing Rs. 19.75 lakh have been completed in the financial year and the balance 5 works costing Rs.6.45 lakh were completed in the</p>												

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No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
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			<p>costing Rs 896.375 sanctioned, works costing Rs 219.3456 lakh were pertaining to SC inhabited areas which is 24.47 percent.</p> <p>As per reply received from DM Badaun that 15% work has been sanctioned in the SC inhabited area of Badaun constituencies.</p> <p>As per reply received from DM Kannauj that the MPLADS funds meant for SC/ST inhabited areas are being utilized in the required percentage as per Guidelines. District is not ST inhabited area.</p> <p>As per reply received from DM Jalaun that there is no such report in the District.</p> <p>As per reply from DM Balia that work had been allotted according to the percentage to inhabited areas of SC population.</p> <p>As per reply from DM Etawah that as against Rs 356.70 to be sanctioned for SC/ST inhabited areas, only Rs 33.09 were sanctioned.</p>												
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No. of DAs involved	Amount of total works sanctioned	Amount to be sanctioned in SC/ST areas	Actual amount sanctioned for SC/ST areas	Amount short sanctioned	Per cent of amount short sanctioned to the amount to be sanctioned for SC/ST areas										
5	192.47	43.31	20.35	22.96	53.01										

			<p>has been received so far indicating the works for areas inhabited by SCs and STs.</p> <p>KMC- In Kolkata the areas are not defined as SC & ST inhabitant areas. Hon'ble MPs were not also able to submit proposal for SC & ST areas. However, scheme guidelines and the advice of the Audit is being brought to the notice of the Hon'ble MPs.</p> <p>Paschim Medinipur –Now the District authority follow the guidelines of MPLADS regarding coverage of areas which are inhabited by the SC/ST community i.e. 15% and 7.5% respectively.</p> <p>Hooghly- MPs have been requested time and again to recommend schemes for areas inhabited by the SC/ST Community as per guidelines.</p> <p>State Government Comments – The recent instructions issued by the Ministry in this regard has been circulated among the District Authorities for adequate coverage of areas inhabited by SC/ST community. Para may be dropped.</p>
		<p>Due to failure of the Ministry to monitor the adequacy of the coverage of areas inhabited by the SC/ST community, the promotion of equity and social justice as envisaged under MPLADS could not be ensured.</p> <p>The Ministry stated that the status of expenditure in SC/ST areas was being debated in the biennial MPLADS Review Meetings held with the States/UTs under the chairmanship of the Secretary, MoSPI in order to enforce the provisions of the Guidelines. Many DAs had requested the MPs for recommending more works in SC/ST area.</p> <p>However, the Ministry was neither able to provide nation-wide status of utilization of services by the SC/ST population, nor able to ensure utilisation of funds stipulated for SC/ST areas across the States/UTs.</p>	<p>As per para 2.5 of the Guidelines, the MPs are expected to recommend every year works costing at least 15% of MPLADS fund for areas inhabited by Scheduled Caste population and 7.5% for areas inhabited by Scheduled Tribe population. In case, a constituency does not have ST inhabited area, such fund may be utilized in SC inhabited areas and vice-versa. It shall be the responsibility of the District Authority to enforce this provision of the Guidelines.</p> <p>The Guidelines have recently been amplified to include para 3.27 which provides availability of shelf of Projects including projects for SC/ST inhabited areas to MPs. Though the Shelf of Projects is only suggestive, it gives ample flexibilities to the MP to go beyond the list in order to meet the needs of the people.</p> <p>The Ministry has no manpower to collate all the data from the District Authority.</p>
59	7.5	<p><u>Internal Audit</u></p> <p>Internal audit is an integral part of any internal control system.</p> <p>It was, however, noticed that neither the Ministry nor 17 States/UTs had made any arrangements for an internal audit of the Scheme. The internal audit wing of the Ministry has clarified that internal</p>	<p>The case was referred to Conroller of Acccounts of Principal Accounts Office, Ministry of Stat & PI. It has been informed in the reply that the Deptmt of Progrmme Implementation was transferred from Cabinet Affairs in the year 1999 and the PAO, PI is functioning w.e.f 01.04.2000 without having any sanctioned post. No staff was created in the PAO Office in the Department of P.I dealing with MPLADS including inernal audit. At present internal Audit Wing</p>

		audit of the Scheme had never been conducted since the inception of the Scheme in 1993-94.	of Principal Account Office is conducting internal audit for two Ministeries i.e Planning and Statistics having the sanctioned strength of one Sr Accounts Officer, Two A.A.Os and one Sr Accountant. But at present, with one Sr A.O including some other staff from the Pay and Accounts Office constitute only one 'Internal Audit team' which try to cover compliance Audit of 83 DDOs. However, it has been requested Office of the CGA to create 27 posts (01 DCA, 02 Sr AO, 06 A.A.O, 12 Accountant, 03 LDC and 03 MTs) in Internal Audit Wing to strengthen the internal Audit in the Ministry of Planning, Statistics and Programme Implementation. As soon as the posts are created and the staff are positioned, the work on the Internal Audit for the scheme as MPLAD etc will be taken up. The replies received from the States/UTs have been indicated against each State/UT.
		Andhra Pradesh - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per reply received from Collector Anantapur that no arrangements are made for an internal audit of the scheme. As per reply received from Collector Nellore that as per instructions for the Government of India and Andhra Pradesh accounts on MPLADS are being audited by the Chartered Accountants. As per reply received from District Collector Kurnool that the action will be taken for arrange for internal audit of the Scheme. As per reply received from Collector Prakasam District that internal audit was conducted. As per reply received from District Collector Medak that Chartered Accountant completed upto 2009-10 and the Audit Report have already been submitted to the Government.
		Arunachal Pradesh States/UTs had not made any arrangements for an internal audit of the Scheme.	
		Chhattisgarh - States/UTs had not made any arrangements for an internal audit of the Scheme.	
		Haryana - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per state reply, internal audit programme in respect of MPLAD Scheme has now been prepared and accordingly audit and inspection of the District authorities are being conducted from July 2011.

	<u>Jammu and Kashmir</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per reply received from DDC, Anantnag that the accounts have been got audited regularly through Chartered Accountant and reports submitted to Govt. Hence para needs to be dropped.
	<u>Kerala</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per state reply internal audit by the AG/Local Fund Audit etc is applicable to the state consolidated fund. As this is a special fund from the Government of India and implemented by the DCs as per the Government of India Guidelines, the audit conducted by the CAs only applicable. This promptly covered out in all the districts by the District Collectors.
	<u>Lakshadweep</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per reply from the UT Lakshadweep that so far we have not made any arrangements for internal audit. As observed by the C&AG, the matter will be taken up with PAO, Lakshadweep for making internal audit arrangements. However, detailed guidelines from the Ministry regarding the approach of the internal audit and level officers may be issued.
	<u>Madhya Pradesh</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per reply from Collector Ujjain, the departmental Inspection has been carried out by the Addl Collector, Ujjain. The Inspection Report is still awaited. Annual Inspection is being done by the Commissioner and Collector, Economic and Statistical office, Bhopal.
	<u>Meghalaya</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per state reply action is being taken by the State Government.
	<u>Mizoram</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per state reply since this the responsibility of the State, request will be immediately sent to the State Government to make arrangements for internal audit of the Scheme.
	<u>Nagaland</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	
	<u>Puducherry</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per State reply, UT of Puducherry that as far as this UT is concerned the Senior Accounts Officers of the Nodal Agency of DRDA has since been assigned with the task of conducting internal audit of the scheme implementation by the Implementing Agencies. This will be followed meticulously. In view of the action plan, it is requested that the para may please be treated as settled.
	<u>Sikkim</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	As per reply received from DC East Gangtok, the observations of the Audit for establishment of Internal Audit System will be put up to the State Government for suitable decision. Therefore, the para may be kindly be dropped.
	<u>Tamil Nadu</u> - States/UTs had not made any arrangements for an internal audit of the Scheme.	

		Tripura- States/UTs had not made any arrangements for an internal audit of the Scheme.	As per state reply getting done internal audit is under process.
		Uttar Pradesh - States/UTs had not made any arrangements for an internal audit of the Scheme.	<p>As per reply received from DM Barabanki, internal audit has been done by CA and AG(UP). Apart from that local body will engaged for doing the audit of scheme.</p> <p>As per reply received from DM Shahjahanpur that Rural Development auditors do the audit of MPLADS every year.</p> <p>As per reply received from DM Maharajganj that the internal audit was carried out in the district.</p> <p>As per reply from DM Mirzapur, internal audit of the scheme is performed by the State Government.</p> <p>As per reply from DM Ambedkar Nagar that internal audit is being carried out by the Departmental; officer as well as by the auditor appointed by the State AG.</p> <p>As per reply received from DM Badaun that internal audit is being done by the Audit Parties of DG(Audit) and Commissioner of Rural Development Department.</p> <p>As per reply received from DM Kannauj that the MPLADS account is being audited by the Chartered Accountant every year and the Departmental audit is also being done .</p> <p>As per reply received from DM Jalaun that there is no such report in the District.</p> <p>As per reply from DM Balia that Internal Audi had been done by the Department.</p> <p>As per reply from DM Etawah that internal audit done by District every financial year after the completing financial year by Chartered Accountant which is nominated by CRD-UP and AG Audit Allahabad , Spl Audit team CRD-UP.</p>
		Uttarakhand- States/UTs had not made any arrangements for an internal audit of the Scheme.	<p>As per reply received from District Magistrate Bageshwar, that departmental audit is being done at the district level and also the audit of MPLADS funds is being done by the Chartered Accountant.</p> <p>As per reply from DM Udhamsingh Nagar that the MPLADS funds</p>

			<p>is being audited by the AG of the State and the Chartered Accountant from time to time.</p> <p>As per reply from D.M. Pithoragarh that MPLADS funds is being audited yearly by the Chartered Accountant as well as by the State AG from time to time.</p>
		Recommendations	
		(i) The details of all works executed or in progress should invariably be uploaded after proper data validation on the website of the Ministry and displayed accurately at the district authority office. The data uploaded on the website should be periodically reconciled with the works completion reports received from the DAs.	Instructions were issued for uploading of data on MPLADS Monitoring Software since the beginning of the Scheme vide this Ministry letter dated 12 June 2008. We may reiterate these instructions to District Authorities to ensure uploading of the details which is required to monitored by the Ministry by regular checking.
		(ii) The Ministry should establish a reliable system of data capture of releases, actual expenditure, unspent balances, works sanctioned, works completed etc. and its consolidation at different levels in all states.	<p>The Ministry has evolved internal processes for generating information containing Government of India release position and expenditure details before uploading on the portal. District authority directly enter the works details on the portal after authentication (login ID password). The system generates status-wise reports regarding work details including priority Sector-wise reports. The portal is use friendly as the above reports can be viewed by the Member of Parliament on a few click of a button.</p> <p>The portal contains dynamic information w.r.t Government of India releases, expenditure details and works details put up by the Ministry and District Authorities on a regular basis besides other information (guidelines, circulars etc.)</p>
		(iii) The Ministry may strengthen the internal controls as well as monitoring mechanism and establish a system sensitive to known shortcomings for the scheme as a whole. Accountability for maintenance of records at various levels should be prescribed and monitored.	The matter was refered to Controller of Accounts of Principal Accounts Office of Ministry of Statistics and PI on 02.09.2011 for their comments on the issue. Reply is still awaited.
		(iv) The meeting of the Monitoring Committee at the State level under chairmanship of the Chief Secretary/Development Commissioner/ Additional Chief Secretary should be convened at least once in a year with wider participation of MPs to enhance accountability of the DAs.	As stipulated in para 6.3(i) of the MPLADS Guidelines, the Nodal Department will be responsible for coordination with the Ministry and proper and effective supervision of the MPLADS Implementation in the State. To this effect a committee under the Chairmanship of the Chief Secretary/Development Commissione/ Addl Chief Secretary should review MPLADS implementation progress with District Authorities and MPs at least once in a year. The Nodal department Secretary and other Administrative Department Secretaries should also participate in such meeting.

		(v) The DAs should regularly inspect MPLADS works under progress along with the MP concerned and maintain an Inspection Register to record the findings thereof and to watch the action taken by the IAs to ensure effective monitoring. All works with an estimated cost of Rs. 5 lakh and above should be inspected by the DA. Failure to do so should be viewed as a dereliction of duty and action initiated accordingly against the officials.	Instructions for mandatory 10% inspection of MPLADS works and maintenance of Inspection Register were reiterated to all the Commissioners of Municipal Corporation and District Authorities vide this Ministry letter No C/24/2008-MPLADS dated 20 August 2010.
		(vi) A robust and regular Internal Audit System should be immediately put in place both at Ministry and State levels.	The case was referred to Controller of Accounts of Principal Accounts Office, Ministry of Stat & PI. It has been informed in the reply that the Department of Programme Implementation was transferred from Cabinet Affairs in the year 1999 and the PAO, PI is functioning w.e.f 01.04.2000 without having any sanctioned post. No staff was created in the PAO Office in the Department of P.I dealing with MPLADS including internal audit. At present internal Audit Wing of Principal Account Office is conducting internal audit for two Ministries i.e Planning and Statistics having the sanctioned strength of one Sr Accounts Officer, Two A.A.Os and one Sr Accountant. But at present, with one Sr A.O including some other staff from the Pay and Accounts Office constitute only one 'Internal Audit team' which try to cover compliance Audit of 83 DDOs. However, it has been requested Office of the CGA to create 27 posts (01 DCA, 02 Sr AO, 06 A.A.O, 12 Accountant, 03 LDC and 03 MTs) in Internal Audit Wing to strengthen the internal Audit in the Ministry of Planning, Statistics and Programme Implementation. As soon as the posts are created and the staff are positioned, the work on the Internal Audit for the scheme as MPLAD etc will be taken up.
60	Ch-8	Conclusion	
		<p>The MPLADS, a Plan Scheme fully funded by the Government of India, aims at enabling Members of Parliament (MPs) to cater to local requirements through the creation of assets in their respective constituencies. However, implementation of the Scheme was marked by various serious shortcomings and lapses. The expenditure under the Scheme as per data available increased in periods close to elections, and in the intervening period, funds were allowed to accumulate.</p> <p>The execution of substantial number of inadmissible works by the DAs on MP's recommendations indicates inadequate systemic arrangement for ensuring effective use of funds for creation of community based assets.</p>	<p>As per provision of the Guidelines on MPLADS, it is the responsibility of District Authority to examine and sanction of only eligible works recommended by the Hon'ble MP.</p> <p>The reasons for execution of inadmissible work have been analysed and it is felt that the execution of prohibited works are attributable to the recommendation of the Hon'ble MPs inconsistency with the Guidelines and thereby irregular sanction of such works by District Authorities.</p> <p>In order to avoid recurrence of such irregularities, this Ministry has issued the Illustrative list of Eligible works to all the States/UTs. Sometime due to compelling circumstances, District Authorities has to act on the recommendations of the Hon'ble MP for one reason or the others beyond their control resulting in execution of prohibited works. Besides this Ministry provides regular training to the State/District officials in order to have better appreciation and</p>

			<p>implementation of Guidelines. Collectors/Magistrates would be requested to ensure that no such irregularities will occur in future. This Ministry in the Bi-annual Review Meetings have been regularly requesting the State/UTs Governments to adhere to the provisions of the Guidelines to avoid recurrence of such lapses.</p>
		<p>The implementation of works was further characterised by delays, non-adherence to the rules/guidelines, unfruitful expenditure, abandonment of works or non-utilisation, poor maintenance and misuse of assets created.</p>	<p>In the replies, some of the states/UTs has mentioned various reasons due to practical difficulties for delays in sanction and execution of work. However, where the violation of Guidelines have been noticed, the State Nodal Secretaries of the States/Administrators of UTs have been requested to direct the concerned District Authorities for taking action against the concerned erring District officials, recoup the fund spent for inadmissible /irregular work.</p>
		<p>The State Governments have a limited role in implementation of the Scheme and the responsibility for monitoring its execution by District Authorities lies primarily with the Ministry. The Ministry, however, failed to obtain and analyse basic records such as the Utilisation Certificates and audited accounts received from District Authorities. The database on the progress of the Scheme available with the Ministry and uploaded by DAs was incomplete, out-of-date and characterised by numerous discrepancies and omissions, making it of little use in the monitoring of the Scheme.</p>	<p>The scheme is implemented through the District Authority and governed by a set of Guidelines. The responsibility to monitor the completion of work in time and as per the guidelines is the primary responsibility of the District Authority. Therefore, it is not correct to state that Ministry is unable to monitor execution of work in time and in accordance with the Guidelines. Ministry initiate action only on receipt of complaints, if any, in a particular District.</p> <p>This Ministry reviews the physical & financial performance on MPLADS works in the Bi-annual Review meeting held with the State Nodal Secretaries of all States/UTs. Besides, the monitoring meetings are also held with State/District Authorities concerned during the visit of senior officials of the Ministry. Training is also imparted to the States/Districts officials on the MPLADS Guidelines for effective implementation and monitoring of the Scheme.</p> <p>This Ministry is maintaining the register for UCs and Audit Certificates. The Audit Certificates as prescribed in Annexure IX of the Guidelines are invariably being examined while releasing the MPLADS funds. The Audit Certificate received if found to be in accordance with the Annexure, it is considered to be in order. In case, there is audit observation in the Audit Certificates, the District Authorities are usually being requested for taking necessary action and furnishing the Action Taken Note.</p> <p>CAG in their Audit has recommended for maintaining MP-wise Grants-in-Aid Register with details on funds released, status of receipt of MPRs, UCs and Audit Certificates in a computerized format with complete data validation and placing it on the official website of the Ministry for monitoring the fund utilization under the Scheme.</p> <p>Controller of Accounts of the Ministry has suggested that the Grant-in-Aid register is to be maintained as per Format 39 of GFR-2005 and NIC of the Ministry have been requested to make the electronic format of Grant-in-Aid.</p>

			<p>As stipulated in Para 5.1 of the MPLADS Guidelines, the district authority and implementing agencies are required to maintain accounts of MPLADS fund, MP-wise. The cash book and other books of accounts are required to be maintained as per the State/UT Government procedure.</p> <p>Information received from the States/UTs indicates that there is no incorrect reporting. Monthly Progress Report (MPR) received with discrepancies, if any, Ministry send back with observation to the concerned District Authorities for verification and correctness of the same.</p> <p>The Ministry is in the process of taking initiative through NIC to develop an integrated software for MPLADS monitoring at macro and Micro level. The software will facilitate district-wise capturing of datas viz Government of India releases, work/project-wise details including sanctions, advances and expenditure incurred, generation of Monthly Progress Report (MPR) and unaudited Annual accounts/report containing physical and financial aspects.</p>
		<p>The District Authorities are responsible for implementing the Scheme but are not accountable to an immediate monitoring authority. At the same time, the Ministry has the responsibility for Scheme monitoring but without the requisite authority to enforce compliance. Effective arrangements to ensure accountability of the DAs towards State Nodal Department in respect of execution of works have not been defined under the Scheme Guidelines. Monitoring of the Scheme by the State Government remained limited to the annual meetings of Monitoring Committee under chairmanship of Chief Secretary, which too were either not held or not held regularly in many States/UTs. It is pertinent to note that in response to most of the audit findings on shortcomings in execution of works, the Ministry has stated that information would be obtained from respective DAs for further action. This indicated not only lack of ownership but also absence of a robust monitoring framework.</p>	<p>As outlined above, the scheme is implemented through the District Authority and governed by a set of Guidelines. The responsibly to monitor the completion of work in time and as per the guidelines is the primary responsibility of the District Authority. Therefore, it is not correct to state that Ministry is unable to monitor execution of work in time and in accordance with the Guidelines</p> <p>As per para 6.3 (i)of the Guidelines, the meeting under the Chairmanship of Chief secretary /Development Commissioner should review implementation of the MPLAD Scheme with District Authorities and MPs at least once in a year. However, in practice information has been received from various district authority that despite their request to the MPs to attend such meetings, some of the MPs have not attended the meetings.</p> <p>In normal practice, the copy of the Sanction letter is forwarded to Hon'ble MPs for the work recommended by him. MP is also invited in the Review meeting of MPLADS Works held in the Chairmanship of the Chief secretary/Development Commissioner, held every year. District Authority is required to the view and monitor the Progress of the Scheme on quarterly basis in which MPs are also to be called.</p> <p>As per the information received from some of the States/UTs, monitoring committee meetings are held regularly. However, Mizoram and Dadar & Nagar Havelli has not constituted the Committee so far. The Ministry in its bi-annual Review Meetings and</p>

			<p>monitoring meetings with state /district authorities, this issue is highlighted to ensure that such meetings are held as per the provision of the Guidelines. Therefore, it is not correct that the Ministry lack of ownership and absence of a robust monitoring framework.</p>
		<p>Many of the systemic weaknesses affecting the implementation of the MPLADS had been persisting since its inception 17 years ago. The lapses were brought to the notice of the Ministry by the CAG in two earlier performance audit reports (1998 and 2001). Submission of ATNs (Action Taken Notes) on the Report of 2001 after a lapse of eight years (2009) speaks volumes about the monitoring methods.</p>	<p>In view of the findings of the two CAG Audit Report, this Ministry has taken up the issue at various fora besides writing to the State/District Authorities for taking necessary remedial measures to avoid recurrence of irregularities in future and also issued necessary amendments in the Guidelines.</p> <p>The Ministry monitors the progress on creation of assets through WMS and through monthly progress report received from the District Authorities. The Ministry has been continuously monitoring the progress of the implementation of the Scheme and constantly urging the Secretaries of State/UT nodal departments to take effective steps for maximum utilisation of funds.</p>
		<p>Given that many of these weaknesses noted in this audit have been persisting over the years notwithstanding the corrective actions confirmed by the Ministry in the ATNs, any drastic improvement in implementation of the scheme appears unlikely. It is thus recommended that the Ministry should carefully review and evaluate the benefits of the scheme, keeping in view its objectives, operational guidelines, actual implementation and our recommendations in this Report for taking a view regarding continued implementation of the Scheme.</p>	<p>Right from the inception of the scheme durable assets of national priority viz. drinking water, primary education, public health, sanitation, etc have been created.</p> <p>Being an infrastructure and assets creating scheme, that attempts to fill the infrastructural gaps not covered by bigger infrastructural projects, and meet the small asset requirements at the local areas which have not been covered under District/State Plans, the MPLAD Scheme assumes critical importance in socio-economic development. Creation of community assets not only addresses the immediate infrastructural needs of the people, but also provides a long-term and sustainable enabling environment and the requisite infrastructural empowerment, for poverty eradication and economic development. It, therefore, play an important role in the upliftment of society and the overall development of the country.</p> <p>The Scheme has resulted in the creation of good quality of assets and has been welcomed by the people due to its positive impact on the local economy, social fabric and physical environment.</p>

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